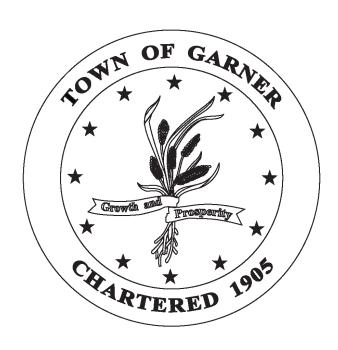
TOWN OF GARNER



Town Council Regular Session

October 20, 2020 7:00 p.m.

Garner Town Hall 900 7th Avenue Garner, NC 27529

Town of Garner Town Council Regular Meeting Agenda October 20, 2020

This regular meeting of the Council will be conducted at 7:00 p.m. in the Garner Town Hall located at 900 7th Avenue, Garner.

<u>Seating Capacity</u>: To comply with COVID-19 distancing requirements, audience seating in the Council Chambers is restricted to approximately 25 seats, with another 25 seats available in an overflow room upstairs. Once those seats are filled, visitors may be asked to wait outside until space is available in the building. The Mayor will attempt to provide time during the meeting for residents and visitors whose item has been heard to leave and make room for those with items still on the agenda.

<u>Mask Policy</u>: In keeping with the Governor's Executive Order requiring masks in public, staff and audience members must wear face coverings during Council meetings unless they are exempted from the Governor's order.

A. CALL MEETING TO ORDER/ROLL CALL: Mayor Ken Marshburn

The Council will call for a brief recess at 9:00 p.m.

- B. PLEDGE OF ALLEGIANCE: Council Member Phil Matthews
- C. INVOCATION: Council Member Phil Matthews
- D. PETITIONS AND COMMENTS

This portion of the meeting is to receive comments from the public on items not included in this agenda. Citizens should sign up with the Town Clerk to speak prior to the start of the meeting. The Board is interested in hearing your concerns but may not take action or deliberate on subject matter brought up during the Petitions and Comments segment. Topics requiring further investigation will be referred to the appropriate town officials or staff and may be scheduled for a future agenda.

- E. ADOPTION OF AGENDA
- F. ADMINISTRATION OF OATH

Mayor Marshburn will administer the Oath of Office to Joe Binns as Police Chief and Terri Jones as the Town Attorney.

- G. PRESENTATIONS
- H. CONSENT
 - 1. Nuisance abatements......Page 4
 Presenter: David Beck, Finance Director

Resolution declaring certain delinquent nuisance abatements as a lien on property. This resolution authorizes Wake County to add these abatement costs to Wake County property tax bills.

Action: Consider adopting Resolution (2020) 2428

2. Council Meeting Minutes......Page 7

Presenter: Stella Gibson, Town Clerk

Minutes from regular meetings of September 8 & 22, closed session minutes from September 8, 9, and 22, and special meeting minutes from September 9 & 22, 2020.

Action: Consider approving minutes

3. Council Meeting Schedule Revision......Page 21

Presenter: Rodney Dickerson, Town Manager

This is a revision from the previously approved 2021 schedule from the last Council meeting. We noticed that some of the Work Sessions were scheduled on the fourth Tuesday instead of the last Tuesday of the month.

Action: Consider approving revised meeting schedule

I. PUBLIC HEARINGS

Conditional use rezoning (CUD-Z-20-01) and associated conditional use subdivision plan (CUP-SB-20-01) requests submitted by Lennar Homes to rezone 14.16 +/- acres from Single-Family Residential (R-40) to Multi-Family (MF-1 C226) Conditional Use for the development of a 70-unit townhome subdivision. The site is located southwest of the intersection of Skyline Dr. and Hebron Church Rd. and may be further identified as Wake County PIN(s) 1629-56-9573, 1629-56-9771, 1629-56-7572, 1629-56-4688, 1629-56-6927, & 1629-57-1063.

Action: Consider adopting Ordinance (2020) 4084

2. CUP-SP-20-07 – 3300 Waterfield Drive......Page 50 Presenter: Alison Jones, Planner II

Conditional use site plan (CUP-SP-20-07) request submitted by Wigeon Capital, LLC the development of a 9.57 +/- acre site for office/warehouse flex space. The site is located at 3300 Waterfield Dr. and may be further identified as Wake County PIN(s) 1730-02-1662, 1730-02-5538, & 1720-92-6289.

Action: Consider approval of CUP-SP-20-07

3. UDO-20-02 Chapter 160D Modifications......Page 61 Presenter: Jeff Triezenberg, Planning Director

Unified Development Ordinance text amendment (UDO-20-02) request submitted by the Town of Garner to amend the Garner Unified Development Ordinance in accordance with the directives contained within Session Law 2019-111 and subsequently amended

by Session Law 2020-25. The amendment also includes minor administrative and procedural clarifications to Articles 1, 2, 3, 9 and 10.

Action: Consider referring to Planning Commission for review, continued public input and recommendation

4. Garner Transit Study (Final Report)......Page 428
Presenter: Gaby Lontos-Lawlor, Senior Planner-Transportation

The Town was awarded funding through the Wake Transit Plan to complete a local transit study, which will help inform a future application to secure funds for a local bus route. The Garner Transit Study was completed in the Summer, at which point staff presented findings from the study, provided an overview and public and stakeholder engagement, and discussed the preferred route alternative for a local Town bus route with Town Council. At that meeting Town Council selected the Locally Preferred Alternative. Since that meeting the transit study report has been finalized.

Action: Consider referring to Planning Commission for comment

J. NEW/OLD BUSINESS

1. DFI Presentation.......Page 522 Presenter: Mari Howe, Matt Crook, & Rory Dowling

DFI Presentation of Draft RFP for Development Site

Action: Consider approving the draft RFP with any edits proposed and authorize DFI to proceed with the solicitation.

K. COMMITTEE REPORTS

- L. MANAGER REPORTS
 - 1. Garner info
 - 2. Quarterly Financial Report
 - 3. Unprepared Yard Waste & Tires Pickup
 - Timber Drive Sidewalk Funding
- M. ATTORNEY REPORTS
- N. COUNCIL REPORTS
- O. CLOSED SESSION
 - 1. Pursuant to N.C. General Statutes Section 143-318.11(a)(3) to consult with the Town Attorney regarding litigation.
 - 2. Pursuant to N.C. General Statutes Section 143-318.11(a)(6) to discuss the qualifications, competence, performance, character, fitness, or conditions of appointment of an individual public officer or employee.

P. ADJOURN

Town of Garner Town Council Meeting Agenda Form

Meeting Date: Octobe	r 20, 2020			
Subject: Nuisance Abate	ements			
Location on Agenda: Consent				
Department: Finance				
Contact: David C. Beck,	Finance Director			
Presenter: David C. Becl	k, Finance Director			
Brief Summary:				
Resolution declaring cer	tain delinguent nuisance a	abatements as a lien on property. This resolution authorizes		
		ake County property tax bills.		
Recommended Motion	n and/or Requested Acti	ion:		
Consider adopting Resolu	ution (2020) 2428			
Detailed Notes:				
Funding Course:				
Funding Source:				
	0 Tim	Annual An		
Cost:	One Time:	Annual: No Cost:		
Manager's Comments	and Recommendations:	:		
Attachments Yes: •	No: O			
Agenda Form	Initials:	Comments:		
Reviewed by:				
Department Head:	0.00			
	DCB			
Finance Director:	DCD			
	DCB			
Town Attorney:				
T				
Town Manager:	RD			
Taxus Claul:				
Town Clerk:				
I	i			

Return to: Stella Gibson Town of Garner 900 7th Avenue Garner, NC 27529

RESOLUTION NO. (2020) 2428

A RESOLUTION ASSESSING THE COST OF ABATEMENT AGAINST THE PROPERTY ON WHICH THE NUISANCE EXISTED

WHEREAS, the Town Council of the Town of Garner, pursuant to Chapter 160A of the North Carolina General Statutes and Chapter 6, Section 23 of the Town Code of the Town of Garner Ordinances has the authority to prevent, abate and declare unlawful nuisances and to make the cost of said abatement a lien against the premises where the nuisances existed, said liens to be collected in the nature of property taxes; and,

WHEREAS, the Town of Garner has abated nuisances on the below referenced properties in accordance with the Town Code referred to and has been unable to recover the abatement costs from the stated property owners; and,

WHEREAS, pursuant to North Carolina General Statutes 160A-193 the costs of the abatement involved with the abatement as well as the expenses of the action are a lien on the premises in the nature of a tax, which pursuant to North Carolina General Statutes 105-365.1 can be collected by a tax collector using the remedies provided by law;

NOW, THEREFORE BE IT RESOLVED THAT THE TOWN COUNCIL OF THE TOWN OF GARNER hereby confirms the cost of the abatement of the nuisances set out herein, pursuant to the General Statutes above referenced, confirms the same as liens against the premises, and requests the Wake County Tax Collector to collect the same in the nature of unpaid taxes:

LOCATION	PROPERTY OWNER(S)	REAL ESTATE ID	COST
105 Amberhill Ct	Jean J. Woods	148467	200.00
2008 Ford Gates Dr	Eric Silberberg	106600	100.00
111 Johnson St	Patsy H. Lowe	42846	282.32
113 Johnson St	Patsy H. Lowe	42847	282.32
140 Parkhaven Ln	Letitia Echols	221113	262.32
168 Parkhaven Ln	Hector Valencia	221109	262.32
2311 Timber Dr	Newcastle Group/Walgreens	222599	1,274.35
103 Ware Ct	Erick Cull	85321	262.32
1504 Woods Creek Dr	George Bliss	119590	262.32

This resolution shall become effective upon adoption, recorded at the Wake County Registry and a copy thereof forwarded to the Tax Collector for Wake County.

Duly adopted this the 20th day of Octob	per 2020.	
(Town Seal)		
•	Ken Marshburn, Mayor	
ATTEST:		

Stella L. Gibson, Town Clerk

Town of Garner Town Council Meeting Agenda Form

Meeting Date: October	r 20, 2020			
Subject: Council Meeting Minutes				
Location on Agenda: Consent				
Department: Administra				
Contact: Stella Gibson, T				
Presenter: Stella Gibson				
Brief Summary:	•			
	eetings of September 8 & 2 from September 9 & 22.	22, closed session minutes from September 8,	9, and 22, and	
Recommended Motion	n and/or Requested Action	on:		
Consider approving minu	tes			
Detailed Notes:				
Funding Source: n/a				
Cost:	One Time:	Annual: No Cost:	•	
	and Recommendations:			
Attachments Yes: 💽	No: ()			
Agenda Form Reviewed by:	Initials:	Comments:		
Department Head:	SG			
Finance Director:				
Town Attorney:				
Town Manager:	RD			
Town Clerk:				

Town of Garner Town Council Regular Meeting Minutes September 8, 2020

This regular meeting of the Town Council was conducted at 7:00 p.m. at Garner Town Hall located at 900 7th Avenue, Garner.

CALL MEETING TO ORDER/ROLL CALL: Mayor Ken Marshburn

Present: Mayor Ken Marshburn, Mayor ProTem Kathy Behringer, Council Members Demian Dellinger, Phil Matthews, Gra Singleton, and Elmo Vance

Staff Present: Rodney Dickerson-Town Manager, Matt Roylance-Asst. Town Manager-Operations, John Hodges-Asst. Town Manager-Development Services, Rick Mercier-Communications Manager, Gaby Lontos-Lawler-Senior Planner-Transportation, Stacy Griffin-Senior Planner, Alison Jones-Planner, David Bamford-Planning Services Manager, Forrest Jones-Public Works Director, David Beck-Finance Director, Fred Baggett-Interim Town Attorney, and Stella Gibson-Town Clerk

Chris Johnson-Town Engineer and Matt Roylance-Asst. Town Manager-Operations, participated via TEAMS

CALL MEETING TO ORDER/ROLL CALL: Mayor Ken Marshburn

PLEDGE OF ALLEGIANCE: Council Member Elmo Vance

INVOCATION: Council Member Elmo Vance

PETITIONS AND COMMENTS

ADOPTION OF AGENDA

Mr. Dickerson requested to add closed sessions to discuss economic development and litigation.

Motion: Behringer Second: Matthews

Vote: 5:0

PRESENTATIONS

Council Member Gra Singleton read a Proclamation recognizing the week of September 17-23, 2020 as Constitution Week.

CONSENT

Annexation Petitions - Set Public Hearings

Presenter: David Bamford, Planning Services Manager

Contiguous and satellite annexation petitions submitted by Lennar Carolinas, LLC (ANX-20-15 and ANX-20-16) and George & Jan Williams (ANX-20-17) to annex 18.04 +/- acres, 7.11 +/- acres and 3.9 +/- acres, respectively, into the Town of Garner to allow connections to public water and sewer utilities. These sites are located west of Bryan Road (ANX-20-15), north of Clifford Road (ANX-20-16) and west of Old

Stage Road (ANX-20-17) and may be further identified as Wake County PIN#'s 1629-16-1931 (ANX-20-15), 1629-04-4403 (ANX-20-16), 0699-95-7506 and 0699-95-8819 (ANX-20-17).

Action: Adopt Resolution (2020) 2421 setting public hearings for October 5, 2020

Budget Amendment - PO Rollovers

Presenter: David C. Beck, Finance Director

Budget amendment to bring forward purchase orders still open on June 30, 2020. These are items or services contracted for prior to 6/30 but not received or delivered before the end of the fiscal year. This is standard procedure to officially recognize the encumbrances as part of the FY 2020-21 budget. The budget for these expenditures became part of assigned fund balance on 6/30 and now funding will be pulled back out of fund balance to the appropriate expense accounts.

Action: Adopt Ordinance (2020) 4073

Budget Amendment - Senior Center Grant Presenter: David C. Beck, Finance Director

The Senior Center has been awarded a general purpose grant from the Triangle J COG. They will use the funds to reconfigure the main desk area in anticipation of reopening to the public. The required match is already met with the existing Senior Center operating budget, so no additional town funds are needed.

Action: Adopt Ordinance (2020) 4074

Council Meeting Minutes

Presenter: Stella Gibson, Town Clerk

Council meeting minutes from August 18, and August 25, 2020, Closed Session minutes from August 18, 2020, Council Retreat minutes from July 29, 2020, and Special meeting minutes from August 26, 2020

Action: Approve minutes

Bee City USA Affiliate

Presenter: Katie Lockhart, Outdoor Education and Parks Manager

The Resolution adopted by Council on November 4, 2019 was a template from Bee City USA that had been edited to be more in line with existing Town of Garner Resolutions. The Bee City USA organization has indicated that specific language has to be included.

Action: Adopt Resolution (2020) 2420

Action: Approve consent agenda

Motion: Singleton Second: Matthews

Vote: 5:0

PUBLIC HEARINGS

Mayor Marshburn explained the procedures to be followed during these hearings and asked Council to disclose any bias or exparte communications. Hearing none, the Town Clerk administered the Affirmation of Oath to the following: Thomas Matthews, Keith Roberts, Kenneth Noel, Jeff Hochanedel, David Bamford, Jeff Triezenberg, Alison Jones, Gaby Lontos-Lawlor, Chris Johnson and Stacy Griffin.

CUP-SP-20-02, RG Communications

Presenter: Alison Jones, Planner II

Mayor Marshburn opened the hearing and asked Ms. Jones to present the staff report.

Conditional use site plan (CUP-SP-20-02) request submitted by WithersRavenel on behalf of JOJEN, LLC for 19,426 square feet of flex space with outdoor storage on 3.45 +/- acres zoned Service Business Conditional Use (SB C-20). The site is located at 3965 Junction Boulevard and may be further identified as Wake County PIN# 1701-19-6155.

Mayor Marshburn closed the hearing and called for a motion.

Action: Find consistent with Town plans and approve CUP-SP-20-02

Motion: Singleton Second: Vance Vote: 5:0

ANX 20-06, Ridgemoor

Presenter: David Bamford, Planning Services Manager

Mayor Marshburn opened the hearing and asked Mr. Bamford to provide the staff report.

Satellite petition (ANX-20-06) submitted by Lennar Carolinas, LLC to annex 130.98 +/- acres into the Town of Garner to connect the approved Ridgemoor Subdivision (PD-MP-17-01, aka "Country Walk") to public water and sewer utilities. The annexation site includes an additional 1.59 +/- acres of adjacent public right-of-way (132.57 +/- acres total), is located south of Ackerman Road and west of Hebron Church Road and may be further identified as Wake County PIN#'s 1629-48-4983, 1629-48-5029, 1629-48-2110, 1629-48-4691, 1629-48-7905, 1629-58-8476, 1629-58-5022, 1629-37-8711, 1629-48-7400, 1629-57-4326, 1629-48-9823 and 1629-57-0956.

Mayor Marshburn closed the hearing and called for a motion.

Action: Adopt Ordinance (2020) 4075

Motion: Vance Second: Matthews

Vote: 5:0

ANX 20-13, Grove at White Oak

Presenter: David Bamford, Planning Services Manager

Mayor Marshburn opened the hearing and asked Mr. Bamford to provide the staff report.

Contiguous petition (ANX-20-13) submitted by M/I Homes of Raleigh, LLC to annex 59.4 +/- acres into the Town of Garner to connect the approved Grove at White Oak Subdivision (CUP-SB-18-18, aka "Rhora") to public water and sewer utilities. The annexation site is located west of Bryan Road at the current western terminus of Ackerman Road and may be further identified as Wake County PIN#'s 1629-08-6877, 1629-09-6033, 1629-08-3891, 1619-98-8721, 1629-08-6776, and 1619-99-5082.

Mayor Marshburn closed the hearing and called for a motion.

Action: Approve Ordinance (2020) 4076

Motion: Matthews Second: Behringer Vote: 5:0

PD-Z-20-01 & PD-MP-20-01, 401 Assemblage

Presenter: David Bamford, Planning Services Manager and Stacy Harper, Senior Planner

Mayor Marshburn opened the hearing and asked staff to provide the staff report.

Conditional use rezoning (PD-Z-20-01) and associated subdivision master plan (PD-MP-20-01) requests have been submitted by RST Development, LLC to rezone 277.46 +/- acres from Single Family Residential (R-40) to Planned Residential Development (PRD C11) conditional use for the development of a community consisting of 365 single-family homes, 455 townhomes and 500 apartment units (1,320 total). The site is located approximately 1¼ miles north of the future NC 540 with frontage along US 401 (Fayetteville Rd) and may be further identified as Wake County PIN#'s 0790-30-1714, 0790-41-7331, 0790-40-3331, 0790-51-8243, 0790-50-5263, 0699-49-2198, 0699-58-3961, and 0699-28-3995.

The site plan is in conformity with the Swift Creek Land Management Plan as follows:

- Approximately 81.77-acres of the project site falls within the "New Urban" designation of the plan
 which allows for up to 6 single-family and/or townhome units/acre (approximately 490 units max).
 Impervious surface limits are allowed to reach 70% for non-residential development.
- Approximately 195.69-acres are designated as "New Suburban". This designation allows for up to 2.5 single-family and/or townhome units/acre (approximately 489 units). Impervious surface limits are allowed to reach 30%.
- The proposed 820 townhomes and single-family dwellings are less than the 979 units allowed.
- Under the SCLMP, apartments are treated as commercial development. The apartment site will be limited by the applicable impervious surface maximums at the time of site plan approval.

Council Member Dellinger asked for a copy of the Swift Creek Land Management Plan and the Traffic Impact Analysis.

Staff confirmed the traffic impact analysis goes all the way to Brookwood. Driveway locations will be submitted on a separate site plan which will come before Council at a later time for consideration.

Council Member Singleton noted multiple neighborhood meetings were held with neighbors as well as a meeting on-site with NC DOT.

Thomas Matthews, 7512 Fayetteville Road, Raleigh, stated his home is directly across from the most southern entrance to the subdivision and people should be given an opportunity to decelerate into the subdivision.

Bruce Wittman, 2201 Woodrell Drive, expressed concern regarding tying Brookwood to the 401 Assemblage project and using a sliver of land as an emergency road. Mr. Wittman asked if the road was necessary to the project and Mr. Triezenberg advised the UDO states that more than 75 homes with one point of access must have a secondary access in order to have emergency services. Matt Poole, Fire Chief, added the intention is to be able to access those 75 homes through that emergency lane, if needed.

Ken Noel, 2229 Woodrell Drive, expressed concern regarding the impact to the health of the existing trees.

Beth Blackmon, 113 Lager Lane, presented information regarding open space and clarified what can be used for recreation and usable open space.

Mayor Marshburn closed the hearing and called for a vote.

Action: Review the Swift Creek Management Plan relating to the density issue and potential legal repercussions for the Town; review the traffic impact analysis; review impervious surface and percentages and what is commercial versus non-commercial and what is 50 versus 70 percent; Review list of conditions from Brookwood and ask staff and the attorney to integrate into a final proposal, further discussion of the sliver road issue; and assess the financial impact on the Town.

Motion: Dellinger

Motion fails for lack of a second.

Action: Move the Council accept staff's statements regarding zoning consistency with the Garner Forward Comprehensive Plan, detailed in Section V of the staff report, as our own; and I therefore move further that the Town Council adopt Ordinance (2020) 4078 approving rezoning request PD-Z-20-01 as it is reasonable and in the public interest because it will likely allow adequate buffers and usable open spaces that help to preserve and protect adjacent housing stock, allow the development of an appropriate density of housing in the area in which it is located, and allow for the conservation and preservation of natural features and green space to promote recreation opportunities; with added conditions as offered by the developer.

Motion: Singleton Second: Vance Vote: 4:1

Council Member Dellinger voted nay.

Motion: Move the Council accept the staff statements regarding plan consistency in Section VII of this report as our own and find the application meets the 10 permit criteria in Section 3.14.D. and therefore approve PD-MP-20-01, 401 Assemblage, with the six conditions to be listed on the permit that will be prepared by staff and the other conditions as offered by the developer.

Motion: Singleton Second: Matthews

Vote: 4:1

Council Member Dellinger voted nay.

NEW/OLD BUSINESS

FY 20 Micro-Surfacing & Crack Seal Project

Presenter: Forrest Jones, Public Works Director

Apply crack seal and micro-surfacing to an estimated 13 centerline miles of Town Streets. The project should be complete by the end of the calendar year.

Action: Authorize the Manager to approve contract with Slurry Pavers Inc. to perform FY 20 Pavement Preservation

Motion: Vance Second: Behringer

Vote: 5:0

FY 20 Pavement Rejuvenation Contract

Presenter: Forrest Jones, Public Works Director

Perform Pavement Rejuvenation on approximately 3.5 centerline miles of streets. The project should be complete by the end of the calendar year. A budget amendment will be brought back at a later time.

Action: Consider authorizing Manager to approve contract for Pavement Technology Inc. to perform FY 20 Pavement Rejuvenation

Motion: Vance Second: Behringer Vote: 5:0

COMMITTEE REPORTS

The Human Resources Committee recommended the following: reappointing Clint Ferrell, Lamara Williams-Jones and Anita Powell to Board of Adjustment and appointing Duane Tabb to the Garner Veterans Advisory Board; reappointing Mon Peng Yueh and Ernestine Durham to the Parks, Recreation Committee and appointing Autumn Beam and Derice Darlington; and reappointing Herbertina Johnson, Sharon Verity and Ann Morgan to the Senior Citizens Advisory Committee and appointing Alana Krotzer.

Motion: Vance Second: Dellinger Vote: 5:0

MANAGER REPORTS

- Garner info
- Building & Permit Report
- PRCR Special Events Schedule Sonya Shaw, PRCR Director, provided an update on Phase 2.5 regarding provisions and restrictions that will affect programming.
- Country Club Drive The residents split the cost to repair cracks and potholes on Country Club Drive at a cost of \$3,400. Mr. Dickerson recommended the Town pay \$1,000 of the cost because vehicles travel this road to get to the golf course. Council consensus to pay \$1,000.
- Equity Study Update The estimated cost of the pay and equity study was \$455,000. The cost went up 4.5% due to the second part of the study and its benefits. The final cost to implement is \$1.4M.

As a solution, Mr. Dickerson recommended funding the study for half a year for a lesser impact on the budget. Council consensus for dividing the study costs.

Mr. Hodges reported a sewer drainage issue on Parkwood Drive in the Greenbrier neighborhood
resulting from old pipes. New pipes can be placed around the home and street frontage to replace
the failing pipes with funds from the McAdams studies.

ATTORNEY REPORTS

COUNCIL REPORTS

Vance

• Thanked Public Works for their quick response regarding a neighborhood flooding issue.

Dellinger

- Asked the process to remove a fallen tree at Jaycee Park. Mr. Jones responded a contractor will remove.
- Asked about liquidated damages associated with Amazon and Hillwood. Mr. Dickerson advised
 Hillwood confirmed the damages and we are waiting on written documentation regarding the start
 date and balance.
- Asked when sales tax revenue for the third and fourth quarter would be available. Mr. Dickerson advised that information be on the next financial report.
- Asked that the personnel policy be discussed at a work session.

Behringer

- Asked for a public statement or campaign to keep our Town clean.
- Reported receiving a certificate of appreciation from League of Women Voters for her public service.

Singleton

Thanked Public Works for their hard work on maintaining the parks.

Matthews

Complimented the work that is being done on the sidewalk on Timber Drive.

Marshburn

Reported a Committee is being formed to discuss the Juneteenth holiday. The Committee will
consist of 6 members; the first meeting is tomorrow morning. Council Member Dellinger and Mr.
Dickerson will serve on the Committee.

CLOSED SESSION

Council met in closed session to confer with the Attorney regarding a Town policy issue that will be dealt with in a public forum as well as an economic development matter.

ADJOURN: 11:48 p.m.

Town of Garner Town Council Special Meeting Minutes September 9, 2020

This special meeting of the Town Council was conducted at 3:00 p.m. at Garner Town Hall located at 900 7th Avenue, Garner.

CALL MEETING TO ORDER/ROLL CALL: Mayor Ken Marshburn

Present: Mayor Ken Marshburn, Mayor ProTem Kathy Behringer, Council Members Demian Dellinger, Phil Matthews, and Gra Singleton

Council Member Elmo Vance arrived at 4:30 p.m.

Staff Present: Rodney Dickerson-Town Manager, BD Sechler-Human Resources Director

CLOSED SESSION

N.C. General Statutes Section 143-318.11(a)(6) to discuss the qualifications, competence, performance, character, fitness, or conditions of appointment of an individual public officer or employee.

RETURN TO REGULAR SESSION: 8:38 p.m.

Council met in closed session to discuss a personnel matter.

ADJOURN: 8:39 p.m.

Motion: Matthews Second: Behringer

Vote 5:0

Town of Garner Town Council Regular Meeting Minutes September 22, 2020

This regular meeting of the Town Council was conducted at 7:00 p.m. at Garner Town Hall located at 900 7th Avenue, Garner.

CALL MEETING TO ORDER/ROLL CALL: Mayor Ken Marshburn

Present: Mayor Ken Marshburn, Mayor ProTem Kathy Behringer, Council Members Demian Dellinger, Phil Matthews, Gra Singleton, and Elmo Vance

Staff Present: Rodney Dickerson-Town Manager, Matt Roylance-Asst. Town Manager-Operations, John Hodges-Asst. Town Manager-Development Services, Rick Mercier-Communications Manager, David Beck-Finance Director, Gaby Lontos-Lawlor-Senior Planner-Transportation, Jeff Triezenberg-Planning Director, Fred Baggett-Interim Town Attorney, and Stella Gibson-Town Clerk

PLEDGE OF ALLEGIANCE: Mayor ProTem Behringer

INVOCATION: Mayor ProTem Behringer

Council expressed their heartfelt appreciation for the lifetime community service of Mayor Ronnie Williams.

PETITIONS AND COMMENTS

ADOPTION OF AGENDA

Motion: Singleton Second: Matthews

Vote: 5:0

PRESENTATIONS

GEDC Board Service Presentation

Presenter: Jeff Swain, GEDC Board Chair

Jeff Swain recognized former GEDC Directors Ken Marshburn and Ronnie Thompson for their service.

CONSENT

Nuisance Abatements

Presenter: David Beck, Finance Director

Resolution declaring certain delinquent nuisance abatements as a lien on property. This Resolution authorizes Wake County to add these abatement costs to Wake County property tax bills.

Action: Approve Resolution (2020) 4079

Vandora Springs Sidewalks - Contract Amendment #6 (Ramey Kemp & Assoc.)

Presenter: Chris Johnson, Town Engineer

Contract Amendment #6 with Ramey Kemp & Associates for services related to land acquisition phase of project, as well as updating the private utility survey (original utility survey is 4 years old).

Action: Approve and authorize the Manager to execute contract Amendment #6 with Ramey Kemp & Associates.

Motion: Vance Second: Behringer

Vote: 5:0

Mayor Marshburn explained the procedures to be followed in this hearing and asked Council to disclose any exparte communications or bias that would prevent them from making an impartial decision. Hearing none, the Town Clerk administered the Affirmation of Oath to the following: Jay Colvin, Jeff Triezenberg, and Gaby Lontos-Lawlor.

Mayor Marshburn opened the hearing and asked staff to provide the staff report.

PUBLIC HEARINGS

CUD-Z-20-02 & CUP-SB-20-02 - Kennedy Ridge 2

Presenter: Jeff Triezenberg, Planning Director

Conditional use rezoning (CUD-Z-20-02) and associated conditional use subdivision plan (CUP-SB-20-02) were submitted to develop the site into a townhouse subdivision of 64 units/lots. The applicant is requesting to rezone 16.4 +/- acres from Single-Family Residential 40 (R-40) to Multi-Family 1 Conditional Use (MF-1 C227). Use restrictions and development conditions are proposed. The site is located on the west side of Creech Road and may be further identified as Wake County PIN# 1711-76-8003 & 1711-75-1835.

Out of this total, approximately 12.80 acres would be developed with 64 townhomes at a gross density of 5 units per acre. The remaining 3.66 acres would be reserved by the property owner.

The project has improved aesthetics, windows on the side elevations, and a landscaped berm.

During the neighborhood meeting most questions were related to traffic cut-through and the price of homes.

A developer could purchase and develop the reserved acreage. A road extension to the south would be helpful to provide connectivity to that neighborhood and cross Creech Road.

CH and Yolanda Chappell and John Bosch spoke in favor of the project.

Kay Woodall, David Watson, Rodney Stratton and Tim Holton were opposed to the project citing concerns related to traffic, security, wildlife and natural surroundings, as well as the fit of the character of the community.

Council discussed the rear buffers that backs-up to the homes.

Mayor Marshburn closed the hearing.

Council expressed concern regarding the connectivity portion of the project and asked if the project was viable without the southwest portion being sold. Mr. Colvin advised the development plan is not to sell that area, but to leave as undeveloped space. A conditional use permit would be required to change that status.

Action: Move the Council accept staff's statements regarding zoning consistency with the Garner Forward Comprehensive Plan, detailed in Section V of the staff report, as our own and I therefore move further that the Town Council adopt Ordinance (2020) 4080 approving rezoning request CUD-Z-20-02 as it is reasonable and in the public interest.

Motion: Vance Second: Behringer

Vote: 2:3

Council Members Matthews, Dellinger, and Singleton voted nay.

Action: Move the Town Council find the rezoning request inconsistent with the Garner Forward Comprehensive Plan because of concerns with connectivity, transportation and buffering and therefore move further that the Town Council reject the recommendation of the Planning Commission and deny rezoning request number CUD-Z-20-02.

Motion: Singleton Second: Matthews

Vote: 3:2

Mayor ProTem Behringer and Council Member Vance voted nay.

NEW/OLD BUSINESS

Bank Selection for FY21 VERT Financing

Presenter: David Beck, Finance Director

The fiscal year 2020-21 budget included approval for the purchase of vehicles and equipment as part of the VERT program. The purchases are to be funded through a combination of financing proceeds and appropriations from prior year plan contributions. A request for proposal (RFP) was distributed to over 60 banks and lenders soliciting financing bids. Fourteen responses to the RFP were received with the bid tabulation attached for your review. It is recommended Council select Key Government Finance, Inc. as the lender on this transaction as they offer the lowest overall financing cost.

Action: Select Key Government Finance as the lending institution

Motion: Singleton Second: Matthews

Vote: 5:0

Action: Approve Resolution (2020) 2422

Motion: Dellinger Second: Behringer

Vote: 5:0

Mr. Dickerson requested a closed session per N.C. General Statutes Section 143-318.11(a)(1) to consult with the Town Attorney regarding litigation.

COMMITTEE REPORTS

MANAGER REPORTS

- Garner info
- Mr. Hodges advised that as the resurfacing project is finishing up, there is a balance left that could
 be applied to 2 areas that are traditional resurfacing issues White Cap Lane and a section at the
 eastern portion of Poole Drive where asphalt is coming up. These remaining resurfacing dollars
 could be used to cover these repairs and funding for the cross walk improvements could be moved
 to streets and sidewalk bond funds. Council consensus to place on future agenda.
- The pedestrian crossing at Buckingham on Timber Drive has been moved to a position slightly west of the greenway crossing. The crossing at Buckingham is in the process of being decommissioned. Work should be completed by the end of next week.
- Connect Conference scheduled for 4 consecutive Thursday mornings from 10:00 a.m. 11:15 a.m. October 22 through November 12.

Council thanked Mr. Baggett for his services as the Town's Interim Attorney.

COUNCIL REPORTS

Dellinger

- Asked for an update on the Vandora Springs Sidewalk project staff advised the right-of-way acquisition process is beginning.
- Asked for an update from Raleigh regarding the Cloverdale letter. Staff will follow-up with Raleigh.
- Asked what the new projected timeline is for Amazon to finish and what is the definition of substantially complete. Mr. Dickerson responded the roadwork needs to be complete as well as temporary striping installed, seed and straw erosion control installed, and the signals operational.

Singleton

• Expressed his thanks for the lighting repair South Garner Park.

Mayor Marshburn, Mayor ProTem Behringer, Council Members Matthews, and Vance had nothing to report.

ATTORNEY REPORTS

CLOSED SESSION

N.C. General Statutes Section 143-318.11(a)(3) to consult with the Town Attorney regarding litigation.

RETURN TO REGULAR SESSION: 9:37 p.m.

Council met the attorney regarding litigation and approved recommendation of pending action.

ADJOURN: 9:38 p.m.

Town of Garner Town Council Special Meeting Minutes September 22, 2020

This special meeting of the Council was conducted at 3:00 p.m. in the Garner Town Hall located at 900 7th Avenue, Garner.

CALL MEETING TO ORDER: Mayor Ken Marshburn

Present: Mayor Ken Marshburn, Mayor ProTem Kathy Behringer, Council Members Demian Dellinger, Phil Matthews, Gra Singleton and Elmo Vance

Staff Present: Rodney Dickerson-Town Manager, John Hodges-Asst. Town Manager-Development Services, Asst. Town Manager-Operations

DISCUSSION

ETJ and Wake County Comprehensive Plan

Presenter: Jeff Triezenberg, Planning Director and Wake County Planning Staff

Wake County Planning is undergoing a project to update their comprehensive plan. As part of this plan, County staff are looking at options to modify their approach to the granting of ETJ to municipalities. County staff will provide the Council with an overview of this project and how this might improve the Town's ability to bring other portions of its future urban services area under its land use control more readily.

540 Utility Planning

Presenter: Chris Johnson, Town Engineer

The Town of Garner has been collaborating with the NCDOT, NC Turnpike Authority, and Raleigh Water since March 2019 to determine the best way to provide future water/sewer utility service to the outer ETJ south of the NC540 corridor. Staff will provide an overview of these planning efforts.

Raleigh Water State of the Utility Update

Presenter: Raleigh Utilities Staff

Raleigh Water Director Robert Massengill will present the State of the Utility message and an update on Garner specific projects.

ADJOURN: 5:20 p.m.

Town of Garner Town Council Meeting Agenda Form

Meeting Date: Octobe	r 20, 2020			
Subject: Council Meeting Schedule 2021				
Location on Agenda: Presentations				
Department: Administr				
Contact: Rodney Dickers	son			
Presenter: Rodney Dick	erson			
Brief Summary:				
			Council meeting. We noticed that of the last Tuesday of the month.	
		•	•	
	n and/or Requested Acti	on:		
Approve revised Council	Meeting Schedule			
Detailed Notes:				
Funding Source:				
n/a				
Cost:	One Time:	Annual:	No Cost:	
Manager's Comments	and Recommendations:			
Attachments Yes:) No: ()			
Agenda Form	Initials:		Comments:	
Reviewed by:	militais.		Comments.	
Department Head:				
Department neau.				
Finance Director:				
ance Director.				
Town Attorney:				
Town Manager:	RD			
	NO			
Town Clerk:				

RESOLUTION NO. (2020) 2423A

A RESOLUTION OF THE TOWN OF GARNER TOWN COUNCIL ADOPTING THE 2021 COUNCIL MEETING SCHEDULE

WHEREAS, the Town of Garner Town Council sets its regular meeting and work session schedule as follows:

MONTH	DATE	DAY	TYPE	TIME
JANUARY	4	Monday	Regular	7:00 PM
	19	Tuesday	Regular	7:00 PM
	26	Tuesday	Work Session	6:00 PM
FEBRUARY	1	Monday	Regular	7:00 PM
	16	Tuesday	Regular	7:00 PM
	23	Tuesday	Work Session	6:00 PM
MARCH	1	Monday	Regular	7:00 PM
	16	Tuesday	Regular	7:00 PM
	30	Tuesday	Work Session	6:00 PM
APRIL	5	Monday	Regular	7:00 PM
	20	Tuesday	Regular	7:00 PM
	27	Tuesday	Work Session	6:00 PM
MAY	3	Monday	Regular	7:00 PM
	18	Tuesday	Regular	7:00 PM
	25	Tuesday	Work Session	6:00 PM
JUNE	7	Monday	Regular	7:00 PM
	22	Tuesday	Regular	7:00 PM
	29	Tuesday	Work Session	6:00 PM
JULY	6	Tuesday	Regular	7:00 PM
	20	Tuesday	Regular	7:00 PM
	27	Tuesday	Work Session	6:00 PM
AUGUST	2	Monday	Regular	7:00 PM
	17	Tuesday	Regular	7:00 PM
	31	Tuesday	Work Session	6:00 PM
SEPTEMBER	7	Tuesday	Regular	7:00 PM
	21	Tuesday	Regular	7:00 PM
	28	Tuesday	Work Session	6:00 PM

OCTOBER	7	Thursday	Regular	7:00 PM	
	19	Tuesday	Regular	7:00 PM	
	26	Tuesday	Work Session	6:00 PM	
NOVEMBER	1	Monday	Regular	7:00 PM	
	16	Tuesday	Regular	7:00 PM	
	30	Tuesday	Work Session	6:00 PM	
DECEMBER*	6	Monday	Regular	7:00 PM	
	21	Tuesday	Regular	7:00 PM	
*There is no work session planned for December 2021					

BE IT FURTHER RESOLVED that the Town of Garner Town Council adopts the above referenced Meeting Schedule for 2021.

Duly adopted this the 20^{th} day of October, 2020.

		Ken Marshburn, Mayor	
ATTEST: _	Stella L. Gibson, Town Clerk	•	

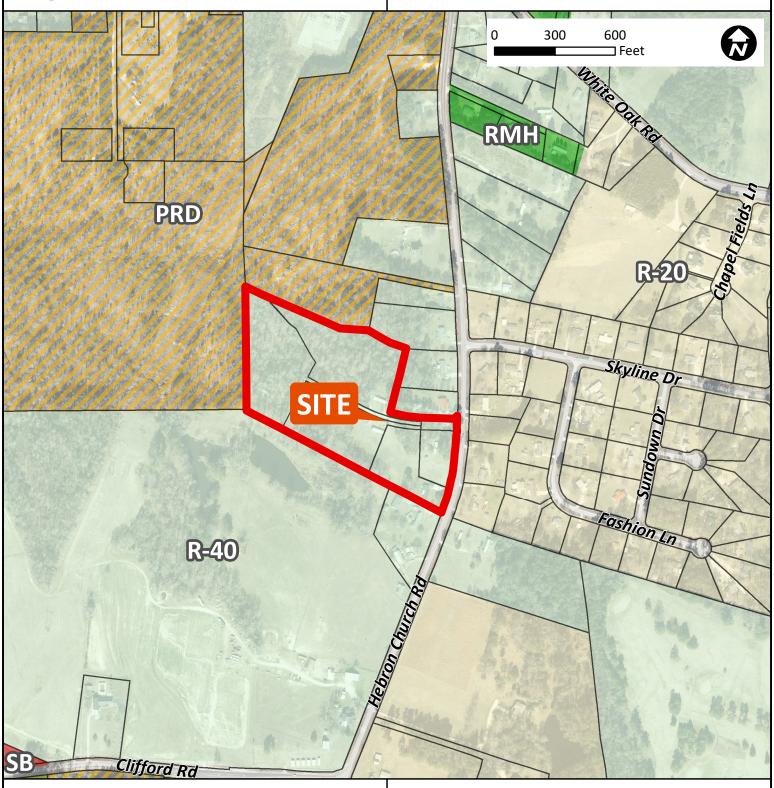
Town of Garner Town Council Meeting Agenda Form

Meeting Date: October	Meeting Date: October 20, 2020				
Subject: CUD-Z-20-01 & CUP-SB-20-01 Ridgemoor South					
Location on Agenda:	Public Hearings				
Department: Planning					
Contact: David Bamford	, AICP; Planning Services M	lanager an	d Stacy Griffin, Ald	CP; Principal Plann	er
Presenter: David Bamfo	rd, AICP; Planning Services	Manager a	and Stacy Griffin,	AICP; Principal Plai	nner
Brief Summary:					
submitted by Lennar Hor C226) Conditional Use for the intersection of Skylin	(CUD-Z-20-01) and associances to rezone 14.16 +/- acone the development of a 70 are Dr. and Hebron Church F9771, 1629-56-7572, 1629-	res from Si -unit town Rd. and ma	ngle-Family Resid home subdivision y be further ident	ential (R-40) to Mu . The site is locate ified as Wake Cou	ulti-Family (MF-1 d southwest of
Recommended Motion	n and/or Requested Acti	on:			
Consider adoption of Ord	inance (2020) 4084				
Detailed Notes:					
March 5, 2020. Use restri	o and staff report. A neighl ctions and characteristics a should the Council find the ity with the UDO.	are volunta	irily offered as zor	ning conditions. Sta	aff recommends
Funding Source: n/a					
Cost:	One Time:	Annual:	0	No Cost:	<u> </u>
Manager's Comments and Recommendations:					
Attachments Yes: •	No: O				
Agenda Form	Initials:			Comments:	
Reviewed by:					
Department Head:	JST				
Finance Director:					
Town Attorney:					
Town Manager:	RD				
Town Clerk:					



Town of Garner Planning Department

Conditional Use Rezoning CUD-Z-20-01 & CUP-SB-20-01



Project: Ridgemoor South

Applicant: Lennar

Owner: Hebron Seagroves LLC
Location: Hebron Church Road

1629571063, 1629567572, 1629569573,

Pin #: 1629564688, 1629569771, 1629566927

Proposed Use: 70 Townhomes **Current Zoning:** Residential (R-40)

Proposed Zoning: Multi-Family Conditional (MF-1 C226)

Acreage: 14.05

Overlay: Swift Creek

Page 25



Planning Department Staff Report

TO: Mayor and Town Council

FROM: David Bamford, AICP; Planning Services Manager

Stacy Griffin, AICP; Principal Planner

SUBJECT: Conditional Use Rezoning # CUD-Z-20-01, and

Conditional Use Subdivision # CUP-SB-20-01 – The Townes at Ridgemoor

DATE: October 20, 2020

I. PROJECT AT A GLANCE

Project Number(s): CUD-Z-20-01 Conditional Use Rezoning

CUP-SB-20-01 Conditional Use Subdivision

Applicant: Lennar

Owners: Hebron Seagroves LLC

General Description -

Project Area & Location: 14.16 +/- acres located on the west side of Hebron

Church Road

Wake Count PIN(s): 1629571063, 1629567572, 1629569573,

1629564688, 1629569771 and 1629566927

Current Zoning: Single-Family Residential (R-40)

Requested Zoning: Multifamily 1 Conditional Use (MF-1 C226)

Proposed Use(s): Townhouses

Overlay: Swift Creek Conservation District (below Lake

Benson Dam, east of NC 50)

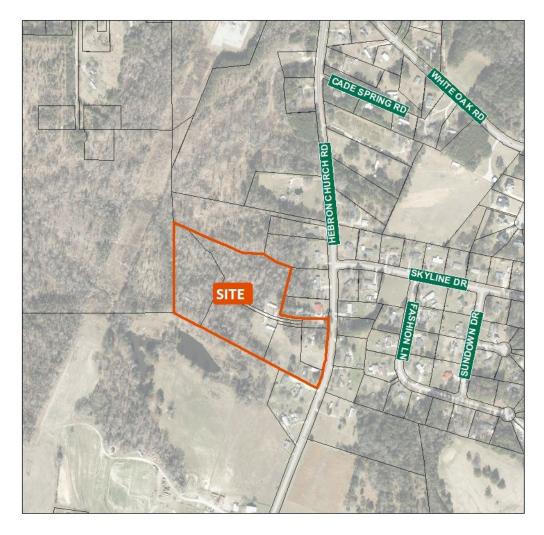
Key Meeting Dates:

Planning Commission: September 21, 2020

Public Hearing & Action: October 20, 2020

II. BACKGROUND / REQUEST SUMMARY

Current Request: A conditional rezoning (CUD-Z-20-01) and associated subdivision plan (CUP-SB-20-01) have been submitted to develop a 14.16-acre site into a multi-family townhome subdivision of 70 units/lots, at a gross density of approximately 4.98 units per acre. The applicant is proposing use and architectural conditions.



III. ZONING ANALYSIS

Existing: The existing zoning of the site is **Single-Family Residential (R-40).** Residential districts are designed to create and maintain residential neighborhoods composed primarily of single-family dwellings and, as special uses, such institutional, public, and other compatible uses that are designed, constructed and maintained so as not to detract from the quality of each district. The R-40 district allows single-family lots of at least 40,000 square feet (0.91 acres). Gross maximum density is approximately 1.08 units per acre in R-40 districts which translates into approximately 10 dwelling units on the 14.16-acre rezoning site, including open space and roads.

The following is a list of permitted uses in the R-40 District:

1.	Single-family site built and		rescue, ambulance)
	modular homes	13.	Cemetery
2.	Residential Cluster	14.	Public parks, swimming pools,
3.	Manufactured Class A homes		tennis and golf courses
4.	Family Care home	15.	Religious institutions
5.	Group care home	16.	Minor utility—elevated water
6.	Intermediate care home		tank
7.	Community center	17.	Solar Farms
8.	Civic Lodge	18.	Telecommunications Tower
9.	Child day care up to 3 as home	19.	Other Major Utility
	occupation	20.	Private golf course or country
10.	Family child day care up to 8 in		club
	home	21.	Horse Stables
11.	School public or private	22.	Bed and breakfast
12.	Public safety facilities (fire, police,	23.	Agriculture or silviculture

Proposed: The proposed zoning of the 14.16-acre site is **Multifamily 1 Conditional Use (MF-1 C227)**. The MF-1 zoning district is designed to create and maintain higher density residential neighborhoods composed primarily of multifamily dwellings. The MF-1 District allows approximately 9.35 units per acre. In keeping with the future land use designation of the Garner Forward Comprehensive Plan, the proposed gross density for this project is 4.98 dwelling units per acre.

The following is a list of general uses permitted in the MF-1 District, but will only be conditionally permitted as noted in the proposed conditions following this list:

- Residential Cluster
 Two-Family Dwelling
- 3. Townhouse
- 4. Condominium
- 5. Multifamily (triplex and higher, including apartment)
- 6. Family Care Home

- 7. Group Care Home
- 8. Intermediate Care Home
- 9. Community Center (SUP)
- 10. Other Community Service (SUP)
- 11. Child Day Care (up to 3 as home occupation)
- 12. School, Public or Private (SUP)

- 13. Ambulance Service, Police or Fire Station (SUP)
- 14. Continuing Care, Retirement Facility (SUP)
- 15. Hospice
- 16. Cemetery
- 17. Public Park, Swimming Pool,

- Tennis Court, Golf Course (SUP)
- 18. Religious Institution
- 19. Minor Utility, Elevated Water Storage Tank
- 20. Golf Course or Country Club, Private (SUP)
- 21. Bed and Breakfast (SUP)

The following conditions are proposed for the MF-1 C226 District:

1. Permitted use table:

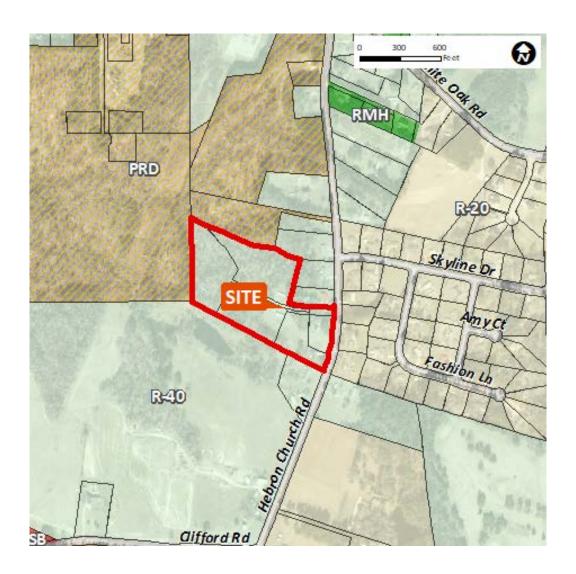
Use Category	Specific Use	MF-1
		C226
Household Living	Townhouse	P*
	Condominium	P*
	Residential cluster	P*

- 2. Any form of group living protected by state or federal statute for use in single-family dwellings shall be permitted according to the specific use standards of the Garner Unified Development Ordinance.
- 3. All townhouses shall be a minimum of 1,650 square feet.
- 4. All townhouses shall have at least a one-car garage.
- 5. All vinyl siding shall be a minimum gauge of 0.045.
- 6. Each Townhome Group (which is defined as a building containing 3-6 Townhouse Units) shall include at least two (2) of the following siding types on the front façade: (a) board and batten; (b) horizontal lap siding; and/or (c) shake siding.
- 7. Except for one (1) unit per Townhome Group, the front façade of all units shall be minimally finished with the equivalent of a 24" stone/masonry water table.
- 8. Garage doors for all townhomes shall have carriage door hardware and windows.
- 9. A covered front porch a minimum of 20 square feet shall be provided as part of all townhouses.
- 10. An outdoor deck or patio a minimum of 100 square feet is required on all dwelling units.
- 11. The side elevations of each end unit shall feature at least two (2) glazed elements.
- 12. Shutters or window trim shall be provided on the front facade of all townhome dwellings and side facades of all townhome dwellings with right of way frontage. Trim dimensions shall be a minimum of one (1) inch by four (4) inches.
- 13. All homes shall have a minimum 8" eaves on the front facade with a minimum 8" roof overhang on all sides. On townhomes, roof line cannot be a single mass; it must be broken up either horizontally and/or vertically between, at minimum, after every third unit within one townhome building group

14. To provide visual diversity, no more than three contiguous townhome units shall be allowed with the same setback. Variations in setback shall be at least 2 feet.

Zoning History: The Planning Department's rezoning database contains the following rezoning cases in the vicinity of this property. More recent cases are listed below.

Case	Applicant	Location	Zoning Change
CUD-Z-93-04	Henry A. Thompson	New Bethel Church Road	R-40 to R-5 C44
CUD-Z-91-05	Wade & Dora Bryan	Bryan Road and Clifford Rd	R-40 to SB C36 and NB
CUD Z-98-11	Troy Hall	Hebron Church Road	R-40 to R-5 C85
CUD Z-03-02	Henry A. Thompson	New Bethel Church Road	R-40 to R-5 C119
PDZ 04-01	Community Land Associates	Bingham Station	RMH to PRD C1
CUD Z-04-02	Horace Tart	Glens at Bethel	R-40 to R-9 C124
CUD Z-04-03	Town of Garner	Centennial Park	SB C-7 to R-12 C125
CUD Z-06-01	Glennjan, LLC	Ackerman Rd	R-40 to R-12 C135
CUD-Z-06-02	Esther Long	Tunbridge	R-40 to R-12 C136
CUD Z-06-10	Matthew Sutton	Sutton Springs	R-40 to R-15 C144
CUD Z 06-08	Esther Long	Lynwood Estates	R-40 to R-12 C142
CUD Z 10-01	Capital Bank	Sutton Springs	R-15 C144 to R-15 C159 (DENIED)
CUD Z-12-02	Sheetz, Inc.	NC 50 & New Bethel Church Road	R-40 to CR C163 (DENIED)
CUD Z-13-06	Wake County Board of Education	H8 South Garner High School	Wake County R-30 to R-9 C170
CUD Z-15-06	Phyllis King	Oak Park	R-40 to R-9 C180
CUD Z 16-08	Martha Bagley	Clifford Grove	R-40 to R-9 C188
CUD-Z-17-02	Paul & Lois Bryan	Clifford Glen	R-40 to R-9 C195
CUD-Z-17-03	Peggy Tingen / Lorraine Bryan	Clifford Glen	R-40 to R-9 C196
CUD-Z-18-05	KB Homes	Harper's Landing	R-20 to R-9 C204
CUD Z 18-11	Charles and Ruby Rhora	Grove at White Oak	R-40 to R-9 C210
PD Z 19-02	Ferguson, Winton, Williams	Bethel	R-20 to PRD C7
PD-Z-19-03	Royal Oaks	Oak Park West	R-40 & R-20 to PRD C8



Adjacent Zoning and Land Use:

North: PRD C5 Ridgemoor Subdivision approved

South: Single-Family Residential 40 (R-40) Farm / Agriculture

East: Single-Family Residential 20 (R-20) Village of White Oak Subdivision

West: PRD C5 Ridgemoor Subdivision approved

Overlays: The site is located within the **Swift Creek Conservation Overlay District**. The overlay district provides regulations to protect water quality in this watershed by requiring limits on the amount of impervious surface areas permissible for new residential and non-residential development. Development within this overlay must comply with the following:

 New single family detached residential subdivision development projects shall be limited to a maximum of 30% total impervious surface area;

- New multi-family residential development projects defined to include townhomes, condominiums, apartments, or other attached multi-family housing units as determined by the Planning Director, shall be limited to a maximum of 50% total impervious surface area; and
- New non-residential development projects shall be limited to a maximum of 70% of total of impervious surface area.

IV. COMMUNITY INFORMATION

Overall Neighborhood Character: This area of the community consists of a mixture of vacant tracts, agricultural uses, and single-family neighborhoods. Since 2015 this area has been transitioning from low-density rural agriculture to urban developments and densities. The driving-force for these development pressures was both the development of South Garner High and Bryan Road Elementary schools; road improvements (Bryan Road paved) and utilities were extended to serve this area.

Traffic: The project will have approximately 490 feet of road frontage on Hebron Church Road, which is currently a 2-lane undivided NCDOT maintained road within a right of way width of 60 feet. White Oak Road is a 2-lane undivided, major collector and is also an NCDOT maintained road.

The NCDOT average daily traffic count history in this area is as follows:

Hebron Church Road

• Year 2007 – 2,800

Year 2009 – 2,900

Year 2011 – 3,300

Year 2013 – N/A

Year 2015 – 2,400

Year 2017 – N/A

White Oak Road

• Year 2007 – 21,000

Year 2009 – 22,000

• Year 2011 – 16,000

• Year 2013 – 23,000

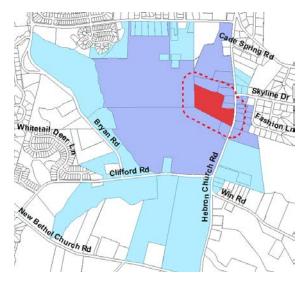
• Year 2015 – 22,000

Year 2017 – 25,000

A Traffic Impact Analysis was not required for this project because the projected number vehicular trips are below the UDO threshold that triggers the requirement. The applicant will be required to construct a turn lane into the site along Hebron Church Road due to the daily traffic count. Additionally, there is a requirement to construct half of the ultimate 3-lane section with bike lanes and curb and gutter.

Neighborhood Meeting: Staff identified 59 properties (47 after removing exact duplicates) within the notification radius as shown at right and provided the list below to the applicant for first class mailed notices. As of the time of the meeting, two (2) notices had been returned as undeliverable.

The neighborhood meeting was held on March 5, 2020 at the Garner Senior Center with approximately 15 neighbors in attendance – in yellow highlight in the table below.



Owner	ADDR1	ADDR2
SEAGROVES, FRANCES K HEIRS	11268 NC HIGHWAY 210	BENSON NC 27504-7670
COOPER, MARK ANTHONY COOPER, JACKIE LYNN	8012 HEBRON CHURCH RD	GARNER NC 27529-9113
GARNER-ACKERMAN ROAD LLC	831E MOREHEAD ST STE 445	CHARLOTTE NC 28202-2784
MOORE, JENNIFER J	1980 ACKERMAN RD	GARNER NC 27529-9701
BERRY, ANITA MACON	2000 ACKERMAN RD	GARNER NC 27529-9702
PIETSCH, GARY C	1968 ACKERMAN RD	GARNER NC 27529-9701
PLEASANTS, JOSEPHIC PLEASANTS, CAROLYN	1932 ACKERMAN RD	GARNER NC 27529-9701
PERRY, ROY DAVIS PERRY, BRENDA B	2405 SKYLINE DR	GARNER NC 27529-8831
STRICKLAND, DANIEL	1040 HICKORY GROVE CHURCH RD	FOUR OAKS NC 27524-9012
SMITH, SHERWOOD T SMITH, LAURA L	8209 HEBRON CHURCH RD	GARNER NC 27529-9170
MACON, NELLIE	2020 ACKERMAN RD	GARNER NC 27529-9702
GARNER-ACKERMAN ROAD, LLC	831E MOREHEAD ST STE 445	CHARLOTTE NC 28202-2784
MOORE, JENNIFER	1980 ACKERMAN RD	GARNER NC 27529-9701
STARKS, VIRGINIA R	112 SONOMA VALLEY DR	CARY NC 27518-5300
TRUSTEE FOR THE FRANCES KELLEY SEAGROVES REVOC	C/ 11268 NC HIGHWAY 210	BENSON NC 27504-7670
GALLOGLY, CHAD EVERETT GALLOGLY, MELISSA M	8205 HEBRON CHURCH RD	GARNER NC 27529-9170
RAYNOR, BC	2400 SKYLINE DR	GARNER NC 27529-9758
BULLOCH, JAMES BULLOCH, CONNIE	2401SKYLINE DR	GARNER NC 27529-8831
ATKINSON, JOSEPH HAROLD ATKINSON, BETTY JEAN	7917 HEBRON CHURCH RD	GARNER NC 27529-9166
TRUSTEE OF THE FRANCES KELLEY SEAGROVES REVOCA	4₹ PO BOX 1303	GARNER NC 27529-1303
PITTMAN, VONESSA C	104 TELLURIDE TRL	GARNER NC 27529-3882
BINGHAM STATION COMMUNITY ASSN INC	2610 WYCLIFF RD STE 102	RALEIGH NC 27607-3073
MANNI, NARINDRADAT MANNI, SHEILA	8344 252ND ST	BELLEROSE NY 11426-2117
HAGWOOD, BEN ROGER HAGWOOD, JOYCE	ROSEHAGWOOD	8100 HEBRON CHURCH RD
BRYAN, WILLIAM W JR BRYAN, AMANDA	1709 NEW BETHEL CHURCH RD	GARNER NC 27529-8864
HILL, LINWOOD K	8201 HEBRON CHURCH RD	GARNER NC 27529-9170
BRYAN, JEAN BALL ROBERT ANGUS BRYAN SR FAMILY TF	R(8140 HEBRON CHURCH RD	GARNER NC 27529-9167
BLACKWELL, PATRICIA BRYAN	2117 CLIFFORD RD	GARNER NC 27529-8852
WILLIAMS, VIRGINIA B	8200 HEBRON CHURCH RD	GARNER NC 27529-9169
WAKE CNTY BOARD OF EDUCATION	RE SERVICES DIRECTOR	1551 ROCK QUARRY RD
JAIME, VIRGINIO NIETO JAIMES, AGUSTIN NIETO	8021HEBRON CHURCH RD	GARNER NC 27529-9162
SURLES, MALCOLM SURLES, SENECA R	2404 SKYLINE DR	GARNER NC 27529-9758
COOK, BEATRICE P	8013 HEBRON CHURCH RD	GARNER NC 27529-9162
STEVENS, LINDA FAYE MAY, ROY J	8008 FASHION LN	GARNER NC 27529-9757
PATTERSON, ROBERT LEE PATTERSON, NAOMIT	8025 HEBRON CHURCH RD	GARNER NC 27529-9162
TOWN OF GARNER	914 7TH AVE	GARNER NC 27529-3677
	202 MACKENAN DR	CARY NC 27511-6447

8004 FASHION LN	GARNER NC 27529-9757
8012 FASHION LN	GARNER NC 27529-9757
831E MOREHEAD ST STE 445	CHARLOTTE NC 28202-2784
8483 BRYAN RD	GARNER NC 27529-9156
7920 HEBRON CHURCH RD	GARNER NC 27529-9165
PO BOX 1551	RALEIGH NC 27602-1551
831E MOREHEAD ST STE 445	CHARLOTTE NC 28202-2784
4506 S MIAMI BLVD STE 100	DURHAM NC 27703-8001
1709 OAKBORO DR	RALEIGH NC 27614-7742
8580 BRYAN RD	GARNER NC 27529-9157
	8012 FASHION LN 831 E MOREHEAD ST STE 445 8483 BRYAN RD 7920 HEBRON CHURCH RD PO BOX 1551 831 E MOREHEAD ST STE 445

Question / Concern: What are you going to do about traffic on White Oak Road? **Applicant Response:** This project consists of 70 townhomes with access to Hebron Church Road. The traffic impact to White Oak Road is minimal.

Question / Concern: Does NCDOT get involved with this process?

Applicant Response: Yes, NCDOT will review the plans alongside Town of Garner. We will be

required to apply for permits through NCDOT for access onto Hebron Church Road.

Question / Concern: What are the buffers between this project and adjacent properties? **Applicant Response:** There is a 35' undisturbed perimeter buffer on the north and south boundaries, and a 24.5' buffer on the western boundary adjacent to the Ridgemoor subdivision open space.

Question / Concern: How was the 35' buffer determined?

Applicant Response: Town of Garner requirement based on the use.

Question / Concern: Where will access be to this development?

Applicant Response: One access point onto Hebron Church Road. NCDOT will review and

approve the location and ensure it is a safe entry point.

Question / Concern: How many townhomes?

Applicant Response: Maximum of 70.

Question / Concern: Will there be a turn lane into the neighborhood on Hebron Church? **Applicant Response:** Yes, this development is required to provide half of the ultimate 3-lane section with bike lanes and curb and gutter.

Question / Concern: Can you install a fence along the southern boundary line?

Applicant Response: Lennar will look into this.

Question / Concern: What is the timing for starting development?

Applicant Response: We are early in the process currently, but anticipate development starting

sometime in 2021 depending on Town of Garner approvals.

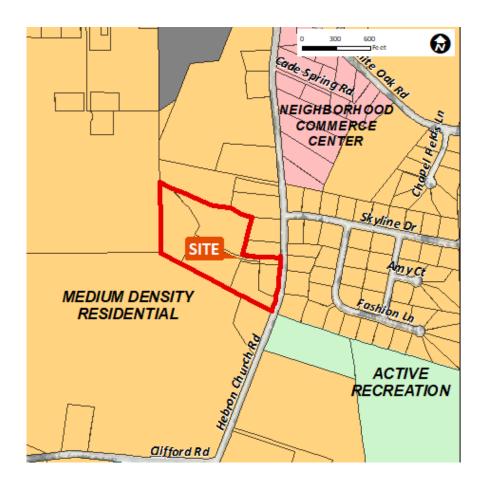
V. ANALYSIS AND STATEMENT OF ZONING CONSISTENCY WITH THE COMPREHENSIVE PLAN

2018 Garner Forward Plan: In addition to land use, the 2018 *Garner Forward Comprehensive Plan* also provides guidance on keeping the Town's character, living spaces, working places, recreation opportunities and transportation. Consistency with the land use map and possible justifications for reasonableness of the request are analyzed in the following paragraphs.

Land Use:

On the current Future Land Use map, this site is designated as **Medium-Density Residential** (MDR). The predominant designation is this area is also MDR.

The **Medium-Density Residential** land use category includes single-family, duplex, triplex, quadplex, and townhome-style residences with no less than two and a half (2.5) nor more than five (5) units per acre. Medium-Density Residential structures may also include auxiliary units detached from the primary house. The MDR district encourages context sensitive residential uses that preserve and enhance the culture of adjacent residential communities.



Living Spaces:

The guiding principles and recommendations for living spaces and housing are found on pages 61 - 68. Staff offers that the request is reasonable in that it advances the following:

- 1. "Elevate the standards for multi-family housing, including exterior materials, open space requirements, and facades" (p. 62). This zone will provide for enhanced architectural and façade standards submitted as zoning conditions.
- 2. "Garner recognizes that its housing stock is aging and that it could be more diverse to attract younger residents and retain older ones" (p.63). This zone provides exterior maintenance-free choices for owners and low yard maintenance as well.
- 3. "Mixing housing types within a development allows the proposed townhomes and single-family detached homes to live compatibly as they are clustered and share similar design characteristics" (p. 63). While this development alone does not mix housing types, this zone will be an extension of the previously approved adjoining Ridgemoor Subdivision and the townhouses approved as part of it.

Zoning Consistency Statement: In summary, the requested rezoning from R-40 to MF-1 C226 is consistent with the 2018 *Garner Forward Comprehensive Plan's* density limit of 5 units per acre in the **Medium Density (MDR)** category since the proposed gross density is 4.98 dwelling units per acre. Townhouses are further identified as a compatible use in the current MDR designation.

In addition, staff offers that this request is reasonable in that it advances several of the Plan's guiding principles for living spaces. Staff is supportive of a recommendation finding this rezoning request consistent with the *Garner Forward Comprehensive Plan* should the Town Council find the voluntary zoning conditions offered up as adequate.

VI. SUBDIVISION PROJECT DATA

Acreage: 14.16 acres

Number of Lots:

70



Dimensional Requirements:

There are no square footage requirements for townhomes as density is controlled by district regulations. There is a minimum lot width of 18 feet. The plan shows a minimum lot width of 26 feet.

Setbacks are shown in conformance on the plan. Setbacks are as follows:

Front: 25 feet Rear: 25 Feet

Corner Side: 25 feet

Side: 15 feet

Internal side setbacks (building separations) are shown in conformance at 30 feet separation between buildings.

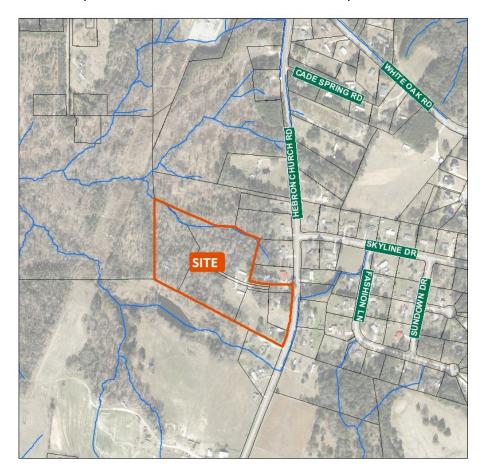
Landscape and Buffer Requirements:

The plan as proposed meets the requirements of the Landscape Ordinance.

- *Tree Cover:* Requirement of 12% is met with existing plant material. Plan shows 14.6% (2.07 acres).
- **Street Buffers:** Street trees are provided every 40 feet as required.

Environmental Features:

This site does not contain a FEMA designated floodplain; however, there is a riparian buffer which is shown on the site plan.



Parks and Open

Open Space –

Space:

Required: 10% (1.42 acres)

Proposed: 11.6% (1.64 acres)

Open space to be owned and maintained by the homeowner's association.

Residents of the Townes at Ridgemoor will have access to amenities and open space at the larger Ridgemoor subdivision. Ridgemoor

subdivision is a Planned Residential Development originally approved under the name Country Walk on November 6, 2017.

The Ridgemoor neighborhood recreation amenity includes a 1,775 square foot clubhouse with multipurpose areas and outdoor resort pool with shade structures and patio areas. There are also trails in the main Ridgemoor subdivision. An 8-foot-wide private trail connects the two subdivisions.

Fire Protection:

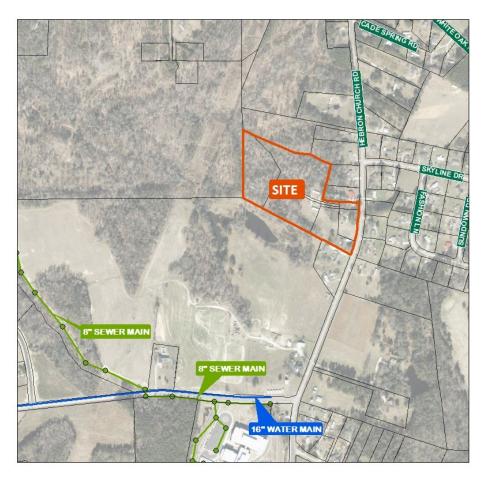
The Inspections Department has reviewed the plan for fire protection and given their approval.

Lighting:

Proposed lighting for the mail kiosk and parking area meets the requirements of the Lighting Ordinance as well as meeting staff recommendations for LED fixtures. All fixtures have zero uplight, low glare and a warm white light exhibiting a color temperature of no more than 4,000 K (Kelvin).

Infrastructure:

Stormwater Management – Townes at Ridgemoor is a multifamily development site that is not located within the watershed protection area. This site is subject to stormwater water quality requirements for nitrogen as well as water quantity requirements for the 1-, 10- and 25-year storm events. This development plan proposes a stormwater wet retention pond to treat impervious surface for nitrogen and water quantity requirements to ensure stormwater requirement are met as part of this development. A nitrogen offset payment will also be required as part of this development.



Water/Sewer – The site will be served with City of Raleigh public water and sewer that will installed as part of the extension of utilities for the previously-approved Ridgemoor PRD.

Access – Townes at Ridgemoor is located on the west side of Hebron Church Road, south of Ackerman Road and near Skyline Drive. This development is just south of the larger Ridgemoor subdivision that has been approved by the Town. The site contains approximately 350' of frontage along Hebron Church Road. Additional right-of-way will be dedicated, and road widening performed, to build half of a Town of Garner major collector street with bike lanes. This is consistent with what will be built to the north with the Ridgemoor subdivision. Curb, gutter and sidewalk will be installed. One full access entrance will be provided into the development off of Hebron Church Road. Stubs will be built to the south, and to the adjacent parcel to the northeast which may provide future road connectivity around the Neuse River Buffer to the north – this stub will not be carried out to Hebron Church Road. Internally, the site will be served by three public local streets with curb and gutter and sidewalk on both sides. Street lighting will be installed along internal streets as well as the Hebron Church Road frontage.

VII. PLAN CONFORMITY WITH ADOPTED TOWN PLANS AND POLICIES

2018 Garner Forward Transportation Plan:

The 2018 Garner Forward Transportation Plan calls for sidewalks on Hebron Church Road. There are no roadway or bicycle recommendations in the area of the development. Therefore, with the completion of half the ultimate section for Hebron church, which is a three-lane section with bike lanes and curb and gutter, these plans may be considered consistent with the recommendation of the 2018 Transportation Plan.

Parks & Recreation, Open Space & Greenways Master Plan:

The project site does not fall within a land acquisition area within the Parks, Recreation, Open Space & Greenways Master Plan. A greenway corridor is identified along Hebron Church Road but has been determined to be constructed along the eastern margin to provide optimal access to the Town's Meadowbrook property. Therefore, with the fee in lieu of park land dedication, this project, as proposed, may be found to be in conformity with the Parks & Recreation, Open Space & Greenways Master Plan.

Unified Development Ordinance:

After sufficient review and plan revisions, staff finds that this project, as now proposed, conforms to the regulations of the Unified Development Ordinance, so long as the following project specific conditions are met:

- 1. Prior to receipt of approved plans, Engineering Department inspection fees must be paid to the Town of Garner;
- 2. Prior to recordation of the first final plat:
 - a. a voluntary annexation petition for the for the entire project site shall be filed with the Garner Planning Department; and
 - b. documents establishing a Homeowner's Association and restrictive covenants shall be submitted to the Garner Planning Director for review;
- 3. Prior to issuance of the first building permit:
 - a. all applicable water and sewer fees must be paid to the City of Raleigh Public Utilities Department; and
 - the Stormwater Program Administrator shall be in receipt of proof of payment for the required nitrogen offset payment to an approved mitigation bank;
- 4. Prior to the issuance of each building permit, a fee-in-lieu of park land dedication shall be paid to the Town of Garner; and
- 5. The developer shall be responsible for all roadway improvements required by NCDOT.

VIII. PLANNING COMMISSION RECOMMENDATION

The Planning Commission reviewed this request at their September 21, 2020 meeting. By a unanimous vote, the Planning Commission confirmed staff's findings in Section VII that CUP-SB-20-01, Townes at Ridgemoor, is in conformity with adopted town plans and policies. The Commission further accepted staff's statements regarding zoning consistency with the Garner Forward Comprehensive Plan, being detailed in Section V of this report, as their own, and recommended approval of CUD-Z-20-01 to the Town Council by a unanimous vote. Draft minutes of the meeting are available for consultation concerning the zoning motion and discussion.

<u>CUD-Z-20-01 – Townes at Ridgemoor</u>

Rezoning Motion Worksheet

Choose one (1) of the following three (3) options: (staff recommendation is highlighted below) If not accepting staff recommendation, please select your own finding from below options.

1.	Find Consistent with the Comprehensive Plan and Approve:	
2.	Find <u>Inconsistent</u> with the Comprehensive Plan and <u>Deny</u> :	
3.	Find Inconsistent with the Comprehensive Plan and Approve:	
Plea	se find the correlating motion option below to make your motion (number 1, 2 or 3):	
1. F	nd Consistent with the Comprehensive Plan and Approve:	
Gar the rezo	ove that the Town Council accept staff's statements regarding zoning consistency with er Forward Comprehensive Plan, detailed in Section V of the staff report, as our own; are fore move further that the Town Council adopt Ordinance No. (2020) 4084 approving ning request CUD-Z-20-01 as it is reasonable and in the public interest because it will like select as many reasons as appropriate from below list or provide your own coning	and I
[Allow household living that are attractive to younger families with children as wel older residents looking to maintain private but smaller outdoor spaces. Allow adequate buffers and usable open spaces that help to preserve and protect	as
[adjacent housing stock.Allow the development of an appropriate density of housing in the area in which i located.	
[Allow for the conservation and preservation of natural features and green space t promote recreation opportunities.)
[Provide your own reason:	

2.	Find	Inconsistent	with th	e Comp	rehensive	Plan	and [Deny:
----	------	---------------------	---------	--------	-----------	-------------	-------	-------

Compre therefo	chensive Plan for the following reason(s): provide your reasoning and re, I move further that the Town Council reject the recommendation of the Planning ssion and deny rezoning request number CUD-Z-20-01."
3. Find	Inconsistent with the Comprehensive Plan and Approve:
Garner and in t	that the Town Council find that although the rezoning request is inconsistent with the Forward Comprehensive Plan, detailed in Section V of the staff report, it is reasonable the public interest because it will likely <u>select as many reasons as</u> Triate from below list or provide your own reasoning
	Allow household living and supporting day care uses that are attractive to younger families with children as well as older residents looking to maintain private but smaller outdoor spaces.
	Allow adequate buffers and usable open spaces that help to preserve and protect adjacent housing stock.
	Allow the development of an appropriate density of housing in the area in which it is located.
	Allow for the conservation and preservation of natural features and green space to promote recreation opportunities.
	Provide your own reason:

and therefore, I move further that the Town Council adopt Ordinance No. (2020) 4084 approving rezoning request number CUD-Z-20-01.

CUP-SB-20-01 Townes at Ridgemoor

Conditional Use Permit Motion Worksheet

Choose one (1) of the following two (2) options: (staff recommendation is highlighted below) If not accepting staff recommendation, please select your own finding from below options.

	1.	Find Consistent	with Town	plans and	ordinances	and Approv
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2. Find <u>Inconsistent</u> with Town plans and ordinances and <u>Deny</u>:

Please find the correlating motion option below to make your motion (number 1 or 2):

1. Find Consistent with Town plans and ordinances and Approve:
"I move that the Council accept the staff statements regarding plan consistency in Section VII of this report as our own and find the application meets the 10 permit criteria in Section 3.14.D. and therefore approve CUP-SB-20-01, Townes at Ridgemoor, with the five conditions to be listed on the permit that will be prepared by Staff."
Optional (conditions – mark, fill in and read all that applies):and including the following reasonable conditions necessary to address the impacts of the proposed development on:
adjoining property, the existing natural and man-made features of the site, off-site and on-site traffic flow, public utilities, such other public services or goals of the Comprehensive Growth Plan or the Transportation Plan that may be negatively impacted by the proposed development (enumerate plan services/goals):
Condition #1:
Condition #2, etc.:

2. Find <u>Inconsistent</u> with Town plans and ordinances and <u>Deny</u>:

"I move that the Council find the application does not meet one or more of the criteria in Section 3.14.D. for granting a special use permit,

(Check and read all that apply – include stated reason/evidence)

1.	The proposed use will endanger the public health or safety because/as evidenced by;
2.	The proposed use will substantially injure the value of adjoining or abutting property; because/as evidenced by;
3.	The proposed use does not comply with all applicable provisions of this UDO; because/as evidenced by;
4.	If completed as proposed, the development will <u>not</u> comply with all requirements of this section; because/as evidenced by;
5.	The proposed use will <u>not</u> be compatible with the proximate area in which it is to be located; because/as evidenced by;
6.	The proposed use is <u>inconsistent</u> with the Transportation Plan, other relevant adopted plans and policies, and the stated purpose and intent of this UDO (the fact that the use is permitted under certain circumstances in the zoning district creates a rebuttable presumption that the proposed use is in harmony with the intent of the UDO as relates to the general zoning plan); because/as evidenced by;
7.	The proposed use is <u>incompatible</u> with adjacent uses in terms of building scale, site design, buffering and screening, operating characteristics (hours of operation, traffic generation, lighting, noise, odor, dust, and other external impacts); because/as evidenced by;
8.	Any significant adverse impacts resulting from the use will <u>not</u> be mitigated or offset, including impacts on the natural environment; because/as evidenced by;
9.	The public safety, transportation and utility facilities and services will <u>not</u> be available to serve the subject property while maintaining sufficient levels of service for existing development; because/as evidenced by;
10.	Adequate assurances of continuing maintenance have <u>not</u> been provided; because/as evidenced by;
	and therefore, deny Conditional Use Subdivision Townes at Ridgemoor – CUP-SB-20-01.

Return to: Stella Gibson 900 7th Avenue Garner, NC 27529

ORDINANCE NO. (2020) 4084

AN ORDINANCE AMENDING THE TEXT OF THE GARNER UNIFIED DEVELOPMENT ORDINANCE TO CREATE A NEW CONDITIONAL USE ZONING DISTRICT AND TO AMEND THE OFFICIAL ZONING MAP TO APPLY THE NEW ZONING CLASSIFICATION

WHEREAS, The Town Council has received a petition requesting that a new conditional use zoning district be established and that this new district classification be applied to the applicant's property; and

WHEREAS, the Town Council is authorized by the Town Charter to establish conditional use zoning districts;

NOW, THEREFORE, THE TOWN COUNCIL OF THE TOWN OF GARNER ORDAINS:

Section 1. That the Official Zoning Map of the Town of Garner and Extraterritorial Jurisdiction be amended by changing the zoning classification of the property described below from its present zoning to that requested by Lennar in Rezoning Application No. CUD-Z-20-01 (C226).

Section 2. There is hereby created a new conditional use zoning district, to be known as the Multi-Family Conditional Use (MF-1 C226); within this district, all of the regulations that apply to property within the Multi-Family Conditional Use (MF-1 C226) zoning district shall be applicable and that all other uses are prohibited except those that are listed as permissible shall require a conditional use permit:

The following conditions are proposed for the MF-1 C226 District:

1. Permitted use table:

Use Category	Specific Use	MF-1 C226
Household Living	Townhouse	P*
	Condominium	P*
	Residential cluster	P*

- Any form of group living protected by state or federal statute for use in singlefamily dwellings shall be permitted according to the specific use standards of the Garner Unified Development Ordinance.
- 3. All townhouses shall be a minimum of 1,650 square feet.
- 4. All townhouses shall have at least a one-car garage.
- 5. All vinyl siding shall be a minimum gauge of 0.045.
- 6. Each Townhome Group (which is defined as a building containing 3-6 Townhouse Units) shall include at least two (2) of the following siding types on the front façade: (a) board and batten; (b) horizontal lap siding; and/or (c) shake siding.
- 7. Except for one (1) unit per Townhome Group, the front façade of all units shall be minimally finished with the equivalent of a 24" stone/masonry water table.
- 8. Garage doors for all townhomes shall have carriage door hardware and windows.
- A covered front porch a minimum of 20 square feet shall be provided as part of all townhouses.
- 10. An outdoor deck or patio a minimum of 100 square feet is required on all dwelling units.
- 11. The side elevations of each end unit shall feature at least two (2) glazed elements.
- 12. Shutters or window trim shall be provided on the front facade of all townhome dwellings and side facades of all townhome dwellings with right of way frontage. Trim dimensions shall be a minimum of one (1) inch by four (4) inches.
- 13. All homes shall have a minimum 8" eaves on the front facade with a minimum 8" roof overhang on all sides. On townhomes, roof line cannot be a single mass; it must be broken up either horizontally and/or vertically between, at minimum, after every third unit within one townhome building group
- 14. To provide visual diversity, no more than three contiguous townhome units shall be allowed with the same setback. Variations in setback shall be at least 2 feet.

Section 3. The official Zoning Map of the Town of Garner is amended by changing the zoning classification of the property identified below and as shown on a map in application file:

Owner(s)	Tract No.	Existing Zoning	New Zoning
Hebron Seagroves	1629571063,	Single-Family	Multi-family 1 Conditional Use
LLC	1629567572,	Residential (R-40)	(MF-1 C226)
	1629569573,		
	1629564688,		
	1629569771 and		
	1629566927		

Section 4. The Planning Department shall change the Official Zoning Map displayed for the public to reflect this change immediately following adoption of this ordinance. In addition, a copy of this ordinance shall be filed in the Planning Department.

Section 5. All provisions of any town ordinance in conflict with this ordinance are repealed.

Section 6. That the Town Clerk shall cause a duly certified copy of this ordinance to be recorded in the office of the Wake County Register of Deeds.

Section 7. This ordinance shall become effective upon adoption.

Duly adopted this 20th day of October 2020.

		Ken Marshburn, Mayor
ATTEST:Stella L. Gibs	on, Town Clerk	

Town of Garner Town Council Meeting Agenda Form

Meeting Date: October 20, 2020				
Subject: CUP-SP-20-07 -	3300 Waterfield Drive			
Location on Agenda: 1	Public Hearings			
Department: Planning				
Contact: Alison Jones, Pl	anner II			
Presenter: Alison Jones,	Planner II			
Brief Summary:				
acre site for office/warel		ubmitted by Wigeon Capital, LLC the development of a 9.57 +/-s located at 3300 Waterfield Dr. and may be further identified as & 1720-92-6289.		
Recommended Motion	n and/or Requested Action	on:		
Consider approval of CUP	·			
Detailed Notes:				
See attached vicinity map	and staff report.			
For dies Course				
Funding Source: n/a				
Cost:	One Time:	Annual: No Cost:		
Manager's Comments	and Recommendations:			
Attachments Yes: •		_		
Agenda Form	Initials:	Comments:		
Reviewed by:				
Department Head:	JST			
Finance Director:				
Town Attorney:				
Town Manager:	RD			
Town Clerk:				



Town of Garner Planning Department

Conditional Use Applications CUP-SP-20-07



Project: 3300 Waterfield Dr. **Applicant:** Wigeon Capital, LLC

Owner: Greenfield 40 Associates, LLC

Location: 3300 Waterfield Dr.

Pin #: 1730-02-1662, 1730-02-5538, 1720-92-9874, & 1720-92-6289

Proposed Use: Flex Space (office/warehouse) **Current Zoning:** Mixed Use District (MXD-1)

Acreage: *9.57* **Overlay:** *N/A*

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Planning Department Staff Report

TO: Mayor and Town Council Members

FROM: Alison Jones, Planner II

SUBJECT: Conditional Use Permit # CUP-SP-20-07, 3300 Waterfield Drive

DATE: October 20, 2020

I. PROJECT AT A GLANCE

Project Number: CUP-SP-20-07, 3300 Waterfield Drive

Applicant: Wigeon Capital, LLC (Whit Brown)

Owner: Greenfield 40 Associates, LLC (Doug Watson)

Plan Prepared by: HagerSmith Design

General Description -

Proposed Use: Light Industrial – Office and Warehouse

Project Location: 3300 Waterfield Drive

Wake Count PIN(s): 17300-21-1662, 1720-92-9874, 1730-02-5538,

portion of 1720-92-6289

Zoning Classification: Mixed Use District (MXD-1)

Key Meeting Dates –

Neighborhood Meeting: Not required

Planning Commission Review: Occurred on September 21, 2020

II. BACKGROUND / REQUEST SUMMARY

The proposed use is Light Industrial/ Flex Space. This site is located on Waterfield Drive. The predominate zoning of this area is mixed use development- 1 (MXD-1). The proposed use is permissible in this district.

This request is for a 58,000 square foot industrial flex building. There will be 13 roll-up doors on the south elevation of the building along with additional parking spaces. The stormwater device is located on east side of the parcel.



III. COMMUNITY INFORMATION

Overall Neighborhood Character: The predominant uses in this area are industrial flex. This project is located within the Greenfield South industrial area. There is a car sales lot located far East of the project that fronts South Greenfield Parkway.

Traffic: NCDOT does not collect traffic count data for Waterfield Dive; however, this site is part of the Greenfield Parkway South Industrial Subdivision where the vehicular travelways are complete.

Neighborhood Meeting: A neighborhood was not required for this project because there is no rezoning associated with this case.

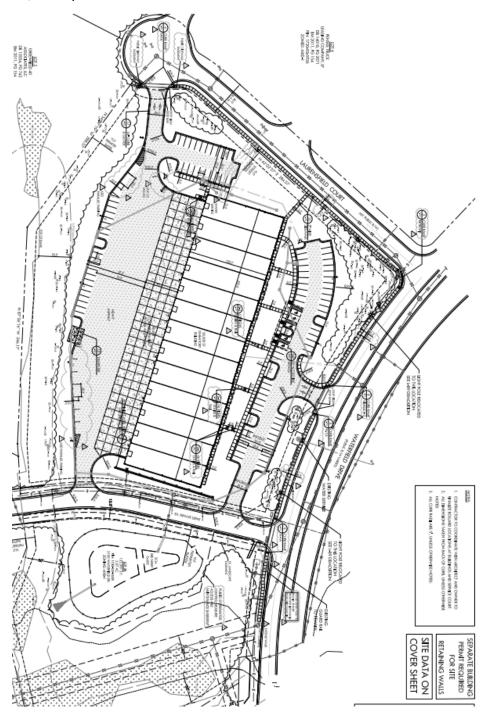
IV. SITE PLAN PROJECT DATA

Acreage: 9.62 +/- acres

Minimum Lot None

Size/Dimensions:

Building Size: 58,000 sq ft total



Setbacks: Front – 35'

Rear - 25'

Side - 10'

Corner - 25'

Building Material and Color:

The building will be constructed of brick, EFIS, and fiber-cement siding. The building will have metal awnings.



Landscape and Buffer Requirements:

Tree Cover: The plan calls for 14% tree coverage, meeting the requirement for a minimum of 10%.

Street Buffers:

 A 15-foot buffer (horizontal distance separation only) along Laurensfield Court and Waterfield Drive road frontages.

Street Trees: Provided approximately every 40 feet.

- Laurensfield Court 9 required; 9 provided
- Waterfield Drive: 5 required; 5 provided

Perimeter Buffers: There is a 15-foot perimeter buffer on the east side of the project. On the south side, the I-40 Overlay Zoning District requires a 50-foot undisturbed landscape buffer. The site as proposed meets the overlay requirement.

Vehicular Service Area: VSA plantings are provided as screening in the form of shrubs as well as canopy trees in planted islands.

Building Foundation: 10% of total plant points required, 17.5% provided.

Environmental Features:

This site does contain FEMA designated floodplain, however no development will occur within the environmental sensitive areas.



Fire Protection:

The Inspections Department has reviewed the plan for fire protection and given their approval.

Parking:

Parking is based on 1 per 500 square feet of gross floor area.

Required: 116 (5 accessible)
Proposed: 116 (5 accessible)

Lighting:

Proposed lighting meets the requirements of the Lighting Ordinance as well as meeting staff recommendations for LED fixtures. All fixtures have zero uplight, low glare and a warm white light exhibiting a color temperature of no more than 4,000 K (Kelvin).

Infrastructure:

Water/Sewer - Connection to the City of Raleigh public sanitary sewer and water system will occur through existing infrastructure.



Stormwater Management: 3300 Waterfield is a commercial development within Greenfield South that is not located within the watershed protection area. This site is subject to water quality requirements for nitrogen and water quantity requirements for the 1-, 10- and 25-year storm events. This plan proposes a wet retention pond to satisfy all water quality and water quantity requirements. A nitrogen offset buydown is not required with this plan as an overall subdivision payment was made for nitrogen in 2007 for Greenfield South, which includes this parcel.

Site Access: The site will be mainly accessed from Waterfield Drive with a secondary access for trucks on Laurensfield Court.

Frontage Improvements: Curb and gutter are existing; sidewalks will be installed along Laurensfield Court and Waterfield Drive.

Traffic Impact Analysis: Not required

V. SITE PLAN CONFORMITY WITH APPLICABLE ADOPTED TOWN PLANS AND POLICIES

2018 Garner Forward Transportation Plan:

The 2018 Garner Forward Transportation does not have a recommendation for Waterfield Drive; as currently constructed, Waterfield Drive is a varying two-lane facility with curb and gutter. With the addition of sidewalk these plans may be considered consistent with the recommendations of the 2018 Garner Froward Transportation Plan.

Parks & Recreation, Open Space & Greenways Master Plan:

A review of the Parks and Recreation, Open Space and Greenways Master Plan revealed no plan recommendations in the project area; therefore, this project, as proposed, may be considered consistent with the Parks & Recreation, Open Space & Greenways Master Plan.

Unified Development Ordinance Regulations:

After sufficient review and plan revisions, staff finds that this project, as now proposed, may be considered consistent with the regulations of the Unified Development Ordinance so long as the following project specific conditions are met:

- 1. Prior issuance of building permit payment of Engineering Inspection Fees shall be paid to the Town of Garner.
- 2. Prior to issuance of a building permit, payment of Public Utilities Fees shall be paid to the City of Raleigh.
- 3. Construction approval will be required for any extensions of public water or sewer mains (PU Handbook, pgs 10, 25).
- 4. Plat recordation required after construction approval prior to building permit (PU Handbook, pg 39).
- 5. An annexation petition shall be received by the Planning Department prior to the issuance of building permit.

VI. PLANNING COMMISSION NOTES AND RECOMMENDATION

The Planning Commission reviewed this request at their September 21, 2020 meeting. By a unanimous vote, the Planning Commission confirmed staff's findings in Section V that CUP-SP-20-07, 3300 Waterfield Drive, is in conformity with adopted town plans and policies. Staff recommendations for site plan request (CUP-SP-20-07) conformity are highlighted in the motion worksheets on the following pages.

CUP-SP-20-07 3300 Waterfield Drive

Conditional Use Permit Motion Worksheet

Choose one (1) of the following two (2) options: (staff recommendation is highlighted below) If not accepting staff recommendation, please select your own finding from below options.

1. Find Consistent with Town plans and ordinances and Approve:
2. Find <u>Inconsistent</u> with Town plans and ordinances and <u>Deny</u> :
Please find the correlating motion option below to make your motion (number 1 or 2):
1. Find Consistent with Town plans and ordinances and Approve:
"I move that the Council accept the staff statements regarding plan consistency in Section VII of this report as our own and find the application meets the 10 permit criteria in Section 3.14.D. and therefore approve CUP-SP-20-07, 3300 Waterfield Drive with the three standard conditions and five (5) site-specific conditions to be listed on the permit that will be prepared by Staff."
Optional (conditions – mark, fill in and read all that applies):and including the following reasonable conditions necessary to address the impacts of the proposed development on:
adjoining property, the existing natural and man-made features of the site, off-site and on-site traffic flow, public utilities,
such other public services or goals of the Comprehensive Growth Plan or the Transportation Plan that may be negatively impacted by the proposed development (enumerate plan services/goals):
Condition #1:
Condition #2, etc.:

2. Find <u>Inconsistent</u> with Town plans and ordinances and <u>Deny</u>:

"I move that the Council find the application does not meet one or more of the criteria in Section 3.14.D. for granting a special use permit,

(Check and read all that apply – include stated reason/evidence)

1.	The proposed use will endanger the public health or safety because/as evidenced by;
2.	The proposed use will substantially injure the value of adjoining or abutting property; because/as evidenced by;
3.	The proposed use does not comply with all applicable provisions of this UDO; because/as evidenced by;
4.	If completed as proposed, the development will <u>not</u> comply with all requirements of this section; because/as evidenced by;
5.	The proposed use will <u>not</u> be compatible with the proximate area in which it is to be located; because/as evidenced by;
6.	The proposed use is <u>inconsistent</u> with the Transportation Plan, other relevant adopted plans and policies, and the stated purpose and intent of this UDO (the fact that the use is permitted under certain circumstances in the zoning district creates a rebuttable presumption that the proposed use is in harmony with the intent of the UDO as relates to the general zoning plan); because/as evidenced by;
7.	The proposed use is <u>incompatible</u> with adjacent uses in terms of building scale, site design, buffering and screening, operating characteristics (hours of operation, traffic generation, lighting, noise, odor, dust, and other external impacts); because/as evidenced by;
8.	Any significant adverse impacts resulting from the use will <u>not</u> be mitigated or offset, including impacts on the natural environment; because/as evidenced by;
9.	The public safety, transportation and utility facilities and services will <u>not</u> be available to serve the subject property while maintaining sufficient levels of service for existing development; because/as evidenced by;
10.	Adequate assurances of continuing maintenance have <u>not</u> been provided; because/as evidenced by;
	and therefore, deny 3300 Waterfield Drive – CUP-SP-20-07.

Town of Garner Town Council Meeting Agenda Form

Meeting Date: October 20, 2020					
Subject: UDO-20-02, Ch	apter 160D Implementatio	n			
Location on Agenda:	Public Hearings				
Department: Planning					
	g, AICP, GISP; Planning Dire				
	erg, AICP, GISP; Planning D	Director			
Brief Summary:					
-		(UDO-20-02) request submitted by the Town of Garner to			
		e in accordance with the directives contained within Session Law			
		aw 2020-25. The amendment also includes minor administrative			
and procedural clarificat	ions to Articles 1, 2, 3, 9 ar	10 10.			
Recommended Motion	n and/or Requested Acti	on:			
	•	d public input and recommendation.			
Detailed Notes:	,				
See attached staff report					
See attached staff report					
Funding Source:					
n/a					
Cost:	One Time:	Annual: No Cost:			
	and Recommendations:	Š			
Attachments Yes: No:					
Agenda Form	Initials:	Comments:			
Reviewed by:	militiais.	Comments.			
Department Head:					
Department rieda.	JST				
Finance Director:					
Town Attorney:					
·					
Town Manager:	RD				
Town Clarks					
Town Clerk:					



Planning Department Memorandum

TO: Honorable Mayor Marshburn and Town Council Members

FROM: Jeff Triezenberg, AICP, GISP; Planning Director

SUBJECT: UDO-20-02, Chapter 160D Implementation

DATE: October 20, 2020

INTRODUCTION

In late 2019, the Town of Garner contracted with a planning services consultant, Stewart, to undertake an update of the Town's Unified Development Ordinance (UDO). The project is scoped to last two years and consists of several parts, including an initial update necessitated by recent changes in the state zoning enabling legislation (Chapter 160D) and a Garner Forward update (to implement and update standards based on the recent comprehensive plan update).

From the UNC School of Government: Chapter 160D is the updated statutory authority for development regulations like zoning and subdivision in North Carolina. This new chapter of the North Carolina General Statutes consolidates the city- and county-enabling statutes for development regulations (previously under Chapters 153A and 160A) into a single, unified chapter. Chapter 160D is effective now. Local governments may adopt necessary ordinance amendments and make those amendments effective immediately (S.L. 2020-25, Section 51(b)). There is no need to wait for January 1, 2021, as was the case under the original legislation. Local governments, though, have until July 1, 2021, to adopt the necessary ordinance amendments to comply with Chapter 160D. At that date, the rules and procedures of Chapter 160D will apply whether or not the local ordinance has been updated (S.L. 2020-25, Section 51(b)).

The revisions presented for this public hearing are intended to keep the UDO project on the schedule established at the time the project kicked off. Recent state legislative updates to North Carolina's General Statutes (Chapter 160D) have consolidated, reorganized, and clarified municipal zoning and development regulation procedures. The intent of the new statutes is to provide uniform authority, definitions, and procedures for cities and counties while still allowing appropriate policy discretion for ordinances adopted by individual jurisdictions. It is worth noting that the changes necessitated by Chapter 160D are mostly technical and procedural, not substantive.

More from the UNC School of Government: Permits and approvals made prior to the transition to Chapter 160D will continue without any action by the local government. Certain approvals are converted automatically to a 160D-conforming approval. Some local governments may opt to take action on such approvals simply for clarity and record-keeping purposes. This topic is especially technical, but it may be of little practical concern. This transition of permits is all about the labels and terminology rather than the substance of the particular permits.

Valid permits remain valid. Site-specific quasi-judicial decisions that were approved as conditional use permits are deemed to be special use permits. It is worth emphasizing that this is a change of terminology, not a change to the substance of the permit or conditions. Given that legislative conditional zoning is now authorized in North Carolina, Chapter 160D ends the practice of combined legislative and quasi-judicial decision-making, commonly called conditional use district zoning. Existing permits under that old combined procedure are converted automatically. S.L. 2019-111, Sec. 2.9(b), states that "Any special use district or conditional use district zoning district that is valid and in effect [prior to adoption of Ch. 160D ordinance updates], shall be deemed a conditional zoning district consistent with the terms of this act, and the special or conditional use permits issued concurrently with establishment of those districts shall be valid as specified in Section 2.9.(a) of this act." Note that this provision has two elements: the conditional use district is converted to a conditional zoning district and the conditional use permit is converted to a special use permit. This is all about terminology—the applicable standards and conditions for the project remain.

ATTACHMENTS

The content of Garner's UDO may be divided into two major divisions: the administrative/procedural component (Articles 1, 2, 3, 9, and 10) and the development standards component (Articles 4, 5, 6, 7, 8, and 11). The proposed UDO revisions included in this agenda packet contain all the updates required to bring the entire UDO into Chapter 160D compliance as well as the Garner Forward updates to the administrative half of the UDO.

The Garner Forward updates (for Articles 1, 2, 3, 9, and 10) incorporate the newer formatting style. The remaining articles (4, 5, 6, 7, 8, and 11) remain in the existing formatting style and are scheduled to receive Garner Forward revisions later in the year and will be brought back to Planning Commission, Town Council, and the general public for review and decision at that time.

The UDO presented in this packet is intended to fully replace the current UDO (fully strike-and-replace) and the revisions are arranged accordingly:

 Garner Forward updates (Articles 1, 2, 3, 9, and 10) - which include revisions based on recommendations from the comprehensive plan, stakeholder, staff, and technical feedback, and best practices recommendations. These revisions also include Chapter 160D revisions. • Chapter 160D updates only (Articles 4, 5, 6, 7, 8, and 11) - the existing ordinance language and formatting is shown with changes marked to achieve Chapter 160D compliance only.

RECOMMENDATION

Hear any public comments as part of today's public hearing, close said hearing, and make a motion to refer this item to the Planning Commission for review, continued public input and recommendation - which may include possible amendments that will be tracked and highlighted for the final Town Council decision.



1.1. SHORT TITLE

This ordinance shall be known as the "Garner Unified Development Ordinance," "this Ordinance," or "UDO."

1.2. AUTHORITY AND PURPOSE

1.2.1. Authority

The Town Council, pursuant to the authority conferred by the State of North Carolina General Assembly in General Statute Chapter 160D (G.S. § 160D), does hereby ordain and enact into law the articles and sections of this UDO.

1.2.2. Purpose

It is the intent of the Town Council that this UDO promote the health, safety, and general welfare of existing and future residents, businesses, and visitors of the Town by:

- A. Providing for adequate light, air, and open space;
- B. Creating a convenient, attractive, and harmonious community:
- C. Creating a convenient, attractive, and harmonious community:
- D. Protecting and preserving scenic, historic, or ecologically sensitive areas $_{\vec{r}.}$
- E. Regulating population density and distribution.
- F. Regulating the uses of buildings, structures, and land;
- G. Facilitating economic growth and commerce;
- H. Ensuring adequacy and availability of public services including transportation, emergency response services, utilities, parks and recreational amenities, and affordable housing $\frac{1}{7}$.
- I. Securing safety from fire, flood, and other dangers.
- J. Regulating the location and distribution of uses of land and buildings;
- K. Regulating the subdivision of land.; and

_	—Furthering the	public inte	erest by	additional	means	determined	by
	the Town Coun	cil.					

J.

L.

1.3. JURISDICTION

This UDO shall apply to all land within Town of Garner and its planning jurisdiction. All structures and land uses constructed or commenced after the effective date of this UDO and all enlargements of, additions to, changes in and relocations of existing structures and uses occurring after the effective date of this UDO shall be subject to this UDO. This UDO shall be effective throughout the Town's planning jurisdiction. The Town's planning jurisdiction comprises the entire area within the boundary described in Appendix A.

1.4. EFFECTIVE DATE

This UDO, as amended from time to time, was originally adopted and became effective on October 1, 2003. Amendments to this ordinance will and have occurred from time to time. The most recent major reorganization and update of this UDO occurred on <insert date of adoption>.

1.5. ADMINISTRATION

The Planning Director is appointed to serve as administrator of this UDO. Should this position at any time become vacant, the Town Manager shall designate another official to act as administrator until the office is filled. The Planning Director may designate any staff member to represent the Planning Director in any function assigned by this UDO but shall remain responsible for any final action.

1.6. INTERPRETATION

The Planning Director is responsible for ultimate interpretation of this UDO and any dispute with any interpretation or administrative decision may be appealed per the standards of this Ordinance.

1.7. CONFORMITY WITH ARTICLE PROVISIONS

1.7.1. Compliance Required

The purpose of this Ordinance is to ensure compliance with the zoning, subdivision, and other design and dimensional standards of the Town. No structure or land shall hereafter be used, occupied, or modified, and no structure or part thereof shall be erected, moved onto, or structurally altered, except in compliance with the regulations of this Chapter, for the district in which it is located. No building, sign, structure, or land-disturbing activities, or any part thereof shall be erected, structurally altered, moved, or changed in use until a zoning permit has been issued by the Planning Director.

1.7.2. Minimum Requirements

For purposes of interpretation and application, the provisions of this UDO shall be the minimum requirements for the protection and promotion of public health, safety, and general welfare.

1.8. RELATIONSHIP TO OTHER ORDINANCES AND STATUTES

1.8.1. Conflicting Provisions

Whenever the requirements of this UDO are inconsistent with the requirements of any other lawfully adopted governmental rules, regulations, or ordinances, the most restrictive requirement imposing the highest standards, as determined by the Planning Director, shall govern. However, the Town shall not be responsible for enforcing other agencies' regulations.

1.8.2. Minimization

Where multiple ways to implement, administer, or construe a provision exist, the provision shall be implemented, administered, or construed to eliminate and minimize conflict with other provisions of the UDO.

1.8.3. Town Ordinances

If substantially similar provisions existed in previous Town ordinances, the provisions of this UDO shall not be considered new enactments but as continuations of existing rule. Unlawful nonconformities do not achieve legal conforming status by virtue of the adoption of this Ordinance alone.

1.8.4. Amendments to State Statutes

Whenever a North Carolina General Statute (a.k.a. "G.S.") section cited or referenced by any of these ordinance provisions is later amended or superseded, the ordinance provision shall be deemed to refer to the amended section or the section that most closely corresponds to the superseded section.

1.8.5. Validity

If, for any reason, any condition imposed pursuant to these regulations is found to be illegal or invalid, such condition shall be null and void and of no effect.

Commentary: For instance, if this UDO references G.S. § 160D-702, which grants the regulation of zoning to local governments from the state, and the state should subsequently reorganize the statutes, then the reference in this Ordinance shall be understood to reference the most current statute. This shall be honored even if this Ordinance fails to modify references immeediately at the time that the state statutes should be reorganized.

1.9. CONSISTENCY WITH ADOPTED PLANS

1.9.1. General

The Town Council intends that this UDO shall guide the administration of the Town's adopted planning policies within the Town and its extraterritorial jurisdiction.

1.9.2. Comprehensive Plan

The most current Comprehensive Plan is hereby incorporated by reference.

1.9.3. **Zoning**

The zoning regulations in this UDO are in accordance with the Comprehensive Plan and the Town of Garner Official Zoning Map (also known as "zoning map") which is hereby incorporated by reference.

1.9.4. Other Plans and Policies

All other Town-adopted plans, maps, policies, and documents and all other outside agency maps, plans, policies, and documents referenced herein or necessary to enforce the provisions of this UDO are hereby incorporated by reference.

1.9.5. Conformity

Subject to Article 9, Nonconformities, no person may use, occupy, or sell any land or buildings, or authorize or permit the use, occupancy under their control, except in accordance with all applicable provisions of this UDO.

1.10. TRANSITIONAL PROVISIONS

1.10.1. Vested Rights

- A. Any building or development for which a permit was issued before the effective date of this UDO may be completed in conformance with the issued permit and other applicable permits and conditions, even if such building or development does not fully comply with provisions of this UDO.
- B. Nothing in this UDO shall require a change to a phasing plan approved prior to the adoption of this UDO, provided construction is consistent with the terms and conditions of the phasing plan and proceeds to completion in a timely manner. Pursuant to G.S. § 160D-108(d)(4), the developer shall continue construction activities, as evidenced by an active building permit or other vested right, in order to continue a project under a previous phasing plan.
- C. If construction is not completed according to the applicable permit terms, the Town Council may, for good cause shown, grant an extension of up to one year for such construction.

1.10.2. Permit Choice

- A. Pursuant to G.S. § 160D-108, any complete application submitted before the effective date of an amendment to this UDO may be evaluated and decided, at the applicant's discretion, in conformance with applicable permits and regulations in effect at the time of submission of the application.
- B. If construction is not commenced or completed according to the applicable terms of the application, the Town Council may, for good cause shown, grant an extension of up to one year for such construction.

1.10.3. District Conversion

The zoning districts in effect prior to the effective date of this UDO are hereby converted, as shown on the following table:

Figure 1.10-A: District Conversions

PREVIOUS DISTRICT		NEW DISTRICT			
OVERLAY ZONING DISTRICTS					
	Conservation Buffer Area	СВА	Conservation Buffer Area		

	Lake Benson Conservation	LBC	Lake Benson Conservation		
	Timber Drive Overlay	O-TD	Timber Drive Overlay		
	U.S. 70/401 Overlay	O-70	U.S. 70/401 Overlay		
	I-40/US 70 Special Highway Overlay	O-40	I-40 Overlay		
	New	GR-OD	Garner Road Overlay District		
OBSOLETE DISTRICTS					
MR-1	Multi-Residential 1	MR-1	Multi-Residential 1		
RCD	Residential Cluster District	RCD	Residential Cluster District		
R-12 PR	R-12 Planned Residential District	R-12 PR	Planned Residential District		
MXD-1	Mixed Use Development District	MXD-1	Mixed Use Development District		
RESIDENTIAL ZONING DISTRICTS					
R-40	Single-Family Residential	R-40	Single-Family Residential		
R-20	Single-Family Residential	R-20	Single-Family Residential		
R-15	Single-Family Residential	R-15	Single-Family Residential		
R-12	Single-Family Residential	R-12	Single-Family Residential		
R-9	Single-Family Residential	R-9	Single-Family Residential		
MF-1	Multi-Family 1	MF-1	Multifamily Residential		
MF-2	Multi-Family 2	MF-2	Multifamily Residential		
R-5	Manufactured Home Park/Subdivision	RMH	Manufactured Home Park/Subdivision		
-MH	Mobile Home Floating District	-MH	Manufactured Home Floating Zone		
COMMERCIAL ZONING DISTRICTS					

	New	NO	Neighborhood Office
NB	Neighborhood Business	NC	Neighborhood Commercial
CBD	Central Business District	CBD	Central Business District
OI	Office and Institutional	OI	Office and Institutional
СВ	Community Business	CR	Community Retail

1.10.4. Conditional Use District Conversion

On the earlier of either the adoption of this ordinance or January 1, 2021, any existing and legal Conditional Use zoning districts Planned Unit Development (PUD) zoning districts that are valid and in effect shall be deemed a Conditional Zoning (CZ) district subject to the same conditions of approval or conditions of operation of the existing entitlement.

1.11. SEVERABILITY

The sections, paragraphs, sentences, clauses, phrases, requirements, and criteria of this UDO are severable to the least extent necessary to carry out the purpose and intent of this Ordinance.



2.1. ADMINISTRATION

2.1.1. Procedure

A. Rules of Procedure

Boards and Commissions set out in this article may adopt rules and regulations governing their procedures in consistency with the provisions of this UDO.

B. Minutes

Each Board shall maintain accurate minutes of each meeting set out in this Article, showing the vote of each member on each decision, or if absent or failing to vote, indicating such fact.

C. Meetings

All meetings of Boards and Comissions shall be open to the public, and an agenda shall be made public according to administrative procedures.

2.1.2. Maintenance of the Public Trust

A. Oath of Office

Pursuant to G.S. § 160D-309, all members appointed to boards shall take the oath of office as required.

B. Conflict of Interest

Pursuant to G.S. § 160D-109, no elected or appointed board member or administrative staff shall make a final decision as required by this Ordinance if the outcome of that decision would have a direct, substantial, and readily identifiable financial impact on themselves or if the applicant or other person subject to that decision is a person with whom the staff member has a close familial, business, or other associated relationship.

2.2. TOWN COUNCIL

2.2.1. Powers and Duties

The Town Council shall have the power to appoint members of the Planning Commission and the Board of Adjustment (BOA) as well as those responsibilities enumerated in Article 3, Review <u>Authority Table Procedures</u>. The Council may also appoint temporary advisory commissions or committees from time to time.

2.3. PLANNING COMISSION

2.3.1. Creation

Pursuant to G.S. § 160D-301, there shall be a permanent Planning Commission (occassionally referred to herein as "Planning Board") established to advise the Town Council on land use matters. The Planning Director shall oversee and facilitate the operations of the Planning Commission.

2.3.2. Membership and Terms

A. Number

Per G.S. § 160D-307, Planning Commission shall consist of seven members. The number of Planning Commission members representing in-Town members and extra-territorial jurisdiction (ETJ) area members shall be distributed proportionally using the most recent decennial Census.

B. Appointment

In-Town members shall be appointed by the Town Council and shall reside within the Town of Garner's corporate limits. The Wake County Board of Commissioners shall appoint the remainder of the Planning Commission, all of whom shall reside within the Town's ETJ. If the Wake County Commissioners fail to make these appointments within ninety (90) days after receiving a written request from the Town Council, the Council shall make the appointments.

C. Terms

Members shall be appointed for two-year staggered terms. Members shall continue to serve until their successors have been appointed.

D. Term Limits

<u>Planning Board members may be appointed for three consecutive 2-year terms.</u>

E. Current Members

Members of the Planning Commission on the effective date of this UDO shall continue to serve until their respective terms expire.

F. Vacancies

A vacancy shall be filled for the unexpired term.

G. Removal

Members may be removed by the Town Council for failure to attend three consecutive meetings without having been excused, for failure to attend thirty (30) percent of the meetings within any twelve-month period, or for other good cause related to performance of duties.

2.3.3. Rules of Procedure Officers and Meetings

- A. The Planning Board shall elect officers and may set rules of procedure (consistent with G.S. § 160D-308), which are recorded in a separate document, maintained by the Planning Director.
- H.B. Officers. Annually, at the first regular meeting during the month of July, the Planning Commission shall select from among its members a Chairperson and Vice Chairperson. The Chairperson and Vice Chairperson may be reelected for successive terms without limitation. A Secretary to the Planning Commission shall be designated by the Town Manager Planning Director. The Planning Commission shall be subject to the following: The Chairperson shall preside over the Planning Commission's meetings, decide all points of order or procedure and transmit reports and recommendations of the Planning Commission to the Town Council. The Vice-Chairperson shall assume the duties of the Chairperson in his absence;

Α.

- B. The Chairperson and Vice-Chairperson shall take part in all deliberations and vote on all issues, unless absent or excused.; and
- C. The Planning Commission shall conduct its meetings in an informal manner designed to obtain necessary information and to promote the exchange of ideas.
- D. Meetings. The Planning Commission shall establish a regular meeting schedule and shall meet at least monthly. The Planning Commission is encouraged to attend joint public hearings with the Town Council when zoning petitions and UDO amendments are presented.

2.3.4. Powers and Duties

The Planning Commission shall have the powers and duties outlined below, in addition to those enumerated in Article 3, Review Authority Table. Procedures.

A. Growth Recommendations

The Planning Commission shall make recommendations to the Town Council concerning plans, goals, and objectives relating to growth, regarding development and redevelopment within the planning jurisdiction;

B. Comprehensive Growth Plan Administration

When directed by the Town Council, the Planning Commission shall be

responsible for the preparation of a Comprehensive Growth Plan and make recommendations on it to the Town Council on issues related to policies, ordinances, administrative procedures and other means for carrying out plans in a coordinated and efficient manner;

C. Other Responsibilities

The Planning Commission shall have any other duties assigned by the Town Council.

2.4. BOARD OF ADJUSTMENT

2.4.1. Creation

Pursuant to North Carolina G.S. § 160D-302, the Board of Adjustment (BOA) is hereby established. The Planning Director shall oversee and facilitate the operations of the Board of Adjustment.

2.4.2. Membership and Terms

A. Number

The Board of Adjustment shall consist of five regular members and three alternate members. The number of both regular and alternate BOA members representing in-Town members and extra-territorial jurisdiction (ETJ) area members shall be distributed proportionally using the most recent decennial Census.

B. Appointment

In-Town members shall be appointed by the Town Council and shall reside within the Town of Garner's corporate limits. The Wake County Board of Commissioners shall appoint the remainder of the Planning Commission, all of whom shall reside within the Town's ETJ. If the Wake County Commissioners fail to make these appointments within ninety (90) days after receiving a written request from the Town Council, the Council shall make the appointments.

C. Terms

Members shall be appointed for three-year staggered terms, but members may continue to serve until their successors have been appointed.

D. Current Members

Members of the Board of Adjustment on the effective date of this UDO shall continue to serve until their respective terms expire.

E. Vacancies

Vacancies may be filled for the unexpired terms only.

F. Removal

 Regular members may be removed by the Town Council at any time for two consecutive unexcused absences from a Board of Adjustment meeting or for a 30% unexcused absence rate in a twelve-month period. An unexcused absence is one without reasonably adequate notice to an appropriate alternate member, Chairperson of the Board of Adjustment, or the Planning Director.

- Alternate members may be removed by the Town Council for failure to respond on two consecutive occasions or, within any twelve-month period, on thirty (30) percent or more of the occasions when a timely request is made to such member to serve as an alternate.
- Regular or alternate members may also be removed by the Town Council for other good cause related to performance of duties.

2.4.3. Officers and meetings Rules of Procedure

A. The Board of Adjustment shall elect officers and may set rules of procedure (consistent with G.S. § 160D-308), which are recorded in a separate document, maintained by the Planning Director.

A. Officers.

- 1. Annually, at the first regular meeting after July 1, the Board of Adjustment shall select from among its members a Chairperson and Vice-Chairperson. The Chairperson and Vice-Chairperson may be selected for successive terms without limitation.
- 2. The Chairperson shall preside over the Board of Adjustment meetings and may administer oaths to witnesses coming before the Board of Adjustment. The Vice Chairperson shall assume the duties of the Chairperson in his/her absence.
- B. The Chairperson and Vice-Chairperson shall take part in all deliberations and vote on all issues, unless absent or excused.

C. Meetings

- 1. The Board of Adjustment shall establish a regular meeting schedule and shall meet frequently so as to allow for expedious processing of applications. The Board of Adjustment may provide in its by-laws for the calling of special meetings.
- 2. Pursuant to G.S. § 160D-406(g), the Board of Adjustment may issue subpoenas.

2.4.4. Quasi-judicial Decisions and Judicial Review

A. The Board of Adjustment shall make and report decisions pursuant to G.S. § 160D-406(j). The Board shall determine contested facts and make its decision within a reasonable time. Every quasi-judicial decision shall be based upon competent, material, and substantial evidence in the record. Each quasi-judicial decision shall be reduced to writing and reflect the Board's determination of contested facts and their application to the applicable standards. The written decision shall be signed by the chair or other duly authorized member of the Board. A quasi-judicial decision is

effective upon filing the written decision with the Planning Department. The decision of the Board shall be delivered by personal delivery, electronic mail, or by first-class mail to the applicant, property owner, and to any person who has submitted a written request for a copy, prior to the date the decision becomes effective. The person required to provide notice shall certify that proper notice has been made.

B. Every quasi-judicial decision shall be subject to review by the superior court by proceedings in the nature of certiorari pursuant to G.S. § 160D-1402. A petition for review shall be filed with the clerk of superior court by the later of thirty (30) days after the decision is effective or after a written copy thereof is given in accordance with subdivision (1) of this subsection delivered. When first-class mail is used to deliver notice, three (3) days shall be added to the time to file the petition.

2.4.5. Powers and Duties

The Board of Adjustment shall have the powers and duties outlined below, in addition to those enumerated in Article 3, Review Authority Table Procedures.

A. Watershed Review Board

The Board of Adjustment shall act as the Watershed Review Board.

B. Other Responsibilities

The Board of Adjustment shall have any other matter the Board of Adjustment is required to act upon by any Town ordinance.

2.5. PLANNING DIRECTOR

2.5.1. Designation

The Town Manager shall designate the Planning Director for the Town of Garner. Where this UDO assigns a responsibility, power, or duty to the Planning Director, the Planning Director may delegate that responsibility.

2.5.2. Responsibility

Except as otherwise specifically provided, primary responsibility for administering and enforcing this UDO may be assigned to one or more individuals by the Town Manageris the responsibility of the Planning Director. Where this UDO assigns a responsibility, power, or duty to the Planning Director, the Planning Director may delegate that responsibility, although the Planning Director shall be ultimately responsible for any decisions or actions made through that delegation of responsibility. The person or persons to whom these functions are assigned shall be referred to in this UDO as the "Planning Director".

2.5.3. Powers and Duties

The Planning Director shall have the powers and duties outlined below, in

addition to those enumerated in Article 3, Review Procedures.

A. Administration and Enforcement

The Planning Director shall administer and enforce the provisions of this UDO.

B. Interpretation

The Planning Director shall make written interpretations of this UDO setting forth the reasons and explanation therefore, and shall forward same to the Town Attorney.

C. Technical Review Committee

The Planning Director shall serve as the chairperson for and be responsible for all final decisions of the Technical Review Committee.

D. Other Duties

The Planning Director shall perform other duties imposed under the provisions of the Garner UDO, as amended from time to time.

2.6. OTHER OFFICIALS

2.5.4.2.6.1. Town Engineer

A. Designation

The Town Manager shall designate the Town Engineer for the Town of Garner.

B. Powers and Duties

In addition to those powers and duties enumerated in Article 3, Review Authority Table Procedures, the Town Engineer shall monitor land use activities within the watershed areas to the extent reasonably practicable, identify situations that may pose a threat to water quality, and report all significant findings to the Watershed Review Board.

2.5.5.2.6.2. Building Official

A. Designation

The Town Manager shall designate the Building Official for the Town of Garner.

B. Powers and Duties

The Building Official shall have those powers and duties enumerated in Article 3, Review Authority Table Review Procedures.

2.5.6.2.6.3. Technical Review Committee

A. Designation

The Town ManagerPlanning Director shall designate a Technical Review Committee (TRC) consisting of the Planning Director (acting as chairperson), the Town Engineer, the Building Official, the Town Manager—and any other Town professional or outside agency representative the Planning Director deems necessary for the professional review of land use and development proposals., with the requirement that the Executive, Planning and Engineering Divisions are represented. The Planning Director shall serve as Chair of the Committee and be responsible for all final decisions of the Committee.

B. Powers and Duties

The Technical Review Committee shall have those powers and duties enumerated in Article 3, Review Authority Table Review Procedures.



ARTICLE 3 REVIEW PROCEDURES

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3.1. PURPOSE

This Article establishes review procedures for land use and land development proposals within the Town's planning jurisdiction in order to enhance transparency, provide a standard and consistent development review and approval process, and ensure consistency with adopted Town plans, standards, and policies.

3.2. GENERAL

3.2.1. Interpretation

- A. When used throughout this Article, the words "request," "application," and "proposal" are equivalent.
- B. References to "permits" throughout this UDO do not necessarily include building permits. A development approval alone does not grant the holder rights to commence construction or development.

3.2.2. Effects on Successors

Permits and development approvals are transferable. So long as there is an active or completed permit, no person shall make use of the land or structure except in accordance with the terms and requirements of the permit.

3.2.3. Permit Choice

Pursuant to G.S. § 160D-108(b), if development regulations change between application submittal and the time of decision or project completion, the applicant may choose whether the Town will evaluate the application based on the previous or current version of the regulations.

3.2.4. Revocation

- A. A permit or development approval described in this article may be revoked if the holder fails to maintain the property in accordance with the approved plans, the UDO, or other legal requirements.
- B. Revocation of a permit or development approval shall undergo the same process as was followed for the initial approval.

3.2.5. Development Moratoria

Pursuant to G.S. § 160D-107, the Town may adopt a moratorium on development approval(s).

3.2.6. Types of Decisions

Pursuant to G.S. § 160D-102, all applicable definitions and regulations from that chapter apply, in particular the following:

A. Administrative

Administrative decisions involve implementation, administration, or enforcement of development regulations. These decisions are made based on facts and objective standards.

B. Legislative

Legislative decisions include the adoption, amendment, or repeal of a regulation. A legislative hearing with public comment is required.

C. Quasi-judicial

Quasi-judicial decisions require evidentiary hearings involving findings of fact and competent, substantial, and material evidence, and are carried out according to G.S. 160D-406 and all other specifications herein. Quasi-judicial cases are unique and as such require high-level scrutiny, subjective decision-making, and discretion.

3.2.7. Vested Rights and Expiration

<u>Pursuant to G.S. § 160D, a vested right is the right to undertake and complete</u> the development and use of a property.

A. Building Permits

- 1. As provided in G.S. § 160D-108(d)(1), building permits expire six months after issuance, if the permit work has not commenced.
- 2. Discontinuance of work for a period of twelve months or more shall render the permit expired.

B. Zoning Compliance Permits

- Pursuant to G.S. §160D-108(d)(2), zoning compliance permits shall expire within one year from date of issuance if unless work has substantially commenced.
- 2. For these purposes, "substantially commenced" includes but is not limited to application for and timely pursuit of a building permit, grading permit, or other permit necessary to commence installation of infrastructure or establishment of the intended use.

C. Site Specific Vesting Plans, per G.S. § 160D-108

- The appropriate decision-making body's approval of a site specific vesting plan establishes a vested right that runs with the land and authorizes the recipient to complete development as authorized by the issued permit.
- 2. Site specific vesting plans shall remain vested for two years, unless, upon applicant request, the Town Council grants a longer period up to no more than five years total.
- 3. The right shall terminate at the end of the vesting period if the next requisite permits have not been procured for the project.
- 4. Deviation from the site specific vesting plan shall result in forfeiture of the vested right.

Commentary (01/01/2021): Site specific vesting plans include planned developments, preliminary subdivision plats, site plans, preliminary or general development plans, special use permits, and conditional zoning districts. 5. Pursuant to G.S. §160D-108(d)(4), multi-phase developments shall be vested in their entirety with the regulations and ordinances in place at the time of site plan approval for the initial development phase. The vesting period for multi-phase developments shall be seven years.

3.3. REVIEW AUTHORITY TABLE

The Review Authority Table displays decision types, the participants in the review process, and their respective roles.

Figure 3.3-A Review Authority Table

Process	Type	Review	Final Action	Appeal Process	Public Notice Level (See Public Notice Requirements 3.4.6.)	Section		
3.5 Subdivision								
Major Subdivision	Admin.	TRC	Planning Director	воа	N/A	3.5.3		
Minor Subdivision/ Final Plat	Admin.	TRC	Planning Director	ВОА	N/A	3.5.2 3.5.4		
3.6 Map and Text Ame	ndments							
Rezoning (Map Amendment)	Leg.	Planning Commission	Town Council	Superior Court	А, В, С	3.6.1		
Conditional Zoning District/ Conditional Rezoning	Leg.	Planning Commission	Town Council	Superior Court	А, В, С	3.6.2		
Text Amendment	Leg.	Planning Director/ Planning Commission	Town Council	Superior Court	А, В, С	3.6.3		
3.7 Permits								
Zoning Compliance Permit	Admin.	Planning Director	Planning Director	воа	N/A	3.7.1		
Sign Permit	Admin.	Planning Director	Planning Director	ВОА	N/A	3.7.2		
Master Sign Plan	Leg.	TRC	Planning Commission	BOA		3.5.11		
3.8 Site Plans and Administrative Review								
Site Plan	Admin.	TRC	Planning Director	ВОА	N/A	3.8.1		
Administrative Modification	Admin.	Planning Director	Planning Director	воа	N/A	3.8.2		
Determination of Vested Right	See Writte	n Interpretation						

Process	Туре	Review	Final Action	Appeal Process	Public Notice Level (See Public Notice Requirements 3.4.6.)				
Written Interpretation	Admin.	Planning Director	Planning Director	ВОА	N/A	3.8.3			
3.9 Miscellaneous									
Administrative Appeal	ơì	Planning Director	воа	Superior Court	А, В	3.9.1			
Special Use Permit	O)	TRC	Town Council	Superior Court	А, В, С	3.9.2			
Traffic Impact Analysis	Admin.	TRC	Per primary development permit	Per primary development permit	Per primary development permit	3.9.3			
Variance	Ø	TRC	воа	Superior Court	А, В, С	3.9.4			
Temporary Use Permit	Admin.	TRC	Planning Director	воа	N/A	3.9. <u>5</u> 4			
3.10 Environmental									
Stormwater Permit	Admin.	Town Engineer	Town Engineer	WRB	Per primary development permit	3.10.1			
Watershed Protection- Occupancy Permit	Admin.	Town Engineer	Town Engineer	WRB	Per primary development permit	3 .10.2			
Flood Mitigation Permit	Ø	Planning Director Town Engineer (Floodplain Administrator)	BOA (acting as WRB)	Superior Court	A, B<u>Per</u> Variance	3.10.1			
Environmental Impact AnalysisSubdivisions Containing Floodplains, Floodways, or Buffer Areas	Admin.	Town Engineer	Town Engineer	BOA	N/A	<u>3.10.2</u> 4			

Notes:

Admin. = Administrative

Leg. = Legislative

QJ = Quasi-judicial

TRC = Technical Review Committee, which also includes Planning Director

BOA = Board of Adjustment

WRB = Watershed Review Board

3.4. COMMON REVIEW PROCEDURES

3.4.1. Preapplication Conference

- A. The purpose of a preapplication conference is to provide the applicant information on the appropriate application procedure for their desired action, background information, necessary materials, and other relevant information applicable to their proposed request.
- B. Preapplication conferences are encouraged for all development applications, but are mandatory for the following:
 - 1. Rezoning.
 - 2. Conditional zoning.
 - 3. Minor subdivision.
 - 4. Major subdivision.
 - 3.5. Variance, including Flood Mitigation Permit.
 - 4. Planned development (PUD, PRD, TND, MXD)
- C. Applicants shall provide a sketch or drawing to aid in the understanding of the proposal. At minimum, the sketch plan should include:
 - 1. Property location or parcel number.
 - 2. Approximate location of existing structures.
 - 3. A description or drawing of the desired action or use and where it will occur.

3.4.2. Application Requirements

- A. Applicant Eligibility
 - The property owner or the property owner's authorized agent may submit the applications described in this Article. Agents must produce notarized documentation of permission from the property owner.
 - 2. Pursuant to G.S. § 160D-702, the Town Council may initiate rezonings through direction to the Planning Director.
- B. Application Completeness
 - 1. The Planning Director will determine the completeness of each application.
 - 2. Incomplete applications will not be accepted. Incomplete applications do not have the sufficient information or materials

necessary for review and processing.

3. If an application is <u>found to be</u> incomplete or insufficient—for <u>processing</u>, the Planning Director shall return the materials and <u>all applicable fees or payments alongshall notify the applicant and provide</u>—with—a list of deficiencies or missing materials that need correcting before the application can be reviewed.

C. Content

- A complete application contains all materials and requirements set forth on each application form as provided by the Planning Director.
- 2. Under unique circumstances, the Planning Director may find that additional information is necessary to determine the sufficiency of a submitted application. The Planning Director is authorized to require the applicant to present this information for inclusion in the consideration of the application.
- 3. Permits and Approvals from Outside Agencies

No plan, permit, or Certificate of Occupancy shall be issued without proof of receipt of necessary permits from outside agencies.

- D. Fees as Outlined in the Town of Garner Adopted Fee Schedule
 - 1. No application will be considered complete without rendering of appropriate fees at submittal.
 - 2. The Town may fully refund application fees for withdrawn applications, provided review of the application has not begun.

E. Deadline

All applications shall be completed and submitted to the Planning Director in accordance with the published calendar on file in the Planning Department.

3.4.3. Withdrawal

- A. An applicant may withdraw a rezoning application at any time, by filing a signed, written statement of withdrawal with the Planning Director.
- B. The statement of withdrawal shall be signed by all persons who signed the application, or in the event of death or incompetence by the estate's lawful personal representative.
- C. Any application that has not provided any requested revisions or materials within 120 days of the request shall be administratively

Commentary (01/01/2021): Examples include permits issued by outside agencies such as USACE, CORPUD, etc. for approvals such as wetland mitigation (404/401), CLOMAR, utility tap approval, etc. withdrawn by the Planning Director, with no refund of fees. The applicant shall be notified of the pending withdrawal in writing or by email 30 days prior to the withdrawal.

3.4.4. Resubmission

- A. An incomplete application may be resubmitted at the next application intake date according to the standard application submission procedure described herein.
- B. Upon the denial or disapproval of an application (except for a rezoning application), an identical application may not be submitted.
- C. Any resubmittal must meet at least one of the following criteria:
 - 1. New or additional information has become available that may impact the application of review standards.
 - 2. The new application incorporates different standards, e.g., new uses or changes in density.
 - 3. The A finding, by the approving body, that the final decision on the application was based on a material mistake of fact.

4.

3.4.5. Neighborhood Meetings

- A. The purpose of a neighborhood meeting to inform neighbors of the development proposal, receive their comments, and potentially resolve any conflicts or concerns prior to the official hearing.
 - 1. Applicability

At least one neighborhood meeting is required for-

- a. Rezonings / Map Amendments
- b. Conditional Zonings
- c. Special Use Permits
- 2. The meeting shall be held prior to review by the Planning Commission and/or the Town Council.
- 3. The applicant shall hold the neighborhood meeting within the town's ETJ in an accessible location that is proximate to the site or at a location that is centrally located within the town.
- 4. Notification

See requirements for mailed notice, Section 3.4.6.

4.5. The applicant shall submit a meeting summary identifying all issues raised and any resolution or explanation, a list of attendees, a list of addresses where notices were mailed, and a list of returned mail notices no later than ten (10) calendar days prior to the first reading or meeting of Planning Commission or Town Council.

3.4.6. Public Notice Requirements

A. Published-

The Planning Director shall place an advertisement on the Town's official webpage once a week for two successive weeks. The first notice shall be published no less than ten (10) days and no more than 25 days prior to the hearing. The contents of the published notice shall include:

- 1. The general location (including a map).
- 2. The parcel number and/or street address.
- 3. A description of the action requested.
- 4. Current and proposed zoning districts (rezonings only).
- 5. The time and location of the anticipated public hearing.
- 6. Phone number and email of the appropriate applicant's contact.
- 7. Phone number and email of the appropriate Town contact.
- 8. A statement that interested parties may appear at the hearing.
- 9. A statement that substantial changes to the proposed action may occur following the hearing.

B. Posted-

The Planning Director shall post a notice of application at a visible location on subject property no less than_fourteen (14) days prior to the hearing. The contents of the posted notice shall include the <u>Town's</u> general contact information and that a land use decision is under <u>consideration.</u> application type, the time and date of the hearing, and the phone number of the appropriate Town contact.

C. Mailed-

The owner of the affected parcels and the owners of parcels within 300 feet shall be notified of the hearing by first class mail. If the notice only includes lots immediately adjacent to the property, the mailing will be extended by one lot beyond the required notice area. For zoning map amendments, properties shall be considered abutting even if

separated by a street, railroad, or other transportation corridor. Mailed notices shall contain the same content as published notices outlined subsection A.

- 1. Pursuant to G.S. § 160D-602(b), if a mailed notice for a zoning map amendment hearing includes at least fifty individual owners of at least fifty individual properties, the Town may instead elect to publish notice of the hearing as specified in Section 3.4.5. In this case, each advertisement shall be at ½ of a newspaper page in size. Property owners outside of the newspaper's circulation area shall still be notified of the hearing via first class mail.
- 2. If a notice contains errors regarding the time, date, or location of the hearing or the location of the subject property, the notice shall be rendered inadequate. However, if a bona fide attempt resulted in any other minor or clerical defect in the notice, the notice shall remain valid. If questions of validity arise, the decision-making body shall make a formal finding of substantial compliance or lack thereof. If the decision-making body finds there is substantial compliance, it may then begin the proceedings for the case.

3.4.7. Hearings

A. Modification of Application

- 1. The applicant may agree to application modifications in response to questions or comments by persons appearing at the public hearing or to recommendations by the Town Council, Planning Commission or Board of Adjustment.
- 2. Unless such modifications are so substantial that the board cannot reasonably be expected to perceive the nature and impact of the proposed changes without revised plans before it, the Board may approve the application with the stipulation that the permit will not be issued until plans reflecting the agreed upon changes are submitted to the Planning Department.
- 3. The decision-making body may refer the case back to the recommending body for review, prior to further consideration. The decision-making body shall choose one of the following options:
 - a. Continue the hearing to a new date and time certain within45 days in accordance with the provisions below.

b. Close the hearing and re-publish notice of any future hearing in accordance with this paragraph.

B. Continuation

The decision-making body may continue hearings without further notification so long as the motion to continue the hearing, made in open session, specifies the date and time of the hearing continuation.

C. Evidentiary Hearings-

Pursuant to G.S. § 160D-406, evidentiary hearings shall be required as specified in Section 3.3.

1. Oaths

-The acting chair of the decision-making body and the clerk to the board are authorized to administer oaths to all witnesses in evidentiary hearings.

2. Parties

Pursuant to G.S. § 160D-1402(d), the applicant, local government, and other appropriate parties shall have the right to participate at the hearing. Additional witnesses may present competent evidence pertaining to the case.

4.3. Evidence

- All findings and conclusions shall be based on substantial, competent, and material evidence. All competent evidence must be admissible in a court of law.
- b. Competent evidence does not include the opinions of lay witnesses attesting to property value implications, traffic impacts, or other matters about which expert testimony would generally be admissible.

5.4. Meeting Record

 Audio of all hearings shall be recorded and retained for at least two years.

b.a. All documented and physical evidence shall be kept as part of the record by the Town for at least two years. Kept pursuant to state public record retention laws.

3.4.8. Written Decision

Within thirty calendar days after a final decision is made by the Town Council, Planning Commission, Board of Adjustment, Planning Director, or

other review body under the requirements of this UDO, a copy of the written decision shall be sent to the applicant or appellant.

- A. A copy of the notice shall be filed in the office of the Planning Director, where it shall be available for public inspection during regular office hours.
- B. The written decision shall state the review body's findings, conclusions, and supporting reasons or facts whenever this UDO requires these as a prerequisite to acting.

3.4.9. Extensions

The Planning Director shall grant time extensions to approved and unexpired special use permits and administrative development approvals according to the provisions of this subsection.

- A. To receive an extension, the permit holder must file a written request with the Planning Director. One extension is permitted per parcel per development approval.
- B. Permit time extensions shall be limited to a period not to exceed 24 months from the date of the original permit expiration. An approved special use permit or staff-approved site plan shall be limited to two (2) time extensions only. Each extension by the Planning Director shall be limited to a twelve (12) month period.
- C. Once a permit has expired, a new application must be filed according to the applicable sections of the UDO. The burden of proof shall rest upon the permittee to justify the extension. Written justification must be provided by the applicant and filed with the extension request. When reviewing a request for a permit time extension, the Planning Director may consider criteria including:
 - 1. Present conditions of the location including traffic, recent development, etc.
 - 2. Amendments to the UDO occurring since the issuance of the permit.
 - 3. Satisfactory completion of all associated conditions.

3.4.10. Completing <u>Developments in Phases</u> developments in phases

A. Developers shall submit a phasing plan for developments that will be completed in phases. The phasing plan shall include drawings of each phase and schedule of any associated improvements to be completed during the phase. Any development approval or permit

- shall be contingent on the drawings and the approved schedule.
- B. Each phase of a proposed development shall include the infrastructure and other required elements of this Ordinance for each phase to stand alone.

—The provisions of this Ordinance shall apply to each phase of development as if it stood alone.

C.,

3.5. SPECIFIC REVIEW PROCEDURES AND DEVELOPMENT APPROVALS - SUBDIVISIONS

3.5.1. Subdivision in General

A. Applicability

- 1. Pursuant to G.S. § 160D Article 8, subdivision approval shall be required before the division of land into two or more parcels.
- 2. In accordance with G.S. § 160D-802, the following types of subdivisions proceed directly to Final Plat (per Section 3.5.4):
 - a. The combination or recombination of portions of previously subdivided and recorded lots where the total number of lots is not increased and the resulting lots are equal to or exceed the standards of this UDO.
 - b. The division of land into parcels greater than 10 acres where no street right-of-way dedication is involved.
 - c. The public acquisition of land for water or sewer infrastructure or the widening or opening of streets or public transportation corridors.
 - d. The division of a tract in single ownership whose entire area is no greater than two acres into not more than three lots, where no street right-of-way dedication is involved and where the resultant lots are equal to or exceed the standards of this UDO.
 - e. The division of a tract into parcels in accordance with the terms of a probated will or in accordance with intestate succession, per G.S. § 29.
 - f. The division of a tract into plots or lots used as a cemetery.

B. No subdivision without plat approval

1. As provided in G.S. § 160D-807, no person may subdivide land except in accordance with all the provisions of this UDO. No subdivision may occur unless and until a final plat of the subdivision has been approved in accordance with the provisions of this Section and recorded in the Wake County Registry. The provisions of this section shall not prohibit any owner or its agent from entering into contracts to sell or lease by reference to an approved preliminary plat for which a final plat has not yet been approved or recorded in Wake County

Commentary (1/1/2021): These types of subdivisions were previously referred to as "exempt" subdivisions.

- Registry. Such arrangements shall strictly follow the provisions of G.S. § 160D-807.
- 2. As provided in G.S. § 160D-807, the Wake Register of Deeds shall not record a plat of any subdivision within the Town's planning jurisdiction unless the plat has been approved in accordance with the provisions of this UDO.
- 3. As provided in G.S. § 160D-802, not all divisions of land constitute subdivisions that are subject to all regulations under this UDO. However, to ensure that such divisions are exempt from the requirements of this UDO, all plats creating a division of land shall be presented to the Planning Department before recordation in the Wake County Registry, and the planning staff shall indicate on the face of the plat that the division is exempt from the provisions of this UDO.
- 4. All stormwater management provisions must be met prior to the subdivision of land.
- 5. It shall be unlawful to offer and cause to be recorded any major or minor subdivision plan, plat, or replat of land within Garner's jurisdiction with the Wake County Register of Deeds unless the same beards the endorsement and approval of the Planning Director or Town Clerk.
- C. No occupancy, use, or sale of lots until requirements fulfilled
 - 1. Where the subdivision process applies, the development or sale of lots prior to approval of a final plat is prohibited.
 - 2. For development on existing lots, no occupancy or use shall be permitted prior to the approval of at least one of the following permits:
 - a. Site Plan
 - b. Special Use Permit
 - c. Temporary Use Permit
 - d. Certificate of Zoning Compliance
 - 3. Issuance of a final plat or any of the permits listed above authorizes the holder to commence the approved activity; however, excepting phased developments, structures with temporary certificates of occupancy, and subdivisions with improvement guarantees, no intended use may commence, no building be occupied, nor any lot be sold until all of the UDO requirements have been met.

3.5.2. Minor Subdivision

- A. A minor subdivision is any subdivision that does not involve any of the following:
 - 1. Creation of a total of not more than five lots.
 - 2. Creation of any new public streets.
 - 3. Extension of the water or sewer system operated by the City of Raleigh.
 - 4. Installation of drainage improvements through one or more lots to serve one or more other lots.
- B. A preapplication conference with CORPUD is required prior to submission of an application to the Town.
- C. After a preapplication conference and sketch plan review and approval by the TRC, the applicant may apply for final plat approval.
- D. See 3.5.4 for approval criteria for minor subdivision final plats.

Commentary (1/1/2021): Approval of utility tap locations by CORPUD is required prior to final plat review by the Town.

3.5.3. Major Subdivision

A. All other subdivisions of land not listed in Section 3.5.2 shall be considered major subdivisions.

B. Review

- 1. A major subdivision requires submission and review of a preliminary plat.
- The Town shall forward the preliminary plat to the Wake County Health Department, and any other affected agencies potentially including NCDOT and the Wake County Board of Education.
- 3. Within 15 days of submittal of the application, the TRC shall review the preliminary plat and application for consistency with the UDO. For preliminary plats that do not meet the standards of this Ordinance, a list of deficiencies shall be provided to the applicant, which may also include a list of potential options for bringing the preliminary plat into compliance.
- C. Upon a determination by the TRC that the preliminary plat meets the standards of this Ordinance, it shall be approved by the Planning Director.
- D. Action following Preliminary Plat Approval.
 - Following preliminary plat approval, the applicant may proceed to comply with other requirements of this UDO including construction plans, preparation of the final plat, and other

approvals and permits.

2. The preliminary plat approval does not guarantee the approval of the final subdivision plat.

3.5.4. Final Plat

A. Applicability

Final plats are required for all subdivision of land in Garner's planning jurisdiction.

B. The Final Plat shall only constitute the portion of the approved preliminary plat that the subdivider proposes to record and develop at the time of submission. Approval shall be subject to the installation of subdivision improvements described in this UDO.

C. Application

- 1. The final subdivision plat shall be submitted in accordance with <u>G.S.</u> § 47-30 and with the requirements maintained by the Planning Director.
- 2. Endorsements Required See appendix of certificates.
 - a. Certificate of ownership
 - b. Certificate of survey and accuracy
 - c. Certificate of dedication, if applicable
 - d. Certificate of approval by the Planning Director
 - e. Certificate of approval by City of Raleigh Utilities, if applicable
 - f. Wake County Plat Review Officer's certificate
- 3. All major subdivision final plats located outside the corporate limits of the Town, but within the planning jurisdiction, shall contain the following additional certificates:
 - a. NCDOT Division 5 of Highways District 1 Engineer certificate.
 - Wake County Environmental Health certificate of approval of non-municipal water supply and sewage disposal systems.
- 4. When required by the federal government, all final plats shall contain a certificate for a federally funded project.

D. Approval

1. After TRC certification that the final plat meets all applicable

- requirements of this Ordinance, the Planning Director shall approve a final subdivision plat.
- 2. When sufficient financial security in the amount of 125% of the required, uninstalled improvements is furnished to guarantee the completion of the improvements, the Planning Director shall approve a final subdivision plat prior to the full installation of all improvements.
- 3. Additional approval criteria for minor subdivision final plats
 - a. The plat complies with the standards of Article 8, Subdivision, design/improvements, and any other applicable requirements of this UDO.
 - b. The plat is consistent with the approved preliminary plat, if applicable.
 - c. The plat indicates that all subject lots will have frontage on existing, approved streets or such provision will be made.
 - d. New or residual parcels will conform to the requirements of this UDO and other applicable regulations.
 - e. No new streets (not including widenings of existing roads) or road extensions are required or are likely to be required for access to interior property, or they have been provided.
 - f. No drainage or utility easements will be required to serve interior property, or they have been provided.
 - g. No extension of public sewerage or water lines will be required, or they have been provided.
 - h. All necessary right-of-way has been offered for reservation or dedication.
 - The proposed subdivision will not adversely affect permissible development of the remainder of the parcel or of adjoining property.
- E. Notice of Decision. Written decision as described in Section 3.4.8, Written Decision shall be provided to the applicant and filed in the Planning Department.

3.6. SPECIFIC REVIEW PROCEDURES AND DEVELOPMENT APPROVALS – MAP AND TEXT AMENDMENTS

3.5.5.3.6.1. Rezoning / Map Amendment

A. Applicability

Any owner of land, their authorized representative, or the Town Council may request that land be rezoned.

- B. A rezoning request shall be filed with the Planning Director and shall include, at a minimum:
 - 1. The name, address, and phone number of the applicant.
 - 2. A description of the affected property and the proposed zoning change.

C. Receipt of Application

Upon receipt of a petition for a zoning map amendment of any type, the Town Clerk shall establish a date for a public hearing and schedule and advertise a public hearing.

C.D. The Planning Director shall prepare a report that reviews the request and its compliance with the Comprehensive Plan and other adopted Town plans. The report shall include an analysis of the reasonableness of the proposed zoning. It shall be transmitted to the Planning Commission, Town Council, and the applicant.

D.E. Planning Commission-

- 1. After the initial meeting, the Council shall refer the case to the Planning Commission for review and recommendation.
- 2. The Commission shall examine the request and forward a written recommendation to Town Council remarking on consistency with all adopted plans within sixty (60) days. After sixty days have passed, the Town Council can proceed towards a decision without the Commission's report.

F. Review Approval Criteria

In making recommendations regarding amendments to the official zoning map, the Planning Commission shall consider the following approval criteria shall be considered:

3. 1	_Consistency	(or lack	thereof)	with	the	Comprehe	ensive
Growt	h Plan and otl	ner adop	oted plans	5.			

4. 2	c	ompatib	ility with t	he pr	esent	zonir	ng and cor	nforr	ning
uses	of	nearby	property	and	with	the	character	of	the

neighborhood.

- 5.3. Suitability of the subject property for uses permitted by the current versus the proposed district.
- 6.4. Whether the proposed change tends to improve the balance of uses or meets a specific demand in the Town.
- 7.5. Availability of sewer, water, transportation infrastructure, stormwater facilities, and other necessary infrastructure generally suitable and adequate for the proposed use.

E.G. Public Hearing

In addition to comments provided in person at the public hearing, any resident or property owner in the Town may submit a written statement regarding the proposal to the Town Clerk at least two business days prior to the proposed vote on such change. If submitted according to the preceding condition, the Town Clerk shall submit said written statement(s) at any time prior to the Town Council vote.

F.H. Modification of Application

- 1. An applicant in a zoning matter may reduce the geographic scope or propose a different district or combination thereof from that requested in the application by filing a statement of the same with the Planning Director.
- 2. If the application is limited by excluding certain enumerated land uses, either in the original application or in any amendment thereto, the application shall be resubmitted as a conditional zoning request.

G.I. Time Lapse Between Similar Applications

- In the event of a withdrawal of an application prior to action by the Town Council on the merits, no application may be filed requesting the rezoning of any parcel contained in the withdrawn application prior to the expiration of a minimum period of six months from the withdrawal of the application.
- 2. When the Town Council has voted on a zoning application and the proposed rezoning has either been denied or has failed to be adopted, then the application shall be deemed to have expired.
- 3. No subsequent application requesting a zoning change for any parcel contained in an application which has expired may be made prior to the expiration of a minimum period of six months from the date of expiration.

Commentary (1/1/2021): Requesting to limit uses must be a condition on a conditional zoning or conditional rezoning application.

- 4. No subsequent application requesting the same zoning category for any parcel contained in an application which has expired may be filed prior to the expiration of a minimum period of one year from the expiration.
- 5. The Town Council, by a ¾-majority vote, may waive the timelapse requirements of this section if the Council deems it to be in the public interest to do so.

H.J. Town Council

- 1. The Town Council may not take final action on request until it has received the Planning Commission recommendation or sixty (60) days have passed since the map amendment was first heard by the Planning Board.
- 2. Pursuant to G.S. § 160D-605, the Council shall prepare a consistency statement and also describe the reasonableness of the proposal and show that the proposal is in the public interest.

3.5.6.3.6.2. Conditional Zoning

A. Applicability

Α.

Conditional zoning shall follow the same review and approval process as Section 3.6.1, with additional standards as described in this subsection. Where conflict occurs, these the more stringent standards shall apply.

B. Underlying General Zoning District

All conditional zoning districts shall be based on an underlying (base) general use zoning district.

C. Tiers

There are two tiers of conditional zoning districts.

1. Tier 1

Tier 1 conditional zoning requests identify a base district(s) and any uses in that base district's permitted uses which are excluded in the conditional zoning district. Dimensional standards of the base district remain intact and unchanged. Tier 1 conditional

Commentary (01/01/2021): Conditions may neither circumvent the intent of the established general district nor alleviate the regulations without providing a method of alternative compliance. Conditions may impose stricter regulations. zoning requests do not require a bubble master plan.

2. Tier 2

Tier 2 conditional zoning requests identify a base district(s), any uses in that base district's permitted uses which are excluded in the conditional zoning district, dimensional standards for each use permitted (either by-right or by other criteria such as Special Use Permit), and a bubble master plan. Tier 2 specifications shall also apply to any uses requiring conditional zoning approval as outlined in Article 5, Use Regulations.

a. Bubble Master Plan

All <u>Tier 2</u> conditional zoning requests shall be accompanied by a <u>bubble master plan master plan</u>, which <u>shall be reviewed</u> and approved in concert with the conditional zoning request. <u>The bubble master plan</u> at a minimum shall show the following:

The correct number of external, cross-access, and adjacent property stub-out access points, although the exact location may be modified through subsequent review.

i.

ii. The uses desired and their general location and intensity or density. Tier 2 conditional zoning requests shall include a table of permitted uses for the proposed district. It shall include all uses listed in the table of permitted uses in Article 5, and whether they are permitted or excluded

Commentary (01/01/2021): The uses should be of similar intensity and complement each other to avoid creating conflicts or nuisances.

iii. The appropriate setbacks, dimensional standards, and other regulations for each zoning district, use, or area. Tier 2 conditional zoning requests shall include a table of dimensional standards. This shall be based on the general zoning district and updated to reflect altered dimensional standards.

- iv. The phasing of the project, including the maximum area of developed area, lots, square footage, etc. in each phase and in total.
- <u>iii.</u> Any other information necessary to ensure that the master plan can meet the standards required by this Ordinance to execute a logical development plan.
- F. The applicant shall propose standards and conditions to define uses proposed in a conditional zoning district. The request shall not include any automatically permitted uses unless the appropriate existing regulations in this Ordinance are specified.
- G.D. If the Town Council modifies any conditions or imposes new ones, the property owner or authorized agent must provide (or decline) written consent prior to any decision of approval.
- H. Subsequent Review of Phases
 - 1. Following approval of a conditional zoning district master plan, all subsequent phases shall be reviewed administratively by the Planning Director and TRC, per the requirements and processes otherwise laid out in this Ordinance and any associated conditions of approval, with the following exceptions:
 - a. Any use requiring a Special Use Permit shall be reviewed according to that procedure, and shall not be approved administratively.
 - b. If the conditional zoning district master plan lacks the necessary information to make a determination, the Administrator shall elevate any decision on that phase or component according to the procedure for modification laid out in this Ordinance, with all applicable applications, fees, and review being the burden of the property owner or their representative.
- **LE.** Addition of property to a conditional zoning district

Entitlement, recordation, or construction of any or all portions of a conditional zoning district master plan shall not constitute any precedent or vesting of rights, design, development standards, uses, or otherwise, on any property that might be proposed for addition to a conditional zoning master plan in the future. The standards of this Ordinance in effect at the time of formal application of the property addition to a conditional zoning district master plan shall prevail.

Commentary (01/01/2021):
Conditions may neither circumvent the intent of the established general district nor alleviate the regulations without providing a

3.5.7.3.6.3. Text Amendment (aka Ordinance Amendment)

A. Initiation

Text amendments to this Ordinance may be initiated by any citizen, by the Town Council, or proposed to Council by staff.

B. Process

- Petition forms are available at Town Hall and shall be filed with the Planning Director. Upon receipt of the form, any supporting materials, and associated review fees, the Planning Director shall review the application and determine if the proposed amendment should be treated as if it were initiated by the Town.
- 2. The Planning Director shall prepare a written report to be provided to the applicant, the Town Council, and the Planning Commission prior to the legislative hearing.

3. Citizen Comments

In addition to comments provided at the public hearing, any resident or property owner in the Town may submit a written statement regarding a proposed text amendment to the Town Clerk at least two business days prior to the proposed vote on the amendment. The Town Clerk shall submit the written statement(s) to the Town Council at any time prior to the vote.

- 4. The Town Council shall refer the text amendment to the Planning Commission at the end of the hearing.
- 5. The Planning Commission shall review the proposed amendment and forward a recommendation to the Town Council for consideration. If the Planning Commission is not prepared to issue a recommendation, it may request the Town Council delay or continue final action on the amendment until the Planning Commission is prepared to give a recommendation.
- 6. The Town Council may not take final action on the proposed amendment until it receives the recommendation from the Planning Commission or until sixty (60) days have passed since the proposal referral.

C. Approval Criteria

- 1. The extent to which the proposed text amendment is consistent with the remainder of the UDO, including, specifically, any purpose and intent statements.
- 2. The extent to which the proposed text amendment represents

3.6: SPECIFIC REVIEW PROCEDURES AND DEVELOPMENT APPROVALS - MAP AND TEXT AMENDMENTS

- a new idea not considered in the existing UDO, or represents a revision necessitated by changing circumstances over time.
- 3. Whether or not the proposed text amendment corrects an error in the UDO.
- 4. Whether or not the proposed text amendment revises the UDO to comply with state or federal statutes or case law._____

3.7. SPECIFIC REVIEW PROCEDURES AND DEVELOPMENT APPROVALS - PERMITS

3.5.8.3.7.1. Zoning Compliance Permit

A. Applicability

Zoning compliance permits are required for all activities that do not require special use permits (Section 3.9.1) or site plans (Section 3.8.1).

B. Effect

It shall be unlawful to construct, grade, alter, excavate, or move, any land or building, including accessory structures, or to establish or change any use other, without a valid Zoning Compliance Permit issued by the Planning Director.

C. Application

 Submittal. The application for a Zoning Compliance Permit shall be submitted to the Planning Director at the time of building permit application. Where a building permit is not required, the application shall be made prior to initiating any activity described herein.

2. Contents

The application form shall be accompanied by a written statement and scaled plans or plat drawings showing the following detail:

- a. Lot shape(s), location(s), and dimensions.
- b. Building shape(s), size(s), and location(s).
- c. Existing and intended use of lot and structures.
- d. Additional information as requested by the Planning Director, including, parking, landscaping, screening, buffers, signage, flood hazards, and floor areas.

D. Review

- 1. Approval. If the Planning Director determines that the application conforms to the requirements of this UDO, the Planning Director shall issue the Zoning Compliance Permit.
- 2. Denial. If the Planning Director determines that the application does not conform to the requirements of this UDO, the Planning Director shall deny the Zoning Compliance Permit and provide written notice to the applicant.

E. Expiration

n. Failure to begin activities outlined in the Zoning Compliance Permit within two years and any lapse of one year or more in activity one year shall render the permit of no further force and effect.

3.5.9.3.7.2. Sign Permit

A. Purpose

—It is the purpose of this subsection to permit and regulate signs and their placement in such a way as to support and complement the land use objectives set forth in this UDO and in other Town Council declarations of policy; to avoid endangering the public safety, and not confuse or mislead a driver or obstruct the vision necessary for traffic safety; and to advance the economic stability, preservation and enhancement of property values, and the visual impact and image of the Town.

- E.B. A sign permit is a type of Zoning Compliance Permit, with additional standards as described herein. Where conflict occurs, these standards shall apply. Where a standard is not referenced or modified, the existing standard shall apply.
- F.C.For standards related to signs and sign permits, see Article 7, General Development Standards.

G.D. Applicability

- 1. Except as otherwise provided in this UDO, no sign may be erected, moved, enlarged, or altered except in accordance with and pursuant to a sign permit.
- 2. No sign permit shall be issued unless the plans and information submitted demonstrate that the sign will conform to all applicable requirements of this UDO.

E. Application

-A sign permit application shall be submitted in accordance with the requirements maintained by the Planning Department.

- H.F. The Planning Director shall review each sign permit application and act to approve, approve with conditions, or deny the permit. The Planning Director may grant approval with conditions only to the extent that such conditions specify the actions necessary to bring the application into complete compliance with this UDO.
- <u>⊢G.</u> A sign may also require separate building and electrical permits from the Town.
- <u>↓H.</u>Sign permits expire as a Zoning Compliance Permit would.

3.5.10. Master Sign Plan

A. Applicability. All existing and newly proposed shopping centers, business complexes, commercial subdivisions, and mixed use residential subdivisions shall be required to submit a master sign plan of sufficient design quality to satisfy the requirements of this UDO:

B. Purpose.

- 1. The purpose of the master sign plan is to detail the standards for uniformity to which the development will adhere, and to state the manner in which the design criteria and standards for uniform signage set forth in this section shall be met.
- 2. All signs in a development shall conform to the approved master sign plan on file at the Town, if applicable.
- C. Application. A master sign plan application shall be submitted to the Planning Director and shall contain documentation necessary to meet the standards of this Ordinance in general and Article X, Signs, in particular.
- D. Review and action by the Planning Commission.
 - 1. All master sign plans shall be complete, as determined by the Planning Department, prior to submission to the Planning Commission for approval consideration.
 - 2. The Planning Commission shall have the authority to approve all master sign plans and amendments as provided for herein
- E. Amendments to approved master sign plans shall follow the process of a new master sign plan application unless administrative modification is permitted per this Article.
- F. Sign permits for individual businesses. Sign permits for individual businesses within a development and therefore subject to the master sign plan shall be reviewed administratively by the Planning Director, according to the approved master sign plan.

3.8. SPECIFIC REVIEW PROCEDURES AND DEVELOPMENT APPROVALS - SITE PLANS AND ADMINISTRATIVE REVIEW

3.5.11.3.8.1. Site Plan

A. Applicability

-A valid site plan approval is required prior to issuance of a Zoning

Compliance Permit or building permit for:

- 1. Aany new nonresidential, mixed use, and residential development, excluding single family detached homes and duplex (aka two-family homes).
- 2. Aany change of use from residential to nonresidential.
- 3. Aany amenity, facility, parking area, developed common area, or accessory area, excluding discrete areas of signage permitted through the sign permit process.

B. Review

–Upon certification by the TRC that the site plan meets (or will meet) all applicable standards of this Ordinance and other Town ordinances, the Planning Director shall approve the site plan with or without conditions. Approval with conditions is only permitted to the extent that such conditions specify the actions necessary to bring the application into complete compliance with this UDO. Should the TRC determine that all such requirements and provisions have not been satisfied, the Planning Director shall deny the application.

3.5.12.3.8.2. Administrative Modifications

A. Applicability

An administrative modification may be requested for any valid development approval or site specific vesting plan, including conditional zoning districts and special use permits.

- A.B. The Planning Director shall make administrative design modifications to approved plans, permits, or development approvals according to the following standards.
- B.C. Any design modifications not identified as "major" shall be considered minor design modifications.

C.D. Minor Design Modifications

- Minor design modifications to approved permits are permissible with the approval of the Planning Director. A design modification is minor if it has no discernible impact on neighboring properties, the general public, or those intended to occupy or use the proposed development.
- Cumulative minor modifications that together would result in a major modification or deviation from the original entitlement shall trigger review as a major modification and shall be subject

to the appropriate review process.

- 3. The Planning Director and TRC shall review the modifications for consistency with this UDO and adopted Town plans and specifications and approve or deny the modification.
- 4. If review of a minor modification requires the application of subjective review criteria or standards, it shall be considered a major design modification.

D.E. Major Design Modifications

- 1. Major design modifications require review according to the appropriate review procedure per the Review Authority Table (3.3).-
- 2. Major design modifications include:
 - a. Removal of a new vehicular access point to an existing street, road, or thoroughfare.
 - Modification of special performance criteria, design standards, or other conditions or requirements specified in the original entitlement.
 - c. An increase or decrease in the total number of residential dwelling units by ten percent or greater.
 - d. An increase in total floor area by ten percent or greater or a decrease in total floor area by twenty percent or greater.
 - e. Any increase in number of parking spaces of greater than ten percent.
 - f. Any increase greater than twenty percent or decrease of greater than ten percent in open space.
 - g. Any increase greater than ten percent in the amount of public right-of-way or utilities, provided that any change in location or reduction in amount must also be reviewed and approved by TRC else it shall be determined a major modification.

3.5.13.3.8.3. Written Interpretation

A. Applicability-

When uncertainty exists and unless otherwise specified, the Planning Director shall be authorized to make all interpretations concerning the provisions of this Ordinance, review of administrative decisions taken in accordance with this Ordinance, including determination of existing

vested rights of property in accordance with Section 3.8.3.

B. Application Requirements

An application for a written interpretation shall be submitted in accordance with this Section. Such application shall provide a request of sufficient detail for the rendering of an interpretation.

C. Action

- 1. The Planning Director shall review and evaluate the request in light of the text of this Ordinance, the Zoning Map, all adopted plans, policies, or land use documents, and any other relevant information.
- 2. Following completion of any technical reviews by staff, the Planning Director shall render an opinion.
- 3. The interpretation shall be provided to the applicant in writing.

D. Official Record

The	Administ	rator	shall	maintair	n a	an o	fficial	reco	rd (of	all
inter _l	pretations	. The	record	of inter	oret	ations	shall	be av	vailal	ole	for
publi	c inspecti	on dur	ing nori	mal busi	nes	s hou	rs. The	rend	ering	of	an
inter _l	oretation	on a	specifi	c piece	of	land	does	not	nece	ssa	rily
const	itute a pr	eceder	nt								

3.9. SPECIFIC REVIEW PROCEDURES AND DEVELOPMENT APPROVALS – MISCELLANEOUS

3.5.14.3.9.1. Administrative Appeals

A. Applicability

Any person possessing standing under G.S. § 160D-1402(c) may appeal a final order, interpretation, or administrative decision of the Planning Director to the Board of Adjustment.

Commentary (01/01/2021): In general, only an aggrieved party may bring an appeal.

B. Effect of Appeal

Pursuant G.S. § 160D-405(f), an appeal does not stop action lawfully approved by the Town but stays actions presumed in violation of this UDO.

C. Enforcement and Fines

Pursuant G.S. § 160D-405, enforcement action and accrual of fees and fines shall be stayed from the filing of the appeal until the time of decision.

A.D. Process

1.__Application

The aggrieved party must file a petition with the Town Clerk within thirty days of the written decision described in Section 3.4.8. The aggrieved applicant or landowner may provide constructive notice of a decision by posting a sign on the property containing the words "Zoning Decision" or "Subdivision Decision" in letters at least six (6) inches high and the Town's contact information. Any other party with standing must file a petition with the Town Clerk within thirty days of actual or constructive notice of the disputed decision.

2. Record of Administrative Decision

The Planning Director shall transmit all materials constituting the record of the contested action to the Board of Adjustment, the appellant and/or the owner.

3. Public Notice

Public notice is required in accordance with Section 3.4.6 Public Notice Requirements.

4. Witnesses

The official who made the decision, or his or her successor, shall appear at the hearing as a witness.

5. Decision

The Board of Adjustment may make a motion to reverse, affirm (wholly or partly), or modify the order. A majority shall be required to decide the case. For the purposes of this Section, vacant positions on the Board and members who are disqualified from voting shall not be included in the calculation of the requisite majority if there are no qualified alternates available.

6. Notice of Decision

See Section 3.4.8.

7. Appeals

Appeals of decisions of the Board of Adjustment shall be directed to the superior court.

3.5.15.3.9.2. Special Use Permit

A. Special use permits, as defined in G.S. §_160D-102(30) and described in G.S. § 160D-705(c), are required for uses which in an unmitigated state may create negative impacts to neighboring properties or uses. This process allows each proposed use to be evaluated by its merits and conditions specific to each site.

B. Applicability-

In addition to the other special uses listed in the use table in Article 5, General Development Standards, the following development types have significant city-wide impacts and require special use permits:

- 1. A special permit use ordinarily has city wide impacts, and includes the following:
- 1. Any nonresidential or mixed-use development encompassing 100,000 or more square feet of gross floor area.
- 2. Any single-family residential subdivision of 200 or more lots.
- 3. Any multifamily residential development of 100 or more units.

C. Staff Review

Upon receipt of the application and determination of completeness, the Planning Director shall create a report for the Town Council.

B. Appropriate notice shall be provided, and an evidentiary hearing

shall be conducted by Town Council according to established rules and procedures.

D. Special Use Review Criteria

Special use applications may be approved by the Town Council if it finds that all the following findings of fact have been met:

- 1. The proposed use will not endanger the public health or safety.
- 2. The proposed use will not substantially injure the value of adjoining or abutting property.
- 3. If completed as proposed, the development will comply with all requirements of this Ordinance.
- 4. The proposed use is consistent with the Town's adopted transportation plan(s), other relevant adopted plans and policies, and the stated purpose and intent of this UDO (the fact that the use is permitted under certain circumstances in the zoning district creates a rebuttable presumption that the proposed use is in harmony with the intent of the UDO as relates to the general zoning plan).
- The proposed use is compatible with adjacent uses and proximate neighborhood in terms of building scale, site design, buffering and screening, operating characteristics (hours of operation, traffic generation, lighting, noise, odor, dust, and other external impacts).
- 6. Any significant adverse impacts resulting from the use will be mitigated or offset, including impacts on the natural environment.
- 7. The public safety, transportation and utility facilities and services will be available to serve the subject property while maintaining sufficient levels of service for existing development.
- 8. Adequate assurances of continuing maintenance have been provided.

E. Conditions of Approval

- 1. Without limiting the foregoing, the permit-issuing authority may attach a condition limiting the permit to a specified duration or may otherwise impose such reasonable conditions as necessary to address the impacts of the proposed developments on:
 - a. Adjoining property.

- b. The existing natural and man-made features of the site.
- c. Off-site and on-site traffic flow.
- d. Public utilities, infrastructure, and services.
- e. Such other public services or goals of the Comprehensive Growth Plan, adopted plans, or the Transportation Plan that may be negatively impacted by the proposed development.
- 2. All additional conditions or requirements shall be recorded on the permit and shall be affirmed (or declined) in writing by the applicant prior to a decision on the proposal.
- 3. All additional conditions or requirements authorized by this section are enforceable in the same manner and to the same extent as any other applicable requirements of this UDO.
- 4. A vote may be taken on additional conditions or requirements before consideration of whether the permit should be denied for any of the reasons set forth above. The applicant must give written consent to any conditions for the permit to be valid.

3.5.16.3.9.3. Traffic Impact Analysis

A. Applicability

- 1. A Traffic Impact Analysis (TIA) shall be required for projects that are anticipated to generate 100 or more peak hour vehicle trips, based on the latest edition of the Institute of Transportation Engineers (ITE) Traffic Generation Manual.
- 2. A Traffic Impact Analysis shall be required for projects that are anticipated to generate 1,000 or more average daily trips (ADT), based on the latest edition of the ITE Traffic General Manual.

B. Scope

1. When a traffic impact analysis is required, the Planning Director and the Town Engineer shall determine the type and scope of the study jointly during a meeting with the applicant. The Planning Director may also involve representatives of other agencies or departments. The elements to be determined during the scoping session shall include:

a. Type of Study

A letter report, full traffic impact analysis report, or special report (such as a sight distance survey) may be required.

b. Definition of Impact Area

The points of access and key streets and intersections that

Commentary (01/01/2021): The application of these provisions should match the type of development proposed so that excessive study scope requirements are not unreasonably imposed.

may be affected by development of the subject tract constitute the impact area. Traffic recorder and turning movement assessment locations shall also be determined.

c.__Period of Analysis

The period of analysis shall be for both the morning and afternoon peak hour.

d. Analysis Scenarios

Scenarios for analysis shall include existing conditions, and opening year with and without development, and shall include increments of five years after opening until the expected completion of the project, with or without development.

e. Assumptions

Trip generation and distribution assumptions including trip generation categories, diversion assumptions and distribution assumptions. Assumed rate of growth in background traffic, and developments in the area that have been approved or are under review shall also be included.

f. Duration of Study

The duration of traffic studies (the time period for which they are considered a valid basis for approvals) for large projects, particularly Planned Developments, will be evaluated on a case-by-case basis as part of the application review process.

2. Study Elements

- The following details shall be required as determined in the scoping meeting
 - i. Existing Conditions Survey
 - (a) Street System Description

The street system shall be described, including geometric features, lane usage, traffic control, signage, sight distances, and adjacent uses and curb cuts.

(b) Traffic Volumes

Existing traffic volumes shall be provided for the impact area, including both average annual daily traffic (AADT) and peak hour volumes. AADT may be derived from current counts of the North Carolina Department

of Transportation (NCDOT), where available, and peak hour volumes shall be provided from field counts. Data shall be adjusted for daily and seasonal variations. Turning movement counts for peak hour shall be provided for critical intersections.

(c) Capacity Analysis

-Existing capacity of signalized and unsignalized intersections.

(d) Other Details

Other details may be required at the discretion of the Town Engineer or Planning Director depending upon the type and scale of the project. These may include, but are not limited to, queue length analysis, pedestrian counts, accident data, traffic speeds (both 50th and 85th percentile), and stopping distances.

ii.__Future without Development

-Capacity analysis shall be based on the Highway Capacity Manual or other methodology approved in advance by the Town Engineer.

iii. Future with Development-

- (a) Projections of peak hour traffic generation shall be made using the latest edition of the Institute of Transportation Engineers (ITE) Trip Generation Manual, unless the Town Engineer determines that locally derived data will provide more accurate forecasts. Data from similar facilities may be used where the information is not available from ITE.
- (b) Special analysis may be required to determine the need for signalization, minimum safe sight distances, gap analysis, turning radius requirements, queue length analysis, turning lane length analysis, curb cut locations or similar requirements.

iv. Mitigation Plan-

Where the analysis indicates that the project will create deficiencies in the impact area, improvements shall be recommended, along with projected cost estimates. The design of improvements shall be in accordance with the Town of Garner or the North Carolina Department of

Transportation (NCDOT), as appropriate. Where a mitigation plan is not adequate to address the traffic impacts of the project, it may serve as a basis for denial of the rezoning, preliminary plat, site plan or Planned Development request.

v. Consultants

—The Planning Director or the Town Engineer shall require that an independent consultant be hired by the Town to perform the required studies, or to review all or part of a study prepared by the applicant's consultant. The Planning Director or Town Engineer are authorized to administer the contract for any such consultant.

- (e)(a) The Town shall determine the scope of services to be performed by the independent consultant and receive a cost estimate of such services.
- (d)(b) The applicant shall provide an amount equal to the estimate to the Town, who shall deposit the amount in an escrow or other special account set up for this purpose. Any funds not used shall be returned to the applicant in a timely manner, without interest.
- (e)(c) The Town may require additional funds for independent review where a decision-making body expands the scope of the required review; the applicant substantially amends the application; additional meetings involving the consultant are requested by the applicant; or the consultant's appearance is requested at public or affected agency meetings beyond those anticipated in the original scope of services.

3.5.17.3.9.4. Variance

A. Applicability

- Where, owing to special conditions, a strict enforcement of the provisions of this UDO would result in unnecessary hardship to the property owner, the Board of Adjustment is authorized to grant variances from standards of this UDO in accordance with the public interest or the spirit of this UDO.
- 2. Variances proposed within a floodway or regulatory floodplain must also meet the criteria of Flood Mitigation (per Section

3.10.1).

B. Burden of Proof

The applicant seeking the variance shall have the burden of presenting sufficient evidence to warrant Board approval.

B.C. Process-

- 1. Variance applications shall be submitted to the Planning Director for review and determination of completeness. The Planning Director shall prepare a written report to be provided to the applicant prior the Board of Adjustment meeting.
- 2. Public notice shall be provided in accordance with Section 3.4.6.
- 3. The Board of Adjustment shall hold a public hearing to review the matter. Pursuant to G.S. § 160D-705(d), the Board may grant variances which meet the following findings of fact:
 - a. Unnecessary hardship would result from the strict application of the regulation. It shall not be necessary to demonstrate that, in the absence of the variance, no reasonable use can be made of the property.
 - b. That the hardship results from conditions that are peculiar to the property, such as location, size, or topography. Hardships resulting from personal circumstances, as well as hardships resulting from conditions that are common to the neighborhood or the public, may not be a basis for granting a variance.
 - c. The hardship did not result from actions taken by the applicant or the property owner. The act of purchasing property with knowledge that circumstances exist that may justify the granting of a variance shall not be regarded as a self-created hardship.
 - d. The requested variance is consistent with the spirit, purpose, and intent of the regulation, such that public safety is secured, and substantial justice is achieved. A variance shall be granted when necessary and appropriate to make reasonable accommodation under the Federal Fair Housing Act for a person with a disability.
- 4. Upon Board review and the public hearing, the Board of Adjustment shall make one of the following determinations:
 - a. Approval
 - b. Approval with conditions or modifications Conditions or

Modifications

The Board of Adjustment may impose reasonable conditions to ensure compatibility with surrounding property. Such conditions shall be consented to in writing (or declined) by the applicant prior to the vote for approval.

c. Denial

5. Written Decision

The written decision shall be provided to the applicant.

3.5.18.3.9.5. Temporary Use Permit

A. Applicability

Temporary uses operating for up to ninety days within a one-year period shall obtain a temporary use permit from the Planning Director that outlines conditions of operations to protect the public, health, safety, and welfare.

B. Types

Temporary uses shall include short-term or seasonal uses that are not otherwise permanently allowed in the zoning district regulations.

C. Application

Applications shall include a description of the proposed use, the duration, the hours of operation, anticipated attendance, associated structures or signs, written permission from the property owner, and additional information deemed necessary by the Planning Director.

D. Review by Technical Review Committee

- 1. The application should be submitted at least thirty (30) days prior to the requested start date.
- 2. The Planning Director shall request additional materials or revisions to the application, approve, approve with conditions, or deny the permit at least ten business days in advance of the requested start date.
- 3. The Planning Director shall provide written decisions for all denials.

E. Approval Criteria

The Technical Review Committee shall evaluate temporary uses based on the following standards:

1. Land Use Compatibility

The temporary use must be compatible with the purpose and

Commentary (1/1/2021): The term "variance" as used in this subsection only applies to variance relief from the stormwater provisions. intent of this UDO and the associated zoning district. The temporary use shall not impair the primary use of the same site.

2. Review by Building Official

Any temporary structures shall require building permits or approvals by the Building Official and Fire Code Inspector. If necessary, the applicant must obtain approvals from the State of North Carolina and Wake County Health Department.

3. Hours of Operation and Duration

Hours of operation and duration shall be approved by the Planning Director at the time of permit issuance.

4. Traffic Circulation

The Town Engineer shall determine that the temporary use will not disturb traffic patterns or cause undue congestion.

5. Off-street Parking

Adequate off-street parking must be provided for the use without creating greater than a 25% shortage of parking for permanent uses.

6. Appearance and Nuisances

The temporary use shall be compatible in intensity, appearance, and operation with surrounding land uses. It shall not impair the usefulness, enjoyment, or value of the surrounding properties by introducing nuisances.

7. Signs

The Planning Director shall review and approve all signage prior to issuing the permit.

F. Other Ceonditions

The applicant must adhere to conditions specified by the Technical Review Committee. These conditions may but are not limited to include—screening and buffering, site restoration, and clean-up provisions, in addition to any of the criteria described above.

G. Expiration

If the temporary use has not commenced within ninety days of the requested event start date, the permit shall expire.

3.10. SPECIFIC REVIEW PROCEDURES AND DEVELOPMENT APPROVALS - ENVIRONMENTAL

3.5.19. Stormwater PermitCompliance

A. Application. Stormwater permit applications<u>compliance</u> review materials shall be submitted to the Town Engineer for reviewand determination of completeness.

B. Issuance. The Town Engineer, the Board of Adjustment sitting as the Watershed Review Board, or in the case of a variance, the Environmental Management Commission.

C. Vested Rights.

- <u>3.2.6</u> Where the Town issues a stormwater permit in conjunction with another permit with a vesting period of two (2) years, the stormwater permit shall also expire in two (2) years.
 - 1. All other stormwater permits <u>compliance(s)</u> shall expire within twelve (12) months of the date of issuance.
 - D. Watershed Protection Occupancy Permit.
 - E. Upon completing construction, the applicant shall report to the Town and request issuance of a watershed protection occupancy permit described in Section 3.10.2.

F. Fee in lieu

Where the stormwater permit waives construction of stormwater facilities by payment of fee-in-lieu, the applicant shall deposit fifty (50) percent of the amount due for the retention pond fees prior to issuance of the stormwater permit. The remaining balance, or a pro-rated portion in the event of a subdivision, shall be rendered prior to issuance of the watershed protection occupancy permit.

G. Variances

- In the event of a deviation from the stormwater management standards outlined in this UDO, the variance process described in Section 3.9.3 shall apply with the Board of Adjustment acting as the Watershed Review Board.
- 2. Records shall be submitted to the supervisor of the classification and standards group, water quality section, and Division of Environmental Management on or before January

1st of the following year.

3.5.20. Watershed Protection Occupancy Permit

- A. Issuance
- Per Section 3.10.1, upon satisfaction of a required stormwater permit, the Town Engineer may issue a watershed protection occupancy permit.
- a. The applicant shall notify the Town Engineer of the completed improvements, and the Town Engineer shall complete a field inspection.
- the Town Engineer may approve or deny the request or issue an exemption certificate.
- Where the stormwater permit denotes only a change in use and a stormwater permit is not required, the Town Engineer may issue a watershed protection occupancy permit with the stormwater permit.
- B. Records
- The Town Engineer shall keep copies of the issued watershed protection occupancy permits.
- The Town Engineer shall provide written decisions for all denials.
- C. Variances
- 1. In the event of a deviation from the stormwater management standards outlined in this UDO, the variance process described in 3.9.3 shall apply with the Board of Adjustment acting as the Watershed Review Board.
- Records shall be submitted to the supervisor of the classification and standards group, water quality section, and Division of Environmental Management on or before January 1st of the following year.

3.5.21.3.10.1. Flood Mitigation

- A. No variance shall be issued within any designated floodway or <u>regulatory</u> floodplain unless the Board of Adjustment finds the following:
 - 1. The proposed use is not likely to cause any increase in flood levels during the base flood discharge; and
 - 2. The granting of a variance will not result in increased flood heights, additional threats to public safety, extraordinary public expense, create nuisance, cause fraud on or victimization of the public, or conflict with existing local laws or ordinances.

- B. In evaluating a variance application, the Board of Adjustment shall consider all technical evaluations and all relevant standards specified in other sections of this UDO. Additionally, the Board shall assess:
 - 1. The danger that materials may be swept onto other lands to the injury of others
 - 2. The danger of life and property due to flooding or erosion damage
 - The susceptibility of the proposed facility and its contents to flood damage and the effect of such damage on the individual owner
 - 4. The importance of the services provided by the proposed facility to the community
 - 5. The necessity to the facility of waterfront location, where applicable
 - 6. The availability of alternative locations, not subject to flooding or erosion damage, for the proposed uses
 - 7. The compatibility of the proposed use with existing and anticipated development
 - 8. The relationship of the proposed use to the Comprehensive Growth Plan and floodplain management program for that area
 - 9. The safety of access to the property in times of flood for ordinary and emergency vehicles
 - 10. The expected heights, velocity, duration, rate of rise and sediment transport of the flood waters and the effects of wave action, if applicable, expected at the site and
 - 11. The costs of providing governmental services during and after flood conditions including maintenance and repair of public utilities and facilities such as sewer, gas, electrical, and water systems, and streets and bridges.
 - 3.5.22. Subdivision Containing Floodplains, Floodways, or Buffer Areas
 - 12. If any portion of the land to be subdivided lies within a floodway, floodplain, conservation buffer area, lake conservation district, or other riparian buffer, the Planning Department shall inform the applicant of the use and construction restrictions contained in this UDO.

- 13. To receive approval, the plat shall show the boundary of the floodway and/or floodplain, the minimum lowest floor elevation on each lot affected by the floodway and/or floodplain, and the following statement in clear print:
- 14. "Use of land within a floodway or floodplain is substantially restricted by the Garner Unified Development Ordinance."
- 15. All building footprints and front, rear, and side yard areas as required by this UDO shall be provided outside of conservation buffers protecting the watershed of Lake Benson or other officially designated protected buffer areas. Rear yard areas adjacent to a conservation buffer may be reduced to a minimum of fifteen feet during the review of a subdivision. However, no reduction, waiver, or variance below this fifteen foot minimum shall be permitted.

16. Unless the developer demonstrates to the satisfaction of the Planning Director that the proposed lots are not intended for sale as residential building lots, no final plat approval for any subdivision may be given if:

17. The land to be subdivided lies within a zone where residential uses are permissible and it reasonably appears that the subdivision is designed to create residential building lots, and

18. Any portion of one or more of the proposed lots lies within a floodway or floodplain, and

19.11. It reasonably appears that one or more such lots could not practicably be used as a residential building site because of stormwater management restrictions set forth in this UDO.

4.1. Establishment of districts.

For the purpose of this Unified Development Ordinance (UDO), portions of the Town, as specified on the Town's official zoning map are hereby divided into the following zoning districts:

PREVIOUS DISTRICT			NEW DISTRICT					
	RESIDENTIAL ZONING DISTRICTS							
R-40	Single-Family Residential	R-40	Single-Family Residential					
R-20	Single-Family Residential	R-20	Single-Family Residential					
R-15	Single-Family Residential	R-15	Single-Family Residential					
R-12	Single-Family Residential	R-12	Single-Family Residential					
R-9	Single-Family Residential	R-9	Single-Family Residential					
MF-1	Multi-Family 1		Multifamily Residential					
MF-2	Multi-Family 2	MF-2	Multifamily Residential					
R-5	Manufactured Home Park/Subdivision	RMH	Manufactured Home Park/Subdivision					
-MH	Mobile Home Floating District	-MH	Manufactured Home Floating Zone					
COMMERCIAL ZONING DISTRICTS								
	New	NO	Neighborhood Office					
NB	Neighborhood Business	NC	Neighborhood Commercial					
CBD	Central Business District	CBD	Central Business District					
OI	Office and Institutional	OI	Office and Institutional					
СВ	Community Business	CR	Community Retail					
SB	Service Business	SB	Service Business					
	INDUSTRIAL ZON	IING DIS	TRICTS					
I-1	Industrial 1	I-1	Light Industrial					
I-2	Industrial 2	I-2	Heavy Industrial					
PLANNED DEVELOPMENT DISTRICTS								
	New	PUD	Planned Unit Development					
R-12-PR	Planned Residential 12	PRD	Planned Residential Development					
	New	TND	Traditional Neighborhood Development					
MXD-1	D-1 Mixed Use District 1		Mixed Use Development					
OVERLAY ZONING DISTRICTS								
	Conservation Buffer Area	CBA	Conservation Buffer Area					
	Lake Benson Conservation	LBC	Lake Benson Conservation					
	Timber Drive Overlay	O-TD	Timber Drive Overlay					
	U.S. 70/401 Overlay	O-70	U.S. 70/401 Overlay					
	I-40/US 70 Special Highway Overlay	O-40	I-40 Overlay					
	Garner Road Overlay District	GR-OD	Garner Road Overlay District					

	PREVIOUS DISTRICT	NEW DISTRICT				
OBSOLETE DISTRICTS						
MR-1	Multi-Residential 1	MR-1	Multi-Residential 1			
RCD	Residential Cluster District	RCD	Residential Cluster District			
R-12 PR	R-12 Planned Residential District	R-12 PR	Planned Residential District			
MXD-1	Mixed Use Development District	MXD-1	Mixed Use Development District			

Note: The MXD General Use District has been replaced by the MXD Planned Development Floating District. Existing MXD General Use Districts remained mapped on the official zoning map and can be developed according to the provisions of Section 4.14 Obsolete Districts.

- General use districts. Also known as base zoning districts, these represent the traditional residential, commercial, and industrial districts established above. They set uniform standards for uses in their district and are the governing standards unless overlaid with more restrictive standards as in the case of an overlay district.
- 2. Conditional zoning use districts.
 - a. The Town Council may establish by ordinance various conditional use-zoning districts upon request by or on behalf of the owner. In lieu of setting forth all of the regulations applicable to such district, the ordinance establishing it may incorporate by reference all of the regulations applicable to any general use district, except to the extent that the ordinance sets forth exceptions that are less stringent than those of the referenced general use district (e.g., the ordinance may provide for greater but not lesser setbacks than those applicable to the referenced general use district or may specify that only one or some of the uses permissible in the referenced general use district are permissible).
 - Within any conditional use zoning district, all of the uses that are permissible shall require a concurrent conditional use permit.
 - b. Any conditional use-zoning district shall be designated by adding—

 C—the letters "CZ" followed by a unique number identifying the ordinance that created the district and followed to the general use district incorporated by reference and by adding a numerical subscript to indicate the order in which such districts are created or revised. Thus, the first such district created might be designated SB-C1CZ1-4997-1, the second MF-1-C2, and so forth. These designations shall be applied to the official zoning map as in the case of other amendments. All ordinances establishing a conditional use—district shall be referenced in Appendix B to this UDO. Ordinances are on file in the Planning Department.
 - On January 1, 2021, any existing and legal Conditional Use zoning districts, Special Use zoning districts or Planned Unit Development (PUD) zoning districts that are valid and in effect shall be deemed a Conditional Zoning (CZ) district subject to the same conditions of approval or operation of the existing entitlement.
- 3. **Floating districts.** Floating districts are set forth in the ordinance text but not on the initial official zoning map. A floating district may be employed when the local government recognizes that a particular type of activity is desired for a general area but the specific site has not been located in advance. Property intended to be used for that activity may be rezoned

- upon application if the owner can meet the conditions in the ordinance. Uses typically designated in floating districts include Planned Developments such as the PUD, PRD, TND and MXD districts.
- 4. **Overlay districts.** Overlay districts are established to define certain subareas within which development is subject to restrictions over and above those applicable to the underlying district. Within these overlay districts; any development that occurs must be in compliance not only with the regulations applicable to the underlying district but also with the additional requirements of the overlay district. The Conservation Buffer, Lake Benson Conservation, Swift Creek Conservation, I-40 Special Highway, Timber Drive, and the U.S. 70/401 Thoroughfare are seven such overlay districts. Overlay zones are not required to be mapped on the official zoning map if the description of such zones in this UDO is sufficient to define their extent and application to specific properties.
- 5. **Obsolete districts.** Obsolete districts have been mapped on the official zoning map of the Town of Garner, but are no longer part of the zoning district hierarchy applied to the Town. These districts have been retained from the previous version of the land use ordinance and land that is zoned with any of the obsolete district designations will continue to be developable under those use and dimensional regulations applicable to the districts immediately prior to the effective date of this UDO. See Section 4.1 entitled establishment of districts for list of obsolete districts.

(Ord. No. 3558, § 2, 7-7-09)

4.2. Official zoning map.

- A. There shall be a map known as the official zoning map, which shall show the boundaries of all zoning districts within the Town's planning jurisdiction. This map shall be drawn on a durable material or generated in a digital format from which prints or digital copies can be made, shall be dated, and shall be kept in the Town Hall. Both the current and prior zoning maps are maintained and available for public inspection in the Planning Department.
- B. The official zoning map is adopted and incorporated herein by reference. Amendments to this map shall be made and posted in accordance with Article 3.
- C. Should the official zoning map be lost, destroyed, or damaged, it can be redrawn on a durable material or generated in a digital format from which prints can be made, so long as no district boundaries are changed in this process.

4.3. Rules for interpretation of district boundaries.

A. Interpretations.

- The Board of Adjustment is authorized to interpret the official zoning map and to pass upon disputed questions of lot lines or district boundary lines and similar questions. If such questions arise in the context of an appeal from a decision of the Planning Director, they shall be handled as provided in Article 3.
- 2. An application for an official zoning map interpretation shall be submitted to the Board of Adjustment by filing a copy of the application with the Planning Director. The application shall contain sufficient information to enable the Board of Adjustment to make the necessary interpretation.
- 3. Where uncertainty exists as to the boundaries of districts as shown on the official zoning map, the following rules shall apply:
 - a. Boundaries indicated as approximately following the centerlines of alleys, streets, highways, streams, or railroads shall be construed to follow such centerlines:
 - b. Boundaries indicated as approximately following lot lines, city limits or extraterritorial boundary lines, shall be construed as following such lines, limits or boundaries; and

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- c. Boundaries indicated as following shorelines shall be construed to follow such shorelines, and in the event of change in the shoreline shall be construed as following such changed shorelines.
- 4. Where a district boundary divides a lot or where distances are not specifically indicated on the official zoning map, the boundary shall be determined by measurement, using the scale of the official zoning map.
- 5. Where any street or alley is hereafter officially vacated or abandoned, the regulation applicable to each parcel of abutting property shall apply to that portion of such street or alley added thereto by virtue of such vacation or abandonment.

4.4. Residential district purpose statements.

- A. **Single-family residential districts (R-40, R-20, R-15, R-12, R-9).** These districts are designed to create and maintain residential neighborhoods composed primarily of single-family <u>residencesdwellings</u> and, as special uses, such institutional, public, and other compatible uses that are designed, constructed and maintained so as not to detract from the quality of each district as a place for healthful, quiet, and aesthetically pleasing residential living.
- B. **Multifamily residential districts (MF-1, MF-2).** These districts are designed to create and maintain higher density residential neighborhoods composed primarily of multifamily—dwellings_residences and, as special uses, those service, institutional, public and other compatible uses that are so designed, constructed and maintained that they do not detract from the quality of the neighborhood as a place for healthful, quiet and aesthetically-pleasing residential living. When evaluating an application for the MF-1 or MF-2 zoning district, emphasis shall be given to the location of the proposed district to adjoining developed property to ensure that such district is carefully located and achieves a satisfactory relationship with the surrounding properties.
- C. **Manufactured home park/subdivision (RMH).** The RMH manufactured home park/subdivision district is hereby established to provide for the development of manufactured home parks or manufactured home subdivisions in which class A, class B or class C manufactured homes may be located.
- D. Manufactured home floating zone (-MH).
 - 1. **District established.** The manufactured home floating zone hereby established is provided for the designation of areas within selected residential zones other than RMH within which class A manufactured homes may be located. When the regulations and standards of this section are met, the suffix -MH is attached to a base residential zone on the Town's official zoning map. Without an -MH designation, a manufactured home cannot be placed in any residential zone except RMH. Such -MH designated districts may not consist of an individual lot or scattered lots, but shall consist of a defined area of not less than two acres, and must conform to the requirements for conventional residential subdivisions as set forth in Article 8, as well as those contained herein.
 - 2. **Purpose and intent.** This section is established to provide alternative, affordable housing opportunities for Garner and its planning jurisdiction by permitting the use of manufactured homes in selected single-family residential zoning districts, subject to the requirements set forth herein.
 - 3. **Rezoning procedures.** The Town shall process manufactured home district rezoning requests in the same manner as set forth by Article 3 for all other rezoning requests, except that they shall be reviewed by the Garner Planning Commission.
 - 4. **Development standards.** The development standards applicable to manufactured homes are located in Article 6.
 - 5. Additional requirements. Structures within a district suffixed as a

manufactured home district (-MH), must conform to the applicable dimensional, parking and setback requirements of Articles 6 and 7, and specifically those applicable to the zoning district to which they are suffixed. Developed subdivisions containing other than manufactured homes when rezoned with the -MH suffix may infill with either class A manufactured, stick built, or modular homes. Class B or C manufactured homes units are not permitted.

4.5. Commercial district purpose statements.

- A. **Neighborhood Office (NO).** The purpose of this district is to accommodate modest-scale professional and service occupations, along with single-family residential units, to serve as a neighborhood activity center and as a transition between residential and more intense commercial uses.
- B. Office and Institutional (OI). The purpose of this district is to accommodate more intense professional and service occupations than permitted in the neighborhood office (NO) district and to insure that the environmental effects (including noise, odor, glare, heat, vibration and air pollution) resulting from the conduct of such operations shall not interfere with the quality of any surrounding district. This district is also intended to accommodate, as special uses, certain other compatible uses that are so designed, constructed and maintained that they do not interfere with the conduct of permitted professional and service occupations. When used as part of a rezoning, this district serves as a transition between residential districts and more intense districts, including commercial districts.
- C. Neighborhood Commercial (NC). This district is intended to accommodate low intensity commercial enterprises that provide goods or services primarily to residents of the surrounding neighborhood so that such residents can have convenient access to such goods and services without the necessity for making cross-town trips. The uses permitted are of such a nature and on such a scale that incompatibility with or disruption to nearby residences is minimized, and uses that by their very nature depend for a majority of their business upon traffic from the whole community rather than the immediate neighborhood are not permitted.
- D. **Community Retail (CR).** This district is designed to accommodate commercial activities that serve the entire community, especially retail businesses conducted within a building.
- E. **Central Business District (CBD).** This district is intended to provide for and maintain the Main Street business district.
- F. **Service Business (SB).** This district to accommodate commercial activities that are more intense in nature than those permitted in neighborhood or community business districts. This district allows merchandise or equipment to be stored and operations to be conducted outside a building.

4.6. Industrial district purpose statements.

The following districts are established primarily to accommodate enterprises engaged in the manufacturing, processing, creating, repairing, renovating, painting, cleaning, or assembling of goods, merchandise or equipment. These districts serve the entire community and are subject to the industrial performance standards of Article 6.

- A. **Light Industrial District (I-1).** The Light Industrial District is intended to provide for a limited range of low-intensity industrial uses that are not noxious or offensive due to odors, smoke, dust, noise, fumes or vibration and conducted. Operations are restricted to inside a building (outdoor storage prohibited).
- B. **Heavy Industrial District (I-2).** The Heavy Industrial District is intended to provide for industrial uses that are may be noxious or offensive due to odors, smoke, dust, noise, fumes or vibration. Operations may be inside or outside of a building.

4.7. Planned Development Districts (PUD, PRD, TND, MXD).

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See Section 1.10.4, relating to the transition of these districts to Conditional Zoning Districts. The remainder of this section is kept for reference. There shall be a Planned Development District which shall consist of any of the following types: Planned Unit Development (PUD), Planned Residential Development (PRD), Traditional Neighborhood Development (TND), or Mixed Use District (MXD). Each district is a floating district and additional standards are located in Article 6.

- A. Planned Unit Development (PUD) purpose and intent. The PUD district is intended to provide for a mix of uses, including commercial and residential uses. PUD provisions are intended to encourage creativity in the design and planning of parcels by allowing greater design flexibility than the underlying base districts to protect natural features and concentrate development in more suitable or less environmentally sensitive areas. The end result is creativity in design, additional open space and an appropriate mix of uses. PUD development is permissible on tracts of land of five acres or greater.
- B. Planned Residential Development (PRD) purpose and intent. The PRD district is intended to provide for master-planned residential communities containing a mix of housing types, including associated amenities. This district is primarily intended for large-scale residential projects that require either additional flexibility not available in the base residential districts, or greater scrutiny by the Town due to their scale. PRD development is permissible on tracts of land of 15 acres or greater.
- C. Traditional Neighborhood Development (TND) purpose and intent. TND is a development option allowing new standards for development focused on mixed residential development with a pedestrian orientation, and a centralized commercial or mixed use node serving as the focal point for the development. TND development must also incorporate a network of open space, a network of internal streets, and connections to the surrounding area. TND development is permissible on tracts of land of 40 acres or greater.
- D. **Mixed Use District (MXD) purpose and intent.** Mixed Use Districts are intended to produce higher levels of urban land use intensity at or near community focus nodes or regional focus nodes, consistent with the Town's long-range land use plan map. MXD zoning districts permit various combinations of usually separated uses, primarily promoting the development of business parks. It is not intended to be applied in a limited way to only inner city development or to mixed uses within one structure (high-rise), but rather, may be used to support either infill or new development on relatively large tracts. MXD development is permissible on tracts of land of 75 acres or greater.
- E. Rezoning criteria for all Planned Development (PUD, PRD, TND, MXD). In approving a rezoning for a Planned Development, the Town Council shall find the district designation and Planned Development master plan comply with the general standards for all Planned Development in this paragraph and the specific standards for the proposed Planned Development listed in Article 6.
 - 1. **Planned Development master plan.** The development proposed in the master plan is compatible with the character of surrounding land uses and maintains and enhances the value of surrounding properties. The master plan also illustrates:
 - a. A continuous pedestrian circulation system;
 - b. A network of open space serving the entire development and providing internal connections within the project;
 - c. Perimeter landscape areas to connect or buffer land uses both inside and outside the perimeter of the Planned UDO 4:6

Development; and

- d. Preservation of the natural environment.
- 2. **Design guidelines and dimensional standards.** Each Planned Development shall provide a comprehensive set of design guidelines that demonstrate the project will be appropriate within the context of the surrounding properties and the larger community. The dimensional standards identified in Article 6 may be varied in the development proposed in the master plan. The Town Council is not obligated to accept or approve any variation if it deems such variation to be inappropriate. Where such standards vary by more than 20 percent from the otherwise applicable numeric standard, a specific finding in the Council approval as to the acceptability of such a variation shall be required.
- 3. **Off-street parking and loading.** Off-street parking and loading shall comply with Article 7, except that variations from these standards may be permitted if a comprehensive parking and loading plan for the Planned Development is submitted, and determined to be suitable and generally consistent with the intent and purpose of the off-street parking and loading regulations.
- 4. **Signs.** Signs shall comply with Article 7, except that signs within the Planned Development may be constructed to alternate, but equivalent standards if a comprehensive sign plan for the Planned Development is submitted with the rezoning and master plan applications that is determined to be suitable for the Planned Development and generally consistent with the intent and purpose of the sign regulations.

5. Public facilities.

- a. The Planned Development master plan shall demonstrate a safe and adequate on-site transportation circulation system. The on-site transportation circulation system shall be integrated with the off-site transportation circulation system of the Town.
- b. The Planned Development master plan shall establish public places that connect uses.
- c. The Planned Development master plan shall demonstrate a safe and adequate on-site system of potable water and wastewater service that can accommodate the proposed development, and is efficiently integrated into off-site potable water and wastewater public improvement plans.
- d. Adequate off-site facilities for potable water supply, sewage disposal, solid waste disposal, electrical supply, fire protection and roads shall be planned and programmed for the Planned Development, and the development shall be conveniently located in relation to schools and police protection services.
- e. The improvement standards applicable to the public facilities that will serve the site shall comply with the provisions of Article 8, Subdivision, design/improvements. However, the development may deviate from the city's road width standards in order to achieve greater efficiency of infrastructure design.
- 6. **Common recreation and open space.** The development proposed in the Planned Development master plan complies with the following common recreation and open space standards:

- a. Water bodies, lands within wildlife habitat areas, riparian ecosystems and 100-year floodplains that are preserved as open space may be counted toward this minimum standard, even when they are not usable by or accessible to the residents of the Planned Development. A maximum of 50 percent of the required open space in a Planned Development may be comprised of water bodies. No water bodies may be counted towards the requirements for common recreation area.
- b. All common open space and recreational facilities shall be shown in the master plan and shall be constructed and fully improved according to the development schedule established for each phase of the Planned Development.
- c. All privately-owned common open space shall continue to conform to its intended use, as specified in the Planned Development master plan. To ensure that all the common open space identified in the master plan will be used as common open space, restrictions or covenants shall be placed in each deed to ensure their maintenance and to prohibit the partition of any common open space.
- d. If common open space is proposed to be maintained through an association or nonprofit corporation, such organization shall manage all common open space and recreational facilities that are not dedicated to the public, and shall provide for the maintenance, administration and operation of such land and any other land within the Planned Development not publicly owned, and secure adequate liability insurance on the land. The organization shall also conform to the following standards:
- e. The association or nonprofit corporation shall be established prior to the sale of any lots or units within the Planned Development.
- f. Membership in the association or nonprofit corporation shall be mandatory for all landowners within the Planned Development.
- 7. **Stormwater management.** The Planned Development master plan meets or exceeds the standards of Article 7.
- 8. **Phasing.** The Planned Development master plan includes a phasing plan for the development, if appropriate, with specific build-out dates. If development is proposed to occur in phases, then guarantees shall be provided that project improvements and amenities that are necessary and desirable for residents of the project, or that are of benefit to the Town, are constructed with the first phase of the project, or, if this is not possible, then as early in the project as is technically feasible.
- 9. **Consistent with Comprehensive Growth Plan.** The Planned Development master plan shall be consistent with the Comprehensive Growth Plan.
- 10. **Complies with this Code.** The Planned Development master plan shall comply with all other relevant portions of this UDO.

(Ord. No. 3558, § 2, 7-7-09)

4.8. Conservation Buffer Areas (CBA).

A. **Purpose and intent.** The Conservation Buffer Areas are designated for the following purposes:

- 1. Soil and pollutants carried overland, primarily from roads, construction and development, can be effectively trapped by leaving a relatively undisturbed strip of vegetation parallel and adjacent to the watercourse.
- 2. Properly managed overland water flow can be directed into this buffer area in a manner that will reduce velocity and cause dispersion of the water.
- 3. Sediments and associated pollutants carried by the water will settle out as a result of this slowing and dispersion process.
- 4. These are highly desirable effects of stream and watershed protection in that non-point pollution, erosion and sedimentation, and the resulting property damage and devaluation, are so reduced.
- B. **Areas designated.** The Conservation Buffer Areas located within the Town of Garner are not expressly mapped on the official zoning map. Each buffer area can be determined by reviewing the text of Article 7. These provisions do not create a new zoning district; rather, they overlay whatever zoning is in place.

4.9. Lake Benson Conservation District (LBC).

- A. **Purpose and intent.** The Council finds that Lake Benson, as a water supply for the Raleigh water service area, which includes Garner, is sensitive to and quickly impacted by pollutants set into the system by development. Protection of the lake from non-point pollution sources is the intent of the provisions of this section.
- B. Lake Benson Conservation District Boundary. That portion of the watershed which was made subject to watershed protection regulations known as the Lake Benson Conservation District effective March 1, 1987, as shown on maps previously adopted and reflecting approximately that area within 2,000 feet of the northern shore line of Lake Benson, shall constitute the Lake Benson Conservation District for purposes of this UDO. The boundary is shown on the official zoning map maintained in both the Planning and Engineering Departments of the Town.
- C. **Exemptions.** All lots platted prior to March 1984 are exempt from the requirements of this Lake Benson Conservation District Overlay.
- D. Limitations on use in Lake Benson Conservation District.
 - 1. **Permitted uses.** Within the Lake Benson Conservation District only the following uses are permitted:
 - a. Agriculture;
 - b. Residential (meaning only the following uses as listed in Article 3;
 - c. Single-family residences; other than manufactured home parks or manufactured home subdivisions;
 - d. Duplex and triplex;
 - e. Multifamily residences;
 - f. Townhouses and townhouse developments;
 - g. Churches;
 - h. Cemeteries:
 - i. Public parks including ancillary concessions;
 - j. Community centers;
 - k. Indoor and outdoor recreation;
 - Home occupations;
 - m. Planned Residential Developments;
 - n. Zero-lot-line developments;
 - o. Necessary municipally owned and operated utilities; and
 - p. Individual residential wastewater holding tanks (sump pumps) and conventional septic tanks, subject to the other provisions.

2. Density.

- a. Within the Lake Benson Conservation District, density shall not exceed two and one-half residential units per acre where the development is served by municipal water and sewer.
- b. Within the Lake Benson Conservation District, density shall not

exceed one-half unit per acre where there is no municipal water and sewer.

- E. **Master plan required.** A master plan detailing the distribution of units and improvements across the total development, shall be presented as part of application for land use permits. Where possible, developers shall use innovative site planning techniques to keep units away from the lakefront, streams, and other sensitive areas. Such techniques include but are not limited to cluster development patterns, mixtures of zoning categories, strategic location of densities so that larger and less densely developed lots are closer to the lakefront and creative use of greenways and open space.
- F. **Performance standards.** The Lake Benson Conservation District performance standards are set forth in Article 7.
- G. Impervious surface limits.
 - 1. Within the Lake Benson Conservation District, in order to reduce stormwater pollution through natural infiltration on undisturbed vegetated land, the impervious surface area may not exceed six percent regardless of lot size or density, except where the stormwater runoff from a one-inch rainfall event is retained by retention ponds or other approved devices.
 - 2. Impervious surface area within the Lake Benson Conservation District may be a maximum of 35 percent under the high density development option where the stormwater runoff from a one-inch rainfall event is retained by retention ponds or other approved devices.
 - 3. Stormwater retention may be accomplished by paying a fee-in-lieu of pond construction if the proposed development is within the Regional Retention Pond Service District and meets the requirements of the table in Article 7.
 - 4. The calculation of the impervious surface ratio contained in subdivisions or other developments required to apply for major subdivision approval, conditional or special use permits shall include impervious areas from all newly proposed collector and sub-collector streets, parking lots and tennis courts as well as buildings, driveways, patios, decks and other impervious surfaces.
 - 5. The calculation of impervious surface ratios shall not include roads that were publicly maintained prior to March 1984.
 - 6. The calculation of impervious surface ratios may be based on the land area of the lots and any common areas, rights-of-way and easements dedicated pursuant to the development of the tract.
 - 7. Where the project is developed in phases, with separately recorded survey plats, the area to which the calculation is applied shall consist of that area within the recorded plat. Such phases shall be based upon natural or proposed drainage where practicable. The designation of a phase shall have as its objective the principle of not overloading one drainage way with run-off from high impervious surface ratios while under utilizing the capacity of other drainage ways. Approval of the Town Engineer is required for designation of each phase used in this calculation to ensure that the loading of drainage ways is balanced.
- H. **Standards for stormwater drainage system.** Standard 90-degree curb and gutter construction is not allowed in the Lake Benson Conservation District. Streets with properly maintained grass swales or roll type curb and gutter construction may be allowed in the Lake Benson Conservation District as an option by the Town Council if it concludes that regardless of street design used, surface run-off is diverted to permanent retention ponds constructed in accordance with the requirements of this UDO and the proposed design protects the water quality of Lake Benson.

(Ord. No. 3558, § 2, 7-7-09)

4.10. Timber Drive Overlay District.

- A. **Purpose and intent.** The Town Council finds that vehicular and pedestrian mobility should be maximized along the Timber Drive Corridor. The Council believes that Timber Drive is a place where residential neighborhoods should be preserved and quality commercial uses should be located only in areas recommended by the comprehensive growth plan, which together results in a pleasing and harmonious environment of trees, natural and landscaped areas, and building development. Therefore, the Council adopts the Timber Drive Overlay District as a means to direct commercial development at recommended focus areas along Timber Drive consistent with the standards established herein in order to protect the general appearance of the Timber Drive Corridor, while sustaining the livability of the surrounding residential neighborhoods and the natural beauty of the area.
- B. **Overlay zone.** The Timber Drive Overlay District is an overlay zone. The land use regulations applicable to the underlying zone remain in full force and effect except where superseded herein. Where there is a provision not expressed in the underlying zone, or where a provision hereof is in conflict with the underlying zone, the provision of the overlay ordinance shall be controlling.
- C. **Location.** The Timber Drive Overlay District shall apply to the entire length of Timber Drive from U.S. 70 to N.C. 50 for a depth of 250 feet from the right-of-way line, on either side, and shall include all of the property within the focus areas that has frontage on Timber Drive from N.C. 50 to U.S. 70. The Town of Garner Official Zoning Map shall clearly indicate the boundaries of the adopted Timber Drive Overlay District. In cases where any portion of a building or parking area falls within the boundaries of the overlay district, these provisions shall apply to all of the building(s) and parking areas.
- D. **Permissible and prohibited uses.** Unless otherwise restricted below, all uses allowed by the underlying zoning district are permissible in the Timber Drive Overlay District provided all requirements and permits as required by this UDO are satisfied.
 - Restricted uses. The following uses are permissible in the Timber Drive Overlay District provided the use complies with special standards listed below.
 - a. Temporary school classroom units are permissible provided they are screened from all public street views. Any landscaping required to achieve this standard shall be installed at an initial height of six feet unless otherwise approved by the permit issuing authority.
 - b. Open storage and operations are restricted to only those activities associated with a garden center use operated in conjunction with a home improvement center or a large retail store provided the location of outside storage is sufficiently screened from public street views as determined by the Planning Department. The amount of outside storage areas is limited to 25 percent of the gross floor area of principal use served.
 - c. Fast food restaurants with drive-in window operations are permissible only when such drive-in window service area(s) are not visible from Timber Drive street views unless otherwise approved by the permit issuing authority.
 - d. Convenience store or gas sales operations that meet the following design criteria:
 - (1) Operation limited to between 5:00 a.m. and 11:00 p.m.;
 - (2) The number of pump dispensing units shall be limited to a maximum of four units with no more than eight fueling positions;

- (3) Principal building shall have a pitched roof with shingle roof material unless otherwise approved by the permit issuing authority;
- (4) Canopy structure(s) shall be detached unless otherwise approved by the permit issuing authority;
- (5) Canopy structures shall have a roof style and be constructed of a building material to match the principal building and shall not exceed the height of the principal building, but in no case shall the canopy height exceed 20 feet (large canopy super structures are prohibited);
- (6) Site lighting shall be designed to have a zero foot-candle measurement at property lines adjoining residential uses and shall be designed in a manner that is acceptable to the permit issuing authority;
- (7) Canopy/gas island operational areas shall be screened from adjoining residential uses to provide a 100 percent visual screen throughout the year to a minimum height of eight feet using any combination of landscaping, earthen berms or fencing as approved by the permit issuing authority; and
- (8) Canopy/gas island operational vehicular areas shall be screened from all public streets to a minimum height of three feet in a manner approved by the permit issuing authority.
- e. Gas sales operations, which may include a small kiosk or enclosed structure not exceeding 300 square feet in size that is not designed for walk-in traffic, <u>aremay be</u> allowed in the Timber Drive Overlay District if the permit issuing authority concludes all of pursuant to the requirements listed in subsection d. above have been satisfied with the exception of [Subsection] d.(2), and that the following requirements have been met.
 - (1) The site does not front directly on Timber Drive and the building/canopy is located a minimum of 200 feet from Timber Drive.
 - (2) Up to a total of six gas dispensing units with no more than a total of 12 fueling positions allowed.
 - (3) The permit issuing authority concludes the overall appearance and design of the building and/or canopy, including site landscaping, is consistent with surrounding development in terms of scale, building materials and colors.
- f. Automobile service centers that meet the following design criteria:
 - (1) Automobile service centers are permissible on parcels located within the Timber Drive Overlay District that directly front along U.S. 70 or N.C. 50 only;
 - (2) All service bay(s) associated with uses shall be oriented so as not to directly face U.S. 70, N.C. 50, or adjoining residential use;
 - (3) All service bays shall have 100 percent screen to a minimum full height of two and one-half feet at time of plant installation, and shall be maintained at a minimum height of three and one-half feet or to a greater height if required by the permit issuing authority; and
 - (4) A type-A buffer with a 100 percent screen to a minimum height of eight feet shall be required where the property directly adjoins a residential use.
- 2. **Prohibited uses.** The following uses are prohibited in the Timber Drive UDO 4:12

Overlay District.

- a. Hotel and motels;
- b. Sales and rental of goods, merchandise and equipment with storage operations and display of goods outside fully enclosed building;
- Office, clerical, research and services not primarily related to goods or merchandise where operations are conducted outside a fully enclosed building;
- d. Manufacturing, processing, creating, repairing, renovation, painting, cleaning, assembling of goods, merchandise and equipment;
- e. Pool halls;
- f. Golf driving ranges (not accessory to golf courses), miniature golf courses, skateboard parks, water slides and similar uses;
- g. Drive-in movie theaters;
- h. Bars, nightclubs, ABC permitted private clubs;
- i. Adult cabarets and establishments;
- Motor vehicle sales or rental or sales and service;
- k. Auto service stations;
- Automobile repair shop;
- m. Car wash;
- n. Storage and parking;
- o. Scrap materials, salvage yards, junkyards, automobile graveyards;
- p. Service and enterprises related to animals with outside facilities for keeping animals;
- q. Mining or quarrying operations; including on-site sales of products; coal or aggregate sales and/or storage; concrete mixing plant;
- r. Reclamation landfill;
- s. Towers and antennas greater than 35 feet tall;
- t. Open air markets;
- u. Bus stations;
- v. Taxi base operations:
- w. Commercial greenhouse operations;
- x. Recyclable material collection centers;
- y. Solar farms.

E. Land disturbing activities.

- 1. All development plans submitted under this UDO shall show a construction limit line delineating protected buffer areas and any tree save areas intended for the property. Protective orange fencing, surrounding all protective buffer areas plus ten feet and around tree save areas at the drip line, shall be installed prior to construction. Any cutting or clearance within an approved protected buffer or tree save areas shall be subject to a fine of \$5.00 per square yard of area in the protected buffer or tree save area that has been prematurely denuded.
- 2. No minor clearance of the existing vegetation within an approved protected buffer area or tree save area to be retained on the property shall be allowed until after construction on the parcel is completed and upon approval by the Planning Department.
- 3. Logging or timbering activities on properties within the corridor are strongly encouraged to be limited to the interior portions of the lot exclusive of required buffer areas unless specifically approved by the Town of Garner.
- 4. Land development activities such as, but not limited to, site grading, buildings, parking and vehicular areas, shall be excluded from the

- perimeter area of lots in order to protect existing trees and vegetation in required buffer areas unless otherwise approved by the permit issuing authority.
- 5. Any grading or clearing (including removal of stumps) on land within the overlay district, not part of a development proposal, requires site plan approval by the Town of Garner prior to any such activity on the site. All such activities shall be consistent with the standards of this UDO.
- F. **Street access.** The existing access location standards set forth in this UDO shall govern driveway locations on Timber Drive. The permit issuing authority may allow dDeviations from these standards if it concludes, may be allowed via a Variance if, based upon a traffic impact study submitted by a professional traffic engineer, the requested deviations do not pose any traffic safety impacts to the public and that such deviations have been recommended by the Town Engineer and the North Carolina Department of Transportation.
- G. **Design standards.** The following design standards shall apply to all new development within the Timber Drive Overlay District:
 - Building height. The maximum building height for development located in neighborhood or convenience focus areas is 35 feet unless the building setback from all property lines increases one foot for every foot the building exceeds 35 feet in height. For all other locations on the corridor the applicable building height limits are controlled by the existing requirements of Article 6. The building height limitation for neighborhood or convenience focus areas may be waived by the permit issuing authority Board of Adjustment via a Variance for the building build to line option based upon findings that such an arrangement is in harmony with surrounding development.
 - 2. **Building setback from Timber Drive right-of-way.** Building setback shall be 35 feet from the Timber Drive right-of-way line, unless the permit issuing authority approves the Alternatively, option to allow a build to line of 20 feet is permitted provided there are with no vehicle surface areas in front of the building. For all other building yard setbacks the applicable underlying zoning standards shall apply.
 - 3. **Building design guidelines.** All shopping center development or business complexes, as defined in Article 11, Definitions, shall provide design guidelines consistent with the following standards which must be approved by the Town of Garner as part of the overall development plan submittal. An individual nonresidential building not part of a larger shopping center or business complex shall be subject to the following provisions:
 - a. No metal or vinyl siding on nonresidential buildings shall be permitted;
 - Seventy-five percent of the primary building materials shall consist of brick or decorative/scored concrete masonry units in styles and colors approved by the Town of Garner. Such building materials shall be applied on all building facades visible from Timber Drive;
 - c. All dumpster enclosures and accessory/storage buildings for new development shall be of materials and colors that match the principal building served and shall be sited on the property to minimize view from all public streets;
 - d. All building awnings used must be appropriately designed as part of the buildings architecture and unified with the buildings colors and style. Such awnings shall not be internally illuminated;
 - e. Buildings shall be limited to a maximum of three types of materials and colors. If a building is part of a shopping center or business complex, the materials and colors used must be consistent with the approved design guidelines for the larger development;

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- f. Design guidelines required by this UDO shall include provisions that address building height, scale and setback distances, unifying site elements such as building materials and colors, landscaping, site lighting elements, and pedestrian circulation systems and other elements deemed appropriate by the permit issuing authority for the particular location on Timber Drive; and
- g. Chain link fences in commercial zoning districts shall have vinyl covering or some other similar material in a color that is compatible with the principal building materials and colors unless otherwise approved by the permit issuing authority.

H. Vegetation and landscaping standards.

1. General street buffer requirements.

- a. An undisturbed street buffer along Timber Drive shall be required unless otherwise approved by the permit issuing authority. Minor underbrush clearing is permissible only by obtaining pre-approval from the Planning Department. Such approval may not be unreasonably withheld without just cause.
- b. The street buffer shall extend 50 feet along corner side streets and 40 feet along all entrances to new development.
- c. The use of native or locally adaptable species is required—unless alternative plantings are approved by the permit issuing authority.
- d. Construction limit lines shall be shown on all site development plans. Approved undisturbed areas shall be protected on the ground with orange fencing and shall be installed prior to the issuance of a building permit. Such fencing shall be maintained during the entire time of construction.
- e. The suitability of existing vegetation to meet the planting requirements for a required street buffer must be approved by the Planning Department. Otherwise, the applicant shall be required to provide a new landscape planting plan which meets the standards of this UDO as well all other applicable requirements of Article 7. Such plans must be approved by the Town of Garner Planning Department and the permit issuing authority.
- 2. **Residential street buffer.** Residential subdivisions and unsubdivided developments with frontage along the right-of-way of Timber Drive shall maintain a 25-foot undisturbed buffer. No fencing shall be allowed within the 25-foot buffer area. Fences shall not be allowed along property frontages with Timber Drive unless they are of uniform height and design according plans that have been approved by the permitting authority. Required landscape planting within the residential street buffer shall consist of one street tree (ten-feet tall with a two-inch caliper at installation) for every 40 feet of street frontage, with a combination of vegetation and/or earthen berms to achieve a 100 percent screen to a height of four feet.

3. Nonresidential street buffer.

undisturbed street buffer. A 20-foot undisturbed street buffer along Timber Drive shall be required. Minor underbrush clearing of an undisturbed street buffer is permissible only with pre-approval from the Planning Department. Where existing trees and vegetation are retained that qualify according to the terms of this UDO regarding types, sizes, locations, and are healthy species as determined by the Planning Department, additional landscaping may not be required. In cases where additional planting is required when existing vegetation is not present in the street buffer area, a street buffer planting plan must be approved by the Town of Garner. One street tree shall be provided for every 40 feet of frontage. Such

- tree shall be a minimum of 12 feet tall with a 2.5-inch caliper at installation. All vehicular surface areas visible from Timber Drive must provide additional landscape screening to achieve a 100-percent screen of the vehicular surface area to a minimum height of three feet at installation.
- b. Street buffer for 20 foot build-to line option. Where Athe build-to line option is shall be approved by the permit issuing authority and when there is no vehicular surface area between the building and the right-of- way of Timber Drive, a 20-foot street buffer with only a lawn area and one street tree (12-feet tall with a 2.5-inch caliper at installation) for every 40 feet of frontage is permissible. Under this option, vehicular surface areas shall be located in the rear of the building unless otherwise approved by the permit issuing authority.
- I. **Site lighting.** See Article 7, Special standards in the Timber Drive Overlay District.
- J. **Signage.** Article 7 of the Unified Development Ordinance governs the sign requirements for property located in the Timber Drive Overlay District. In cases where a property is located in the Timber Drive Overlay District and such property has frontage directly on U.S. 70, the freestanding sign requirements of the U.S. 70/401 Overlay District may apply provided the following is met:
 - The freestanding sign must be located directly on U.S. 70 and be on a lot that meets the minimum lot width requirements of the controlling zoning district; and
 - b. Any freestanding sign located directly on Timber Drive shall be subject to the sign requirements of the Timber Drive Overlay District.

(Ord. No. 3487, §§ 1--3, 10-1-07; Ord. No. 3529, § 1, 10-6-08; Ord. No. 3558, § 2, 7-7-09; Ord. No. 3780, § 1, 7-7-15)

4.11. U.S. 70/401 Thoroughfare Overlay District.

- A. **Purpose and intent.** The Town Council finds that both the U.S. 70 and 401 highway corridors play a vital role in shaping the communities future, relative to transportation, economic development opportunities and the appearance of the community that is portrayed to the traveling public. Presently these highway corridors are characterized by large freestanding signs, large expanses of unscreened surface parking areas with little or no landscaping, poorly spaced driveway/access points in some locations, and a generally uncoordinated approach to visual appearance matters. The Town Council believes it is important for the community to improve these conditions in order for U.S. 70 and U.S. 401 to function efficiently as transportation corridors, to provide opportunities for new business locations and promote a strong commitment to quality community appearance. Therefore, the Town Council adopts these regulations as a means to address these aforementioned issues.
- B. **Overlay zone.** The U.S. 70/401 Thoroughfare District is an overlay zone. The land use regulations applicable to the underlying zone remain in full force and effect except where superseded herein. Where there is a provision not expressed in the underlying zone, or where a provision hereof is in conflict with the underlying zone, the provision of the overlay ordinance shall be controlling.
- C. Location. The U.S. 70/401 Thoroughfare Overlay District applies to the entire length of U.S. 70 and U.S. 401 located within Garners zoning jurisdiction. The overlay district shall be designated on each side of the thoroughfare to a depth of 450 feet measured from the center line of the applicable right-of-way line. The district shall include all of the property in mapped focus areas with frontage on U.S. 70 and U.S. 401 as depicted on the adopted Comprehensive Growth Plan's Future Land Use Intensities Map. The Town of Garner Official Zoning Map shall clearly indicate the boundaries of the adopted U.S. 70/401 Overlay Thoroughfare

District. In cases where any portion of a building or parking area falls within the boundaries of the overlay district, these provisions shall apply to all of the building(s) and parking areas.

- D. Prohibited and restricted uses. Unless otherwise prohibited or restricted below, all uses allowed by the underlying zoning district are permissible in the U.S. 70/401 Thoroughfare Overlay District, provided all requirements and permits as required by this UDO are satisfied.
 - 1. Prohibited uses. The following uses are prohibited in the U.S. 70/401 Thoroughfare District.
 - a. Drive-in movie theaters:
 - b. Adult cabarets and establishments;
 - c. Outside storage of goods not related to sale or use on premises;
 - d. Scrap materials, salvage yards, junkyards, automobile graveyards;
 - e. Mining or quarrying operations; including on-site sales of products; coal or aggregate sale and or storage; concrete mixing plant;
 - f. Reclamation landfill;
 - g. Commercial greenhouse operations;
 - h. Recyclable material collection centers: and
 - i. Solar farms.
 - 2. **Prohibited uses adjacent to existing residential uses.** The following uses are prohibited when directly adjacent to, or within 150 feet of residential uses. This restriction applies to all of U.S. 401 within the overlay district and to only the portion of U.S. 70 from New Rand Road west to the Town limits at the intersection of U.S. 70 and Mechanical Boulevard in the overlay district.
 - a. Hotel/motels;
 - b. Pool halls/bowling alleys only; and
 - Bars/night clubs/ABC-permitted private clubs.
 - 3. **Restricted uses.** The following uses are permissible provided the performance standards listed below are met. These standards shall apply only to new development.
 - a. Retail sales, offices and other permissible uses with outside display or storage of goods for sale:
 - (1) Outside display of goods for sale and/or outside storage areas with direct frontage along street rights-of-way must be screened to a minimum height of two and one-half feet planted every five feet on center at installation;
 - (2) For new development; a maximum of 50 percent of the total property frontage along U.S. 70/401 may be devoted to outside display or storage of goods when vehicular parking areas (excludes vehicular loading/service areas) are located in the street yard area. A maximum of 66 percent of the total property frontage may be devoted to outside display or storage areas when vehicular parking/service areas are located in side or rear yards; and
 - (3) For new development; all outside displays of goods for sale or outdoor storage areas shall have a minimum setback distance of 15 feet from the street right-of-way.
 - b. Manufactured home sales lots:
 - (1) Model display units only are allowed in front areas (measured 100 feet from the r/w line) directly visible to U.S. 70 or U.S. 401;
 - (2) All display model units must have foundation planting and UDO 4:17

- underskirting material matching the unit-as approved by the permit issuing authority; and
- (3) All storage units must be located in the rear of display model area and have appropriate screening if visible from the thoroughfare as determined by the permit issuing authority.

c. Motor vehicle sale lots:

- (1) All vehicle display areas with frontage along U.S. 70 or U.S. 401 rights-of-way shall be screened to a minimum height of two and one-half feet; and
- (2) The two elevated display racks permitted per motor vehicle sales lot; not to exceed five feet in height.

d. Automobile service centers:

- (1) All service bay areas shall be oriented so as not to directly face U.S. 70 or U.S. 401; and
- (2) All service bay areas shall have a 100 percent screen to a minimum height of three and one-half feet if such areas are visible from public street views. Such screening height must be achieved within two years.

e. Automobile repair and body shops:

- (1) All service bay areas shall be located at the rear of the building or be oriented in such a manner so as not to be directly visible from U.S. 70 or U.S. 401 as approved by the permit issuing authority; and
- (2) All overnight vehicle storage areas shall be located in the rear of the building. Such storage areas shall be 100 percent screened from public street rights-of-way to a minimum height of 6 feet by the use of fencing, landscaping, berms, or a combination thereof-as approved by the permit issuing authority.
- f. **Veterinarians or kennels:** Veterinarians or kennels with outside facilities for keeping animals are permissible provided such operations are not located within 500 feet of an existing residential use.
- g. **Truck terminals:** Truck terminals are permissible provided all operational and loading areas are located to the rear of the building and are not directly visible from U.S. 70 or U.S. 401. Parking lots for employees/ visitors are permissible in front of the building.
- h. **Car washes:** Car washes are permissible, provided the buildings are oriented in such a manner that the wash bays do not directly face U.S. 70 or U.S. 401. If such orientation is not reasonably practical as determined by the permit-issuing authority, then wash bays may face U.S. 70 or U.S. 401 if appropriate screening of the building is provided in a manner and location approved by the permit issuing authority.

4. Amortization of nonconforming uses.

- a. When a nonconforming use is abandoned or discontinued for a period of 180 consecutive days, any subsequent use of the property thereafter must comply with the applicable regulations of the Garner UDO regarding the use of the property.
- b. Any change of use as defined by this UDO requires full compliance with the sign requirements of the Garner UDO.

E. Land disturbing activities.

1. All development plans submitted under this UDO shall show a construction limit line delineating protected buffer areas and any tree save areas

intended for the property. Protective orange fencing, surrounding all protective buffer areas plus ten feet, and around tree save areas at the drip line, shall be installed prior to building and/or grading permit issuance. Any cutting or clearance within an approved protected buffer or tree save area shall be subject to a fine of \$5.00 per square yard of area in the protected buffer or tree save area that has been prematurely denuded and must be replaced with equivalent vegetation as determined by the Town of Garner.

- 2. No minor clearing of the existing vegetation within an approved protected buffer area or tree save area to be retained on the property shall not be allowed until after construction on the parcel is completed and upon approval by the Planning Department.
- 3. Logging or timbering activities on properties within the corridor are strongly encouraged to be limited to the interior portions of the lot exclusive of required buffer areas unless specifically approved by the Town of Garner.
- 4. Land development activities such as, but not limited to, site grading, buildings, parking and vehicular use areas, shall be excluded from the perimeter area of lots in order to protect existing trees and vegetation in required buffer areas unless otherwise approved by the permit issuing authority.
- 5. Any grading or clearing (including removal of stumps) on land within the overlay district, not part of a development proposal, requires site plan approval by the Town of Garner prior to any such activity on the site. All such activities shall be consistent with the standards of this UDO.
- F. Access. The existing access location standards under Article 8 of this UDO shall govern driveway locations on U.S. 70 and U.S. 401. The permit issuing authority may allow dDeviations from these access location spacing standards may be approved by Variance if it the BOA concludes, based upon a traffic impact study submitted by a professional traffic engineer, the requested deviations do not pose any traffic safety impacts to the public and that such deviations have been recommended by the Town Engineer and the North Carolina Department of Transportation.

G. Design standards.

- 1. Building height standards identified below relate to areas depicted on the Town of Garner's Comprehensive Growth Plan's Land Use Intensities Map.
 - a. **Focus area.** Building height is limited to 70 feet within the first 100 feet; beyond the first 100 feet, height may be increased above 70 feet, provided for every additional foot of height the building setback is increased one foot. Building height is limited to 85 feet within the first 100 feet in **Regional Centers**; beyond the first 100 feet, height may be increased above 85 feet, provided for every additional foot of height the building setback is increased one foot.
 - b. **Support area.** Building height is limited to 48 feet in first 100 feet; beyond first 100 feet height may be increased above 48 feet provided for every additional foot of height the building setback is increased one foot.
- 2. When a nonresidential use directly adjoins an existing residential use, the building height is limited to 24 feet unless otherwise approved by the permit issuing authority. When increased building height is authorized, an additional setback distance of one foot must be provided for every additional foot of building height over 24 feet measured from the property line adjoining the existing residential use. This requirement does not apply to the property within the overlay district located east of New Rand Road along U.S. 70.
- 3. Building setback standards identified below relate to areas depicted on the Town of Garner's Comprehensive Growth Plan's Land Use Intensities Map.

Focus Area		Support Area
Front	20 foot minimum (no vehicular/parking area permissible in setback); otherwise 35 feet	30 foot minimum (no vehicular/parking area permissible in setback); otherwise 50 feet
Side	10 feet	10 feet
Rear	15 feet	15 feet

- H. **Building design guidelines**. All shopping center developments, business complexes or commercial subdivisions, as defined in this UDO, shall be required to obtain Town approval of building design guidelines that are consistent with the following standards. An individual nonresidential building, not part of a larger shopping center, business complex, or commercial subdivision, shall also be subject to these provisions. All new development must comply with the following standards
 - The use of prefabricated metal buildings shall not be permitted unless all building facades visible from street views are treated with brick, decorative/scored concrete masonry units (CMU), exterior insulated finishing systems (EIFS), or other materials in styles and colors approved by the permit issuing authority. The use of vinyl siding on nonresidential buildings is not permitted.
 - 2. All dumpster enclosures and accessory/storage buildings for new development shall be constructed of materials and colors that match the principal building served and shall be sited on the property in such a manner to minimize view from all public streets.
 - 3. All building awnings must be appropriately designed as part of the buildings architecture and be unified with the buildings colors and style.
 - 4. Design guidelines shall be required for all shopping centers, business complexes and commercial subdivisions located within the overlay district. Such guidelines must be included as part of the initial overall development plan submittal. All development that is subject to design guidelines approved by the Town must be constructed in accordance with the applicable standards for that specific development.
 - 5. All design guidelines shall include, but not be limited to, provisions that address building height, mass and scale, setback distances and unifying site elements such as building materials and colors, landscaping, site lighting elements, and pedestrian circulation systems and other elements deemed appropriate by the permit issuing authority for the particular location on U.S. 70 or U.S. 401.
 - 6. Vehicular parking surface areas with direct frontage on U.S. 70 or U.S. 401 shall have curb and gutter and be paved with a permanent surface consisting of a minimum six inches of base stone and two inches of I-2 asphalt from the edge of the front vehicular/parking surface area to the front building line. An equivalent permanent surface material may be used as an alternative if approved by the permit issuing authority Town Engineer. Truck loading and/or vehicular service areas are strongly encouraged to be oriented on the property so as to be out of public street views unless approved by the permit issuing authority consistent with the requirements herein.
 - 7. Full lane widening with curb and gutter construction shall be required for all new development with property frontage on U.S. 70 or U.S. 401. This standard does not apply to new development where no direct driveway or street access to U.S. 70 or U.S. 401 is proposed. For new development

where access to U.S. 70 or U.S. 401 is proposed and the total peak hour trip generation according to the latest edition of the Institute of Transportation Engineers (ITE) Trip Generation Manual does not exceed a total of 50 trips, the permit issuing authority may require that a deceleration lane without curb and gutter construction may be installed in lieu of full lane widening.

- General thoroughfare buffer requirements. In addition to complying with all of the general landscape standards in the Garner UDO, new development must meet the standards listed below.
 - 1. The buffer shall extend 50 feet along corner side streets and 40 feet along all entrances to new development unless otherwise approved by the permit issuing authority.
 - 2. The use of native or locally adaptable species is required unless alternative landscape materials are approved by the permit issuing authority.
 - 3. Construction limit lines shall be shown on all site development plans. Approved undisturbed buffer areas shall be protected on the ground with orange fencing and shall be installed prior to the issuance of a building and/or grading permit. Such fencing shall be maintained during the entire time of construction.
 - 4. The suitability of existing vegetation to meet the planting requirements for required buffer areas must be approved by the Planning Department. If approved, it will be credited towards the projects landscaping requirements. Otherwise, the applicant shall be required to provide a new landscape planting plan which meets the standards of this UDO as well as all other applicable requirements of Article XIX entitled landscape and appearance. Such plans must be approved by the Town of Garner the Planning Department and the permit issuing authority.
 - 5. Thoroughfare buffer design standards.
 - a. A seven and one-half-foot wide thoroughfare buffer shall be required on property lines along U.S. 70 or U.S. 401 for all development. One street tree shall be provided for every 40 feet of property frontage along U.S. 70 or U.S. 401. Such tree shall be a minimum of ten feet tall with a two-inch caliper at installation. All vehicular parking areas visible from U.S. 70 or U.S. 401 must provide additional landscape screening to achieve a 100 percent screen of the vehicular surface area to a minimum height of two and one-half feet and planted every five feet on center at installation.
 - b. Where existing trees and vegetation can be retained that qualify according to the terms of this UDO regarding types, sizes, and locations, and are healthy species as determined by the Planning Department, additional landscaping may not be required. In cases where additional planting is required, a street buffer planting plan must be approved by the Town of Garner.
 - 6. Additional screening, buffering and landscaping requirements in street yards for high intensity uses (new development only). The objective of this requirement is to provide denser screening, landscaping or a combination thereof for more intense uses of land between U.S. 70/401 and the principal improvements on the property which are identified as high intensity uses. High intensity uses include outdoor operations (loading or assembly areas), operation utility service areas, and similar uses. All such high intensity uses not screened by an intervening building shall be screened 100 percent from public street views by a continuous screen of evergreen plant material and/or berm that reaches six feet in
 - 7. Screening and landscape buffers adjoining residential uses.

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height.

- a. The nonresidential uses listed below shall be required to provide a 40-foot wide undisturbed buffer area with screening to a height of eight feet, or to a buffer width and screening height determined by the permit issuing authority provided by a professional engineer and based upon results of a sight line study, when directly adjacent to residential uses. Required screening may be achieved by using vegetation, earthen berms, solid fences, or a combination thereof, as approved by the permit issuing authority.
 - (1) Golf driving range;
 - (2) Veterinarian/kennel with outside operations;
 - (3) Auto service/auto repair; or
 - (4) Any other permissible use with outdoor display/storage that directly adjoins existing residential property.
- b. The permitting authority may approve deviations from these presumptive standards if it concludes that the objectives underlying these standards can be met without strict adherence to them, and that there are no excessive measurable impacts to adjoining properties, and it finds that such deviations are more likely to satisfy the above noted standards.

J. Parking lot landscape planting for existing uses.

- 1. All existing nonresidential uses of property with direct frontage on U.S. 70 or U.S. 401 shall comply with the following requirements within three years from the date the overlay district is adopted.
- All affected properties shall comply with the street tree requirements of the overlay district and screen all outside display/storage areas or vehicular surface areas directly fronting along U.S. 70/401 to a minimum height of two and one-half feet at installation and planted five feet on center at installation.
- 3. Each property owner or designee shall be responsible for obtaining landscape plan approval from the Planning Department which complies with these standards and install the planting material prior to the three year deadline.
- 4. In cases where the existing property does not have sufficient land area available to accommodate the required landscaping on site without severely impacting business operations, the Planning Department may allow deviations from these standards provided the following is accomplished.
- 5. An appropriate combination of street trees and shrubs is provided in locations that effectively improve the appearance of the property and special highway corridor as determined by the Planning Department (the use of r/w area is permissible with an N.C. DOT encroachment agreement; maintenance by property owner shall be required).
- 6. A maximum deviation of up to 50 percent of required landscaping may be authorized by the Planning Department if it finds there is not sufficient space available on private property and/or public right-of-way areas (merely having to relocate storage areas when sufficient space elsewhere on site is available does not qualify for this type of relief).
- 7. The decision of the Planning Department may be appealed to the Planning Commission for review and recommendation with the final decision by the Town Council.
- K. **Site lighting standards.** See Article 7, Special standards in the U.S. 70/401 Thoroughfare Overlay District.

L. Sign regulations.

1. The provisions set forth in Article 7 specific to U.S. 70 or U.S. 401 shall

govern all signage for individual building development that is located within the U.S. 70/401 Thoroughfare Overlay District and is not defined as a shopping center, business complex or commercial subdivision. Shopping centers, business complexes or commercial subdivisions are subject to uniform sign plan standards contained in Section 7.5.N., unless otherwise noted in said section.

2. When a new business occupies an existing building, the new business shall fully comply with the applicable sign regulations in Article 7.

(Ord. No. 3558, § 2, 7-7-09; Ord. 3714, § 2, 10-22-13; Ord. No. 3780, § 2, 7-7-15)

4.12. I-40 Overlay District.

A. Purpose and intent.

- 1. The Town Council finds that Garner is rich in natural scenic beauty along I-40 within its planning jurisdiction. The Town Council finds that the general welfare will be served by orderly development within the I-40 Overlay District in a fashion which would preserve natural scenic beauty and aesthetic character; promote design quality; and enhance trade, tourism, capital investment, and the general welfare along the thoroughfare. The Town Council therefore establishes these regulations in areas adjacent to I-40 to further those objectives while encouraging the orderly development of land within these corridors.
- 2. It is the intent of this section that as great a part of the tracts within the corridor as possible be left in an undisturbed or enhanced state of vegetation, and that sufficient areas of natural transitional buffer between uses remain so that the proposed use will be visually in harmony with the natural wooded character of the area. Removing or denuding natural forest vegetation along I-40 is prohibited except as provided in this section.
- 3. The I-40 Overlay District (O-40) is an overlay zone. The land use regulations applicable to the underlying zone remain in full force and effect except where superseded herein. Where there is a provision not expressed in the underlying zone, or where a provision hereof is in conflict with the underlying zone, the provision of the overlay ordinance shall be controlling.
- B. Location of I-40 Overlay District. The district is located on either side of I-40 within the Garner zoning jurisdiction. The district shall extend from the right-of- way of the highway, on either side, and measured from the outside right-of-way line of the roadway at its farthest point, including access ramps and interchanges, a distance of 1,250 feet, as shown on the official zoning map maintained in the Planning Department. In cases where any portion of a building or parking area falls within the boundaries of the overlay district, these provisions shall apply to all of the building(s) and parking areas.
- C. **Permits required.** Within the I-40 Overlay District, all developments for which a site plan or subdivision plat approval is required pursuant to other provisions of this UDO are required to receive a special use permit issued by the Town Council prior to issuance of building permits.
- D. **Lot dimensional requirements.** All dimensional requirements, including minimum lot area and minimum lot width requirements, are established in the underlying zones.
- E. **Maximum building height.** No building shall exceed 150 feet above grade; other building height restrictions are governed by the setback from the right-of- way as set forth below.
- F. **Minimum building setback requirements.** The required setback for yards not adjacent to the right-of-way of I-40 shall be as set forth in the underlying zone. The minimum building setbacks measured from the scenic corridor right-of-way, including access ramps and interchanges, shall be as follows:
 - 1. For buildings up to 35 feet above grade, there shall be a minimum setback

- of 50 feet from the right-of-way.
- 2. For buildings extending up to 60 feet above grade, there shall be a minimum setback of 100 feet.
- For buildings exceeding 60 feet above grade, there shall be an additional setback, measured beyond the initial 100 foot setback, consisting of two feet for each additional one foot in height up to the maximum height of 150 feet.
- G. **Buffering and screening.** Buffering and screening are required. For purposes of this section, the term buffer means a horizontal distance measured perpendicular to the right-of-way. The term screen pertains to vertical distance (height) of plantings, fences, berms and other landscape features. Screens provide visual obstruction; buffers only provide the space in which screens are used.
 - 1. Yards not adjacent to the right-of-way of I-40. Those portions of front, rear, side or corner side yards that are not adjacent to the I-40 50-foot buffer and are not devoted to the uses, buildings and structures that are permitted within this section shall provide screening and buffering consistent with this UDO while emphasizing their natural wooded state, and where required, shall provide landscaping, provided, however, a minimum of 50 feet of natural transitional buffer area or its planted equivalent shall be preserved on corner side lot lines within 200 feet from the intersection of the side road with I-40. Provided, further, however, that this subsection shall not apply to single-family residential uses.
 - 2. Yards adjacent to the right-of-way of I-40.
 - a. **Development options within the 50-foot buffer.** The 50-foot buffer adjacent to the right-of-way of I-40 shall be preserved or constructed in accordance with the following development options:
 - (1) A natural screen or its newly planted equivalent providing the percentage of visual obstruction required by this section, established and maintained by the owner. The Planning DirectorA landscape architect licensed in the state of NC shall determine the vegetative composition of the equivalent planting. Provided, however, that this subsection shall not apply to agricultural uses where the 50 feet adjacent to I-40 has been cleared prior to December 7, 1987.
 - (2) A natural water body or one specifically designed as a landscape feature adjacent to a low intensity use as defined herein.
 - (3) Other landscaping adjacent to a low intensity use as defined herein.
 - (4) Other improvements which themselves provide no visual obstruction, such as access roads, which meet the standards of paragraph P below and for which the Board of Adjustment grants a variance if the Board finds the proposed use will not result in a deviation from the letter of this section to any greater extent than is necessary to allow for reasonable development of the tract, provided that the site plan presented for the permit shall contain a condition that the developer install and maintain compensatory landscaping, screening or a combination thereof to meet the percentage of visual obstruction otherwise required in the 50-foot buffer area.
 - b. Development options in the front yard beyond the 50-foot buffer.
 - (1) The front yard is defined as that area between the special scenic corridor right-of-way and the area at which the UDO 4:24

- principal building or buildings are constructed. The front yard includes the buffer and any additional area beyond the buffer as so defined.
- (2) Development options within the front yard area beyond the buffer, provided the screening requirements in the buffer are met first, or that these options, combined with the screening provided in the buffer, satisfy the intent of this section, are as follows:
 - (a) Additional natural screening, water bodies and other landscaping as set forth in paragraph G.2.a., above, provided the same are adjacent to medium intensity uses or adjacent to low intensity uses.
 - (b) Other improvements, as set forth hereinafter which have significant impact on the visual quality of the corridor, but which reduce that impact to meet the intent of this section through the use of interior landscaping and screening consistent with this section as follows:
 - (i) Landscaped vehicular surface (parking) areas;
 - (ii) Access roads with street yards;
 - (iii) Accessory buildings;
 - (iv) Outdoor storage and/or display;
 - (v) Loading areas;
 - (vi) Utility service areas;
 - (vii) Boundary fences, gates and security stations.
- c. Additional screening, buffering and landscaping requirements, by intensity of use, in any front yard. Generally, the objective of these regulations is to provide a denser screening, landscaping or a combination thereof for more intense uses of land between the special highway and the principal improvements consistent with the purposes of this section and as described herein be high intensity, medium intensity, and low intensity uses.
- 3. **High intensity uses.** For purposes of this section, high intensity uses include outdoor operation (loading or assembly areas), outdoor storage, and operation utility service areas, and similar uses. All such high intensity uses not screened by an intervening building shall be completely screened (100 percent visual obstruction) from view from the right-of-way of I-40 except for necessary access in the following manner:
 - a. A continuous screen of evergreen plant material and/or berm that reaches at least ten to 12 feet high within three years is required. This screen may be placed on either side of a public access road, provided the screen blocks visual penetration throughout all seasons of the year.
 - b. Beyond the initial three year height requirement, all required trees newly planted in the buffer must have an expected mature height of at least 35 feet or greater, unless subject to an overhead power line in which case the mature height may be less as approved by the Planning Directorwithin a range of 8 to 15 feet.
 - c. Alternative screening for utility service areas may be accomplished by locally adapted planting (evergreen or deciduous) which are a minimum of 18 inches tall when planted and are expected to reach height and width equal to or greater than the utility service

structures which are required to be screened. Screening for utility service areas in the right-of-way are to be installed by the utility company or person who installed the service; in all other instances, the property owner shall install the plantings.

- 4. **Medium intensity uses.** For purposes of this section, medium intensity uses include vehicular surface parking areas in the front yard space adjacent to the right-of-way of I-40. Where such uses are proposed, the screening standards set forth herein apply and are designed to modify and reduce the deleterious visual, environmental and aesthetic effects of existing and proposed vehicular surface areas. Among other purposes, they are designed to modify the appearance of parking areas and vehicular surface areas, to encourage the construction of such necessary areas in a manner that more closely follows the existing natural contours of the land; to distribute planting areas around and within the parking area; and to break the visual blight created by large expanses of vehicular surface areas. The screening requirements are as follows:
 - a. An intermittent screen of mixed deciduous and/or evergreen plant material in the buffer at least ten to 12 feet high within three years, so as to achieve a 50 percent visual obstruction of the development, plus internal vehicular surface area landscaping according to the standards of paragraph P below.
 - b. Within the intermittent screen, beyond the initial three year height requirement, and unless substitute plantings are approved by the Planning Director, all required trees newly planted in the buffer or in the surface parking area must have an expected mature height of at least 35 feet or greater. For deciduous trees, a mature crown spread of at least 30 feet or greater is required unless subject to an overhead power line in which case the mature height may be within a range of 8 to 15 feetless as approved by the Planning Director.
- 5. **Low intensity uses.** For purposes of this section, low intensity uses refer to instances where there is only grass or landscaping (including a water body designed as a landscape feature) in the front yard space between the building and the right-of-way of I-40. The screening requirement is an intermittent screen of mixed deciduous and/or evergreen plant material in the buffer at least ten to 12 feet high within three years, or landscaping provided according to an approved plan, which achieves up to 25 percent visual obstruction of the development.

H. Land disturbing activities.

- 1. Unless qualifying under development options set forth in subsection G.2.a.(1) through (3) above, no clearing of vegetation shall be allowed for any purpose, including agriculture and timber harvesting, within the 50- foot buffer adjacent to the right-of-way of I-40 regardless of whether land use permits are required under this UDO. The Planning Director has the discretion to grant approval of IL imited underbrush thinning is permitted provided no visual impacts result from such action for purposes of maintaining or enhancing public safety.
- 2. Subject only to Article 9, Nonconformities, any expansion of existing land uses involving frontage on the special highway shall comply with this section.
 - a. Site plans submitted under this section shall show a construction limit line delineating the buffer area existing prior to commencing construction.
 - b. No construction, and only selective thinning of underbrush are permitted in the buffer. No clearance of the existing vegetation within the delineated buffer area is allowed until after construction

- on the parcel is completed. Any cutting or clearance before completion of construction shall be subject to a fine of \$5.00 per square yard of area in the protected buffer that has been prematurely denuded.
- c. Upon completion of construction, if an approved screening/landscaping plan has not already been approved, such plan shall be submitted at that time indicating how the screening/landscaping objectives of this section are to be achieved, with particular regard to the delineated buffer.
- d. Conditional use permits issued without an initially approved screening/landscaping plan shall bear a condition that aAny screening/landscaping plan submitted after construction is completed shall be consistent with this UDO, be complete, and receive the approval of the Town Council.

I. **Sign regulations.** See Article 7.

J. Restricted uses.

- 1. The following uses are permitted only if site plans are approved which assure (i.e. condition) that these uses will have no visible outdoor storage or operations adjacent to the special highway:
 - a. Truck service centers (truck stops);
 - b. Car and truck dealerships;
 - c. Uses with storage for retail such as lumber yards, heavy equipment dealers, and similar uses.
- 2. Such site plans shall indicate that all outdoor storage and operation will be located in the yard space farthest away from the special highway and on the far side of the principal buildings.
- 3. Outdoor display (as differentiated from outdoor storage) shall consist of only a sampling of wares sufficient to convey what is sold and is permitted in SB and I-2 zones on a limited basis in accordance with the approved site plan.

K. **Prohibited uses.** The following uses are prohibited:

- 1. Truck terminals mobile home parks and subdivisions:
- 2. Mobile home sales lots;
- 3. Scrap material salvage yards, junkyards, automobile graveyards;
- 4. Sanitary (reclamation) landfill;
- 5. Body shops;
- 6. Storage of radioactive or otherwise hazardous wastes;
- 7. Outside kennels;
- 8. Drive-in theaters;
- 9. Golf driving ranges;
- 10. Water slides;
- 11. Self-serve car washes;
- 12. Solar farms; and
- 13. Other uses, which by their nature or design, fail to meet the tests for a conditional use permit for development within a special highway overlay district.

L. Access points.

- 1. For lots having more than 500 feet of frontage on an access or frontage road, points of ingress and egress shall be no closer than 500 linear feet.
- 2. For lots having less than 500 feet of frontage onto an access or frontage road, only one point of ingress or egress shall be allowed. Whenever possible, a minimum distance of 200 feet must be maintained between points of ingress and egress.
- 3. Ingress to and egress from a lot shall be prohibited within 200 feet of the

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intersection of a special highway.

- M. **Parking.** See underlying zone (land use category). Also, parking areas shall be paved with dust-free, all-weather surface, and shall be properly drained and landscaped. The number of spaces required may be reduced in order to accommodate landscaping required by this section.
- N. **Industrial performance standards.** All outdoor lighting shall be shielded in such a manner that no direct glare from the light source can be seen from the special highway.
- O. Regulations for screening, buffering, and landscaping in special districts. The regulations set forth herein apply within the I-40 Overlay District and elsewhere as specifically enacted now or hereafter by the Town Council.
 - 1. Street yard width and planting requirements.
 - a. Any nonresidential use of land (including vehicular surface areas) established after the effective date of this section shall provide a street yard along any existing or proposed public street right-of- way adjacent to or adjoining the property except for those portions of the lot used for driveways or buffers planted in accordance with this UDO. The street yard shall be contiguous with the right-of- way.
 - b. The total square feet area of the street yard shall be at least equal to five times the length in feet of frontage adjoining the public right-of-way (i.e., have a minimum of five feet in width).
 - c. The minimum dimension of any street yard used to satisfy this section shall be measured perpendicular to the recorded public street right-of-way.
 - d. The street yard shall contain at least one natural tree for every 50 linear feet of street yard or fraction thereof as measured from the corners of the property, and shall be located so that at least one natural tree is within every 75 linear feet of street yard or fraction thereof and shall be planted at least ten feet from any tree on the right-of-way; but along street yards for display areas, the spacing of trees may be one natural tree every 150 linear feet of the street yard or fraction thereof.
 - e. The street yard shall contain natural trees, either existing or planted, of at least eight feet in height and six and one-quarter inches in circumference (two inches in diameter) measured at one-half foot above grade.
 - f. All required trees in the street yard must be a locally adapted species with an expected mature height of 35 feet or greater and an expected mature crown spread of at least 30 feet or greater, unless subject to an overhead power line in which case the mature height may be within a range of 8 to 15 feet less as approved by the Planning Director.
 - g. This yard shall be landscaped and be properly maintained by the owner and shall have live vegetation, groundcover, grass, trees, shrubs, and may, unless otherwise prohibited, include fences or walls, screening for loading, utility, and display areas, and plantings for vehicular surface areas. All fences must conform to the requirements of this UDO. No more than 15 percent of this required protective yard shall be covered with an impervious surface which may be used without limitation for walkways, fountains or walls, but not vehicular surface, storage, utility service, display, or loading areas.

2. Interior screening and landscaping standards.

a. These regulations shall apply to any vehicular surface area or

portions thereof built after the adoption of this section, and to preexisting vehicular surface area when there are additions or expansions which singularly or collectively exceed 25 percent of the land area or gross building floor areas existing at the time this section becomes applicable to the property. These requirements are for all vehicular surface areas, required or otherwise, regardless of the zoning district where they are located.

- b. Landscaped planting areas shall be provided and maintained within the interior of the vehicular surface area and adjacent thereto.
- c. Each planting area shall contain a minimum of 300 square feet in area with minimum dimensions of seven feet and, except for vehicular display areas for which trees are not required, shall contain at least one naturally locally adapted shade tree a minimum of six and one-quarter inches in circumference (two inches in diameter) measured one-half foot above grade with a minimum height of eight feet.
- d. Trees shall be required at the minimum rate of one natural shade tree for every 2,000 square feet of total vehicular surface. All vehicular areas located serving one or more businesses or uses of land or share unified ingress and egress shall be considered as a single vehicular surface area for the purpose of computing the required rate of trees, notwithstanding ownership.
- e. Shade trees as used herein means any tree, evergreen or deciduous, whose mature height of its species can be expected to exceed 35 feet and which has an expected crown spread of 30 feet or more, or is considered a shade tree in accordance with American Standards of Nursery Stock, set forth by the American Association of Nurserymen. The shade tree, existing or planted, shall be at least eight feet in height and six and one-quarter inches in circumference (two inches in diameter) measured at one-half foot above grade for new planted trees and measured at four and one-half feet above grade for existing trees.
- f. Landscaped planting areas are to be located within or adjacent to the parking area as tree islands, at the end of parking bays, inside seven-foot wide or greater medians, or between rows of cars or as part of continuous street or transitional protective yards. The number, size and shape of landscaped planting area shall be at the discretion of the owner; however, no vehicular parking space shall be separated from a shade tree by an intervening building and be located farther than 50 feet from the tree trunk of a shade tree planting area with one tree, or 75 feet from the tree trunk of a planting area with two or more shade trees (existing or planted) provided that any landscaped planting area has a minimum of 300 square feet of continuous growing area for each tree therein.
- g. Landscaped planting areas shall be distributed in a manner which fulfills the purposes of this section.
- h. For vehicular display areas which are not required to have trees, measurements shall be made from the edge of the landscaped planting areas, and no stored vehicle shall be farther than 50 feet from the edge of any landscaped planting area without a tree.
- i. The number of off-street parking spaces required in this UDO may be reduced by the following ratio: The square footage of required landscaped planting area divided by 150, but no fraction thereof, provided that no reduction in the number of off-street parking spaces authorized by this section in excess of ten percent shall

- occur without the prior approval of the Town Council which shall first determine if further reductions will cause on-street parking congestion.
- j. Any vehicular surface area shall be provided with landscape areas containing shrubs. Shrubs shall attain a minimum size of 30 inches high within three years of planting. All shrubs shall be a minimum of 18 inches tall when planted and there shall be no gaps between required shrubs greater than ten feet. No more than 40 of the required shrubs may be deciduous. Shrubs shall be required at a rate of one shrub per 500 total feet of vehicular surface area
- k. Earthen berms may be provided or the ground sloped. Any berms used to comply with this section shall have a minimum height of one and one-half feet and a minimum crown width of two feet and a total minimum width of seven feet and shall be planted with a locally adapted species of shrubs which conform to the first paragraph herein. However, shrubs planted on berms may have a lesser height provided that the combined height of the berm and the plantings after three years is at least 30 inches high.

(Ord. No. 3558, § 2, 7-7-09; Ord. No. 3780, § 3, 7-7-15)

4.13. Swift Creek Conservation District.

- A. **Purpose and intent.** The purpose of these regulations is to protect and preserve the water quality of the Swift Creek Watershed below Lake Benson while allowing the orderly development of land in this environmentally sensitive area. It has been determined by federal and state agencies that this watershed area provides significant wildlife, aquatic, or plant life habitats; that possess characteristics unique to the Town of Garner. It is the intent of these regulations to protect the water quality in this watershed by requiring limits on the amount of impervious surface areas permissible for new residential and non-residential development.
- B. **Swift Creek Conservation District Boundaries.** The portion of the Swift Creek Watershed that is subject to these protection standards is located below Lake Benson in the Town of Garner's zoning jurisdiction generally bounded by Garner Road, N.C. 50, New Rand Road, White Oak Road and the southern Garner ETJ boundary. The exact boundaries are shown on the Official Town of Garner Zoning Map which constitute the official boundaries of the Swift Creek Conservation District where these provisions shall apply for purposes of this UDO.
- C. **Use regulations.** The uses permitted or prohibited in the Swift Creek Conservation District shall be those uses permitted or prohibited in the underlying zoning district that apply to a particular parcel of land.
- D. Exempt from regulations. All parcels of land that fall within the boundaries of the Swift Creek Conservation District which are identified on the Town of Garner Official Zoning Map as being exempt properties, shall not be subject to provisions of this overlay district.
- E. **Existing development,** redevelopment, and expansions. Existing development (residential or non-residential) is not subject to the requirements of this section; existing development shall be considered to be any existing impervious surfaces, or for which plan or permit approval has been officially granted; or where a vested right has been established, as of May 31, 2005. Redevelopment or expansion of any existing non-residential development shall be subject to the requirements of this section; however, the impervious surface coverage of the existing development is not required to be included when applying the impervious surface coverage limits of this section.
- F. **Development standards.** The following standards shall apply for new residential

and non-residential development in Swift Creek Conservation District.

- 1. The standards of both the Swift Creek Conservation District and the underlying zoning district shall apply to each parcel. Where the standards of the overlay district and the underlying district differ, the more restrictive standards shall control development in new projects created after effective date of the Swift Creek Conservation District which is May 31, 2005.
- 2. The maximum impervious surface coverage of the new residential development projects and new non-residential development projects, which are defined as those projects approved or permitted after the above noted effective date of the Swift Creek Conservation District are as follows:
 - a. New single family detached residential subdivision development projects shall be limited to a maximum of 30 percent total impervious surface area.
 - b. New multi-family residential development projects defined to include townhomes, condominiums, or apartments, or other attached multi-family housing units as determined by the Planning Director, shall be limited to a maximum of 50 percent total impervious surface area.
 - c. New non-residential development projects shall be limited to a maximum of 70 percent of total of impervious surface area.

4.14. Obsolete districts.

Commentary: These existing districts were applied to land in Garner prior to the adoption of the UDO and remain mapped on the official zoning map, but are no longer available for zoning future land.

- A. Residential cluster district (RCD).
 - Purpose and intent. The purpose of cluster development regulations is to provide an optional land development procedure which results in the preservation of open space; protection of streams, floodplain areas and significant existing tree cover; promotion of more efficient subdivision street and infrastructure networks; and encouragement of a variety of styles or types of residential dwellings. Cluster development should provide a total living environment for residential purposes that is in compliance with the land use plan and other applicable local, state or federal laws or regulations.

There shall be three residential cluster districts (RCD). Each residential cluster district is a special purpose zoning district and is designed to have similar density characteristics of the various residential zoning districts of the ordinance (excluding the R-5 district) according to one of the following three elements:

- a. RCD-1 shall be the low density cluster development district and shall have a permitted overall average tract density range of up to one dwelling unit per acre. All development within the RCD-1 district shall be in accordance with the provisions of Article 6 and the all other applicable requirements of this UDO.
- b. RCD-2 shall be the medium density cluster development district and shall have a permitted overall average tract density range in excess of one dwelling unit up to five dwelling units per acre. All development within the RCD-2 district shall be in accordance with the provisions of Section 6.1 and all other applicable requirements of the UDO.
- c. RCD-3 shall be the high-density cluster development district and shall have a permitted overall average tract density range in excess of five dwelling units up to 12 dwelling units per acre. All development within the RCD-3 district shall be in accordance with

Section 6.1 and all applicable requirements of the UDO.

2. **Permitted uses.** Residential cluster developments may have as permissible uses single-family detached dwelling units, <u>duplexes, single-family attached dwelling units</u>, residential townhouse dwelling units, and residential condominium dwelling units or any combination thereof so long as the permitted density of the selected residential cluster district is not exceeded.

3. General requirements.

- a. Public sanitary sewer and water connections shall be required for every lot or dwelling unit in a cluster development.
- b. A master plan shall be required to be submitted if the cluster development is to be the initial phase of a larger project. Conditional use permitzoning approval procedures and final plat approval procedures according to the requirements of the land use ordinance shall apply to all cluster developments in designated cluster development districts.
- c. Each individual cluster development lot containing single family detached or attached units public shall have street access according to the criteria listed in applicable sections of the land use ordinance.
- d. Residential condominiums and townhouses shall meet the access standards, as well as other applicable sections of the land use ordinance
- e. Design of cluster developments will be reviewed by the Planning Commission based upon accepted general design principles, and special design criteria developed by the Commission and appropriate requirements of the ordinance. Where possible, appropriate information on floor plans, building areas, building elevations (materials colors) and landscape provisions should be furnished along with all required information with the CUP application. Restrictive covenants may be submitted to address the above related matters with the CUP application.
- f. A homeowner's association shall be established to own and maintain all property or facilities held in common private ownership. Documents regarding the homeowner's association shall be submitted to the Town for approval with the final plat and shall be duly recorded with the final plat in the Wake County Register of Deeds Office by the applicant.
- g. A pre-application conference between the developer or agent and the staff of the Town of Garner shall be required. The meeting should address procedures and requirements of the land use ordinance, conformance with the long range plan, availability of utilities, and general design related matters associated with the project. The developer shall furnish three copies of a conceptual plan which outlines the proposed development of the entire tract of lands. Such plan shall include the following:
 - (1) Structures, location and arrangement.
 - (2) Circulations patterns, vehicular (streets), pedestrian and parking.
 - (3) Existing site conditions, topography, vegetation cover, soil conditions, flood prone areas and streams, and other significant environmental conditions.
 - (4) Tentative provisions for all utilities.
 - (5) Recreational and open space locations.
 - (6) Boundaries of the development including acreage.

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- (7) The conceptual plan should be at a scale of one inch equals 100 feet, or larger.
- h. Dimensional standards.
 - (1) A cluster development lot shall not have a minimum lot area requirement. The overall density or number of dwelling units in a cluster development shall not exceed the allowable density provisions of the cluster district.
 - (2) Front yards may be staggered to provide a variety in the size of such yards. The minimum average of all front yards in a cluster development shall be 20 feet; however, no front yard of any lot shall be less than 15 feet. Side yards shall be a minimum of eight feet each; corner side yards shall be a minimum of 15 feet. Rear yards shall be a minimum of 15 feet. Zero lot line building orientations may be allowed in a cluster development subject to the provisions of Section 6.5.A of the land use ordinance. Individual detached single family units in a cluster development shall have a minimum lot width of 20 feet measured at the street line. The provisions of Article 6 regarding minimum lot widths shall apply to residential townhouse and condominium units.
 - (3) A peripheral yard of at least 25 feet in width, shall be provided along the entire perimeter of a cluster development.
 - (4) Each dwelling unit in a cluster development shall have two off-street parking spaces. In addition, there shall be one space for every two dwelling units set aside in an auxiliary off-street parking area in a cluster development.
- i. Open space standards. Open space in cluster development shall be no less than 35 percent of the gross area of the cluster development tract. All open space provided in a cluster development shall meet the following criteria in addition to the requirements of Article XIII of the land use ordinance:
 - (1) Open space shall abut 75 percent of the lots within the subdivision and shall be well distributed throughout the development so as to achieve the requirement herein.
 - (2) All open space areas shall be at least 40 feet in width, except the open space that is provided around the perimeter of a cluster development. The 40-foot width minimum nay be achieved through a combination of common open space and private land disturbing activities.
 - (3) All open space shall be linked, either directly or across street rights-of-way.

B. Multi-residential district (MR-1).

1. **Purpose and intent.** The MR-1 district must contain a minimum of five acres and is designed to accommodate single family detached units, duplexes, and triplexes as well as zero-lot-line attached units. This district is designed to create and maintain higher density residential neighborhoods and, as special uses, those service, institutional, public and other compatible uses that are so designed, constructed and maintained that they do not detract from the quality of the neighborhood as a place for healthful, quiet and aesthetically-pleasing residential living. When evaluating an application for the MR-1 zoning district, emphasis shall be given to the location of the proposed district to adjoining developed property to ensure that such district is carefully located and achieves a

satisfactory relationship with the surrounding properties.

- 2. **Permitted uses.** The MR-1 district shall permit the following uses:
 - a. Site-built and modular homes.
 - b. Duplexes and triplexes following approval of a special use permit.
 - c. Nursing and intermediate care homes; group care homes, child care homes, family care homes.
 - d. Zero lot line development following approval of a special use permit.
 - e. Elementary and secondary schools following approval of a special use permit.
 - f. Churches, synagogues and temples following approval of a special use permit.
 - g. Libraries, museums, art galleries, art centers and similar uses located within a building designed and previously occupied as a residence or within a building having a gross floor area not in excess of 3,500 square feet.
 - h. Community centers following approval of a special use permit.
 - Publicly or privately owned outdoor lower intensity and lower commercial recreational facilities such as golf and country clubs, swimming or tennis clubs, parks, etc. following approval of a special use permit.
 - j. Police stations, fire stations, rescue squad or ambulance service following approval of a special use permit.
 - k. Reclamation landfill following approval of a special use permit.
 - I. Cemetery following approval of a special use permit.
- 3. Density and dimensional regulations.
 - a. **Minimum lot size:** 7,000 square feet for single-family detached units residences. Every lot developed for multifamily residential purposes -shall have at least 6,000 square feet for each dwelling unit. Commentary: Single-family detached setbacks follow the same setbacks as the R-9 district.
 - b. Minimum lot width: 60 feet.
 - c. Minimum side setbacks:
 - (1) Fifteen feet from side lot boundary line for attached units. Ten feet from side lot boundary line for detached units.
 - (2) Twenty-five feet from street right-of-way along side of corner lot for attached units.

 Twenty feet from street right-of-way along side of corner lot for detached units.
 - d. **Minimum front and rear setbacks:** Minimum front and rear setbacks 25 feet for both attached and detached units.
 - e. **Maximum building height:** 35 feet for residential buildings. Nonresidential buildings may exceed the height of 35 feet provided the following occurs:
 - (1) The depth of the required front, rear and both side yards shall be increased one foot for each foot or fraction thereof of building height in excess of 35 feet; and
 - (2) The permit-issuing authority certifies that such building is designed to provide adequate access to fire-fighting personnel, or the building is otherwise designed or equipped to provide protection against the dangers of fire.
 - f. **Zero lot line development:** Zero-lot-line developments consisting of groups of two or three attached units may be allowed in accordance with Article 6. Such developments shall be reviewed only through a special use permit, site plan and subdivision plat

concurrently submitted. In addition, a master plan shall be submitted if a zero-lot-line development is to be an initial phase of a larger development.

C. Mixed Use Development (MXD-1).

- 1. Applicability.
 - There shall be a Mixed Use District-1 established.
 - b. No area of less than 75 contiguous acres in single ownership or control may be zoned as a MXD-1 zoning district. Section 157 of the land use ordinance provides further guidance regarding MXD-1 regulations.
- 2. **Purpose.** MXD-1 is intended to produce higher levels of urban land use intensity at or near Community Level Nodes or Metro-focus Nodes, consistent with the Town's long-range plan. MXD-1 zoning permits various combinations of usually separated uses, primarily promoting the development of "business parks". It is not intended to be applied in a limited way to only inner-city development or to mixed uses within one structure (high-rise), but rather, may be used to support either infill or new development on relatively large tracts.
- 3. **Permitted uses.** Land shall be used and buildings erected, altered, enlarged, or used only for a combination of the uses listed below:
 - a. Residential.
 - (1) Apartments and condominiums;
 - (2) Townhomes;
 - (3) Hotels and motels.
 - b. Sales and rental of goods, merchandise and equipment.
 - (1) No storage or display of goods outside fully enclosed building;
 - (2) Storage and display of goods outside fully enclosed building if properly screened;
 - (3) Wholesale sales.
 - c. Office, clerical, research and services not primarily related to goods or merchandise.
 - (1) Operations designed to attract and serve customers or clients on the premises, such as attorneys, physicians, other professionals, insurance and stock brokers, travel agents, government office buildings, banks, etc.;
 - (2) Operations designed to attract little or no client traffic other than employees of the entity operating the principal use;
 - (3) Offices or clinics of physicians or dentists:
 - (4) Operations conducted within a fully enclosed building.
 - d. Manufacturing, processing, creating, repairing, renovating, painting, cleaning, assembling of goods, merchandise and equipment.
 - (1) Service, repair of goods, etc. sold or rented on-premises;
 - (2) Other fully-enclosed operations;
 - (3) Operations conducted outside fully enclosed building if properly screened.
 - e. Educational, cultural, religious, philanthropic, social, fraternal uses.
 - Business or vocational schools;
 - (2) Churches, synagogues and temples, including associated residential structures for religious personnel and associated buildings, but not including elementary or secondary school buildings;
 - (3) Libraries, museums, art galleries, art centers and similar UDO 4:35

- uses (including associated educational and instructional activities);
- (4) Social, civic, service, fraternal clubs and lodges, union halls, and similar uses.
- f. Recreation, amusement and entertainment.
 - (1) Indoor tennis, racquetball courts, indoor athletic and exercise facilities and similar uses;
 - (2) Playhouse theaters, movie theaters, bowling, pool halls or similar uses.
- g. Institutional residence of care or confinement facilities.
 - (1) Hospitals, clinics, other medical including mental health, treatment facilities in excess of 10,000 square feet of gross floor area;
 - (2) Nursing care institutions, intermediate care institutions, handicapped or infirm institutions;
 - (3) Group care institution;
 - (4) Continuing care retirement communities consistent with UDO provisions.
- h. Restaurants, bars, night clubs.
 - (1) Restaurants without drive-in service (ancillary drive-thru window service allowed);
 - (2) Bars, nightclubs, ABC permitted private clubs.
- i. Motor vehicle related sales and service operations.
 - (1) Motor vehicle sales or rental or sales and service;
 - (2) Automobile service stations;
 - (3) Gas sales operations.
- j. Storage and parking.
 - (1) Automobile parking garages or parking lots (not provided to meet parking requirements for a principal use);
 - (2) Storage of goods not related to sale or use of these goods on the same lot where they are stored.
- k. Services and enterprises related to animals.
 - (1) Veterinarian (inside facilities only).
- I. Emergency services.
 - (1) Police stations;
 - (2) Fire stations;
 - (3) Rescue squad, ambulance service.
- m. Miscellaneous public and semi-public utilities.
 - (1) Post office:
 - (2) Military reserve, national guard centers.
- n. Dry cleaner, laundromat.
- o. Towers and antennas greater than 35 feet tall.
- p. Nursery schools, day care centers.
- q. Temporary structures.
- r. Public transportation facilities.
 - (1) Bus station.
- s. Non-residential subdivisions.
- t. Combination uses planned.
- u. In addition, the MXD-1 district shall allow the use of "flex-space" defined as follows: the sale, lease, or rental of space within a structure or multiple structures that will allow a combination of uses permitted in the MXD-1 district. The following parameters apply to the use of flex-space.
 - (1) Changes in products, services, and square footage of the

- permitted uses within a flex-space structure do not require approval of the Town.
- (2) Any portion of the gross floor area in each flex-space structure may be commercial space.
- (3) One parking space shall be provided for each 400 square feet of floor area used as flex space.
- 4. **Minimum standards for development plan.** The MXD-1 district shall be established through regular zoning procedures, except submission of a conceptual plan, while not required, is strongly encouraged at the time of submission of the zoning application.
 - a. Conceptual plan. "Conceptual" means that the developer intends to develop the site in the general manner indicated and that he is not to be literally held to specific configuration of the plan. If satisfactory, the Planning Commission and Town Council may elect to "receive" or "accept" the plan. If a conceptual plan is submitted, it should provide the following:
 - (1) Proposed use and general location with acres identified.
 - (2) Planned primary and secondary traffic circulation patterns with proposed ingress and egress to the district. Identify and locate existing roads, easements and proposed road improvements.
 - (3) Planned open space buffers and parks to be provided and preserved, stating proposals for ownership, maintenance and preservation of open space.
 - (4) Existing contours at vertical intervals of not more than five feet. Floodplains (100-year) areas are to be delineated.
 - (5) Optional details may be required to provide the Town with a better understanding of the proposed MXD-1.
 - b. MXD-1 district shall be a minimum of 75 contiguous acres in single ownership or control at the time a rezoning application is submitted.
 - c. In addition to buffering and screening within the MXD-1, perimeter buffer and screen which is also consistent with Section 307 of the land use ordinance shall be provided around the development. A maintenance agreement for all buffer areas shall be developed by the owner/developer, with copies provided with the rezoning application.
 - d. Where applicable, the MXD-1 district shall be consistent with the Town's parks and greenway plan, special highway overlay district (SHOD) and other adopted Town policies.
 - e. A minimum of five percent of the total acreage in the overall development zoned MXD-1 shall be designated as common open space in accordance with the following guidelines:
 - (1) Floodplains, natural areas, buffers, landscaped areas, seeded areas and lakes may be included in open space.
 - (2) Roadways and parking areas may not be included in open space.
 - (3) Whether or not dedication/reservation of land is involved, outdoor recreation facilities shall otherwise meet the standards of Section 202.
 - (4) The acreage provided as open space shall not count toward satisfaction of the impervious surface requirements directed at controlling run-off from individual lots set forth in this section.
 - f. The major entrance (ingress and egress) to a MXD-1 shall have direct access to an existing thoroughfare or a thoroughfare UDO 4:37

- proposed by the developer. The purpose of this requirement is that roads of sufficient capacity to support the proposed development either in place or provided.
- g. A minimum of three of the use categories listed below shall be included in any MXD-1 District and specified at the submission of subdivision and/or site plans:
 - (1) Flex space;
 - (2) Office/institutional;
 - (3) Research, technology, and industrial;
 - (4) Commercial;
 - (5) Hotel/motel;
 - (6) Cultural;
 - (7) Residential (maximum of 50 percent of MXD-1, and then, at no more density than that permitted in Section 181 for MF-2. No detached single family residential is permitted).
 - (8) Impervious surface area of individual non-residential lots or parcels in a MXD-1 district shall not exceed 80 percent. Residential uses shall not exceed 70 percent impervious surface ratio.
 - (9) While loading areas and display areas are addressed elsewhere in this section, other outdoor storage/operations shall be buffered and screened so as to provide 100 percent visual obstruction, consisting of fencing or berming and plantings, and otherwise consistent with Section 317 A(2).
- 5. **Site development criteria.** The development shall be implemented through the site plan conditional <u>use permit (CUP-SP) zoning approval process</u>, and shall meet the following minimum standards:
 - a. **Setbacks.** Building setbacks shall not conflict with required buffers from existing rights-of-way, and otherwise, shall meet the following:
 - (1) Setbacks for permissible residential uses:
 - (a) Front yard: 35 feet.
 - (b) Side vard: Ten feet.
 - (c) Rear yard: 25 feet.
 - (d) Corner side yard: 25 feet.
 - (2) Non-residential setbacks: There are no side and rear setbacks between structures and interior property lines; however, if a separation is proposed, the minimum distance between structures is 20 feet. Unless otherwise identified below, and regardless of yard type, the minimum setback for non-residential structures from any interior street right-of-way is 30 feet. From exterior street right-of- way, the setback shall vary by classification of said street as follows:
 - (a) Local and collector street: 60 feet.
 - (b) **Major and minor thoroughfare:** 75 feet.
 - b. **Building height.** Building height shall be in conformance with Article 6, District development standards.
 - c. Landscaping.
 - (1) Each tract of land submitted for site plan review shall provide a minimum of 20 percent of the site as landscaped areas. Landscaped is defined as either natural areas or prepared planting areas containing trees, shrubs, and ground covers and seeded areas, and unroofed plazas or common areas, whether pervious or impervious, for pedestrian movement only.

- (2) Necessary easements or fee for greenways, in accordance with the Town's greenway plan, shall be dedicated with the approval of the site plan.
- d. **Off-street parking**, landscaping and loading requirements.
 - (1) Off-street parking shall be provided for each use permitted within the MXD-1 district based on the Town of Garner's requirements. No on-street parking shall be permitted on thoroughfare or collector streets within nonresidential portions of the district. However, on-street parking is allowed in the residential portions, but then, only on local streets.
 - (2) Except for work areas used for active loading/unloading and temporary parking of transport vehicles, parking areas shall be landscaped in accordance with Section 317(A)(2) of the Land Use Ordinance (although part of the MXD-1 district may lie outside the SHOD referenced in paragraph (A) of this section.
 - (3) Loading areas are allowed in any yard of industrial buildings. Otherwise, loading areas shall be located at the rear of buildings. In any case, such areas shall be screened from roads and adjacent property at the perimeter of the MXD-1 district consistent with Section 317(A)(2).
 - (4) Refuse areas and dumpster locations shall be fully screened from adjacent property and rights-of-way.
- e. **Signs.** It is not the intent of this section to require uniform signage throughout the entirety of acreage zoned MXD-1. However, any developments meeting the definition of "shopping center", "business complex" or "commercial subdivision" in Section 7.5 shall comply with the master sign plan requirements of that article. All others signs shall comply with the remainder of said article.

D. Planned Residential Development.

- 1. Planned Residential Developments are permissible only in the R-12 PR zoning district. Planned Residential Development is an option provided to encourage a mix of housing options within a comprehensively Planned Development, allowing a density bonus in return for provision of substantial landscaping, screening and buffering.
- 2. Planned Residential Developments are permissible only on tracts of at least five contiguous acres.
- 3. A Planned Residential Development may be developed up to but not exceeding a density of 7,500 square feet per dwelling unit. However, at least 25 percent of the total number of dwelling units constructed must be single family residential dwellingsresidences (other than mobile homes); of the 25 percent, 60 percent of the number of units single family residences must be on lots of at least 12,000 square feet, and 40 percent must be on lots of at least 9,000 square feet. Setbacks standard to R-12 must be observed for these units.
- 4. The R-12 PR district also allows the construction of small detached patio home lots with the option to have zero lot line orientation as provided for in this ordinance. The maximum number of lots allowed under this option shall not exceed 25 percent of the total number of dwelling units constructed in an R-12 PR district.
- 5. Each patio or zero lot line dwelling unit in R-12 PR developments shall meet one of the following parking standards:
 - a. A minimum of four off-street parking spaces on each lot;
 - b. A minimum of three off-street parking spaces on each lot plus one

- parking space for each dwelling unit set aside in auxiliary off-street parking areas in locations approved by the permit issuing authority. Such parking areas shall be designed and constructed in accordance with all other applicable parking provisions of the land use ordinance.
- c. The permit issuing authorityBOA may approve an alternative parking design if it finds that the alternative achieves a parking standard of four off street parking spaces for each lot. setback along the entire development perimeter is required, except where 12,000 square foot lots abut similar development. Any required screening and buffering (see Article 7) shall be within this perimeter setback. Parking and access drives may be permitted within the ten feet farthest from the development perimeter, provided any required buffer is not intruded upon.
- 6. The screening requirements that would normally apply where a multifamily development adjoins a single family development shall not apply within the Planned Residential Development, but all screening requirements shall apply between the development and adjacent lots. Preservation of significant natural features shall be documented in the required permit application materials, along with landscaping appropriate to the site, uses and building locations. The provisions for recreation and open space shall be met within the development tract.
- 7. A minimum separation between single-family and multifamily buildings of 60 feet is required. The building to building separation between multifamily buildings is specified in Article 6.
- 8. The minimum dimensional standards for the R-12 PR district are as follows:
 - a. **Lot size:** 7,500 square feet for overall project density.
 - b. **Lot width:** 70 feet for detached unit, 50 feet for patio unit or zero lot line.
 - c. **Front setback:** Patio or zero lot line 15 feet or 20 feet with garage (other units must meet setbacks according to lot size).

Side setback: Patio or zero lot line aggregate of 15 feet minimum seven feet.

Corner side setback: Patio or zero lot line is 15 feet or 20 feet with garage.

Rear setback: Patio or zero lot line is 20 feet.

(Ord. No. 3396, § 3, 4-3-06; Ord. No. 3523, § 2, 8-4-08; Ord. No. 3558, § 2, 7-7-09)

4.15. Timber Drive East Overlay District.

- A. **Purpose and intent.** The Town Council finds that vehicular and pedestrian mobility should be maximized along the Timber Drive East Corridor. The Council believes that Timber Drive East Extension is a place where residential neighborhoods should be preserved and quality commercial uses should be located only in areas recommended by the comprehensive growth plan, which together results in a pleasing and harmonious environment of trees, natural and landscaped areas, and building development. Therefore, the Council adopts the Timber Drive East Overlay District as a means to direct commercial development at recommended core areas along Timber Drive consistent with the standards established herein in order to protect the general appearance of the Timber Drive East Corridor, while sustaining the livability of the surrounding residential neighborhoods and the natural beauty of the area.
- B. **Overlay zone.** The Timber Drive East Overlay District is an overlay zone. The land use regulations applicable to the underlying zone remain in full force and effect except where superseded herein. Where there is a provision not expressed in the underlying zone, or where a provision hereof is in conflict with the underlying zone

- or other requirement, the stricter provision shall be controlling.
- C. **Location.** The Timber Drive East Overlay District shall apply to the segment of Timber Drive from N.C. 50 to White Oak Road and shall include all of the property with frontage on Timber Drive from N.C. 50 to White Oak Road as defined by the Official Timber Drive East Overlay Map. The Town of Garner Official Zoning Map shall be amended to clearly indicate the boundaries of the adopted Timber Drive East Overlay District. In cases where any portion of a building or parking area falls within the boundaries of the overlay district, these provisions shall apply to all of the building(s) and parking areas.
- D. Conditional zoning districts authorized.
 - 1. The Town Council may establish conditional zoning districts upon request by or on behalf of the property owner as provided herein only for properties located within the Timber Drive East Overlay District.
 - 2. Within any such conditional zoning district, all of the uses that are permissible shall require a conditional use permit site plan or subdivision plan where individualized development conditions are imposed. In lieu of setting forth all of the regulations applicable to such conditional zoning districts, the ordinance establishing it may incorporate by reference all of the regulations applicable to a corresponding general use district except to the extent that the ordinance cannot provide for less stringent requirements than those of the referenced general use district. Any conditional zoning district established under this section shall be designated by adding "C" to the general use district incorporated by reference and by adding a numerical subscript to indicate the order in which such districts were created. These designations shall be applied to the official zoning map as in the case for other amendments.
 - 3. At the option of the applicant, the site or subdivision plan along with individualized conditions may be proposed in an application for a conditional use permit filed in tandem with a conditional use district rezoning application or it may filed at a later date. When an application for a conditional district is filed with a conditional use permit for site plan or subdivision application, such applications shall follow the approval procedures outlined under Article 3 of the Unified Development Ordinance (the terms CUP and SUP being synonymous for the purpose of this article.)
 - 4. When an application for a conditional district is filed without a conditional use permit site plan or subdivision application, the applicant is expected to impose such general conditions as are appropriate to effectuate the design standards set forth for the Timber Drive East Overlay District or other conditions deemed appropriate. When an application for a conditional district is filed without a conditional use permit site plan or subdivision application, such application shall follow the approval procedures outlined under Article 3 of the Unified Development Ordinance.
- E. **Permissible and Prohibited uses.** Unless otherwise restricted below, all uses allowed by the underlying zoning district are permissible in the Timber Drive East Overlay District provided all requirements and permits as required by this UDO are satisfied.
 - 1. **Restricted uses.** The following uses are permissible in the Timber Drive East Overlay District provided the use complies with special standards listed below.
 - a. Temporary school classroom units are permissible provided they are screened from all public street views. Any landscaping required to achieve this standard shall be installed at an initial height of six feet unless otherwise approved by the permit issuing authority.
 - b. Open storage and operations are restricted to only those activities associated with a garden center use operated in conjunction with a UDO 4:41

- home improvement center or a large retail store provided the location of outside storage is 100 percent screened from public street views as determined by the Planning Department. The amount of outside storage areas is limited to 25 percent of the gross floor area of principal use served.
- c. Fast food restaurants with drive-in window operations are permissible only when such drive-in window service area(s) are not visible from Timber Drive street views unless otherwise approved by the permit issuing authority.
- d. Convenience store or gas sales operations that meet the following design criteria:
 - (1) Operation limited to between 5:00 a.m. and 11:00 p.m.;
 - (2) The number of pump dispensing units shall be limited to a maximum of four units with no more than eight fueling positions;
 - (3) Principal building shall have a pitched roof with shingle roof material unless otherwise approved by the permit issuing authority;
 - (4) Canopy structure(s) shall be detached unless otherwise approved by the permit issuing authority;
 - (5) Canopy structures shall have a roof style and be constructed of a building material to match the principal building and shall not exceed the height of the principal building, but in no case shall the canopy height exceed 20 feet (large canopy superstructures are prohibited);
 - (6) Site lighting shall be designed to have a zero foot-candle measurement at property lines adjoining residential uses and shall be designed in a manner that is acceptable to the permit issuing authority;
 - (7) Canopy/gas island operational areas shall be screened from adjoining residential uses to provide a 100 percent visual screen throughout the year to a minimum height of eight feet using any combination of landscaping, earthen berms or fencing as approved by the permit issuing authority; and
 - (8) Canopy/gas island operational vehicular areas shall be screened from all public streets to a minimum height of three feet in a manner approved by the permit issuing authority.
- e. Gas sales operations, which may include a small kiosk or enclosed structure not exceeding 300 square feet in size that is not designed for walk-in traffic may be allowed in the Timber Drive East Overlay District if the permit issuing authority concludes all of provided that the requirements listed in Subsection d. above have been satisfied with the exception of Subsection d.(2), and that the following requirements have been met.
 - (1) The site does not front directly on Timber Drive and the building/canopy is located a minimum of 200 feet from Timber Drive.
 - (2) Up to a total of six gas dispensing units with no more than a total of 12 fueling positions allowed.
 - (3) The permit issuing authority concludes the overall appearance and design of the building and/or canopy, including site landscaping, is consistent with surrounding development in terms of scale, building materials and colors.
- f. Hotel and motels are allowed uses provided such uses are not UDO 4:42

- located closer than 300 feet to the boundary line of a single-family residential zoning district.
- g. Limited vehicle services are permitted/allowed provided the following design criteria are met:
 - (1) Limited vehicle service centers are permissible on parcels located within the Timber Drive East Overlay District that directly front along U.S. 70 or N.C. 50 only;
 - (2) All service bay(s) associated with uses shall be oriented so as not to directly face U.S. 70, N.C. 50, or an adjoining residential use:
 - (3) All service bays shall have 100 percent screen to a minimum full height of two and one-half feet at time of plant installation, and shall be maintained at a minimum height of three and one-half feet or to a greater height if required by the permit issuing authority; and
 - (4) A 100 percent screen to a minimum height of eight feet shall be required where the property directly adjoins a residential use.
- 2. **Prohibited uses.** The following uses are prohibited in the Timber Drive East Overlay District:
 - a. Sales and rental of goods, merchandise and equipment with storage operations and display of goods outside a fully enclosed building.
 - b. Office, clerical, research and services not primarily related to goods or merchandise where operations are conducted outside a fully enclosed building.
 - c. Manufacturing, processing, creating, repairing, renovation, painting, cleaning, assembling of goods, merchandise and equipment.
 - d. Pool halls.
 - e. Golf driving ranges (not accessory to golf courses), miniature golf courses, skateboard parks, water slides and similar uses.
 - f. Drive-in movie theaters.
 - g. Bars, nightclubs, ABC permitted private clubs.
 - h. Adults cabarets and establishments.
 - i. Vehicle sales or rentals.
 - j. Auto service stations.
 - k. General vehicle repair.
 - I. Vehicle towing and/or storage.
 - m. Car wash.
 - n. Storage and parking.
 - o. Scrap materials, salvage yards, junkyards, and automobile graveyards.
 - p. Service and enterprises related to animals with outside facilities for keeping animals.
 - q. Mining or quarrying operations; including on-site sales of products; coal or aggregate sales and/or storage; and concrete mixing plants.
 - r. Reclamation landfills.
 - s. Towers and antennas greater than 35 feet tall.
 - t. Open air markets.
 - u. Bus stations.
 - v. Taxi base operations.
 - w. Commercial greenhouse operations.
 - x. Recyclable material collection centers.

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- y. Flex space.
- z. Outdoor entertainment facility.
- aa. Jail/detention facility.
- bb. Self-storage facility.
- cc. Solar farms.

F. Land disturbing activities.

- All development plans submitted under this UDO shall show a construction limit line delineating protected buffer areas and any tree save areas intended for the property. Protective orange fencing surrounding all protective buffer areas, plus ten feet, and around tree save areas at the drip line shall be installed prior to construction. Any cutting or clearance within an approved protected buffer or tree save area shall be subject to a fine of \$5.00 per square yard of area in the protected buffer or tree save area that has been prematurely denuded.
- 2. No minor clearance of the existing vegetation within an approved protected buffer area or tree save area to be retained on the property shall be allowed until after construction on the parcel is completed and upon approval by the Planning Department.
- Logging or timbering activities on properties within the corridor are strongly encouraged to be limited to the interior portions of the lot exclusive of required buffer areas unless specifically approved by the Town of Garner, according to the general requirements of the UDO.
- 4. Land development activities such as, but not limited to, site grading, buildings, parking and vehicular areas, shall be excluded from the perimeter area of lots in order to protect existing trees and vegetation in required buffer areas unless otherwise approved by the permit issuing authority if allowed under the general provisions of the UDO.
- 5. Any grading or clearing (including removal of stumps) on land within the overlay district, not part of a development proposal, requires site plan approval by the Town of Garner prior to any such activity on the site. All such activities shall be consistent with the standards of this UDO.
- G. **Street access.** The existing access location standards set forth in Article 8 of the UDO shall govern driveway locations on Timber Drive as well as North Carolina Department of Transportation requirements. The permit issuing authority may allow deviations from these standards if it concludes, based upon a traffic impact study submitted by a professional traffic engineer, the requested deviations do not pose any traffic safety impacts to the public and that such deviations have been recommended by the Town Engineer and the North Carolina Department of Transportation.
- H. **Design standards.** The following design standards shall apply to all new developments within the Timber Drive Overlay District:
 - 1. **Building height.** The maximum building height for a development located in the Timber Drive East Overlay District is 35 feet when it directly adjoins residentially developed property, unless the building setback from all property lines increases one foot for every foot the building exceeds 35 feet in height. For all other locations on the corridor, the applicable building height limits are controlled by the existing requirements of Article 6.
 - 2. **Building setback from Timber Drive right-of-way.** Building setback shall be 35 feet from the Timber Drive right-of-way line, unless the permit issuing authority approves the option to allow a build-to line of 20 feet withis permitted when no vehicle surface areas are located in front of the building. For all other building yard setbacks, the applicable underlying zoning standards shall apply.
 - 3. **Building design guidelines.** All shopping center developments, business

or office complexes shall provide design guidelines consistent with the following standards which must be approved by the Town of Garner as part of the overall development plan submittal. An individual nonresidential building not part of a larger shopping center or business or office complex shall be subject to the following provisions:

- No metal or vinyl siding on nonresidential buildings shall be permitted;
- Seventy-five percent of the primary building materials shall consist of brick or decorative/scored concrete masonry units in styles and colors approved by the Town of Garner. Such building materials shall be applied on all building facades visible from Timber Drive;
- c. All dumpster enclosures and accessory/storage buildings for new development shall be of materials and colors that match the principal building served and shall be sited on the property to minimize views from all public streets.
- d. All building awnings used must be appropriately designed as part of the building's architecture and unified with the building's colors and style. Such awnings shall not be internally illuminated unless specifically approved by the permit issuing authority;
- e. Buildings shall be limited to a maximum of three types of materials and colors. If a building is part of a shopping center, business or office complex, the materials and colors used must be consistent with the approved design guidelines for the larger development;
- f. Design guidelines required by this UDO shall substantially meet the applicable design recommendations of the comprehensive growth plan in a manner acceptable to the permit issuing authority and shall include provisions that address building height, scale and setback distances, unifying site elements such as building materials and colors, landscaping, site lighting elements, and-pedestrian-circulation-systems-and-other-elements-deemed appropriate-by-the-permit-issuing-authority-for-the-particular-location-on-Timber-Drive; and
- g. Chain link fences in commercial zoning districts shall have vinyl covering or some other similar material in a color that is compatible with the principal building materials and colors unless otherwise approved by the permit issuing authority.

I. Vegetation and landscaping standards.

General street buffer requirements.

- a. An undisturbed street buffer along Timber Drive shall be required unless otherwise approved by the permit issuing authority. Minor underbrush clearing is permissible only by obtaining preapproval from the Planning Department. Such approval may not be unreasonably withheld without just cause.
- b. The street buffer shall extend 50 feet along corner side streets and 40 feet along all entrances to new developments.
- c. The use of native or locally adaptable species is required unless alternative plantings are approved by the permit issuing authority.
- d. Construction limit lines shall be shown on all site development plans. Approved undisturbed areas shall be protected on the ground with orange fencing and shall be installed prior to the issuance of a building permit. Such fencing shall be maintained during the entire time of construction.
- e. The suitability of existing vegetation to meet the planting requirements for a required street buffer must be approved by the

Planning Department. Otherwise, the applicant shall be required to provide a new landscape planting plan which meets the standards of this UDO as well all other applicable requirements of Article 7. Such plans must be approved by the Town of Garner Planning Department and the permit issuing authority.

- 2. **Residential street buffer.** Residential subdivisions and unsubdivided developments with frontage along the right-of-way of Timber Drive shall maintain a 25-foot undisturbed buffer. No fencing shall be allowed within the 25-foot buffer area. Fences shall not be allowed along property frontages with Timber Drive unless they are of uniform height and design according to plans that have been approved by the permitting authority. Required landscape planting within the residential street buffer shall consist of one street tree (ten feet tall with a two-inch caliper at installation) for every 40 feet of street frontage, with a combination of vegetation and/or earthen berms to achieve a 100 percent screen to a height of four feet.
- 3. Nonresidential street buffer.
 - Undisturbed street buffer. A 20-foot undisturbed street buffer along a. Timber Drive shall be required. Minor underbrush clearing of an undisturbed street buffer is permissible only with preapproval from the Planning Department. Where existing trees and vegetation are retained that qualify according to the terms of this UDO regarding types, sizes, locations, and are healthy species as determined by the Planning Department, additional landscaping may not be required. In cases where additional planting is required when existing vegetation is not present in the street buffer area, a street buffer planting plan must be approved by the Town of Garner. One street tree shall be provided for every 40 feet of frontage. Such tree shall be a minimum of 12 feet tall with a two and one-half-inch caliper at installation. All vehicular surface areas visible from Timber Drive must provide additional landscape screening to achieve a 100 percent screen of the vehicular surface area to a minimum height of three feet at installation.
 - b. Street buffer for 20-foot build-to-line option. Where the build-to-line option is approved by the permit issuing authority and there is no vehicular surface area between the building and the right-of-way of Timber Drive, a 20-foot street buffer with only a lawn area and one street tree (12 feet tall with a two and one-half-inch caliper at installation) for every 40 feet of frontage is permissible. Under this option, vehicular surface areas shall be located in the rear of the building unless otherwise approved by the permit issuing authority.
- J. **Site lighting.** The provisions of Article 7, Special standards in the Timber Drive Overlay District, shall apply to properties located in the Timber Drive East Overlay District.
- K. **Signage.** The provisions of Article 7 regarding signage requirements for Timber Drive shall apply to property located in the Timber Drive East Overlay District.

(Ord. No. 3497, § 1, 12-18-07; Ord. No. 3558, § 2, 7-7-09; Ord. No. 3780, § 4, 7-7-15)

4.16. Garner Road Overlay District.

A. **Purpose and intent.** The Town Council finds that Garner Road is an important roadway corridor through the historic portion of the Town of Garner. It was the first paved road in the state and once served as a main travel route connecting central North Carolina to the coast. As such, this roadway corridor played a very important role in the early development of Garner. Presently commercial areas along this corridor are characterized by large signs, unscreeried surface parking areas with little or no landscaping and significant amounts of

- outdoor storage. The Council believes it is important for the community to improve these conditions in order for Garner Road to function efficiently as a transportation facility, provide opportunities for new business locations and promote a strong commitment to quality community appearance.
- B. **Overlay zone.** The Garner Road Overlay District is an overlay zone. The land use regulations applicable to the underlying zone remain in full force and effect except where superseded herein. Where there is a provision not expressed in the underlying zone, or where a provision hereof is in conflict with the underlying zone or other requirement, the stricter provision shall be controlling.
- C. Location. The Garner Road Overlay District shall apply to the segment of Garner Road located generally from Northview Street east to the limits of the Town's jurisdiction near the intersection of Garner Road and Auburn-Knightdale Road as illustrated on the attached map which is herein incorporated as part of this ordinance. The Town of Garner Official Zoning Map shall be amended to clearly indicate the boundaries of the adopted Garner Road Overlay District. In cases where any portion of a building or parking area falls within the boundaries of the overlay district, these provisions shall apply to all of the building(s) and parking areas.
- D. **Permissible and prohibited uses.** Unless otherwise restricted below, all uses allowed by the underlying zoning district are permissible in the Garner Road Overlay District provided all requirements and permits as required by this UDO are satisfied.
 - 1. Prohibited Uses.

The following uses are prohibited in the Overlay District.

- a. Drive-in movie theaters;
- b. Adult cabarets and establishments;
- c. Outside Storage of Goods not related to Sale or Use on Premises;
- d. Junkyards, automobile graveyards;
- e. Commercial Greenhouse Operations; and
- f. Solar farms.
- 2. **Prohibited uses adjacent to or within 150 feet of existing residential uses.** The following uses are prohibited adjacent to or within 150 feet of an existing residential use:
 - a. Pool halls/bowLing alleys only; and
 - b. Bars/night cLubs/ABC-permitted private clubs...
- 3. **Restricted uses.** The following uses are permissible in the Garner Road Overlay District provided the use complies with special standards listed below:
 - a. **Motor vehicle sale lots.** All vehicle display areas with frontage along Garner Road shall be screened to a minimum height of 2½ feet. Such screening height must be achieved within 1 year.
 - b. **Automobile service centers.** All service bay door areas shall be oriented so as not to directly face Garner Road. All service bay doors areas shall have a 100 percent screen to a minimum height of 3 ½ feet if such areas are visible from public street views. Such screening height must be achieved within 1 year.
 - c. Automobile repair and body shops. All service bay areas shall be located at the rear of the building or be oriented in such a manner so as not to be directly visible from Garner Road as approved by the permit issuing authority. All overnight vehicle storage areas shall be located in the rear of the building. Such storage areas shall be 100 percent screened from public street rights-of-way to a minimum height of 6 feet by the use of fencing, landscaping, berms, or a combination thereof as approved by the permit issuing authority.
 - d. **Car washes.** Car washes are permissible, provided the buildings are oriented in such a manner that the wash bays do not directly

face Garner Road. If such orientation is not reasonably practical as determined by the permit-issuing appropriate screening of the building is provided in a manner and location approved by the permit issuing authority

- 4. **Nonconforming uses.** The provisions of Article 9 regarding nonconformities shall apply properties located in the Garner Road Overlay District.
- 5. **Street and driveway access.** The existing access location standards set forth in Section 8.2 of the UDO shall govern driveway locations on Garner Road as well as North Carolina Department of Transportation requirements. The permit issuing authority may allow deviations Deviations from these standards if it concludes may be allowed via Variance, based upon a Traffic Impact Study submitted by a professional traffic engineer, the requested deviations do not pose any traffic safety impacts to the public and that such deviations have been recommended by the Town Engineer and the North Carolina Department of Transportation.
- 6. **Site lighting.** The provisions of Article 7 shall apply to properties Located in the Garner Road Overlay District.
- 7. **Signage.** The provisions of Article 7 shall apply to property located in the Garner Road Overlay District.
- 8. **Nonconforming sign requirements.** Existing non-conforming signs located in the Garner Road Overlay District as of the date of the adoption of this ordinance shall be required to come into compliance when a change in business operations occurs or a change in use occurs.
- 9. **Building design standards.** All retail or office complexes or commercial subdivisions, as defined in this UDO, shall be required to obtain Town approval of Building Design Guidelines that are consistent with the following standards. An individual nonresidential building, not part of a Larger retail center, office complex, or commercial subdivision, shall also be subject to these provisions. All new development must comply with the following standards:
 - a. The use of pre-fabricated metal buildings shall not be permitted unless all building facades visible from street views are treated with brick, decorative/scored concrete masonry units (CMU). Exterior insulated finishing systems (EIFS), or other_similar_materials in styles and colors approved by the permit issuing authority may be used only as minor accents (less than 25% of a visible building facade).
 - b. Design guidelines shall be required for all shopping centers, business or offices complexes and commercial subdivisions located within the overlay district. Such guidelines must be included as part of the initial overall development plan submittal. All development that is subject to Design Guidelines approved by the Town must be constructed in accordance with the applicable standards for that specific development.
 - c. All design guidelines shall include, but not be limited to, provisions that address building height, mass and scale, setback distances and unifying site elements such as building materials and colors, Landscaping, site Lighting elements, <u>and</u> pedestrian circulation systems and other elements deemed appropriate by the permit issuing authority for the particular location on Garner Road.
 - d. Vehicular parking surface areas with direct frontage on Garner Road shall have curb and gutter and be paved with a permanent surface consisting of a minimum six inches of base stone and two

inches of 1-2 asphalt from the edge of the front vehicular/parking surface area to the front building line. An equivalent permanent surface material may be used as an alternative if approved by the permit issuing authority. Truck Loading and/or vehicular service areas shall be oriented on the property so as to be out of public street views unless approved by the permit issuing authority consistent with the requirements herein.

10. **Requirements for existing uses.** All existing nonresidential uses of property with direct frontage on Garner Road shall comply with the following requirements by <u>December 31, 2010</u>:

a. Parking lot landscape planting for existing uses.

- i. All affected properties shall comply with the street tree requirements of the UDO and screen all outside display/storage areas or vehicular surface areas directly fronting along Garner Road to a minimum height of 2'/2 feet at installation and planted five feet on center at installation. All landscape areas shall be edged with curb and gutter construction in a manner and location approved by the Town ofGarner.
- iii. Each property owner or designee shall be responsible for obtaining landscape plan approval from the Planning Department which complies with these standards and install the planting material prior to the December 31, 2010 deadline date
- iv. In cases where the existing property does not have sufficient land area available to accommodate the required landscaping on site without severely impacting business operations, the Planning Department may allow deviations from these standards provided the following is accomplished:
 - An appropriate combination of street trees and shrubs is provided in Locations that effectively improve the appearance of the property and special highway corridor as determined by the Planning Department (the use of nw area is permissible with an NC DOT encroachment agreement; maintenance by property owner shall be required).
 - A maximum deviation of up to 50 percent of required Landscaping may be authorized by the Planning Department if it finds there is not sufficient space available on private property and/or public right-of-way areas (merely having to relocate storage areas when sufficient space elsewhere on site is available does not qualify for this type of relief).
 - The decision of the Planning Department may be appealed to the Planning Commission for review and recommendation with the final decision by the Board of Aldermen

b. Existing Businesses with outdoor storage.

i. All outdoor storage of unlicensed vehicles, equipment or other materials as identified by the town of Garner Located between the front of the building and the right-of-way of Garner Road shall be removed by December 31, 2010. This restriction includes the prohibition of overnight storage of vehicles in the above defined area that are associated with automobile repair shops. The provision is not intended to prohibit or restrict overnight parking of licensed commercial vehicles associated with the conduct of the business.

- ii. All outdoor storage of items described above shall be allowed only if such storage is located in an area behind the front building line of a building with 100% screening is provided up to a height of 6 feet from all street views in a manner acceptable to the Town.
- iii. Each property owner or designee shall be responsible for obtaining plan approval from the Planning Department which complies with these standards and install the required improvements prior to the December 31, 2010 deadline.
- iv. Some minor deviation of the standards identified (b) (i) above may be authorized by the Planning Department if it finds it is in the public interest to grant some minor relief from these requirements.
- v. The decision of the Planning Department may be appealed to the Planning Commission for review and recommendation with the final decision by the Town Council.

(Ord. No. 3528, § 1, 10-21-08; Ord. No. 3558, §§ 2, 3, 7-7-09; Ord. No. 3780, § 5, 7-7-15)

Editor's note: The map referred to in subsection C. is not set out herein but is on file and available for inspection in the offices of the Town.

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5.1. Use tables.

- A. **Types of use.** All of the use categories listed in the use table are defined and described in Section 5.2 immediately following the use table.
 - 1. **Uses permitted by right.** A "P" indicates that a use is allowed by right in the respective district. Such uses are subject to all other applicable regulations of this UDO.
 - 2. **Permitted uses subject to supplemental standards.** A "P*" indicates a use that will be permitted, provided that the use meets an additional list of additional standards contained in Section 5.3, Specific use standards. Such uses are subject to all other applicable regulations of this UDO.
 - 3. **Special uses.** An "S" indicates that a use is allowed only if reviewed and approved as a special use permit in accordance with Section 3.14. Special uses are subject to all other applicable regulations of this UDO.
 - 4. Conditional uses. A "CZ" indicates that a use may only be established through a Conditional Zoning approval. The term conditional uses applies only to those uses permitted as part of a conditional zoning conditional use zoning district adopted in accordance with Section 3.13Article 3 or for existing, legally-established and operated, conditional zoning districts established prior to the adoption of the UDO.
- B. **Uses not allowed.** A blank cell in the use table indicates that a use or use category is not allowed in the respective district.

C. **Uses not listed.** The Planning Director shall determine whether or not an unlisted use is part of an existing use category defined in or is substantially similar to an already defined use, using the criteria in Section 5.2, Use categories.

	ancady dem		ed use, using the criteria in Section 5.2, Use categories. RESIDENTIAL DISTRICTS NONRESIDENTIAL DISTRICTS															
USE	RESI	IDENTIA		NON	NONRESIDENTIAL DISTRICTS													
P = Permitted by ri	ght	P* =	P* = Permitted subject to standards S = Special use permit required															
Use Category	Specific Use	R- 40	R-20	R-15	R-12	R-9	RMH	MF-1	MF-2	NO	NC	СВО	OI	CR	SB	I-1	I-2	Notes
RESIDENTIAL				-	-						-							
Household Living (see 5.2D.1)	Single-Family Detached	P*	P*	P*	P*	P*	P*			P*								6.1 & 6.8
	Residential Cluster	P*	P*	P*	P*	P*		P*	P*									6.3
	Two-Family Dwelling							P*	P*									6.2
	Townhouse							P*	P*		P*	P*	P*	P*				6.5
	Condominium							P*	P*		P*	P*	P*	P*				6.5
	Multifamily (triplex and higher, including Apartment)							P*	P*									6.2
	Upper-Story Residential									P*	P*	P*		Р				5.3A.5
USE		RESIDENTIAL DISTRICTS NONRESIDENTIAL DISTRICTS																
P = Permitted by ri	P = Permitted by right P* = Permitted subject to standards S = Special use permit required																	
Use Category	Specific Use	R- 40	R-20	R-15	R-12	R-9	RMH	MF-1	MF-2	NO	NC	СВД	OI	CR	SB	I-1	I-2	Notes
	Manufactured Home (Class A Unit Only)	P*																6.7.B

										Ar	ticle	5. L	Jse	Re	gulat	ions	3	
	Manufactured Home Park or Subdivision						P*											6.6
	Single-Family Residential Subdivision	P*	P*	P*	P*	P*												
	Modular Home	P*	P*	P*	P*	P*	P*			P*								6.8
	Security or Caretaker's Quarters														Р	Р	Р	
	Family Care Home	Р	P*	P*	P*	P*		P*	P*	P*								5.3A.1
Group Living (see 5.2D.2)	Group Care Home	P*	P*	P*	P*	P*		P*	P*	P*								5.3A.1
	Intermediate Care Home	P*	P*	P*	P*	P*		P*	P*	P*								5.3A.1
PUBLIC, CIVIC A	ND INSTITUTIONAL																	
	Community Center	<u>CZ</u> S	<u>CZ</u> S	<u>CZ</u> S	<u>CZ</u> S	CZ S	<u>CZ</u> S	<u>CZ</u> S	<u>CZ</u> S		CIZIS	CZ S	CIZIS	CZ S	<u>CZ</u> S			
Community	Library, Museum, Art Gallery, Art Center										Р	Р	Р	Р	Р			
Service (see 5.2E.1)	Other Community Service							<u>CZ</u> \$	<u>CZ</u> S		\$ IN IO	CZ S	CINIO	CZ S	<u>CZ</u> S			
	Civil, Service Fraternal Clubs, Lodges and Similar Uses	<u>CZ</u> S									CIZIS	CZ S		CZ S	<u>CZ</u> S			
	Adult Day Care									P*	P*		P*	P*	P*			5.3B.3
Day Care	Child Day Care (up to 3 as home occupation)	P*	P*	P*	P*	P*	P*	P*	P*	P*								5.3B.3
Day Care (see 5.2E.2)	Family Child Day Care (up to 8 in-home)	P*	P*	P*	P*	P*	P*											5.3B.3
	Day Care Center									P*	P*		P*	P*	P*			5.3B.3
Educational Facilities and Services (see 5.2E.3)	Business School, College or University Satellite in Single Building										P*	P*	Р	Р	Р			5.3B.1
USE		RESIDENTIAL DISTRICTS NONRESIDENTIAL DISTRICTS																
P = Permitted by	right	P* =	Permitte	ed subj	ect to s	standa	rds	;	S = Spe	ecial	use p	ern	nit r	equi	red			
Use Category	Specific Use	R- 40	R-20	R-15	R-12	R-9	RMH	MF-1	MF-2	NO	NC	C B D	OI	CR	SB	I-1	I-2	Notes
	College / University												Р	Р	Р			
	School, Public or Private	<u>CZ</u> S	<u>CZ</u> S	<u>CZ</u> S	<u>CZ</u> S	<u>CZ</u> S		CZ S	<u>CZ</u> \$				CIZIS					5.3B.7
	Trade/Vocational										CZ \$	CZ S		<u>C</u> <u>Z</u> S	<u>CZ</u> S	CZ S	<u>C</u> <u>Z</u> S	5.3B.9
	Music / Dance / Art Instruction										Р	Р	Р	Р	Р			

	•					ı					licic	0. (730	176	gulat	IOHS	,	
Funeral Home and Crematorium										Р		Р	Р	Р	Р			5.3F
	Ambulance Service, Rescue Squad, Police or Fire Station	<u>CZ</u> S	<u>CZ</u> S	<u>CZ</u> S	<u>CZ</u> S	<u>CZ</u> S	<u>CZ</u> S	<u>CZ</u> S	<u>CZ</u> S	CZ S	CZ S	CZ S	CINIO	Р	Р	Р	Р	
Government Facilities (see 5.2E.4)	Government, Utility Facility with Outdoor Storage														<u>CZ</u> S		<u>C</u> <u>Z</u> S	
(566 3.26.4)	Government Office										CZ S	CZ S	CINIS	<u>C</u> <u>Z</u> \$	<u>CZ</u> S			
	Prison, Jail, Detention Facility															S	S	
	Continuing Care, Retirement Facility							<u>CZ</u> S	<u>CZ</u> \$				CINIS					5.3B.10
	Hospice							Р	Р				Р	Р				
Health Care	Hospital											S	s	S				5.3B.11
(see 5.2E.5)	Ambulatory Health & Emergency Care Facility												s	S				5.3B.11
	Medical Clinic											Р	Р	Р	Р			
	Mental Health Facility												Р	Р				
	Group Care Facility												Р	Р				
Institutions	Handicapped Institution												Р	Р				
(see 5.2E.6)	Intermediate Care Institution Nursing Care												Р	Р				
	Institution												Р	Р	Р			
USE		RESI	DENTIA	L DIST	RICTS					NOI	NRES	IDE	NTL	AL D	ISTR	ICTS	S	
P = Permitted by ri	ight	P* =	Permitte	ed subj	ect to s	standa	ards	;	S = Spe	ecial	use	oerm	nit r	equi	red			
Use Category	Specific Use	R- 40	R-20	R-15	R-12	R-9	RMH	MF-1	MF-2	NO	NC	СВО	OI	CR	SB	I-1	I-2	Notes
1	Cemetery	P*	P*	P*	P*	P*	P*	P*	P*	P*	P*	P*	P*	P*	P*			5.3B.2
Parks and Open Space (see 5.2E.7)	Public Park, Swimming Pool, Tennis Court, Golf Course	<u>CZ</u> \$	<u>CZ</u> \$	<u>CZ</u> S	<u>CZ</u> S	CZ S	<u>CZ</u> \$	<u>CZ</u> \$	<u>CZ</u> S	<u>C</u> <u>Z</u> S	C Z S	CZ S	CINIS	CZ \$	<u>CZ</u> S	CZ S	C ZS	
	Bus Passenger Terminal														S	CZ S	<u>C</u> <u>Z</u> S	
Daccondor	1															0.7		
Passenger Terminal (see 5.2E.8)	Taxicab or Limousine Operations or Facility														S	CZ S	Р	
Terminal	Limousine Operations or	P*	P*	P*	P*	P*	P*	P*	P*	P*	P*	P*	P*	P*	S P*	<u>C</u> (s)	P	5.3B.6

										Ar	ticle	5. l	Jse	Re	gulat	ions	3	
	Minor Utility, Elevated Water Storage Tank	P*	P*	P*	P*	P*	P*	P*	P*	P*	P*	P*	P*	P*	P*	P*	P*	5.3B4
Utilities (see 5.2E.10)	Solar Farms	S													S	S	S	5.3B.5
(300 0.22.10)	Telecommunication Facility	S												S	S	P*	P*	5.3B.8
	Other Major Utility	S													S	S	S	
COMMERCIAL, OF	FICE, RETAIL																	
	Bar, Nightclub, Tavern											CZ S		CZ S	<u>CZ</u> S	P*	P*	5.3C.2
	Golf Course or Country Club, Private	<u>CZ</u> S	<u>CZ</u> S	<u>CZ</u> S	<u>CZ</u> \$	CZ S	<u>CZ</u> \$	<u>CZ</u> \$	<u>CZ</u> S	C ZS	C Z S	CZ S	CIZIS	CZ S	<u>CZ</u> S			
Entertainment (see 5.2F.1)	Gym, Spa, Indoor Tennis Court or Pool, Private									P*	P*	Р	Р	Р	Р	Р	Р	5.3C.6
(566 5.27.1)	Horse Stables and Related Facilities	<u>CZ</u> S														Р	Р	
	Indoor Entertainment Facility													P*	P*	P*	P*	5.3C.6
	Electronic Gaming Centers													P*	P*	P*	P*	5.3C.17
USE		RESI	IDENTIA	L DIST	RICTS					NOI	NRES	IDE	NTI	AL D	ISTR	ICTS	S	
P = Permitted by r	ight	P* =	Permitte	ed subj	ect to s	tanda	ırds	:	S = Spe	ecial	use	oern	nit r	equi	red			
Use Category	Specific Use	R- 40	R-20	R-15	R-12	R-9	RMH	MF-1	MF-2	NO	NC	C B D	OI	CR	SB	I-1	I-2	Notes
	Outdoor Athletic or Entertainment Facility, Private											CZ S			<u>CZ</u> S	CZ S		
	Sexually Oriented Business														S			5.3C.10
	Theater											CZ S		Р	Р			
	Theater, Drive-In														S	S	s	
	Water Slide, Golf Driving Range, Miniature Golf, Batting Cage or Similar Use														<u>CZ</u> C	CZ G		
	Medical Office, Individual									Р	Р	Р	Р	Р	Р	Р	Р	
	Other Office									Р	Р	Р	Р	Р	Р	Р	Р	
I	I	S	S	S	S	S	<u>CZ</u> S	<u>CZ</u> S	<u>CZ</u> S	CZ S	<u>C</u> <u>Z</u> S	CZ S	CINIS	<u>C</u> <u>Z</u> S	<u>CZ</u> S			
Overnight	Bed and Breakfast									0	\$		S	_				
Overnight Accommodation (see 5.2F.3)	Extended Stay Facility										# 4		(A)		<u>CZ</u> S	CZ S	<u>C</u> <u>Z</u> S	5.3C.5

			•							Al	ucie							
Parking, Commercial (see 5.2F.4)												CZ S	CZ S	CZ S	CZ S	CZ S	CZ S	
	Restaurant, Drive-In or Outdoor Curb Service														Р	Р	Р	
	Restaurant, Indoor with Seating Only										P*	Р		Р	Р	Р	Р	5.3C.8
Restaurants (see 5.2F.5)	Restaurant with Seating and Drive-Through Window													Р	Р	Р	Р	
	Restaurant, Take- Out Only (Drive-Through or Walk Up)										P*	Р		Р	Р	Р	Р	5.3C.9
Retail Sales and	Convenience Store without Fuel Sales										P*	P*		Р	Р	Р	Р	5.3C.4
Service (see 5.2F.6)	Convenience Store with Fuel Sales													Р	Р	Р	Р	
	Open Air Market											CZ S			Р	Р	Р	
USE			!	RESID	ENTIA	L DIST	RICTS	; ;	1		NC		ESII	DEN.	TIAL	DIS	ΓRIC	TS
P = Permitted by r	ight	P* =	Permitte	ed subj	ect to s	standa	ırds		S = Spe	ecial	use	pern	nit r	equi	red			
Use Category	Specific Use	R- 40	R-20	R-15	R-12	R-9	RMH	MF-1	MF-2	NO	NC	C B D	OI	CR	SB	I-1	I-2	Notes
	Personal Service- Oriented Use (excludes commercial greenhouses or any use with outdoor operations)										P*	P*		P*	P*	Р	Р	
	Hair Salons Barbershops Beauty Shops									S	Р	Р	Р	Р	Р	Р	Р	
	Banks or Financial Institution									P*	P*	Р	Р	Р	Р	Р	Р	5.3C.1
	Repair Oriented Use (no outdoor operations)										P*	Р	P*	Р	Р	Р	Р	5.3C.7
	Sales Oriented Use (no outdoor operations)										Р	Р		Р	Р	Р	Р	
	Sales Oriented Use with Outdoor Operations														Р		Р	
	Veterinarian / Kennel, Indoor									P*	P*	P*	P*	Р	Р	Р	Р	5.3C.15
	Veterinarian /														P*			5.3C.16

										Ar	ticle	<u>5. (</u>	Jse	Re	guiai	ions	-	
Self-Service Storage (see 5.2F.7)															<u>CZ</u> S	Р	Р	
	Car Wash														P*	P*	P*	5.3C.3
	Vehicle General Repair														P*		Р	5.3C.11
Vehicle Sales and Service	Vehicle Sales, Rental														P*		Р	5.3C.12
(see 5.2F.8)	Vehicle Service, Limited													P*	P*	P*	Р	5.3C.13
	Vehicle Towing, Storage														P*		P*	5.3C.14
INDUSTRIAL AND	MANUFACTURING																	
Aviation Service (see 5.2G.1)																	S	
USE		RESI	DENTIA	L DIST	RICTS					NOI	NRES	IDE	NTI	AL D	ISTR	ICT	3	
P = Permitted by ri	ght	P* =	Permitte	ed subj	ect to s	tanda	ırds	:	S = Spe	ecial	use p		nit r	equi	red			
Use Category	Specific Use	R- 40	R-20	R-15	R-12	R-9	RMH	MF-1	MF-2	NO	NC	C B D	OI	CR	SB	I-1	I-2	Notes
	Flex Space														P*	P*	P*	5.3D.1
Light Industrial Service (see 5.2G.2)	Industrial Use, Indoor														P*	P*	Р	5.3D.2
	Industrial Use with Outdoor Operation														Р		Р	
Manufacturing and	Indoor or Outdoor																P*	5.3D.3
Production (see 5.2G.3)	Indoor Only											P*			P*	P*	P*	5.3D.3
Resource Extraction (see 5.2G.4)																	Ø	
Warehouse and Freight Movement	Storage (including Outdoor)														P*		P*	5.3D.6
(see 5.2G.5)	Truck Terminal																Р	
	Recycling Collection (Outside)																P*	5.3D.4
Waste Related	Recyclable Materials Collection Center														P*		P*	5.3D.5
Service (see 5.2G.6)	Junk and or Salvage Yard																s	
(230 0.23.0)	Sanitary Landfill																S	
	Other Waste Related Service																S	
Wholesale Sales (see 5.2G.7)															P*	P*	Р	5.3D.7
OTHER																		
	Agriculture or Silviculture	P*	P*															5.3.E.1
	Onvicultule																	į

(Ord. No. 3396, §§ 4, 7, 4-3-06; Ord. No. 3417, § 2, 7-5-06; Ord. No. 3423, § 1, 8-22-06; Ord. No. 3523, § 4, 8-4-08; Ord. No. 3579, § 1, 5-3-10; Ord. No. 3617; § 1, 4-4-11; Ord. No. 3656, § 1, 2-21-12; Ord. 3673, § 2, 10-1-12; Ord. No. 3749, § 1, 10-6-14; Ord. No. 3780, § 6, 7-7-15; Ord. No. 3781, § 1, 7-7-15; Ord. No.3801, § 6, 12-7-15; Ord. No. 3881, § 3, 9-5-17)

5.2. Use categories.

- A. **Basis for classification.** Use categories classify land uses and activities into use categories based on common functional, product or physical characteristics. Characteristics include the type and amount of activity, the type of customers or residents, how goods or services are sold or delivered and site conditions. The use categories provide a systematic basis for assigning present and future land uses into appropriate zoning districts.
- B. **Principal uses.** Principal uses are assigned to the category that most closely describes the nature of the principal use. The "characteristics" subsection of each use category describes the common characteristics of each principal use.
 - 1. The developments with multiple principal uses. When all principal uses of a development fall within one use category, the entire development is assigned to that use category. A development that contains a coffee shop, bookstore and bakery, for example, would be classified in the retail sales and service category because all of the development's principal uses are in that category. When the principal uses of a development fall within different use categories, each principal use is classified in the applicable category and each use is subject to all applicable regulations for that category. If a principal use is not listed for a given district, it may not be developed in that district, whether as part of a proposed mixed-use project or a stand-alone project.
 - Accessory uses. Accessory uses are allowed by-right in conjunction with a principal use unless otherwise stated in this UDO. Also, unless otherwise stated, accessory uses are subject to the same regulations as the principal use. Common accessory uses are listed as examples in the use category descriptions.
 - 3. **Use of examples.** The "examples" subsection of each use category lists common examples of uses included in the respective use category. The names of these sample uses are generic. They are based on common meanings and not on what a specific use may call itself. For example, a use that calls itself "wholesale warehouse" but that sells mostly to consumers, is included in the retail sales and service category rather than the wholesale sales category. This is because the actual activity on the site matches the description of the retail sales and service category.
- C. **Similar use interpretation criteria.** The following considerations shall be used in making similar use interpretations:
 - 1. The actual or projected characteristics of the activity in relationship to the stated characteristics of each use category;
 - 2. The relative amount of site area or floor space and equipment devoted to the activity;
 - 3. Relative amounts of sales from each activity;
 - The customer type for each activity;
 - 5. The relative number of employees in each activity;
 - 6. Hours of operation;
 - 7. Building and site arrangement;
 - 8. Vehicles used with the activity;

- 9. The relative number of vehicle trips generated by the use; and
- 10. How the use advertises itself.

D. Residential use categories.

1. Household living.

- a. **Characteristics.** Household living is characterized by the residential occupancy of a dwelling unit by a household. Tenancy is arranged on a month-to-month or longer basis.
- b. **Accessory uses.** Accessory uses commonly associated with household living are recreational activities, raising of pets, hobbies and parking of the occupants' vehicles. Home occupations are accessory uses that are subject to additional regulations set forth in Section 5.4.
- c. **Examples.** Uses include living in single-family, attached; single-family detached; condominiums; townhouses on separately platted or combined lots; mixed use dwellings; zero lot line dwelling; two-family dwellings; triplexes and multifamily dwellings; retirement center apartments; some continuing care facilities; manufactured housing, modular housing and other structures with self-contained dwelling units.
- d. **Exceptions.** Lodging in a dwelling unit or where units are rented on a less than monthly basis is classified in the overnight accommodations category.

2. Group living.

- a. **Characteristics.** Group living is characterized by the residential occupancy of a structure by a group of people who do not meet the definition of household living. The size of the group may be larger than the average size of a household. Tenancy is arranged on a monthly or longer basis. Uses where tenancy may be arranged for a shorter period are not considered residential. They are considered to be a form of transient lodging (see overnight accommodations and community service categories). Generally, group living structures have a common eating area for residents. The residents may receive care, training or treatment, as long as the care givers also reside at the site.
- b. **Accessory uses.** Accessory uses commonly associated with group living are recreational facilities, dining facilities and parking of vehicles for occupants and staff.
- c. **Examples.** Examples of group living include boarding house or rooming house; family care home; group care home; immediate care home; dormitories; and monasteries and convents.

d. Exceptions.

- Lodging where tenancy may be arranged for periods of less than 30 days is classified in the overnight accommodations category.
- (2) Lodging where the residents meet the definition of household and where tenancy is arranged on a month-to-month basis, or for a longer period is classified as household living.
- (3) Continuing care facilities where individual units meet the definition of a dwelling unit in Article 11, Definitions, are classified as household living.
- (4) Prisons, jails and other incarceration facilities are classified as government facilities.
- (5) Post-incarceration facilities are classified as institutions.

E. Public, civic and institutional use categories.

1. Community service.

- a. **Characteristics.** Community Services are uses of a public, nonprofit or charitable nature generally providing a local service to people of the community. Generally, they provide the service onsite or have employees at the site on a regular basis. The service is ongoing, not just for special events. Community centers or facilities that have membership provisions are open to the general public to join at any time, (for instance, any senior citizen could join a senior center). The use may provide special counseling, education, or training of a public, nonprofit or charitable nature.
- b. **Accessory uses.** Accessory uses may include offices; meeting areas; food preparation areas; parking, health and therapy areas and athletic facilities.
- c. **Examples.** Examples include libraries, museums, art galleries, art centers, senior centers; community centers, youth club facilities, social service facilities, civil, service, fraternal clubs, lodges and similar uses.

2. Day care.

- a. **Characteristics.** Day care uses provide care, protection and supervision for children or adults on a regular basis away from their primary residence for less than 24 hours per day.
- b. **Accessory uses.** Accessory uses include offices, recreation areas and parking.
- c. **Examples.** Examples include preschools, child care centers (outside home), nursery schools, latch-key programs and adult day care programs.
- d. Exceptions. Day care does not include public or private schools or facilities operated in connection with an employment use, shopping center, religious institution or other principal use, where children are cared for while parents or guardians are occupied on the premises or in the immediate vicinity.

3. Educational facilities.

- a. Characteristics. This category includes public and private schools at the primary, elementary, middle, junior high or high school level that provide state-mandated basic education. This category also includes colleges and other institutions of higher learning that offer courses of general or specialized study leading to a degree. Colleges tend to be in campus-like settings or on multiple blocks. This category also includes instruction in the fine arts such as music, dance, art etc.
- b. **Accessory uses.** Accessory Uses at schools include play areas, cafeterias, recreational and sport facilities, auditoriums and before-or after-school day care. Accessory Uses at colleges include offices, housing for students, food service, laboratories, health and sports facilities, theaters, meeting areas, parking, maintenance facilities and support commercial.
- c. **Examples.** Examples include public, private and charter daytime schools; business, trade and vocational schools; universities; liberal arts colleges; community colleges; and instruction in music, dance, art and similar fine arts.
- d. **Exceptions.** Preschools are classified as Day Care uses.

4. Government facilities.

- a. **Characteristics.** Government facilities includes offices, storage, maintenance and other facilities for the operation of federal, state or local government.
- b. Accessory uses. Accessory uses include storage, maintenance

and fueling facilities, satellite offices and parking areas.

c. **Examples.** Examples include Town hall; public/community buildings; government offices; municipal service facilities; maintenance and utility facilities; fire stations, police stations and emergency medical and ambulance stations; prisons and jails; post offices and federal, state or local offices.

d. Exceptions.

- (1) Passenger terminals for airports and regional bus service are classified as passenger terminals.
- (2) State, county or city parks are classified as parks and open space.
- (3) Water and wastewater facilities, gas, electric and other infrastructure services, whether public or private, are classified as utilities.
- (4) Waste and recycling services are classified as waste related services.

5. Health care facilities.

- a. **Characteristics.** Health care facilities include uses providing medical or surgical care to patients and offering overnight care.
- Accessory uses. Accessory uses include out-patient clinics, offices, laboratories, teaching facilities, meeting areas, cafeterias, parking, maintenance facilities and housing facilities for staff or trainees.
- c. **Examples.** Examples include medical centers, hospices, continuing care facilities, mental health facilities, ambulatory health and emergency care facilities without overnight care, and hospitals.

d. Exceptions.

- (1) Uses that provide exclusive care and planned treatment or training for psychiatric, alcohol, or drug problems, where patients are residents of the program, are classified in the institutional category.
- (2) Medical clinics that provide care where patients are not kept overnight are classified as office.

6. Institutions.

- a. **Characteristics.** Institutions provide a variety of facilities including housing and care for the disabled, care and medical supervision at a lower level than a hospital in nursing care institutions for more than nine people and housing related to treatment programs.
- b. **Accessory uses.** Accessory uses include school facilities, meeting rooms, parking and staff residences (household living).
- c. **Examples.** Examples include; some group homes for the physically disabled, mentally retarded, or emotionally disturbed; nursing care institutions and some residential programs for drug and alcohol treatment.

d. Exceptions.

- (1) Continuing care facilities where individual units meet the definition of a dwelling unit in Article 11, Definitions, are classified as household living.
- (2) Continuing care facilities where individual units do not meet the definition of a dwelling unit are classified as health care.

7. Parks and open areas.

a. **Characteristics.** Parks and open areas are uses of land focusing on natural areas consisting mostly of vegetative landscaping or outdoor recreation, community gardens, or public squares. Lands

- tend to have few structures.
- b. **Accessory uses.** Accessory uses may include clubhouses, maintenance facilities, concessions, caretaker's quarters and parking.
- c. **Examples.** Examples include public parks; publicly-owned golf courses; cemeteries; public squares; plazas; public swimming pools; public tennis courts; recreational trails, botanical gardens and nature preserves.
- d. **Exceptions.** Privately-owned golf courses are classified as entertainment uses.

8. Passenger terminal.

- a. **Characteristics.** Passenger terminal includes facilities for the landing and takeoff of airplanes and helicopters, including loading and unloading areas. Aviation facilities may be improved or unimproved. Passenger terminal also includes passenger terminals for bus service and taxicab or limousine operations or facilities.
- b. **Accessory uses.** Accessory uses include freight handling areas, concessions, offices, parking and maintenance and fueling facilities.
- c. **Examples.** Examples include airports, bus passenger terminals, taxicab and limousine operations and facilities and helicopter landing facilities.

d. Exceptions.

- (1) Bus passenger stations for local service such as mass transit stops and park-and-ride facilities are classified as minor utilities.
- (2) Private helicopter landing facilities that are accessory to another use.

9. Religious institutions.

- a. **Characteristics.** Religious institutions primarily provide meeting areas for religious activities.
- b. **Accessory uses.** Accessory uses include Sunday school facilities, day care during services where parents are on the premises, parking, caretaker's housing and group living facilities such as convents.
- c. **Examples.** Examples include churches, temples, synagogues and mosques.

d. Exceptions.

- (1) Preschools are classified as day care uses.
- (2) Day care provided when parents are not on the premises is classified as day care.
- (3) Schools providing a K--12 curriculum similar to public schools are classified as schools.

10. Utilities.

- a. **Characteristics.** Major utilities are infrastructure services providing Town-wide service. Minor utilities are infrastructure services that need to be located in or near the area where the service is provided. Utility uses generally do not regularly have employees at the site. Services may be publicly or privately provided.
- b. **Accessory uses.** Accessory uses may include parking and control, monitoring, data or transmission equipment.

c. **Examples**.

(1) Examples of major utilities include water towers; radio and television broadcast towers; telecommunication towers; solar farms; water plants; wastewater plants; and electrical UDO 5:11 substations.

(2) Examples of minor utilities include water and sewage pump stations; stormwater retention and detention facilities; public transportation facilities and telephone exchanges.

d. **Exceptions**.

- (1) Maintenance yards and buildings, or other facilities with outdoor storage are classified as government.
- (2) Utility offices are classified as offices.

F. Commercial use categories.

1. Entertainment.

- a. **Characteristics.** Entertainment uses are generally commercial uses, varying in size, providing daily or regularly scheduled entertainment-oriented activities.
- b. **Accessory uses.** Accessory uses may include restaurants, bars, concessions, parking and maintenance facilities.
- c. **Examples.** Examples include athletic facilities; commercial amusements; private entertainment facilities; horse stables; privately-owned golf courses, golf driving ranges; miniature golf facilities; private country club; privately-owned tennis facilities; skateboard park; water slide; privately-owned active sports facilities such as ballfields and basketball courts; bar, night club and tavern; indoor entertainment activities such as bowling alleys, game arcades, pool halls, dance halls, indoor firing ranges, theaters; membership clubs.

d. **Exceptions**.

- (1) Banquet halls that are part of hotels or restaurants are accessory to those uses.
- (2) Publicly-owned golf courses are classified as parks and open areas.
- (3) Civic, service, fraternal clubs, lodges and similar uses are considered public, civil, and institutional use categories.

2. Office.

- a. **Characteristics.** Office uses are characterized by activities conducted in an office setting and generally focusing on business, government, professional, medical or financial services. No wholesale or external retail sales activity is included.
- b. **Accessory uses.** Accessory uses may include cafeterias, health facilities, parking, or other amenities primarily for the use of employees in the firm or building.
- c. **Examples.** Examples include professional services such as lawyers, accountants, engineers or architects; banks; financial institutions such as lenders or brokerage houses; insurance agents or real estate agents; administrative offices; data processing; sales offices; radio and television stations/studios; and individual medical and dental offices.

d. Exceptions.

- (1) Offices that are part of and located with a principal use in another category are considered accessory to the firm's primary activity. Headquarters offices, when in conjunction with or adjacent to a principal use in another category, are considered part of the other category.
- (2) Contractors and others who perform services off-site are included in the office category if equipment and materials are not stored outside and fabrication, services or similar

- work is not carried on at the site.
- (3) Medical and dental clinics and labs are classified as health care

3. Overnight accommodations.

- a. **Characteristics.** Dwelling units arranged for short term stays of less than 30 days for rent or lease.
- Accessory uses. Accessory uses may include pools and other recreational facilities, limited storage, food preparation and dining facilities, laundry facilities, meeting rooms, off-street parking and offices.
- c. **Examples.** Examples include bed and breakfast establishments; hotels, motels, inns, and extended stay facilities.

4. Parking, commercial.

- a. **Characteristics.** Commercial parking facilities provide parking that is not accessory to a specific use. A fee may or may not be charged. A facility that provides both accessory parking for a specific use and regular fee parking for people not connected to the use is also classified as a commercial parking facility.
- b. **Accessory uses.** Small structures intended to shield parking attendants from the weather.
- c. **Examples.** Examples include short- and long-term fee parking facilities and mixed parking lots (partially accessory to a specific use, partially for rent to others).

d. Exceptions.

- (1) Parking facilities that are accessory to a principal use, but that charge the public to park for occasional events nearby, are not considered commercial parking facilities.
- (2) Parking facilities that are accessory to a principal use are not considered commercial parking uses, even if the operator leases the facility to the principal use or charges a fee to the individuals who park in the facility.
- (3) Public transit park-and-ride facilities are classified as utilities
- (4) Sales or servicing of vehicles is classified as vehicle sales and service.

5. Restaurants.

- a. **Characteristics.** Establishments that sell food for on- or off-premise consumption.
- b. **Accessory uses.** Accessory uses may include decks and patios for outdoor seating, drive-thru facilities, customer and employee parking areas, and valet parking facilities.
- c. **Examples.** Includes restaurants, drive-ins, drive-throughs, fast food establishments, yogurt or ice cream shops and pizza delivery facilities.
- d. **Exceptions.** Nightclubs, taverns and bars are classified as entertainment uses.

6. Retail Sales and Service.

- a. **Characteristics.** Retail Sales and Service firms are involved in the sale, lease or rent of new or used products to the general public. They may also provide personal services, or provide product repair or services for consumer and business goods.
- b. **Accessory uses.** Accessory Uses may include offices, storage of goods, manufacture or repackaging of goods for on-site sale and parking.

- c. **Examples.** Examples include uses from the three following groups:
 - (1) Sales-Oriented. Stores selling, leasing or renting, consumer, home and business goods including alcohol, appliances, art, art supplies, bicycles, books, building/lumber sales, clothing, dry goods, electronic equipment, fabric, farm supplies, furniture, garden supplies, gifts, groceries, hardware, home improvements, household products, jewelry, manufactured home sales, marine and fishing equipment, monument, optical, pets, pet food, pharmaceuticals, plants, printed material, stationary and medical and dental supply stores, trailer equipment, videos; and food sales.
 - (2) **Personal Service-Oriented.** Banks; commercial greenhouse; drive-in sales: dry cleaner/laundry: emergency medical care offices; funeral home; household equipment rental: photographic studios; photocopy and blueprint services; hair, tanning and personal care services; health clubs and gyms: office equipment rental; personal service shops, travel agencies; animal hospital/care facility, and animal grooming.
 - (3) **Repair-Oriented.** Repair of TV's, bicycles, clocks, watches, shoes, guns, canvas products, appliances and office equipment: photo or laundry drop-off; tailor; locksmith and upholsterer.

d. Exceptions.

- (1) Restaurants are classified as restaurants.
- (2) Laundry and dry-cleaning plants are considered light industrial services.
- (3) Lumber yards and other building material sales that sell primarily to contractors and do not have a retail orientation are classified as wholesale sales.
- (4) Rental, repair and service of consumer motor vehicles, motorcycles and light and medium trucks is classified as vehicle sales and service.
- (5) Taxicab and limousine operations or facilities are classified as passenger terminals.
- (6) Hair salons, barbershops and beauty shops are classified as a separate land use category. Refer to the Use Table under Section 5.1 for zoning districts where this use is permitted.

7. Self-service storage.

a. Characteristics. Self-service storage uses provide separate storage areas for individual or business uses. The storage areas are designed to allow private access by the tenant for storing or removing personal property.

b. Accessory uses.

- (1) Accessory uses may include living quarters for a resident Manager or security and leasing offices and outside storage of boats and campers.
- (2) Use of the storage areas for sales, service and repair operations, or manufacturing is not considered accessory to the self-service storage use.
- (3) The rental of trucks or equipment is also not considered accessory to a self-service storage use.
- c. **Examples.** Examples include facilities that provide individual storage areas for rent. These uses are also called mini-

warehouses.

d. **Exceptions.** A transfer and storage business where there are no individual storage areas or where employees are the primary movers of the goods to be stored or transferred is in the warehouse and freight movement category.

8. Vehicle sales and service.

- a. **Characteristics.** Vehicle sales and service uses provide direct services to motor vehicles. They also may include firms that rent or service passenger vehicles, light and medium trucks and other consumer motor vehicles such as motorcycles.
- b. **Accessory uses.** Accessory uses may include offices, sales of parts and vehicle storage.
- c. **Examples.** Examples include automobile rental; automobile sales; car washes; quick lubrication services; vehicle repair, transmission or muffler shop; towing service; auto body shop; alignment shop; auto upholstery shop; auto detailing; and tire sales and mounting.

d. Exceptions.

- (1) Refueling facilities for vehicles that belong to a specific use (fleet vehicles) are considered accessory uses if they are located on the site of the principal use.
- (2) Convenience stores with fuel sales are classified as retail sales and service.

G. Industrial use categories.

1. Aviation service.

- a. **Characteristics**. Aviation service firms are engaged in storage, repair or servicing of airplanes, helicopters and related aviation equipment, charter aviation services, flying-related education, and warehousing related to air shipping.
- b. **Accessory uses.** Accessory activities may include offices, parking, warehousing and storage.
- c. **Examples.** Examples include airplane landing strips, sales, service and repair, fixed base operators, flying schools and air shipment warehouses.

d. Exceptions.

- (1) Car rental agencies associated with commercial air travel are classified as passenger terminals.
- (2) Warehousing not associated with air shipping is classified as warehousing and freight movement.

2. Light industrial service.

- a. Characteristics. Light industrial service firms are engaged in the repair or servicing of industrial, business or consumer machinery, equipment, products or by-products. Firms that service consumer goods do so by mainly providing centralized services for separate retail outlets. Contractors and building maintenance services and similar uses perform services off-site. Few customers, especially the general public, come to the site. The uses may have indoor or outdoor operations.
- b. **Accessory uses.** Accessory activities may include offices, parking and storage.
- c. **Examples.** Examples include welding shops; sheet metal fabrication shop; machine shops; tool repair; electric motor repair; farm equipment repair and storage; repair of scientific or professional instruments; building, heating, plumbing or electrical contractors; printing, publishing and lithography; exterminators; janitorial and building maintenance services; fuel oil distributors;

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- research and development; testing and development laboratories; sign shop; laundry, dry-cleaning and carpet cleaning plants and photo-finishing laboratories.
- d. **Exceptions.** Contractors and others who perform services off-site are included in the office category, if major equipment and materials are not stored on-site and fabrication or similar work is not carried on at the site.

3. Manufacturing and production.

- a. Characteristics. Manufacturing and production firms are involved in the manufacturing, processing, fabrication, packaging or assembly of goods. Natural, man-made, raw, secondary, or partially completed materials may be used. Products may be finished or semi-finished and are generally made for the wholesale market, for transfer to other plants, or to order for firms or consumers. Goods are generally not displayed or sold on site, but if so, they are a subordinate part of sales. Relatively few customers come to the manufacturing site.
- b. **Accessory uses.** Accessory activities may include offices, cafeterias, parking, employee recreational facilities, warehouses, storage yards, repair facilities, truck fleets and caretaker's quarters.
- C. **Examples.** Examples include processing of food and related products, including apparel; catering establishments; concrete batching and products and asphalt mixing; electric machines; food processing plants; instruments and components; manufacturing; woodworking, including cabinet makers; production of chemical, rubber, leather, clay, bone, plastic, stone, or glass materials or products; movie production facilities; production or fabrication of metals or metal products including enameling and galvanizing; office equipment and supplies; manufacture or assembly of equipment, instruments, including musical instruments. appliances, precision items and other electrical items; production of artwork and toys and sign making.

d. Exceptions.

- (1) Manufacturing of goods to be sold primarily on-site and to the general public are classified as retail sales and service.
- (2) Manufacture and production of goods from composting organic material is classified as waste related service.

4. Resource extraction.

- a. **Characteristics.** Resource extraction uses include those uses that rely on mining, quarrying or other similar activity to extract resources from the ground.
- b. **Accessory uses.** Accessory uses include offices for mining personnel, parking and storage.
- c. **Examples**. Examples include mines, borrow pits, and quarries.

5. Warehouse and freight movement.

- a. **Characteristics.** Warehouse and freight movement firms are involved in the storage, or movement of goods for themselves or other firms. Goods are generally delivered to other firms or the final consumer, except for some will-call pickups. There is little on- site sales activity with the customer present.
- b. **Accessory uses.** Accessory uses may include offices, truck fleet parking and maintenance areas.
- Examples. Examples include separate warehouses used by retail stores such as building and lumber materials; storage furniture and appliance stores; household moving and general freight storage; cold storage plants; truck terminals; storage garage warehouses,

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indoor only, including frozen food lockers; storage tanks; parcel services; and the stockpiling of gravel or other aggregate materials.

d. Exceptions.

- (1) Uses that involve the transfer or storage of solid or liquid wastes are classified as waste related service.
- (2) Mini-warehouses are classified as self-service storage uses.
- (3) Flex space is classified as light industrial service.

6. Waste related service.

- a. Characteristics. Waste related services are characterized by uses that receive solid or liquid wastes from others for disposal on the site or for transfer to another location, uses that collect sanitary wastes, or uses that manufacture or produce goods or energy from the composting of organic material
- Accessory uses. Accessory uses may include recycling of materials, offices and repackaging and transshipment of byproducts.
- c. **Examples.** Examples include waste transfer or composting and large recycling facilities and salvage/junk yards; reclamation landfill; and sanitary landfill.
- d. **Exceptions.** Disposal of dirt, concrete, asphalt and similar non-decomposable materials is considered fill.

7. Wholesale sales.

- a. Characteristics. Wholesale sales firms are involved in the sale, lease, or rent of products primarily intended for industrial, institutional or commercial businesses. The uses emphasize onsite sales or order taking and often include display areas. Businesses may or may not be open to the general public, but sales to the general public are limited. Products may be picked up on-site or delivered to the customer.
- b. **Accessory uses.** Accessory uses may include offices, product repair, warehouses, parking, minor fabrication services and repackaging of goods.
- c. **Examples.** Examples include sale or rental of machinery, equipment, heavy trucks, building materials, special trade tools, welding supplies, machine parts, electrical supplies, janitorial supplies, restaurant equipment and store fixtures; mail order houses; and wholesalers of food, clothing, auto parts, building hardware.

d. Exceptions.

- (1) Firms that engage primarily in sales to the general public or on a membership basis are classified as retail sales and service.
- (2) Firms that are primarily storing goods with little on-site business activity are classified as warehouse and freight movement.

H. Other use categories.

1. Agriculture.

- a. **Characteristics.** Agriculture includes activities that primarily involve raising, producing or keeping plants or animals. Also includes direct sales of such products at wholesale.
- b. **Accessory uses.** Accessory uses include dwellings for proprietors and employees of the use and animal training.
- c. **Examples.** Examples include breeding or raising of fowl or other animals; barn/ stable for private animal livestock; catfish farm; riding academies; crop production; farming; pasturage; truck

gardening and wholesale plant nurseries or greenhouses.

d. Exceptions.

- (1) Processing of animal or plant products are classified as manufacturing and production.
- (2) Plant nurseries or greenhouses that are oriented to retail sales are classified as retail sales and service.

(Ord. No. 3396, § 5, 4-3-06; Ord. No. 3423, §§ 2, 3, 8-22-06; Ord. No. 3523, § 6, 8-4-08; Ord. No. 3579, §§ 2, 3, 5-3-10; Ord. No. 3656, § 2, 2-21-12; Ord. No. 3749, § 2, 10-6-14; Ord. No. 3780, § 7, 7-7-15) Specific use standards.

I. Residential uses.

- Group Living. Family care, group care and intermediate care homes or another form of group living permitted through a special exception - are permitted in accordance with the use table in Section 5.1 and the following standards:
 - a. No more than one family care home may be located within one- half mile of another family care home, a group care home, an intermediate care home or another form of group living permitted through a special exception; measured by a straight line from the nearest property line. A family care home shall be certified as a licensed family care home by the North Carolina Department of Health and Human Services.
 - b. Group care homes shall not be located closer than one-half mile to any other existing group care home, family care home, an intermediate care home or another form of group living permitted through a special exception; measured by a straight line from the nearest property lines.
 - c. Intermediate care homes shall not be located closer than one-half mile to any other existing intermediate care home, family care home or group care home; measured by a straight line from the nearest property lines.
 - d. Family or group care homes shall be separated by a 15-foot wide buffer with 50 percent screening to height of six feet from any abutting property located in a residential district. The Planning Director may allow deviations from the landscape standards provided the requirements of Article 7 are satisfied.
 - e. One off street parking space shall be provided for every two beds in a group care home or facility plus one space for each staff person per shift. Parking improvements shall be constructed in accordance with all applicable parking standards of Article 7. The Planning Director may allow deviations from these parking standards provided the requirements of Article 7 are satisfied.
 - f. A residence used for a family or group care home shall maintain a residential appearance which is compatible with the surrounding neighborhood and no exterior alterations are permissible without prior approval from the Town of Garner.
 - g. No family care, group care or intermediate care home or another form of group living permitted through a special exception shall be established, constructed or expanded except in accordance with applicable sections of this UDO and North Carolina State Building Code.
 - h. Group care homes with a significant juvenile population shall be required to have the rear yard area enclosed by a fence at least six feet in height.
 - i. No family or group care home shall be established or maintained

without trained supervisory personnel on site.

- 2. **Manufactured home.** An individual manufactured home may be allowed in the R-40 districts. In the R-40, and the home must be a class A manufactured home, as defined in Article 6. A manufactured home located on an individual lot outside the RMH or R-40 districts shall only be sited following approval of a manufactured home floating zone (-MH) through the rezoning procedures in Article 3.
- 3. **Residential uses in the CBD.** Residential uses located within the Central Business District shall conform to the following standards:
 - a. New single residential development is not allowed;
 - b. Duplex, triplex and multifamily developments is not allowed within the CBD;
 - c. Multifamily development of the downtown structures between Purvis Street and Griffin Street shall be limited to the occupancy of the second floor and shall require conformance to the North Carolina State Building Code for all units prior to occupancy;
 - d. Townhouse or condominium uses are allowed within the CBD and shall meet the development standards of Article 6.
- 4. **Upper-story residential.** Upper-story residential development is permitted provided it is part of a larger project, the residential component does not exceed 50 percent of the land area of the project, and a site plan for the project is reviewed in accordance with Article 3
- J. Public, civic and institutional uses.
 - 1. **Business school, college or university.** Business schools, colleges or universities in the NC, NO or CBD district are permitted, provided that:
 - a. Only a single building is used for the school, college or university; and
 - b. All activities are conducted in a completely enclosed building.
 - 2. **Cemetery.** Cemeteries are permitted in accordance with the use table in Section 5.1 and the following standards:
 - a. When a cemetery abuts or is across a street, alley, or easement from private property zoned in a residential district classification, a 20-foot buffer shall be provided and the following conditions shall be observed:
 - (1) No burials shall be permitted in the buffer;
 - (2) The buffer shall be landscaped with grass and trees, shrubs, or other ornamental horticultural materials; and
 - (3) The buffer shall be maintained in a neat and orderly condition at all times.
 - b. Warehouses, storage or maintenance buildings, mausoleums, crematories, or columbaria shall be located not less than 150 feet from the nearest private residential property line.
 - 3. **Day care.** Day care (up to three children as a home occupation) is permitted in accordance with the use table in Section 5.1. The following standards apply to child day care and adult day care uses:
 - a. **Adult day care.** Commercial adult day care is licensed by the North Carolina Department of Health and Human Services.
 - b. Child day care. Up to three children cared for in a residence, and subject to the requirements for a home occupation.
 Commentary: The State of North Carolina requires a license for the care of three or more children.
 - c. **Family child day care.** Up to eight children in a residence, and subject to a license from the North Carolina Department of Health and Human Services.

- (1) At least 100 square feet of outdoor play area shall be provided for each child. The outdoor play area shall be enclosed by a fence having a minimum height of four feet, which shall be maintained in good condition.
- (2) An off-street drop-off and loading area shall be provided.
- (3) Family child day care shall only be permitted to operate between the hours of 6:00 a.m. and 10:00 p.m.
- (4) A 15-foot landscape buffer with a 50 percent screen to a height of six feet adjacent to any property zoned or used residentially shall be provided.
- d. **Day care center.** Any day care not defined in paragraphs a through c above.
 - (1) At least 100 square feet of outdoor play area shall be provided for each child. The outdoor play area shall be located at least 50 feet from the lot line of any residential property, and enclosed by a fence having a minimum height of four feet, which shall be maintained in good condition.
 - (2) An off-street drop-off and loading area shall be provided.

4. Minor utilities.

- a. Utilities are permitted in accordance with the use table in Section 5.1 and the following standards:
- b. Electric power, telephone, cable televisions, gas, water, and sewer lines, wires or pipes, together with supporting poles or structures, located within a public right-of-way.
- c. Neighborhood utility facilities located within a public right-of-way with the permission of the owner (state or Town) of the right-of- way.
- d. Wells, pumping stations, or other similar facilities that are owned or operated by the City of Raleigh as part of the public water and sewer system.
- e. However, uses listed in paragraphs a and b above shall be subject to any notification, review and plan submission requirements approved by the Town Council.
- f. On-site water or wastewater treatment facilities that are authorized pursuant to an approved permit for a development project; provided such facilities are designed and constructed to primarily serve said development.

5. Solar Farms.

- a. The maximum height for all solar panels, mounts and related equipment or structures shall not exceed 15 feet. This includes solar panels at maximum tilt.
- b. The solar farm area shall be enclosed with a minimum 6-foot tall security fence along its entire perimeter. Gates shall be locked and secured.
- c. The minimum front and corner-side setback is 30 feet from the right-of-way of a public or private road, or private road easement. In the case of a public road that is designated by the current Town of Garner transportation plan as a minor or major thoroughfare, freeway or interstate, the minimum setback from the right-of-way of said designated road shall be 50 feet.
- d. The minimum interior side and rear setbacks shall be equal to the applicable buffer width specified in Article 7.
- e. With the exception of the perimeter security fence required in subsection (b), all other solar farm structures; including but not limited to: mechanical equipment, panels and mounts; and materials shall be set back a minimum of 100 feet from footprint of

- any existing residential dwelling-unit.
- f. Solar farms shall meet the screening of objectionable views requirements of Article 7
- g. Solar farms shall meet the industrial performance standards of Article 6.
- h. Solar panels shall not create a traffic or safety hazard; solar panels shall be arranged, angled or sited to minimize glare or reflection onto adjoining properties and rights-of-way. Panels shall have a textured or anti-reflective surface or coating. Mirrors or mirrored panels are prohibited.
- i. **Decommissioning Plan:** A Decommissioning Plan shall be approved and recorded as a condition of the Special Use Permit. At a minimum, the Decommissioning Plan shall address the following requirements:
 - (1) Responsible parties.
 - (2) Timeline for the completion of all decommissioning plan activities within 6 months of power ceasing to be provided to the recipient client.
 - (3) Removal and disposal of all equipment and materials; including but not limited to: panels, mounts, structures, pads, foundations, underground wiring and fencing.
 - (4) Site reclamation and surface restoration; including but not limited to: retention of installed landscaping, putting down new topsoil, re-grading, and re-seeding.
 - (5) An "Estimated Net Cost of Decommissioning" prepared by a licensed engineer, inclusive of salvage proceeds; and a mechanism to annually report to the Town of Garner Planning Department a "Revised Estimate of the Net Cost of Decommissioning" that accounts for items such as but not limited to inflation, deflation and depreciation.
- j. **Decommissioning Surety:** Prior to the issuance of any building permits, a surety acceptable to the Town Attorney of the Town of Garner naming the Town of Garner as beneficiary shall be posted for 125% of the Estimated Net Cost of Decommissioning established within the approved Decommissioning Plan or \$25,000, whichever is greater.

If at any time, the Revised Estimate of the Net Cost of Decommissioning exceeds 90% of the value of the posted surety, a new or amended surety shall be posted in the amount of 125% of the newly Revised Net Cost of Decommissioning.

6. Religious institutions.

- a. **[Religious institutions in residential districts.]** Religious institutions are permitted in residential districts in accordance with the use table in Section 5.1 and the following standards:
 - (1) A minimum setback of 40 feet from all exterior lot lines is required; and
 - (2) The minimum distance between any exterior lot lines and the perimeter of a parking area shall be 25 feet where such boundaries adjoin a residential zoning district.
 - (3) A religious institution in or adjacent to any residential district shall have its principal vehicular entrance and exit on an arterial street, or on a collector street within 150 feet of its intersection with an arterial.
 - (4) The principal building and accessory uses must be on a contiguous site or sites separated only by a public street-if

- approved by the permit issuing authority.
- (5) After the effective date of this UDO, a religious institution shall not be established in a residential structure in any residential district.

b. Religious institutions in the CBD.

- (1) Religious institutions shall not be a permissible use within existing commercial buildings in downtown Garner located along Main Street between Purvis Street and Griffin Street and zoned CBD.
- (2) Existing religious institutions located in commercial buildings within the area defined above shall be permitted to continue after the effective date of this ordinance; however, once an existing religious institution located in a commercial building in the area defined above ceases operation, a new or different religious institution shall not be permitted to occupy the vacated location.

7. Schools in residential districts.

- a. Public or private schools are permitted in accordance with the use table in Section 5.1 and the following standards:
- b. A minimum setback of 40 feet from all exterior lot lines is required; and
- c. The minimum distance between any exterior lot lines and the perimeter of a parking area shall be 25 feet where such boundaries adjoin a residential zoning district.
- d. A school in or adjacent to any residential district shall have its principal vehicular entrance and exit on an arterial street, or on a collector street within 150 feet of its intersection with an arterial.
- e. The principal building and accessory uses must be on a contiguous site.
- 8. **Telecommunication facility.** Towers and antennas greater than 35 feet in height are permitted in accordance with the use table in Section 5.1 and the following standards:
 - a. The Town Council encourages the co-location of antennas on existing towers in the Towns planning jurisdiction where possible in order to reduce the amount of visual clutter that new towers create in the community.
 - b. The applicant shall attend a pre-application meeting with the Planning Department. The applicant shall provide information regarding the proposed facility's service area requirements, colocation opportunities and review a checklist of information required for the formal application. Additional information necessary to review the impact of the proposed facility on surrounding properties may be required by the Planning Director at the time of preapplication meeting.
 - c. The application shall comply with the criteria of Article 3 where applicable of the ordinance and meet the following standards.
 - (1) Reserved.
 - (2) The applicant shall provide competent evidence to the Town Council that all reasonable efforts have been made to colocate on an existing tower, building, or structure or that no existing tower, building or structure will technically satisfy the applicant's needs.
 - (3) The applicant shall certify to the Town Council that a new tower location will be constructed for co-location of future users and that radio, television or similar reception for

- adjoining properties will not be disturbed or diminished.
- (4) Advertising copy or any logo which constitutes a sign is prohibited on any tower and antenna or satellite dish antenna in any zoning district.
- (5) The proposed tower location must be in conformity with the Comprehensive Growth Plan, the Transportation Plan and other plans officially adopted by the Town Council and applicable zoning overlay districts (I-40, U.S. 70/401, and Timber Drive). Towers shall not be allowed in the Lake Benson Conservation Overlay District.
- (6) To assure that the proposed tower will be in conformity with the adopted plans and policies of the Town, the Town Council may require a specific type of tower construction. Monopole towers shall be required for sites that fall within the I-40, U.S. 70/401 and Timber Drive Overlay Districts. The Council may require specific tower construction types in other areas of the Town, based on site specific needs and characteristics of the surrounding neighborhood.
- (7) A setback radius (a circle whose center is the tower base) shall be required as follows for all towers that are permissible in districts except where stricter standards arenrequired in the R-40 district (see subsection (15) below).
 - (a) From all sides of a tower there shall be a minimum setback of 500 feet measured in straight line to any portion of a property line of a residentially developed lot.
 - (b) Where any side of a tower site adjoins undeveloped property zoned residential, the required setback distance from the tower to any property line shall be equal to at least 100 percent of the tower height. The Town Council may allow this setback requirement to be reduced to a minimum of 60 percent of the tower height based on competent evidence provided by the applicant clearly showing that the structural integrity of the tower is designed to collapse within the reduced setback distance and that affected owners of record adjacent to the reduced setback distance provide written documentation that they do not object to such setback reduction.
 - (c) Where any side of a tower site adjoins property zoned nonresidential, the required setback distance from the tower to any property line shall be equal to at least 60 percent of the tower height.
 - (d) The Town Council may require that a tower setback radius area not contain any buildings, structures or land uses if the Council concludes that such buildings, structures or land uses could be impacted by the structural failure of the tower.
- (8) Landscape screening and buffering. A landscape buffer shall be required between a tower and all adjacent land uses with the exception of manufacturing, airport, armory and crematorium uses. See Article 7 for specific buffer and screening standards. In addition, the following standards

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shall apply:

- (a) The required landscape buffer shall be required between the base of a tower and any street right-of-way from which the tower is visible.
- (b) The Planning Director has the discretion to require that the landscape buffer be provided adjacent to the fencing surrounding the tower base rather than at the property line, when the site conditions are such that tower base location will create a more effective visual screen from the adjacent property line or street right-of-way.
- (9) The Town Council may require the applicant to apply to the Federal Aviation Administration (FAA) for compliance with FAA standards for a dual lighting system rather than the red and white marking pattern, when such marking pattern is determined to be aesthetically blighting due to the location of surrounding land uses or the visibility of the tower.
- (10) When tower lighting is proposed, the applicant shall certify to the permitting authority, as part of the conditional or special use permit application, that the lighting planned for the tower does not exceed the minimum standards of the Federal Aviation Administration (FAA), as amended.
- (11) The exterior appearance of all buildings associated with a telecommunications tower located adjacent to any residential zoning district may be required by the Town Council to resemble a residential dwelling, including a pitched roof(s), and frame or brick veneer construction.
- (12) The exterior appearance of all buildings associated with a telecommunications tower located in a residential or non residential zoning district, which is visible from a public rightof-way, may be required by the Town Council to have architectural enhancements, such as, siding, split face block or brick veneer on all facades visible from the public rightof-way.
- (13) A tower that has been abandoned or has not been actively used for a period of six consecutive months shall be removed by the tower user that currently owns or leases the facility upon notice from the Town of Garner, unless the Town Council grants a time extension at the owner's request, for a period not to exceed one year from the date of official notice.
- (14) The tower shall be a tapered monopole construction unless otherwise approved by the Town Council. The tower shall not exceed a height of 200 feet (measured from the finish grade elevation to the top of the tower). However, the Town Council may require a tower be of a certain height, not to exceed the maximum permitted, if it finds that such a requirement is necessary to support the design for colocation of additional users or is needed to address the impact of the tower on adjacent properties and uses.
- (15) In addition to meeting the standards listed above towers located in R-40 zoning districts shall comply with the requirements outlined below.
 - (a) There shall be a minimum setback from all sides of a tower equal to 2.5 times the tower height

- measured in a straight line to an existing residence, excluding the applicant's residence.
- (b) Towers located in R-40 districts greater than 75 feet in height shall not be located closer than 2,500 feet to another tower greater than 75 feet in height. This separation provision applies only to communication towers which transmit or receive telephone, telecommunication, radio or TV signals and does not include amateur or ham radio towers and antennas.
- (c) Associated buildings used in connection with a tower located in R-40 districts may not be used as an employment center for any worker. This provision does not prohibit periodic maintenance and monitoring of equipment and instruments.
- (d) The applicant shall apply stealth technologies for towers located in R-40 districts where practical. However, all antennas on towers in R-40 districts shall employ a type of stealth application that visually screens antennas from any off-site location in a manner approved by the Town Council.
- (e) Tower locations in R-40 districts are subject to applicable standards of the Town's landscape ordinance and shall comply with the following specific landscaping/buffer standards:
 - i. The base of the tower, including associated structures, fences, etc. shall be surrounded by a forested area 75 feet wide buffer with planted vegetation necessary to achieve a 100 percent screen at eight feet in height. Existing mature forest areas may be used to reduce the buffer width requirement if the screening standard can be met and is approved by the permit issuing authority.
 - ii. Landscape berms may be allowed in lieu of the required landscaped forest area provided the landscape berm is appropriate for the tower location and it achieves the required screening standards outlined above.
 - iii. The Planning Director has the discretion to require that the required Buffer be provided adjacent to the fencing surrounding the tower base rather than at the property line, when the site conditions are such that tower base location will create a more effective visual screen from the adjacent property line or street right-of-way.
- 9. **Trade/vocational educational facilities.** Trade/vocational educational facilities are permitted, provided that all activities are conducted in a completely enclosed building.
- 10. **Continuing care retirement facilities.** Continuing care retirement facilities shall meet the following provisions:
 - a. The number of persons who may housed in non-independent rooms or apartments (not including hospital or clinic beds) does not exceed the number of persons housed in– independent dwelling units by a ratio of 3:1.

- b. The continuing care retirement facility do not exceed a density of ten units per acre, not including the number of persons occupying hospital or clinic beds.
- c. The number of hospital or clinic beds shall not be more than 50 percent of the total number of permitted dwelling units.
- d. Retail stores and personal service establishments located within the continuing care retirement facility are permissible only when:
 - (1) Such uses exclusively serve the residents of the facility;
 - (2) There is no exterior evidence of such uses outside of the building they are located in and have no outdoor entrance for customers separate from the main entrance of the activity or administrative building; and
 - (3) The floor area devoted to such uses shall not exceed 50 percent of the floor area of the building where the uses area located.
- e. The facility is located on a minor or major thoroughfare.
- f. The total number of persons residing in the continuing care retirement facility does not exceed 500.
- g. A minimum of 25 percent of the tract must be retained on site as permanent open space.

11. Hospitals or Ambulatory Health/Emergency Care with heliport operations in the O&I and CR Districts.

These provisions shall only apply to Hospitals or Ambulatory Health/Emergency Care Facilities with heliport operations.

- a. Structures shall be designed and placed in a manner that is not to be detrimental to adjoining properties within a 1,000 feet radius of the heliport site measured from the center of final approach and take off area.
- b. Proof of airspace clearance from the Federal Aviation Agency must be provided prior to the issuance of a certificate of occupancy.
- c. Evidence of applicable approvals required by the North Carolina Department of Transportation for helicopter flight operations must be provided prior to the issuance of a certificate of occupancy.
- d. The permit issuing authority Town Council may require the applicant to implement noise reduction measures or flight operational restrictions deemed reasonable in order to protect the public health, safety and welfare of surrounding residents and businesses.
- e. The permit issuing authority may require additional A 6-foot tall, opaque, year round landscape buffers and/or plantings if deemed necessary is required in order to mitigate visual impacts to surrounding ground-floor residential properties.

K. Commercial, office and retail uses.

1. **Bank, financial institution.** A bank, credit union, or other financial institution located in the NO or NC districts shall provide only indoor transactions, which shall be further limited to the hours between 6:00 a.m. and 10:00 p.m. No external automated teller machine, drive-through windows, or night drop windows shall be permitted.

2. 2. Bar, nightclub, tavern.

- a. In the CR, SB, I-1 and I-2 districts, a bar, nightclub or tavern shall not be permitted within 500 feet of any residential use or residential district.
- b. In the CBD district, a bar, nightclub or tavern may only be located on parcels with frontage on Main Street between Montague and Griffin streets or along Rand Mill Rd.
- c. In the CBD district, a bar, nightclub or tavern shall have a minimum of 250 square feet devoted to food preparation (kitchen, food refrigeration/freezers, etc.)

- d. In the CBD district, a bar, nightclub or tavern shall be open no later than 1:00am.
- 3. **Car wash.** A car wash shall be permitted in accordance with the use table in Section 5.1 and the following standards:
 - a. No outdoor storage is permitted;
 - b. Any bay doors shall not be oriented toward the public right-of-way unless appropriately screened as determined by the permit- issuing authority;
 - c. All washing operations shall be conducted within a completely enclosed building; and
 - d. No car wash facility, including any areas for vehicular use, shall be located within 500 feet of any existing residential zoning district.
 - e. No vehicles shall be stored overnight.
- 4. **Convenience store without fuel sales.** A convenience store in the NC and CBD districts may not exceed 5,000 square feet in gross floor area.
- 5. **Extended stay facility.** Extended stay facilities are permitted in accordance with the use table in Section 5.1 and the following standards:
 - a. All guest rooms shall take access from an interior hallway. No guest rooms shall be accessible without passing through a secured area.
 - b. Staff or management shall be on duty 24-hours per day, seven days per week;
 - c. Each guest room shall have a minimum of 280 square feet;
 - d. No outside storage or permanent parking of equipment or vehicles shall be permitted; and
 - e. No buildings constructed under this section may be converted to or used as apartments or condominiums.
 - f. No extended stay facility shall be located on a site within 500 feet of any residential district or use.
- 6. **Gym, spa, indoor tennis court or pool, private.** A private gym, spa, indoor tennis court or pool in the NC and NO districts may not exceed 5,000 square feet in gross floor area.
- 7. **Repair oriented use.** A repair-oriented use in the NC district may not exceed 5,000 square feet in gross floor area. No outdoor storage at a repair-oriented use shall be permitted.
- 8. **Restaurant, indoor with seating only.** An indoor restaurant in the NC district may not exceed 5,000 square feet in gross floor area.
- 9. **Restaurant, take-out only.** A take-out restaurant in the NC district may not exceed 5,000 square feet in gross floor area.
- 10. **Sexually oriented business (adult uses).** Adult uses are permitted in accordance with the use table in Section 5.1 and the following standards:
 - a. No adult cabaret or adult establishment shall be located closer than a distance of 1,000 feet from a church, school, park, residential zoning district or other adult cabaret or adult establishment. The 1,000 foot distance shall be measured from the closest point on the perimeter of the lot on which the described establishment is located to the nearest point on the lot on which the church, school, park, residentially zoned district, adult cabaret or adult establishment is located.
 - b. Except as permitted in Section 7.5, Sign regulations, no signs, logos, promotional materials or other distinctive decorations or markings shall be placed on the exterior of the establishment or shall be visible to the public from streets or highways, pedestrian sidewalks or walkways.
- 11. **Vehicle general repair.** Outdoor storage is restricted to the rear of a building and must be 100 percent screened from all street views. No vehicles shall be stored for more than 30 days.

- 12. **Vehicle sales, rental.** Outdoor storage is restricted to the rear of a building and must be 100 percent screened from all street views. Sales areas where vehicles for sale are parked may be permitted, subject to any restrictions for parking area in the SB district.
- 13. **Vehicle service, limited.** No outdoor storage is permitted in the CR and I-1 districts and no vehicles shall be stored overnight. Outdoor storage in the SB district is limited to the rear of the building with 100 percent screening from all views in a manner acceptable to the permit issuing authority.

14. Vehicle towing, storage.

- a. No vehicle towing or storage facility shall be located within 500 feet of any residential use or district.
- b. All overnight storage of vehicles shall be completely screened from view from the public right-of-way and adjacent properties by a six-foot fence or other methods that achieve the screening objective that are acceptable to permit-issuing authority.

15. Veterinarian/kennel, indoor.

- a. No veterinarian or kennel in the NC, NO or CBD districts shall exceed 5,000 square feet.
- b. All activity associated with the operation shall take place within a completely enclosed building.
- 16. **Veterinarian/kennel with outdoor operations.** No veterinarian or kennel with outdoor operations shall be located within 500 feet of any residential use or district.
- 17. **Electronic gaming center.** No electronic gaming center shall be located within ¼ mile of another electronic gaming center. The distance shall be measured from the closest point on the perimeter of the parcel on which the described establishments are located.

L. Industrial and manufacturing uses.

- 1. **Flex space.** Flex space is permitted in accordance with the use table in Section 5.1 and the following standards:
 - a. Changes in products, services, and square footage of the permitted uses within a flex-space structure do not require approval of the Town.
 - b. Any portion of the gross floor area in each flex space structure may be commercial space provided sufficient off-street parking is available on-site.
 - c. One parking space shall be provided for each 400 square feet of floor area used as flex space.
- 2. **Industrial use, indoor.** No outdoor storage is permitted in the I-1 district. Outdoor storage in the SB district is limited to the rear of the building with 100 percent screening from all views in a manner acceptable to the permit issuing authority.
- 3. **Manufacturing and production.** Manufacturing and production facilities are permitted in accordance with the use table in Section 5.3 and the following standards:
 - a. No vibration shall be produced which is transmitted through the ground (and is discernible without the aid of instruments) at or at any point beyond the lot line.
 - b. All noise shall be muffled so as to not be objectionable due to intermittence, beat frequency or shrillness.
 - c. Visible emissions of air pollutants of any kind at ground level, past the lot line of the lot on which the source of emissions is located, are prohibited.
 - d. No person shall cause or permit any materials to be handled, transported or stored in such a manner which allows or may allow UDO 5:28

- particulate matter to become airborne.
- e. No direct glare from high temperature processes such as combustion or welding, which is visible at the lot line, shall be permitted.
- f. There shall be no emission or transmission of heat or heated air so as to be discernible from the lot line.
- g. Any condition or operation which results in the creation of odors of such intensity or character as to unreasonably interfere with the comfort of the public shall be removed, stopped or modified so as to remove the odor.
- h. Manufacturing and production uses shall not be a permissible use within existing commercial buildings in downtown Garner located along Main Street between Montague Street and Griffin Street, and zoned CBD.
- 4. **Recycling collection (outside).** Recycling collection points are permitted in accordance with the use table in Section 5.1 and the following standards:
 - a. Recycling collection points shall be limited to one operation per principle use (i.e., one per shopping center, or office complex or building).
 - b. Recycling collection points shall present an appropriate appearance in the community. This objective may be accomplished by the use of containers which are uniform in size, color and shape, or by the use of sufficient measures to screen recycling collection points from external views in a manner approved by the Planning Director.
 - c. Materials collected at recycling collection points shall be limited to aluminum, plastic, glass, or paper materials which may be recycled for re-manufacture or reuse.
 - d. Recyclable materials shall be stored within a weather-tight container or a durable material container-approved by the Planning Director. An individual container shall not exceed a height of eight feet. The use of containers with self-closing doors is strongly encouraged.
 - e. Outside recycling collection points should be located on a site so as to avoid direct street view such as side or rear areas of existing building. The location of a recycling collection point shall be situated on a site so as not to create unsafe or hazardous traffic movements on or off the site.
 - f. Processing equipment shall not be a part of a recycling collection point.
 - g. The area immediately surrounding recycling collection points shall be kept clean and in a good state of repair at all times. The Planning Director shall have the authority to order, at the owner's expense, painting, repair, alteration, screening or removal of containers or receptacles and the cleaning of recycling collection point areas which constitute by reason of inadequate maintenance, dilapidation, obsolescence, or abandonment, a public nuisance or hazard to public health, safety or welfare. Failure to comply with the provisions of this section shall result in enforcement action according to the requirements of Article 10, Enforcement.
 - h. The setback requirements that apply to the principal use of property where a recycling collection point is located shall also apply to individual recycling collection containers.
 - i. Signage for recycling collection points shall be subject to the sign regulations set forth in Article 7. The use of the recycling

- symbol as the only signage for recycling collections points is required.
- j. A minimum of five parking spaces per recycling collection point or one parking space for each receptacle, whichever is greater, shall be required.
- k. In order to establish a recycling collection point, an applicant shall submit information to the Planning Director outlining the general operation of the use and a site plan depicting the location of all containers on the site. The submitted information must be of sufficient detail; to enable the Planning Director to determine if the standards of this UDO and other applicable requirements have been met. A recycling collection point shall not be established and operated until the Planning Director has issued written approval of the request.
- 5. **Recyclable material collection centers.** Recyclable material collection centers are permitted in accordance with the use table in Section 5.1 and the following standards:
 - a. Collectible recyclable materials shall be limited to aluminum, copper, plastic, glass or paper.
 - b. Storage of collectible recyclable materials may be located inside or outside of an enclosed building. If located outside of an enclosed building, recyclable materials shall be stored within a trailer that is drawn by motor power and bears a valid and current state license. Or, such material located outside an enclosed building may be stored within weather tight metal containers which do not exceed a height of eight feet.
 - c. Recyclable material collection centers outside of an enclosed building should be located on a site to avoid direct street view, such as but not limited to being located in the rear of existing building(s). Direct street view of outside collection centers is permissible only when a 100 percent screen on all sides of the receptacle is completed by the developer according to the standards outlined below prior to the start of collection operations. Plans detailing how an outside collection center is to be screened shall be submitted as part of the site or conditional use permitplan application and be approved by the permit issuing authority prior to the start of collection operations.
 - d. Where an outside collection receptacle is a trailer, screening shall be accomplished by solid fencing sufficient to screen tires of all trailer wheels and shall be located a maximum of six feet from the designated trailer location closest to street view. A minimum of 50 percent of the solid fence shall be softened with vegetation consisting of a combination of shrubs and trees and shall extend 15 feet on either end of said fencing.
 - e. Where an outside collection receptacle is a weather tight metal container, a 100 percent solid screen shall be provided on all sides with a direct street view. Screening shall be accomplished by solid fencing to a minimum height of eight feet; located a maximum of four feet from the container. A minimum of 50 percent of the fence shall be softened with vegetation consisting of a combination of shrubs and trees.
 - f. Processing equipment, such as but not limited to crushers, sorting equipment shall not be part of an outside collection operation.
 - g. Collection containers shall be located a minimum of 50 feet from any property line adjoining a residence or residential district. A type

- A buffer/screen shall be required along such property lines.
- h. Recyclable material collection center sites shall be kept clean and free of materials, rubbish or debris. The exterior of outside collection containers shall be kept clean and kept in a good state of repair at all times. The Planning Director shall have the authority to order painting, repair, alteration, or removal of receptacles and the cleaning of collection sites which constitutes by reason of inadequate maintenance, dilapidation, obsolescence, or abandonment, a public nuisance or hazard to public health, safety or welfare.
- i. All applicable setback requirements of Article 6 shall apply to situations where all collection and storage operations are conducted inside a completely enclosed building.

j. In situations where collection and storage operations occur outside of an enclosed building the following setbacks shall apply:

Standard									
Front setback	50 feet								
Interior side	25 feet								
Corner side	50 feet								
Rear side	25 feet (50 feet if site abuts a street)								

Note: Greater setback may be required if site adjoins a residence or residential district.

- k. A minimum of five parking spaces per recyclable material collection center site or two parking spaces for each receptacle, whichever is greater, shall be required.
- I. Signage for collection centers shall be subject to the sign regulations set forth in Section 7.5.
- m. A recyclable material collection center with outside operations shall be located on a lot which abuts U.S. 401, U.S. 70, N.C. 50, or Mechanical Boulevard.

6. **Storage**.

- a. All outdoor storage areas shall be screened from view from any public right-of-way or adjacent property with a six-foot opaque fence, wall; or other methods that achieve the screening objective that are acceptable to the permit-issuing authority.
- 7. **Wholesale sales**. No outdoor storage is permitted in the I-1 district. Outdoor storage in the SB district is limited to the rear of the building with 100 percent screening from all views in a manner acceptable to the permit issuing authority.

M. Other uses.

1. Agriculture and silviculture.

- Agriculture. Structures for keeping and raising of livestock and poultry shall be separated from residentially-zoned property by 500 feet
- b. Silviculture. Forest management, tree farm and timber areas are permitted subject to the following standards:
 - (1) No clearing of timber, trees or understory vegetation will be permitted in the perimeter and street buffers as established in Article 7, except for any road/driveway necessary to serve the property;
 - (2) No site plan approval shall be issued within two years of the harvesting of timber; and

(3) No clearing of timbers, trees or understory vegetation will occur within 20 feet of the property line of an adjoining property devoted to a residential use.

N. Funeral home and crematorium.

- 1. Crematoriums are allowed only as an accessory use to a funeral home.
- 2. All crematoriums must meet the requirements of the North Carolina Crematory Act.
- 3. All crematorium operations must be conducted entirely within a structure; outdoor storage is prohibited.
- 4. All crematorium operations must provide certification from the N.C. Division of Air Quality that a permit is or is not required.

(Ord. No. 3396, §§ 6--10, 4-3-06; Ord. No. 3502, §§ 1, 2, 3-3-08; Ord. No. 3523, § 5, 8-4-08; Ord. No. 3558, § 2, 7-7-09; Ord. No. 3656, § 3, 2-21-12; Ord. No. 3673, § 3, 10-1-12; Ord. No. 3780, § 8, 7-7-15; Ord. No. 3881, § 4, 9-5-17; Ord. No. 3963, §XXXXX, 04-16-19; Ord. No. 18-01, §XXXXX, 09-04-18)

5.3. Accessory uses and structures.

A. General.

- 1. Whenever a use is conducted in conjunction with another principal use, and the first use:
 - a. Constitutes only an incidental or insubstantial part of the total activity on a lot; or
 - b. Is commonly associated with the principal use and integrally related to it.
- 2. Then the first use may be regarded as accessory and may be carried on under the umbrella of the permit issued for the principal use.

B. Accessory buildings and uses in residential districts.

- The following standards shall apply to all accessory buildings in residential districts:
 - a. The maximum height of a garage shall not exceed the height of the principal structure.
 - b. The maximum height of an accessory building other than a garage shall be 20 feet.
 - c. The minimum setback from a side lot line is ten feet;
 - d. The minimum setback from a rear lot line is five feet;
 - e. If an easement exists along such a lot line, the minimum setback will be coincident with the easement line if it is greater than the applicable minimum stated above;
 - f. The floor area of the total number of accessory buildings shall not exceed one-half of the heated square footage of the principal building served, except in the R-40 district;

Commentary: Floor area for accessory building cannot exceed one-half of the heated space of the principle building, plus any existing accessory building(s).

- g. Residential accessory buildings, on lots of record prior to March 1984, may encroach into designated conservation buffers provided that: (1) such buildings not exceed one-quarter of the area of the principal building served; (2) such accessory building shall not be located in any designated floodway; (3) placement of an accessory building in a flood fringe area shall meet all applicable construction requirements; and (4) including the accessory building, the area of the lot covered by impervious surfaces shall not exceed 25 percent.
- The following are specifically regarded as accessory to residential principal uses so long as they satisfy the general criteria set forth in paragraph 1., above:
 - a. Offices or studios within an enclosed building and used by an UDO 5:32

- occupant of a residence located on the same lot to carry on administrative or artistic activities, so long as such activities do not fall within the definition of a home occupation.
- b. Hobbies or recreational activities of a noncommercial nature.
- c. The renting out of one or two rooms within a single-family residence (which one or two rooms do not themselves constitute a separate dwelling unit) to persons who are not part of the family that resides in the single-family dwellingresidence.
- 3. The following activities shall not be regarded as accessory to a residential principal use and are prohibited in residential districts:
 - a. Storage or parking of any vehicle or trailer overnight or for a longer period of time, if said vehicle or trailer is licensed or regularly used for commercial or industrial purposes, and meets any of the following criteria:
 - (1) A vehicle for which a commercial driver's license is required by state law; or
 - (2) A vehicle or trailer having in excess of two axles; or
 - (3) Any trailer bearing commercial signage, logo, or actually carrying commercial or industrial equipment or materials, or
 - (4) A vehicle or trailer having a height in excess of 90 inches stored or parked in any required front yard.
 - b. However, nothing in the UDO shall prohibit the overnight parking or storage of pickup trucks or of trailers used exclusively for noncommercial or non-industrial purposes.
 - c. Automotive repair, including engine, body or other repair or repainting of any vehicle owned by a person not residing at that address, notwithstanding whether compensation was paid for said service.
 - d. Skateboard ramps, except as follows:
 - (1) Ramps that do not exceed four feet in height off a horizontal plane at the highest point of ground where the structure is immediately erected; and
 - (2) That meet all side and rear yard setback requirements.
- C. **Junked or abandoned vehicles.** The following activities shall not be regarded as accessory to any principal use and are prohibited in all districts, except as a principal use expressly allowed in the use table in Section 5.1:
 - Storage outside a substantially enclosed building of any junked or abandoned motor vehicle that also constitutes a nuisance for more than 30 days. (A building is substantially enclosed if the length of the additional wall necessary to fully enclose it would not exceed 25 percent of the length of the existing walls.) Abandoned and junked motor vehicles are defined as follows:
 - a. An abandoned motor vehicle is a self-propelled, land operated vehicle (e.g., truck, car, tractor, etc.) that:
 - (1) Has been left upon a street or highway in violation of a law or ordinance prohibiting parking; or
 - (2) Is left on property owned or operated by the Town for longer than 24 hours; or
 - (3) s left on private property without the consent of the owner, occupant or lessee thereof for longer than two hours; or
 - (4) Is left on any public street or highway for longer than seven days.
 - b. A junked motor vehicle is an abandoned motor vehicle that also:
 - (1) Is partially dismantled or wrecked; or

- (2) Cannot be self-propelled or moved in the manner in which it was originally intended to move; or
- (3) Is more than five years old and worth less than \$100.00; or
- (4) Does not display a current license plate.
- D. **Automatic one bay (non-wand) car wash facility.** A one bay automatic (non-wand) car wash facility that is completely enclosed except for openings necessary to allow entry and exit of vehicles is permissible in CR and SB districts only, provided:
 - 1. The facility serves as an accessory use to the principal use of a convenience store only.
 - 2. The car wash building or structure cannot exceed a height of 20 feet or exceed an overall building dimension of 25 feet in width and 50 feet in length.
 - 3. The car wash accessory building shall have the same architectural character as the onsite principal building and shall house car wash related storage and/or rest rooms only. The doors of the car wash building shall be architecturally compatible with the car wash building. The doors of the car wash accessory building shall be closed when the facility is not in operation.
 - 4. The car wash building and storage of auxiliary equipment related to the car wash facility shall be located behind the rear building line of the principle use building.
 - 5. The orientation of a one bay automatic car wash structure shall be sited so as to discourage direct street view of the facility. Direct street access of a one bay automatic car wash structure and related auxiliary equipment is permissible only when appropriate landscaped areas such as, but not limited to, planter islands or other landscaped features are used to provide a 50 percent screen of the facility and related equipment from street view.
 - 6. All one bay (non-wand) automatic car wash structures shall meet the applicable setback standards of Article 6. The use shall be subject to the noise standards.
 - 7. In addition to meeting the screening standards outlined above, the provisions of Article 7, regarding buffer/screen requirements shall apply to a one bay automatic car wash facility and all landscape plans for such uses must be reviewed by the Planning Commission and approved by the permit issuing authority.
 - 8. The property on which an accessory automatic non-wand car wash is located shall abut the major thoroughfares, U.S. 401 and U.S. 70 and N.C. 50, as designated on the adopted greater Capital Area Metropolitan Planning Organization Transportation Plan.
 - 9. All car wash facilities shall be equipped with a water recycling system that meets all applicable standards and regulations of the Town, City of Raleigh, Wake County and state or connect to the Town of Garner Sewer System upon the approval of the Town Engineer.
- E. **Automatic car wash facility.** An automatic (non-wand) car wash facility that is completely enclosed except for openings necessary to allow entry and exit of vehicles is permissible as an accessory use to the principle use of an automobile service center, in the CR and SB districts provided the following standards are met:
 - 1. The number of car wash bays shall be limited to a maximum of two, provided the number of car wash bays does not exceed more than one-third of the total number of bays contained in the entire building.
 - 2. The car wash bays shall be architecturally integrated into the overall building to as to present a unified building design in a manner that utilizes the same building materials and colors as the other portions of the building.

- 3. Hours of operation for the automatic car wash shall be limited to between 6:00 a.m. and 11:00 p.m. each day.
- 4. Appearance and landscaping.
- 5. The orientation of the automatic car wash bays shall be sited so as to discourage direct street views of the facility where practical.
- 6. Automobile service centers with automatic car wash bays as an accessory use located within the Timber Drive or U.S. 70/401 overlay districts shall be subject to the landscape standards of those overlay districts.
- 7. Automobile service centers with automatic car wash bays as an accessory use not located within a special overlay district shall provide a 100 percent screen of the facility and related equipment from street views to a minimum height of four feet within two years of initial planting.
- 8. All car wash facilities shall be equipped with a water recycling system that meets all applicable standards and regulations of the Town, City of Raleigh, Wake County, and state or connect to the Town of Garner Sewer System upon the approval of the Town Engineer.

F. Home occupations in residential zoning districts.

- 1. **Defined.** A commercial activity in any residential district that:
 - a. Is conducted by a person on the same lot where such person resides; and
 - b. Is not so insubstantial or incidental or is not so commonly associated with the residential use as to be regarded as an accessory use, but that can be conducted without any significantly adverse impact on the surrounding neighborhood.
- 2. **Uses not permitted.** A use may not be regarded as having an insignificant adverse impact on the surrounding neighborhood if:
 - a. The home occupation changes the outside appearance of the dwelling;
 - b. Goods, stock in trade, or other commodities are displayed;
 - c. It results in the outside storage or display of anything;
 - d. Any on-premises retail sales occur;
 - e. More than one person not a resident on the premises is employed in connection with the occupation;
 - f. It generates traffic, parking, sewerage, or water use in excess of what is normal in the residential neighborhood;
 - g. It results in the off-street or on-street parking of more than two vehicles at any one time not owned by members of the occupant household:
 - h. Creates a hazard to persons or property;
 - i. Is a nuisance:
 - j. It creates objectionable traffic, noise, fumes, odor, dust or electrical interference; or
 - k. More than 25 percent of the total gross floor area of the residential building plus other buildings used for the occupation, or more than 500 square feet of gross floor area, whichever is less, is used for home occupation purposes.

3. Home occupation standards.

- a. The residential character of the lot and dwelling shall be maintained. Neither the interior nor the exterior of the dwelling shall be structurally altered so as to require compliance with nonresidential construction codes to accommodate the home occupation. A sign up to four square feet in area and four feet in height may be allowed as noted in Article 7, provided a sign permit is obtained.
- b. No additional buildings or structures shall be added on the property

- to accommodate the home occupation.
- c. No outdoor storage or separate entrance shall be permitted.
- d. Instruction in music, dancing and similar subjects shall be limited to two students at a time.
- e. Any activities involving outside visitors or clients shall be limited to the hours between 8:00 a.m. and 8:00 p.m.
- 4. **Exclusions to home occupations.** The following are expressly prohibited as home occupations:
 - a. Animal hospitals, stables, or kennels;
 - b. Barber, beauty and other personal service shops;
 - c. Dance studios, schools;
 - d. Mortuaries;
 - e. Private clubs;
 - f. Repair shops;
 - g. Restaurants;
 - h. Automobile paint or repair shops; or
 - . Doctor, dentist, veterinarian or other medically related office.

G. Home occupations in the Neighborhood Office zoning district.

- 1. **Defined.** A commercial activity in a single family dwelling located in the Neighborhood Office district that:
 - a. Is conducted by a person on the same lot where such person resides; and
 - b. Is not so insubstantial or incidental or is not so commonly associated with the residential use as to be regarded as an accessory use, but that can be conducted without any significantly adverse impact on the surrounding neighborhood.
- 2. **Uses not permitted.** A home occupation use is not allowed if:
 - a. The home occupation changes the outside appearance of the dwelling:
 - b. Goods, stock in trade, or other commodities are displayed;
 - c. It results in the outside storage or display of anything;
 - d. Any on-premises retail sales occur;
 - e. More than six people not a resident on the premises are employed in connection with the occupation;
 - f. It generates traffic, parking, sewerage, or water use in excess of what is normal in the residential neighborhood;
 - g. It results in any on-street parking of vehicles;
 - h. Creates a hazard to persons or property;
 - i. Is a nuisance:
 - j. It creates objectionable traffic, noise, fumes, odor, dust or electrical interference; or
 - k. More than 50 percent of the total gross floor area of the residential building plus other buildings used for the occupation, or more than 700 square feet of gross floor area, whichever is less, is used for home occupation purposes.

3. Home occupation standards.

- a. The residential character of the lot and dwelling shall be maintained. The dwelling must comply with all applicable NC Building Codes necessary to accommodate the home occupation.
- b. A sign up to four square feet in area and four feet in height may be allowed as noted in Article 7 provided a sign permit is obtained.
- c. No additional buildings or structures shall be added on the property to accommodate the home occupation.
- d. No outdoor storage or separate entrance shall be permitted.

- e. Instruction in music, dancing and similar subjects shall be limited to two students at a time.
- f. All activities involving the home occupation limited to the hours between 7:30 a.m. and 8:00 p.m.
- g. Off-street parking shall be provided in the amount of one parking space per employee in addition to required parking for the residential use of the dwelling. All parking must be designed to meet the requirements of Article 7 of the UDO.
- h. Commercial vehicles as defined in Section 5.4.3(a) are prohibited as part of the home occupation.
- 4. **Exclusions to home occupations.** The following are expressly prohibited as home occupations:
 - a. Animal hospitals, stables, or kennels;
 - b. Dance studios, schools;
 - c. Mortuaries;
 - d. Private clubs;
 - e. Repair shops;
 - f. Restaurants;
 - g. Automobile paint or repair shops; or
 - h. Doctor, dentist, veterinarian or other medically related office.
- H. **Fences and walls.** Fences and walls are permitted in any yard or along the edge of any yard and to such heights as follows, provided the vision necessary for safe vehicular and pedestrian movement on driveways and streets is not impeded:
 - All residential, OI, NC and CR districts. Open and solid fences to four feet in front and corner side yards; solid fences to six feet in side and rear yards; open fences to any structurally-sound height in side and rear yards; solid rear and side yard fences to eight feet as a special exception if granted by the Board of Adjustment.
 - 2. **Service Business (SB) districts.** Solid fences to four feet in front yards; solid fences to ten feet in side and rear yards; open fences to any structurally-sound height in any yard.
 - 3. **Industrial districts (I-1, I-2).** Solid and open fences to any structurally-sound height.
 - 4. **Salvage operations.** Solid fences not less than eight feet in height must be provided to enclose any salvage, scrap or reclamation operation.
 - 5. **Swimming pools.** Swimming pools shall be completely isolated from adjacent properties and from streets by a fence or wall having a minimum height of four feet, and a maximum height as provided above, constructed so as to prevent the passage of small children.
 - 6. Water impoundment ponds or other water feature.
 - a. Where a water impoundment pond or other water feature is located more than 100 feet from the property line of any adjacent residential use or zoning district and provides an aquatic shelf acceptable to the Town Engineer, no fence shall be required.
 - b. Where no such shelf is proposed, or the site is located closer than 100 feet to the property line of any residential use or zoning district, the pond or water feature shall be fenced and landscaped—in—a fashion acceptable to the Town Engineer and Planning Director.
 - c. As an alternative to subparagraphs a. and b. above, a pre-existing pond may be retained without fencing if the real property on which it is situated is owned by a homeowners' association which maintains a liability insurance policy, prepaid annually, with minimum limits of \$1,000,000 which lists the Town as an additional insured; the H.O.A. must submit an initial budget which provides for

payment of the premium, and must assure that its agent annually certifies such coverage to the Town. A lapse in coverage shall be punishable as a misdemeanor. The homeowners' association shall notify the Town of any lapse in coverage. The declaration shall provide that any person or entity which pays the delinquent premium has a lien on the common areas and on each lot affected by the declaration. Lapse of coverage is also enforceable by any other enforcement means available to the Town, including nuisance abatement, civil penalty, injunctive relief and otherwise.

- 7. **Maintenance and appearance standards.** These provisions shall apply to all fences and walls installed as part of an approved development screening requirement and to fences and walls that are an accessory structure to a residential or commercial property visible from a major or minor thoroughfare. Streets considered major and minor thoroughfares are listed under Subsection 5.4(H)(7)(h). The responsibility for maintenance of fences and walls shall be the property owner or an authorized designee.
 - a. A fence or wall shall not be disfigured [by] such as, but not limited to, graffiti, cracks, peeling paint or other material.
 - b. A fence shall not stand with bent or broken supports.
 - c. Fences shall be kept free of missing boards and gaps.
 - d. Repair of fences and walls shall be completed with the same or an acceptable similar material as the original structure. Size, width and other dimensional attributes of existing fences and walls shall be used for replacement material.
 - e. When portions of fences and walls are removed or taken down with no intention to rebuild or replace, all portions of the fence must be removed. In cases where the fence or wall is part of the screening required for an approved development project, the fence or wall must be replaced consistent with the provisions of this section unless an acceptable alternative is approved by the Planning Director.
 - f. If a nonconforming fence or wall is damaged and it is determined by the Planning Director that such damage is greater than 50 percent of the replacement value of the entire fence or wall, the entire fence or wall must be reconstructed to conform with the provisions regulating fences and walls.
 - g. Fences shall be constructed such that exposed framing faces the interior yard and not visible from the street right-of-way.
 - h. The provisions of this section apply to all existing or future major or minor thoroughfares listed on the Town's adopted Transportation Plan as amended.
 - (1) Major thoroughfares: Garner Road, Jones Sausage Road, Mechanical Boulevard, N.C. 50, Old Stage Road, Ten Ten Road, Timber Drive, U.S. 70, U.S. 401, Vandora Springs Road, and White Oak Road.
 - (2) Minor thoroughfares: Auburn-Knightdale Road, Auburn Church Road, Aversboro Road, Buffaloe Road, Creech Road, Grovemont Road, New Bethel Church Road, New Rand Road, Rand Road, Woodland Road, and Yeargan Road South.
 - i. An appeal by any person aggrieved by a final order, interpretation or decision of the Planning Director, Building Official or other administrator of the Town may be taken to the Board of Adjustment in accordance with Article 3.

I. Towers and antennas or satellite dishes 35 feet tall or less.

- 1. Towers and antennas or satellite dishes 35 feet tall or less, mounted on the ground are considered accessory uses and structures in all zones provided they meet the following criteria:
 - a. Towers and antennas or satellite dish antennas shall not be located in a public right-of-way or public easement.
 - b. Towers and antennas or satellite dish antennas shall be prohibited in front and corner-side street yards in all residential districts.
 - c. Towers and antennas or satellite dish antennas shall meet the applicable rear or interior side yard setback requirement in all residential zoning districts.
 - d. Satellite dish antennas in all residential zoning districts shall not exceed a height of 20 feet and 12 feet in diameter and shall be limited to one device per lot. A satellite dish that exceeds four feet in diameter shall be constructed of black mesh material.
 - e. Towers and antennas or satellite dish antennas shall meet the applicable yard setback requirement in all nonresidential districts.
 - f. In addition, the following criteria must be met:
 - (1) The owner of a tower and antenna or satellite dish shall certify that radio, television or similar reception for adjoining properties will not be disturbed or diminished.
 - (2) Advertising copy or any logo which constitutes a sign are prohibited on any tower and antenna or satellite dish antenna in any zoning district.
 - (3) A satellite dish antenna located in a residential zoning district shall be screened from all street views. The screen shall be made of plant materials enclosed fences or walls, earthen beams or any combination thereof which is immediately adjacent to the dish antenna. Such screening shall be a height of six feet above ground elevation.

J. Towers and antennas or satellite dishes, 20 feet tall or less.

- 1. Towers and antennas or satellite dishes, 20 feet tall or less, mounted on the roof of a building or structure are considered accessory uses in all zones provided they meet the following criteria:
 - a. The applicant shall submit a site plan and roof plan showing the exact location of the satellite dish antenna and how its location and/or architectural enhancements will provide a 50 percent screen of the structure from all street views for dish antennas located in nonresidential districts and a 75 percent screen from all street views in residential districts.
 - b. The applicant shall certify that radio or television or similar reception for adjoining properties will not be disturbed or diminished by a satellite dish.
 - c. Advertising copy or logos which meets the definition of a sign shall not be permitted on any tower and antenna or satellite dish antenna in any zoning district.
 - d. A roof mounted satellite dish antenna in a residential district that exceeds four feet in diameter shall be constructed of black mesh material.
- 2. The Board of Adjustment may grant an exception to these requirements regarding the location, height and setback requirements provided the Board concludes the following conditions have been satisfied.
 - a. The applicant provides acceptable evidence that literal compliance with the required locational or dimensional standards will result in

- the obstruction of the antenna or satellite dish's reception and will not permit the normal use of the antenna or satellite dish.
- b. The applicant provides acceptable evidence to the Board of Adjustment that the granting of the exception is the minimum necessary to operate the antenna or satellite dish in a normal manner according to the manufacturer's specifications.
- c. In addition to the above required findings, in order to grant an exception the Board of Adjustment must find the following:
 - (1) That the request will be in general harmony with adjoining properties;
 - (2) That the request will not endanger the public safety or welfare; and
 - (3) That the request does not violate any other local, state or federal laws or regulations.

K. Accessory solar energy systems.

- All zoning districts: Solar panels shall not create a traffic or safety hazard; solar panels shall be arranged, angled or sited to minimize glare or reflection onto adjoining properties and rights-of-way. Panels shall have a textured or anti-reflective surface or coating. Mirrors or mirrored panels are prohibited.
- 2. NO, NC, O&I, CR, SB, I-1, I-2 and MXD-1 zoning districts:
 - a. The maximum height for all ground-mounted solar panels and related equipment shall not exceed 15 feet. This includes solar panels at maximum tilt.
 - b. The area for ground-mounted panels and equipment shall be no more than 25% of the principal building's footprint.
 - c. Ground-mounted panels are restricted to the interior side and rear yards only, and shall not be located within any perimeter buffer required by Article 7.
 - d. Flush-mounted roof panels are exempt from the screening of objectionable views requirements of Article 7.
 - e. Any roof panel not installed flush to the roof surface shall be 100% screened from view in accordance with the screening of objectionable views requirements of Article 7.
- 3. CBD and all residential zoning districts: Only flush-mounted solar roof panels or solar shingles are permitted.

(Ord. No. 3396, § 11, 4-3-06; Ord. No. 3418, §§ 1--5, 7-5-06; Ord. No. 3519, 7-7-08; Ord. No. 3523, § 1, 8-4-08; Ord. No. 3780, § 9, 7-7-15)

5.4. Temporary uses.

- A. **Permit required.** A temporary use or structure for one or more of the following described uses in paragraph C., below, shall be permitted in any district. All temporary uses and structures shall obtain a temporary use permit pursuant to the procedures set forth in Article 3.
- B. **General regulations.** The general regulations of this section shall apply to all allowed temporary uses unless otherwise expressly stated.
 - 1. Permanent changes prohibited. Permanent changes to the site of a temporary use are prohibited.
 - 2. Accessory signage.
 - a. Permanent signs accessory to temporary uses are prohibited;
 - b. Signs accessory to temporary uses shall be limited to the premises of the temporary use except as specifically permitted under Article 7
 - c. Not more than one double-faced, non-illuminated sign shall be permitted;

- d. Said sign shall not exceed 32 square feet in area nor eight feet in height and shall be set back not less than five feet from the front and/or side property line;
- e. Signs accessory to temporary uses require a permit; and
- f. All signs accessory to temporary uses shall be removed when the activity ends.
- 3. Temporary uses shall not violate any applicable conditions of approval that apply to the principal use on the site.
- 4. The operator must obtain all other required permits applicable to the activity, such as health department permits.
- 5. All temporary structures shall be erected in a safe manner in accordance with any applicable Town codes, ordinances or standards.
 - No temporary use shall be placed on any public sidewalk, public street, or other public property except as provided in the Town of Garner Code of Ordinances; and
 - b. Electrical and utility connections, if applicable, shall be approved by the Town.
- C. **Temporary uses allowed.** Temporary uses shall be allowed in accordance with the standards of this section.
 - 1. Table of temporary uses permitted by district:

Allowable R-20, R-15, R-12,					
Temporary Use	R40	R-9, RMH, MF-1, MF-2	NO, NC, CBD	OI, CR, SB	I-1, I-2
Carnivals, Fairs, Circuses, Concerts and Similar Uses	Permit Required	Not Allowed; except rodeos in the R-20 district, subject to all activities being located a minimum of 100 feet from any lot line zoned residential or used as a residence with Permit Required	Permit Required	Permit Required	Permit Required
Natural Disasters and Emergencies Offices	Allowed	Allowed	Allowed	Allowed	Allowed
Parking Lot Sales	Not Allowed	Not Allowed	Not Allowed	Permit Required	Permit Required
Seasonal Outdoor Sales	Not Allowed	Not Allowed	Permit Required	Permit Required	Permit Required
Temporary Construction, Security, Real Estate Sales Offices	Permit Required	Permit Required	Permit Required	Permit Required	Permit Required
Yard or Garage Sales	Allowed	Allowed	Not Allowed	Not Allowed	Not Allowed

Temporary Storage Container	Registration Required	Registration Required	Registration Required; Permit Required after	Registration Required; Permit Reguired	Registration Required; Permit Required
			15 days	after 15 days	after 15 days

2. Carnivals, fairs, circuses, concerts and other public entertainment. Such temporary, outdoor events shall be governed by the provisions of the Town of Garner Code of Ordinances. No person shall permit, maintain, promote, conduct, advertise, act as entrepreneur, undertake, organize, manage or sell or give tickets to an actual or reasonably anticipated assembly of 500 or more people which continues or can reasonably be expected to continue for 18 or more consecutive hours, whether on public or private property, unless the standards of this section are met.

a. Exemptions.

- (1) This section shall not apply to any regularly established, permanent place of worship, stadium, athletic field, arena, auditorium, coliseum, or other similar permanently established place of assembly for assemblies that do not exceed by more than 250 people the maximum seating capacity of the structure where the assembly is held.
- (2) This section shall not apply to government-sponsored fairs held on regularly established fairgrounds nor to assemblies required to be licensed by other ordinances and regulations of the Town.
- b. **Required facilities.** Prior to commencement of the assembly, the organizer shall provide the following facilities to ensure the assembly causes as little disruption and inconvenience as possible to adjacent properties, neighborhoods and traffic patterns.
 - (1) A fence completely enclosing the proposed location, of sufficient height and strength to prevent people in excess of the maximum permissible number from gaining access to the assembly grounds, which shall have at least four gates, at least one at or near four opposite points of the compass.

 If the applicant provides acceptable alternative security measures this requirement may be waived by the Planning Director.
 - (2) Potable water meeting all federal and state requirements for purity, sufficient to provide drinking water for the maximum number of people to be assembled at the rate of at least one gallon per person per day.
 - (3) Separate enclosed toilets for males and females, meeting all state and local specifications, conveniently located throughout the grounds, sufficient to provide facilities for the maximum number of people to be assembled at the rate of at least one toilet for every 200 females and at least one toilet for every 300 males, together with an efficient, sanitary means of disposing of waste matter deposited, which is in compliance with all state and local laws and regulations.
 - (4) A sanitary method of disposing of solid waste in compliance with state and local laws and regulations, sufficient to dispose of the solid waste production of the maximum number of people to be assembled at the rate of at least two and one-half pounds of solid waste per person per day, together with a plan for holding and a plan for collecting al

- such waste at least once each day of the assembly and sufficient trash cans with V-lids and personnel to perform the task
- (5) EMS personnel and at least one emergency ambulance must be available for use at all times.
- (6) If the assembly is to continue during hours of darkness, illumination sufficient to light the entire area of the assembly at the rate of at least five foot-candles, but not to shine unreasonably beyond the boundary enclosed location of the assembly.
- (7) Security guards, either regularly employed, duly sworn, offduty North Carolina peace officers or private guards licensed in North Carolina, sufficient to provide adequate security for the maximum number of people to be assembled at the rate of at least one security guard for every 750 people.
- (8) Fire protection, including alarms, extinguishing devices and fire lanes and escapes, sufficient to meet all state and local standards for the location of the assembly as set forth in the North Carolina Administrative Code and ordinances of the Town, and sufficient emergency personnel to efficiently operate the required equipment.
- (9) All reasonably necessary precautions to ensure that the sound of the assembly will not carry unreasonably beyond the enclosed boundaries of the location of the assembly.
- (10) Traffic control plan that is acceptable to the Planning, Engineering and Police Departments.
- 3. **Natural disasters and emergencies.** Temporary uses and structures needed as the result of a natural disaster or other health and safety emergencies are allowed for the duration of the emergency, but shall coordinated with the Town Manager's office.
- 4. **Parking lot sales.** Temporary outdoor retail sales on private property are permitted subject to the following:
 - a. Temporary outdoor retail sales are only allowed on property with an already operating permitted, and licensed if applicable, commercial or industrial principal use. Locating on vacant property or on property with a vacant or abandoned use is not permitted.
 - b. Temporary outdoor retail sales refers to the sale of goods or merchandise that are not generally sold as part of the principal use's inventory. Sales for the temporary outdoor retail operation shall be separate and apart from sales for the principal use.
 - c. The proposed temporary outdoor use shall not conflict with principal activities conducted on the site.
 - d. The sales and display area of the temporary outdoor retail use shall not exceed ten percent of the gross floor area of the principal building on the premises.
 - e. Only one temporary outdoor retail use is allowed per site at a time. The use shall last no longer than three consecutive days. Permits for no more than three such temporary outdoor retail sales shall be issued for a given location within a single calendar year.
 - f. A temporary retail use operator shall operate not more than three such uses anywhere in the Town within a single calendar year.
 - g. The temporary retail use shall operate only when the principal use

- is operating.
- h. No sales shall be conducted from a truck or other vehicle.
- i. It shall be unlawful to conduct business within 500 feet of the entrance of any place of business that sells the same commodity.
- Items allowed for sale may include food, but may not include potentially hazardous food (such as uncooked and unprepared fish and seafood products).
- k. Second-hand goods may not be sold under this paragraph.
- 5. **Seasonal outdoor sales.** Seasonal outdoor sales for Christmas trees or Halloween pumpkins are allowed at a religious institution or school regardless of zoning classification. Each seasonal sales activity is limited to a maximum of 45 consecutive days. Not more than three events are allowed per calendar year subject to the following provisions:
 - a. Permits for Christmas tree sales shall expire on December 26th. The lot, and any abutting private or public property, shall be cleaned and any remaining trees shall be disposed of by an approved method on or before December 31st of the year of issue of said permit.
 - b. The Planning Director shall require the applicant to deposit such sum as specified in the schedule of fees to guarantee the proper cleaning of the site and proper disposal of any remaining materials.
 - c. Any temporary outdoor storage shall be subject to the requirements of Article 7.
 - d. A temporary use permit shall not be required for seasonal outdoor sales when such sales are part of the inventory of an established business holding a valid building permit.
- 6. **Temporary construction, security, real estate sales offices.** The applicant for a temporary use permit for such temporary office shall comply with all conditions imposed by the Planning Director, which conditions may include fencing, surfacing, setbacks, etc., as deemed necessary to ensure no undue interference with the use and enjoyment of neighboring property. Such office shall be located within a reasonable distance, as determined by the Planning Director, of the primary development or improvement.
 - a. The owner of a construction project may place on the construction site and utilize a trailer coach as a temporary office for use by construction, security, and real estate sales personnel.
 - b. The temporary office shall be located on the lot on which construction or development is occurring and shall not be located within 25 feet of any abutting residential use.
 - c. The office shall be removed within ten days after final inspection of the permanent structure or expiration of the corresponding building permit, whichever event occurs first. In the case of residential development projects, the office must be removed within ten days of sale or lease of all dwelling units.
 - d. The owner of a permitted business who requires security protection during hours of closure may maintain a travel trailer for that purpose until a permanent facility can be constructed. In no case shall the use of such security trailer be for longer than a six month period.
- 7. **Yard or garage sales accessory to a dwelling.** No temporary use permit is required for a yard or garage sale accessory to a residential dwelling, religious institution or school, subject to the following conditions.
 - a. All yard and garage sales shall be conducted so that no goods offered for sale are located on any public street or sidewalk, and so that vehicle and pedestrian traffic on public streets and sidewalks is

- not obstructed.
- b. No sign advertising a yard or garage sale may be posted on any public property.
- c. Only goods of the property owner or tenant shall be sold.
- 8. **Other uses.** The Planning Director may approve other temporary uses and activities or special events including specific time limits, if it is determined that such uses would not jeopardize the health, safety or general welfare, or be injurious or detrimental to properties adjacent to, or in the vicinity of, the proposed location of the activity.
- 9. **Temporary storage container.** A transportable unit designed and used primarily for temporary storage of household goods, commodities, building materials and other items on a limited basis.

a. Residential use or district.

- (1) Temporary storage containers in residential zoning districts or use must be registered by the service provider or property owner with the Town of Garner Planning Department. Storage containers are permitted for a total of 60 consecutive days.
- (2) If placement of a storage container is in conjunction with an active construction permit for renovation, the container is permitted for the duration of the construction permit.
- (3) Placement of unit is restricted to the driveway or designated parking area with a minimum distance of ten feet from the existing structure. If, because of lot size or obstructions the portable storage unit cannot be located in a driveway or designated parking area, then the placement of the unit shall be contiguous to the parking area and maintain a five foot setback from side and rear property line.
- (4) Temporary storage containers for any residential housing type other than single family detached residences shall be located in an onsite vehicular use area and shall not obstruct any drive aisle or block any required parking space.
- (5) Temporary storage containers shall not be located in the street or in such a manner to impair a motor vehicle operator, bicyclist or pedestrian's view, upon entering or exiting the street, or obstruct the flow of vehicular or pedestrian traffic.
- (6) Temporary storage containers shall be no greater than eight feet six inches in height, eight feet in width and 20 feet in length.
- (7) A maximum of two temporary storage containers may be placed on a property at any one time; more than two may be permitted with prior approval from the Planning Director.
- (8) Temporary storage containers may be placed on property for a maximum of two times per year.
- (9) Temporary storage containers shall be in good condition; i.e., no rust, primer patches, etc. Signage may identify the owner or provider of the storage container only and shall not include the advertisement of any other product or service.
- (10) Temporary storage containers on property at the time of adoption of this ordinance must comply with this section.
- (11) Temporary storage containers may not be used as permanent accessory buildings.
- (12) Storage containers used for new construction shall comply with the requirements outlined in Article 5 for temporary UDO 5:45

construction offices.

b. Nonresidential use or district.

- (1) A temporary storage unit in nonresidential zoning districts or uses, for 15 days or less must be registered with the Town of Garner Planning Department by the storage unit provider or business owner.
- (2) A temporary use permit is required for temporary storage containers in nonresidential zoning districts or use for more than 15 days. Applications for the temporary use permits shall include a site plan, showing the proposed location of the container on the site in relation to the building, street, driveway and parking area; such other information as may be required to determine full compliance with this and other applicable ordinances of the Town; contact information for the leasing company or owner of the storage container.
- (3) [Reserved.]
- (4) Temporary storage containers may be placed on property for a maximum of 90 consecutive days. Placement for greater than 90 days shall be considered permanent and requires site plan approval and compliance with applicable ordinances of the Town.
- (5) If placement of a temporary storage container is in conjunction with an active construction permit for renovations, etc., the container is permitted for the duration of the construction permit.
- (6) Placement of temporary storage containers for nonresidential zoning districts and uses shall meet all of the following provisions:
 - (a) The container shall be placed to minimize visibility from adjacent properties and rights-of-way; in the rear yard when possible.
 - (b) The container shall meet building setbacks.
 - (c) Placement is limited to areas that are surfaced with asphalt, concrete, gravel or other materials equal in uality.
 - (d) Placement of the storage container in an existing parking area may not reduce the amount of available parking below the required minimum.
 - (e) The storage container must be a minimum of ten feet from the primary structure.
- (7) Temporary storage containers shall be no greater than eight feet six inches in height, eight feet in width and 40 feet in length.
- (8) A maximum of two temporary storage containers may be placed on a property at any one time; more than two may be permitted with prior approval from the Planning Director.
- (9) Temporary storage containers shall be in good condition; i.e., no rust, primer patches, etc. Signage may identify the owner or provider of the storage container only and shall not include the advertisement of any other product or service.
- (10) Temporary storage containers on property at the time of adoption of this ordinance must comply with this section and secure a temporary use permit for the unit.
- (11) Storage containers used for new construction shall comply

with the requirements outlined in Article 5 for temporary construction offices.

D. Prohibited temporary uses.

- 1. Sales of firearms.
- 2. Sales of any materials characterized by an emphasis on specified anatomical areas or specified sexual activities.

(Ord. No. 3559, §§ 1, 2, 7-7-09)

6.1. Residential district development standards.

A. Single-family residential dimensional standards.

A. Single-ramily residential dimensional standards.							
	Single-Family Residential Districts						
Lot Dimensions:	R-40	R-20	R-15 R-12		R-9	RMH	
Minimum Lot Area	40,000 sq. ft.	20,000 sq. ft.	15,000 sq. ft.	12,000 sq. ft.	9,000 sq. ft.	5,000 sq. ft.* 70 ft. in Park	
Minimum Lot Width	100 ft.	90 ft.	80 ft.	70 ft.	60 ft.	50 ft. in Subdiv.	
Minimum Yards:							
Front Yard	35 ft.	35 ft.	30 ft.	30 ft.	25 ft.	25 ft.	
Rear Yard	25 ft.	25 ft.	20 ft.	20 ft.	20 ft.	25 ft.	
Side Yard	10 ft.	10 ft.	6' minimum 15' combined**	6' minimum 15' combined**	6' minimum 15' combined**	10 ft.	
Corner Lot Side Yard	25 ft.	25 ft.	20 ft.	20 ft.	20 ft.	25 ft.	
Maximum Height	35 ft.	35 ft.	35 ft.	35 ft.	35 ft.	35 ft.	
Maximum Gross DU/Acre (Applies to Cluster Only)	0.8	1.5	2.0	2.5	3.0	_	

^{*} Note: 10,000 square foot minimum required for RMH lots without both public water and sewer. Wake County Health Department may require larger lot sizes.

** Interior side setback distance less than 10 feet requires a five-foot property maintenance easement be provided on the adjoining lot and recorded on the final subdivision plat.

B. Special lot area reduction adjacent to conservation or other designated buffer. Lots adjacent to a conservation or other officially designated buffer may be reduced by up to 20 percent where the buffer itself would, in theory, make up the remaining lot size. No lots shall extend into the conservation buffer other designated buffer and such buffers shall be protected in perpetuity by a conservation easement.

(Ord. No. 3813, § 1, 4-19-16)

Town of Garner Unified Development Ordinance (UDO)

6.2. Multifamily residential dimensional standards.

Standards	Multifamily Districts				
Standards	MF-1	MF-2			
Lot Dimensions: Lot area,	minimum				
Two-family lot	9,000 sq. ft.	8,000 sq. ft.			
MF, first unit	6,000 sq. ft.	5,000 sq. ft.			

MF, additional units	4,500 sq. ft.	3,000 sq. ft.
Lot width, minimum	60 ft.	60 ft.
Minimum Yards:		
Front yard	35 ft.	35 ft.
Rear yard	25 ft.	25 ft.
Side yard	15 ft.	15 ft.
Corner lot side yard	25 ft.	25 ft.
Maximum Height	See Section 6.10.F	See Section 6.10.F

6.3. Residential cluster development.

A. **Purpose.** The purpose of cluster development regulations is to provide an optional land development procedure which results in the preservation of open space; protection of streams, floodplain areas and significant existing tree cover; promotion of more efficient subdivision street and infrastructure networks; and encouragement of a variety of styles or types of residential dwellingsresidences. Cluster development should provide a total living environment for residential purposes that is in compliance with the Comprehensive Growth Plan and other applicable local, state or federal laws or regulations.

B. General requirements.

- 1. Cluster developments shall be developed on tracts of five acres or more.
- 2. Cluster developments may have as permissible uses: single-family detached, zero lot line and village houses.
- 3. Public sanitary sewer and water connections shall be required for every lot or dwelling unit in a cluster development, except in the R-40 district, where the Wake County Health Department may approve a shared private sanitary sewer and water system.
- 4. A master plan shall be required to be submitted if the cluster development is to be the initial phase of a larger project. Final plat approval procedures according to the requirements of the UDO shall apply to all cluster developments. Town of Garner Unified Development Ordinance (UDO)
- 5. Each individual cluster development lot containing single-family detached or attached units shall have public or private street access according to the criteria listed in applicable sections of this UDO.
- 6. A homeowner's association shall be established to own and maintain all property or facilities held in common private ownership. Documents regarding the homeowner's association shall be submitted to the Town for approval with the final plat and shall be duly recorded with the final plat in the Wake County Register of Deeds Office by the applicant.
- 7. A pre-application conference between the developer or agent and the staff of the Town of Garner shall be required.

C. Dimensional standards.

- 1. The maximum permissible gross density in a cluster development shall be that set forth for the applicable single family zoning district in the Table in Section 6.1 Article 6. Cluster development in the MF-1 and MF-2 zoning districts shall be limited to a maximum of six dwelling units per acre. Land not required for residential lots and associated development shall be maintained as undisturbed permanent open space except for required stormwater management devices provided no more than 25 percent of open spaces areas are devoted to such uses.
- 2. Cluster developments containing single-family development may use the minimum dimensional standards shown in the table below.

Attiole 0. District Development Gtandards				
Cluster Development	R-40, R-20	R-15, R-12, R-9	MF-1, MF-2	
Lot Dimensions:				
Lot area, minimum	12,000 sq. ft.	6,000 sq. ft.	5,000 sq. ft.	
Lot width, minimum	70 ft.	50 ft.	50 ft.	
Minimum Yards:				
Front yard	35 ft.	20 ft.	20 ft.	
Rear yard	25 ft.	20 ft.	15 ft.*	
Side yard	10 ft.	10 ft.	7.5 ft.**	
Corner lot side yard	25 ft.	20 ft.	15 ft.***	
Maximum Height	35 ft.	35 ft.	35 ft.	

^{*} The rear setback for lots that abut open space may be reduced to ten feet as long as the overall width still meets or exceeds the otherwise required setback width with approval of the permit issuing authority.

- ** The interior side setback may be reduced to a minimum of five feet when individual building footprints are shown on the preliminary subdivision plat—and the building to building setbacks and orientation are deemed appropriate by the permit issuing authority. In such cases a five-foot property maintenance easement must be provided on the adjoining property and recorded on the final subdivision plat.
- *** The corner side setback may be reduced to a minimum of ten feet when individual building footprints are shown on the preliminary subdivision plat and no garage access is provided on the corner side and the permit issuing authority, upon the recommendation of the Town Engineer, determines there is no sight distance obstruction or public safety concern that results.
- a. When a cluster development located in the R-40, R-20, R-15, R-12 or R-9 zoning district adjoins a single family residential zoning district or an existing single family development then one of the following shall be required:
 - i. if the perimeter row of lots in the cluster development is to be reduced in size below the minimum lot size of the adjoining single family residential zoning district, then a perimeter buffer measuring at least 50 feet in width along the affected perimeter of the said cluster development shall be required. No land disturbing are allowed within this buffer.
 - ii. if the perimeter row of lots in the cluster development is not reduced in size below the minimum lot size of the adjoining single family residential zoning district or development, then a 50 foot perimeter buffer is not required.
 - b. i. Cluster development in MF-1 and MF-2 zoning districts shall provide a 30 foot perimeter buffer along the entire boundary of the development that adjoins a single family residential zoning district or a single family development. No land disturbing activities are allowed

within this buffer except for required landscaping. Such perimeter buffer must have the required mix of plant material that meets 50 percent of the perimeter landscape buffer planting requirements of the Landscape Ordinance and that is designed in a manner that is acceptable to the Planning Director.

- ii. No buffer shall be required where the lots are the same size or larger than those on the adjacent residential parcel.
- 4. No garage door shall be located closer than the lesser of the minimum setback or 20 feet back from the right-of-way line, or rear edge of the adjacent sidewalk, whichever is greater, in order to ensure that vehicles parked on the driveway do not hinder pedestrian access.
- D. **Open space standards.** Open space in cluster development shall be no less than 25 percent of the gross area of the cluster development tract. All open space provided in a cluster development shall meet the following criteria in addition to the requirements of this UDO:
 - 1. Open space shall abut 40 percent of the lots within the subdivision and shall be well distributed throughout the development so as to achieve the requirement herein.
 - 2. All open space areas shall be at least 20 feet in width, except the open space that is provided around the perimeter of a cluster development. Such open space areas shall be undisturbed.
 - 3. All open space shall be linked, either directly or across street rights-of-way.
- E. **Parking standards.** All cluster development shall meet the parking requirements of Section 7.4. Off-Street Parking and LoadingArticle 7.

(Ord. No. 3417, § 1, 7-5-06)

6.4. Alternative single-family options.

The following alternative single-family residential options are allowed only in residential cluster developments.

A. Zero lot line.

- Description. A zero lot line development is where houses in a development on a common street frontage are shifted to one side of their lot. This provides for greater usable yard space on each lot. These developments require that planning for all of the house locations be done at the same time. Since the exact location of each house is predetermined, greater flexibility in site development standards are possible while assuring that single-family residentialdwelling character is maintained.
- 2. Setbacks. The side building setback may be reduced to zero on one side of the house. This reduction does not apply to the street side setback or to the interior side setback adjacent to lots that are not part of the zero lot line project. The reduced setback may be located anywhere between the lot line and the minimum setback required for the district. The remaining side yard setback shall be equal to two times the side yard setback required for the district.

3. Additional standards.

a. Distance between houses. The minimum distance between all buildings in the development must be equal to twice the required side setback required by the underlying zoning district. A deed restriction must be recorded on the deed of each applicable lot to ensure continued compliance with this setback.

- b. **Eaves.** The eaves on the side of a house with a reduced setback may project a maximum of 18 inches over the adjacent property line. In this case, an easement for the eave projection must be recorded on the deed for the lot where the projection occurs.
- c. **Maintenance easement.** An easement between the two property owners to allow for maintenance or repair of the house is required when the eaves or side wall of the house are within four feet of the adjacent property line. The easement on the adjacent property must provide at least five feet of unobstructed space between the furthermost project of the structure and the edge of the easement. The easement shall be recorded on the subdivision plat.
- d. Privacy. If the side wall of the house is on the property line, or within three feet of the property line, windows or other openings that allow for visibility into the side yard of the adjacent lot are not allowed. Windows that do not allow visibility into the side yard of the adjacent lot, such as a clerestory window or a translucent window, are allowed. All materials within three feet of the property line shall be firerated to meet building code requirements.
- B. **Village house.** A village house may be permitted in a cluster development with a reduced front yard setback of 15 feet, provided that no front yard parking is allowed and alley or other rear access is provided for any garage.

6.5. Townhouse and condominium developments.

A. In general.

- 1. Townhouses and townhouse development occur in two different patterns:
 - a. Condominium (development with private drives and a homeowner's association); and
 - b. Fee simple townhouse (development with public or private streets and a homeowner's association).
- 2. The standards for each type of townhouse development are listed below.
- B. **Condominium**. This form of townhouse development occurs on a unified parcel, where multiple townhouse units may lie on a single tract of land. The units may be made available through sale as condominium, or through lease (rental).

1. Homeowner's association.

- a. Homeowner's association declaration and by-law documents shall be submitted to the Town of Garner for acceptance.
- b. Such homeowner's association documents shall have adequate provisions to insure proper maintenance of all privately-owned areas such as, but not limited to, open space, recreational facilities and areas, parking lot areas and private drives.
- c. Applicants are encouraged to submit homeowner's association documents which contain provisions addressing exterior appearance and maintenance standards according to a set of architectural design criteria.
- d. The homeowner's association documents shall clearly state that the Town of Garner shall be held harmless from liability responsibility relative to the delivery of Town services on privately-owned property in the townhouse development.

2. Interior roads.

a. Determination of whether interior roads shall be constructed as public streets or private drives or a combination of public streets UDO 6:2

and private drives shall be made by the permit issuing authority based upon recommendations from the Planning Department and Engineering Department. Consideration shall be given to the adopted major transportation plan, existing and proposed neighborhood streets and circulation needs, to the relationship of the site to adjoining lands, the size and shape of the tract to be developed, to the number of ultimate dwelling units to be constructed on the tract and on adjoining lands and to anticipated traffic volumes.

- b. The determination of whether interior roads shall be public or private will consider only the minimum needs of the public for the public streets and will recognize the privacy, security and safety advantages of private drives. Where public streets are requiredthe permit-issuing authority, upon request of the developer, provide in writing the reason for such requirement. All public streets shall have curb and gutter according to Town standards. Private drives are interior circulation roads designed and constructed to carry vehicular traffic from a public street within or adjoining the site to terminal parking areas and service areas, or back to said public street.
- c. The design and arrangement of private streets shall be subject to review and approval by the permit-issuing authority upon recommendation of the Planning Department and Engineering Department.
 - (1) When there is a distance of 150 feet or more between an existing public street and points of refuse collection, a private drive shall be required.
 - (2) All portions of such private drives shall not be more than 1,000 feet from their point of public access.
 - (3) When the development is required to have a private drive, the private drive shall be paved to a minimum width of at least 27 feet, measured from edge of pavement. Concrete curb and gutter sections may be required, if determined necessary by the Planning, Engineering and Public Works Departments.
 - (4) A private drive may be constructed in the peripheral yard provided it is located a minimum distance of 25 feet off any property line or complies with the provisions of Section 7.1K.3.Article 7.
 - (5) A base course shall be applied to the entire required paved width of private drives and parking lots and shall consist of at least eight inches of compacted crushed stone.
 - (6) A surface course shall be applied to the entire required paved width of private drives and parking lots and shall consist of at least two inches of 1-2 asphalt paved surface.
 - (7) Cul-de-sac or dead-end streets shall be provided with a vehicular turning circle at least 80 feet in diameter, measured on the center line of the street or other acceptable design criteria for dead-end streets.
 - (8) Street jogs, intersections block lengths including cul-desac, street deflections shall conform to the design criteria set forth in Article 8.
 - (9) A permanent street address approved by the Planning Department shall be assigned to the private drives.

- 3. **Maintenance required.** Homeowner's association documents shall include adequate provisions to <u>insureensure</u> proper maintenance by the homeowner's association of private drives, units, their structural components and exteriors, yard spaces and other commonly owned property and shall be recorded with the final plat.
- 4. **Minimum lot size.** There is no minimum lot size for individual units; density is controlled by district regulations. However, every individual lot shall meet the following criteria:
 - a. The minimum lot width is 16 feet;
 - b. The minimum frontage on a public street is 16 feet; and
 - c. The minimum front yard setback is 25 feet. (This setback is not in addition to the development-wide standard. However, where a 50 feet setback is required under development-wide standards, each affected lot must maintain the minimum 50-foot setback rather than the 25-foot setback.)

C. Fee simple townhouse.

1. **Special provisions.** This form of townhouse development involves attached housing units purchasable on a fee simple basis, on individual lots meeting minimum requirements and fronting on a dedicated public street, with or without provisions for commonly owned property controlled by a homeowner's association. This form of townhouse development differs from other townhouse developments in that no common areas may be required. Developers are encouraged to utilize restrictive covenants for townhouse developments that address architectural standards, exterior maintenance of units and other appropriate matters through homeowner association documents. It is strongly recommended that such agreements be made to insure the proper maintenance of units, their structural components and exteriors, and yard spaces. Where there is the provision of commonly owned land in a fee simple townhouse development a homeowner's association shall be required. Such documents shall be subject to the provisions of Section 6.4.B.1.Article 6.

2. Interior roads.

- a. Determination of whether interior roads shall be construed as public streets or private drives or a combination of public streets and private drives shall be made by the permit-issuing authority with based on recommendations from the Planning and Engineering Departments.
- b. Consideration shall be given to the adopted major transportation plan, existing and proposed neighborhood streets and circulation needs, to the relationship of the site to adjoining lands, the size and shape of the tract to be developed, to the number of ultimate dwelling units to be constructed on the tract and on adjoining lands, and to anticipated traffic volumes.
- c. The determination of whether interior roads shall be public or private will consider only the minimum needs of the public for the public streets and will recognize the privacy, security and safety advantages of private drives.
- d. Where public streets are required, the permit-issuing authority will, upon request of the developer, provide in writing the reason for such requirement; and
- All public streets shall be constructed according to Town of Garner standards. All private drives shall be constructed according to the provisions of Section 6.5.B.2.(c)(1-9).Article 6.
- <u>e.</u> The issuance of any building permits shall not be permitted until a

major subdivision final plat, meeting the appropriate requirements, has been approved by the Planning Director as set out in this UDO

- 3. **Minimum lot size.** There is no minimum lot size for individual units; density is controlled by district regulations. However, every individual lot shall meet the following criteria:
 - a. The minimum lot width is 18 feet:
 - b. The minimum frontage on a public street is 18 feet; and
 - c. The minimum front yard setback is 25 feet where garages are accessed from the front. If rear access to garages is provided, the minimum front yard may be reduced to 15 feet.

(Ord. No. 3761, § 1, 2-2-15)

6.6. Manufactured home parks and subdivisions.

Manufactured home parks and subdivisions shall be subject to all applicable state and local regulations, as well as with the following standards.

- A. **Land area.** The minimum land area required for a manufactured housing park is three acres.
- B. **Density limitations.** Any lot or tract of land occupied by a manufactured housing park shall have a maximum density of five dwelling units per gross acre.
- C. Lot size standards. Single-family residential development in the RMH district requires a minimum 5,000 square foot lot for sites with both public water and sewer available, and a 10,000 square foot lot where either a well or septic system is used. Wake County Health Department regulations may require larger lots. Minimum lot widths shall be 50 feet in a manufactured home park and 70 feet in a manufactured home subdivision.
- D. **Orientation of manufactured homes.** No manufactured home shall face the narrow end of the manufactured unit to the public street unless the width of the unit is greater than 24 feet.
- E. **Separation of service buildings.** Every service building in a manufactured home park shall be at least 25 feet from the boundary of any other property in any residential zoning district.
- F. Accessory structures in manufactured home parks. No accessory structures, except common park structures, shall be located on manufactured home park spaces.
- G. **Required parking.** A minimum of two off-street parking spaces shall be provided for each dwelling unit within a manufactured housing park.
- H. Street and drives.
 - 1. No private drives are permitted within a manufactured home subdivision. Public streets must be constructed in accordance with Town of Garner standards.
 - 2. For manufactured home parks, the tract as whole shall have a minimum 20-foot frontage on a public right-of-way. Internal access may be by private drives. All private drives shall have a minimum of 24 feet of pavement. A minimum six-foot wide strip adjoining and parallel to the paved surface of the drive, on both sides, shall be reserved from use except for driveways, walkways and vegetation. The outer edge of the six footsix-foot reserved strip is the limit of the reserved area referenced in previous sections of this UDO.
- I. **State standards.** All manufactured housing units shall conform to the State of North Carolina Standards for manufactured housing anchorage, tie downs and blocking.

- J. **Site plan.** Prior to the development of any new manufactured housing park established after the effective date of this UDO, and prior to the enlargement of any existing manufactured housing park, a site plan conforming to the requirements of this subsection shall be approved by the Planning Director. The required site plan shall be drawn to scale and shall explicitly illustrate at least the following features.
 - 1. Location and dimensions of all park boundaries.
 - 2. Location of pavement on adjoining street rights-of-way.
 - 3. Location and dimensions of any permanent improvements existing or planned within the park, including but not limited to the following:
 - a. Improved surfaces for common driveways, off-street parking and recreation areas.
 - b. Buildings for management, maintenance and recreational purposes.
 - c. Any other recreational facilities.
 - d. Any fences or walls.
 - e. The location of pipelines and systems for potable water distribution, sewage collection and fire protection, including location of all fire hydrants.
- K. **Subdivision plat required.** A subdivision plat in accordance with Section 3.5 is required for all manufactured home subdivisions.
- L. **Phasing.** Phasing of a proposed manufactured home park or subdivision may be allowed, provided the proposed phasing is approved by the Town Council and will not create undue hardships for the residents of the development or those vehicles that can reasonably be expected to service the development.

(Ord. No. 3558, § 2, 7-7-09)

6.7. Manufactured homes.

Commentary: An individual manufactured home type A unit is permitted in the R-40 district or through rezoning to the -MH overlay.

- A. **Application of standards.** There are three different classes (A, B, and C) of manufactured homes. The main differences are size, roof pitch and siding material.
- B. **Manufactured home class A.** A manufactured home constructed after July 1, 1976 and meeting or exceeding the construction standards promulgated by the U.S. Department of Housing and Urban Development that were in effect at the time of construction. Additionally, class A manufactured homes shall meet all of the following requirements:
 - 1. It shall be occupied as a single-family dwelling unit only;
 - 2. It shall have a minimum of two sections that when combined the total is a minimum of 24 feet in width;
 - 3. It shall have a length not exceeding four times its width, with length measured along the longest axis and width measured at the narrowest part of the shorter axis;
 - 4. The towing apparatus, wheels, axles and transporting lights shall be removed and shall not be included in measurements;
 - 5. The orientation of the structure must be consistent with that of the predominant number of units in the surrounding neighborhood. In special cases, the short axis (width) may face the road if the front door is incorporated in the unit's floor plan to be a part of the short axis;
 - 6. It shall be installed in accordance with the standards established by the North Carolina Department of Insurance. In addition, a continuous,

permanent masonry foundation or masonry curtain wall constructed in accordance with the standards of the North Carolina Uniform Residential Building Code for One and Two-Family Dwellings, un-pierced except for required ventilation and access, shall be installed under the perimeter of the manufactured home;

- 7. The exterior shall consist of one or more of the following:
 - a. Vinyl or metal siding (whose reflectivity does not exceed that of flat white paint);
 - b. Cedar or other wood siding:
 - c. Weather resistant press board siding; or
 - d. Stucco siding, brick or stone siding, which shall be comparable in composition, appearance and durability to the exterior siding commonly used in the standard residential construction of the surrounding neighborhood.
- 8. The pitch of the roof shall have a minimum vertical rise of three and one-half feet for each 12 feet of horizontal run;
- 9. The roof shall be finished with a roof covering that meets the minimum standards of the federal housing administration;
- 10. All roof structures shall provide an eave projection of no less than six inches, which may include a gutter;
- 11. Stairs, porches, entrance platforms, ramps and other means of entrance and exit to and from the manufactured home, shall be installed or constructed in compliance with the standards of the North Carolina Building Code, attached firmly to the primary structure, and anchored securely to the ground. Wood stairs shall only be used in conjunction with a porch or entrance platform with a minimum of 24 square feet. Use of wood stairs without a porch is prohibited at any entrance to a manufactured home:
- 12. Minimum square footage of the home shall be compatible with the surrounding neighborhood. The length and size shall be no smaller than the average unit in this neighborhood; and
- 13. For any unit on a lot that is less than 30,000 square feet, a community well or Town water and sewer is required. All units not connected to either a community or Town system shall present proof of utility approval by the Wake County Health Department.
- C. **Manufactured home class B**. A manufactured home constructed after July 1, 1976 and meeting or exceeding the construction standards promulgated by the U.S. Department of Housing and Urban Development that were in effect at the time of construction. Additionally, class B manufactured homes shall meet the following requirements:
 - 1. It shall be occupied as a single-family dwelling <u>unit</u> only;
 - 2. It shall have a minimum of two sections that when combined the total is a minimum of 24 feet in width;
 - 3. There are no length requirements;
 - 4. The towing apparatus, wheels, axles and transporting lights shall be removed and shall not be included in measurements:
 - 5. The orientation of the structure must be consistent with that of the predominant number of units in the surrounding neighborhood. In special cases the short axis (width) may face the road if the front door is incorporated in the unit's floor plan to be a part of the short axis;
 - 6. It shall be installed in accordance with the standards established by the North Carolina Department of Insurance. In addition, a continuous, permanent masonry foundation or masonry curtain wall constructed in

accordance with the standards of the North Carolina Uniform Residential Building Code for One and Two-Family Dwellings, un-pierced except for required ventilation and access, shall be installed under the perimeter of the manufactured home:

- 7. Exterior standards are to be consistent with the industry's standards for class B;
- 8. The pitch of the roof shall have a minimum vertical rise of two and one-half feet for each 12 feet of horizontal run;
- 9. The roof shall be finished with a roof covering that meets the minimum standards of the federal housing administration;
- 10. There are no required eave projections;
- 11. Stairs, porches, entrance platforms, ramps, and other means of entrance and exit to and from the manufactured home, shall be installed or constructed in compliance with the standards of the North Carolina Building Code, attached firmly to the primary structure, and anchored securely to the ground. Wood stairs shall only be used in conjunction with a porch or entrance platform with a minimum of 24 square feet. Use of wood stairs without a porch is prohibited at any entrance to a manufactured home:
- 12. Minimum square footage of the home shall be compatible with the surrounding neighborhood. The length and size shall be no smaller than the average unit in this neighborhood; and
- 13. For any unit on a lot that is less than 30,000 square feet, a community well or Town water and sewer is required. All units not connected to either a community or Town system shall present proof of utility approval by the Wake County Health Department.
- D. **Manufactured home class C**. Any single-wide manufactured home constructed after July 1, 1976, and meeting or exceeding the construction standards promulgated by the U.S. Department of Housing and Urban Development that were in effect at the time of construction, shall meet the following requirements:
 - 1. It shall be occupied as a single-family dwelling unit only;
 - 2. It shall have a minimum width of 14 feet:
 - 3. There are no length requirements;
 - 4. The towing apparatus, wheels, axles and transporting lights shall be removed and shall not be included in measurements;
 - 5. There is no parallel orientation requirement;
 - 6. All units shall be firmly anchored to the ground as required by the North Carolina Building Code and the Town shall designate and enforce a uniform type of foundation enclosure (skirting) for all manufactured home parks and subdivisions;
 - 7. Exterior standards are to be approved by the Planning Director;
 - 8. There are no roof pitch requirements;
 - 9. The roof shall be finished with a roof covering that meets the minimum standards of the federal housing administration;
 - 10. There are no required eave projections;
 - 11. Stairs, porches, entrance platforms, ramps and other means of entrance and exit to and from the manufactured home, shall be installed or constructed in compliance with the standards of the North Carolina Building Code, attached firmly to the primary structure, and anchored securely to the ground. Wood stairs shall only be used in conjunction with a porch or entrance platform with a minimum of 24 square feet. It is the intent of this subsection to prohibit the use of wood stairs only at any entrance to a manufactured home;
 - 12. There is no minimum square footage requirement; and
 - 13. For any unit on a lot that is less than 30,000 square feet, a community UDO 6:11

well or Town water and sewer is required. All units not connected to either a community or Town system shall present proof of utility approval by the Wake County Health Department.

E. Manufactured homes not located in RMH district. The placement of a manufactured home in any R-40 district, or manufactured home floating zone (but not in RMH districts) must meet the following additional requirements. The purpose of these requirements is to protect the character of existing neighborhoods, and to establish new neighborhoods whose character is internally consistent, by achieving compatible exterior appearance between manufactured homes and stick- or modular-built homes on adjacent or nearby lots, or with other manufactured homes in an existing RMH district (appearance criteria). In satisfying this requirement, the applicant must also present illustrative examples of the types and design of structure they propose, plus photographs of at least five residences in the immediate vicinity in order to document that the exterior appearance of the proposed unit will be similar (as determined by the Planning Director) to the other homes that have been or will be constructed.

6.8. Special development standards for single family and modular homes.

- A. General size and landscaping standards for modular and site-built homes. The following standards shall apply only to new modular homes or single-family detached site-built homes. The provisions of this subsection shall not apply to properties zoned R-40 or additions to existing residential buildings.
 - 1. Foundation planting consisting of evergreen shrubs shall be installed along the entire front foundation wall of the building. Plant installation shall be a minimum of two feet in height planted at three- to four-foot intervals.
 - 2. All yard areas, excluding decorative landscaped areas, shall be appropriately graded and seeded up to 35 feet from the dwelling as applicable in order to establish a permanent lawn.
 - 3. A maximum 2.7 to 1 length to width ratio shall be required for new structures. The length shall be measured along the longest axis of the structure and the width shall be measured along the shortest axis of the structure.

(Ord. No. 3801, § 1, 12-7-15)

6.9. Nonresidential district standards.

A. **Nonresidential development standards.** The following table illustrates the dimensional standards that apply in the Town's commercial, industrial and special purpose districts.

Standard	NO	NC	CBD	OI	CR	SB	I-1	I-2
Lot Dimensions:								
Lot area, minimum	6,000 sq. ft.	6,000 sq. ft.	6,000 sq. ft.	6,000 sq. ft.	6,000 sq. ft.	6,000 sq. ft.	None	None
Lot width, Minimum	60 ft.	60 ft.	60 ft.	60 ft.	60 ft.	60 ft.	100 ft.	100 ft.
Lot depth, minimum	None	None	None	None	None	None	None	None
Minimum Yards:*								
Front yard	35 ft.	35 ft.	None	35 ft.	35 ft.	35 ft.	50 ft.	50 ft.

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Rear yard	25 ft.	0/25 ft.	0/15 ft.	25 ft.	0/25 ft.	0/25 ft.	0/50 ft.	0/50 ft.
Side yard	0/15 ft.	10/15 ft.	0/15 ft.	10/15 ft.	10/15 ft.	0/25 ft.	0/25 ft.	0/25 ft.
Corner lot side yard	35 ft.	35 ft.	20 ft.	35 ft.	35 ft.	35 ft.	35 ft.	35 ft.
Maximum Height	_							
Maximum Net DU/Acre	35 ft.	35 ft.	None	None	None	None	None	None
	6,000 sq. ft. per single family detached dwelling unit	6,000 sq. ft. per unit	6,000 sq. ft. per unit	6,000 sq. ft. per unit	None	None	None	None

* Note:

- 1. The minimum setback distance from a building to a street right-of-way is 35 feet; except front yard setbacks in the I-1 and I-2 districts required to be a minimum of 50 feet.
- Where two-yard standards are shown in the tables above (0/15 feet, for example), the first standard shall apply if the lot is not adjacent to a residential, NC, NO or OI district. Additional fire-rated wall construction may be required on side and rear facades.
- B. Industrial performance standards.
 - 1. In general.
 - Zoning regulations typically attempt to classify and segregate uses according to their differing impacts. For example, residences are usually allowed in certain zones and manufacturing plants in others because it is perceived that the impact of the latter would be detrimental to the former. Because the impacts associated with certain types of uses are well recognized, it is possible to regulate impacts indirectly by controlling the types of uses permissible in various zoning districts. Given the wide variety of impacts possible within the industrial use classification, it is not feasible to use an indirect method of controlling impacts. Therefore this part attempts to control impacts of industrial classification uses directly by establishing the performance standards set forth in this part.
 - b. For the reasons set forth in paragraph above, it is necessary to use performance standards to determine what types of industrial and manufacturing uses (see table 5.1 see Article 5) should be permissible in various zoning districts. However, the use of performance standards involves advance prediction of the extent to which a proposed development will generate negative impacts, and subsequent monitoring to determine the actual extent of such impacts. Because this advance prediction and subsequent verification may be cumbersome, time-consuming, and expensive, performance standards (other than noise standards) are applied only to uses within the industrial use classification.

2. Smoke.

a. To determine the density of equivalent opacity of smoke, the Ringlemann Chart, as adopted and published by the United States

- Department of Interior, Bureau of Mines Info. Circular 8333, May 1967, shall be used. The Ringlemann numbers cited refer to the area of the Ringlemann Chart that coincides most nearly with the visual equivalent opacity of the smoke emission observed.
- b. All measurements shall be taken at the point of emission of the smoke.
- c. In the OI, NC, CR, CBD, SB, MXD-I and all PUD districts, no industrial use classification use may emit from a vent, stack, chimney, or combustion process any smoke that is visible to the naked eye.
- d. In the I-1 district, no industrial use classification use may emit from a vent, stack, chimney, or combustion process any smoke that exceeds a density or equivalent opacity of Ringlemann No. 1, except one emission not exceeding an equivalent of Ringlemann No. 2 is permissible for a duration of not more than four minutes during any eight hour period if the emission source is not within 250 feet of a residential district.
- e. In the I-2 district, no industrial use classification use may emit from a vent, stack, chimney, or combustion process any smoke that exceeds a density or equivalent opacity of Ringlemann No. 2, except that an emission not exceeding an equivalent of Ringlemann No. 3 is permissible for a duration not more than four minutes during any eight hour period if the source of emission is not located within 500 feet of a residential district.

3. Noise.

- a. The following definitions shall apply in this section. All definitions shall be in conformance with those contained in ANSI 5.1.1-1960, R 1971, Acoustical Terminology.
- b. With respect to the standards established in the table of maximum permitted sound level (paragraph c., below), dB(A) are expressed in terms of the tenth percentile sound level (L10), which must be calculated by taking 100 instantaneous A-weighted sound levels at ten second intervals and computing the (L10) in accordance with the community noise measurement data sheet set forth in Appendix C.
- c. No person may operate or cause or permit the operation of any stationary source of sound that exceeds the limits set forth herein for the following receiving land use districts when measured at the boundary or at any point within the property affected by the noise.

Table of Maximum Permitted Sound Level [dB(A)]				
Receiving Use Districts	Night (10:00 p.m.—7:00 a.m.)			
Residential	60	55		
Commercial	65	60		
Industrial	75	75		

- d. When a noise source can be identified and its noise measured in more than one land use category, the limits of the most restrictive use shall apply at the boundaries between different land use categories.
- e. For any stationary source of sound which emits a pure tone, cyclically varying sound or repetitive impulsive sound, the

- standards defined herein shall be reduced by five dB(A).
- f. The standards set forth in this section shall not apply to the following sources:
 - (1) Emergency warning devices and emergency equipment including medical transport helicopters;
 - (2) Lawn care equipment used during daytime hours;
 - (3) Equipment being used for construction.
- g. Notwithstanding any other provision of Article VIII (Nonconforming situations), any person who operates or permits to be operated any new stationary noise source after the effective date of this section shall comply with the standards defined herein.
- h. Measurement techniques to determine compliance with this section are set forth in Appendix C.

4. Vibration.

- a. No industrial use classification in any commercial district may generate any ground-transmitted vibration perceptible to the human sense of touch measured at (i) the outside boundary of the space leased, rented or occupied by the enterprise generating the vibration if the enterprise is one of several located on a lot, or (ii) the lot line if the enterprise generating the vibration is the only enterprise located on a lot.
- b. No industrial use classification use in the MXD-1, I-1 or I-2 district may generate any ground transmitted vibration in excess of the limits set forth in paragraph e below. Vibration shall be measured at any adjacent lot line or residential district line as indicated in the table set forth below in paragraph d.
- c. The instrument used to measure vibrations shall be a three component measuring system capable of simultaneous measurement of vibration in three mutually perpendicular directions.
- d. The vibration maximum set forth in paragraph e below are stated in terms of particle velocity, which may be measured directly with suitable instrumentation or computed on the basis of displacement and frequency. When computed, the following formula shall be used:

 $P.V. = 6.28 F \times D$

P.V. = Particle velocity, inches per second

F = Vibration frequency, cycles per second

D = Single amplitude displacement of the vibration, inches The maximum velocity shall be the vector sum of the three components recorded.

componente recorded.				
Table of Maximum Ground Transmitted Vibration				
Zoning District	Adjacent Lot Lines	Residential District		
MXD	0.10	0.02		
I-1	0.10	0.02		
I-2	0.20	0.02		

e. The values stated in paragraph d above may be multiplied by two for impact vibrations, i.e., discrete vibration pulsations not exceeding one second between pulses.

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f. Vibrations resulting from temporary construction activity that occurs between 7:00 a.m. and 7:00 p.m. shall be exempt from the requirements of this section

5. Odors.

- a. For purposes of this section, the odor threshold is defined as the minimum concentration in air of a gas, vapor, or particulate matter than can be detected by the olfactory systems of a panel of healthy observers.
- b. No Industrial use classification in any district may generate any odor that reaches the odor threshold, measured at:
 - (1) The outside boundary of the space leased, rented or occupied by the enterprise generating the odor; or
 - (2) The lot line if the enterprise generating the odor is the only enterprise located on a lot.

6. Air pollution.

- a. Any industrial use classification that emits any air contaminant (as defined in G.S. 143-213) shall comply with applicable state standards concerning air pollution, as set forth in Article 21B of Chapter 143 of the North Carolina General Statutes.
- b. No site, or special use, or conditional use permit may be issued with respect to any development covered by paragraph a above until the state Division of Environmental Management has certified to the permit-issuing authority that the appropriate state permits have been received by the developer (as provided in G.S. 143-215.108) or that the developer will be eligible to receive such permits, and that the development is otherwise in compliance with applicable air pollution laws.

7. Disposal of liquid wastes.

- a. No industrial use classification in any district may discharge any waste contrary to the provisions of G.S. 143-214.2.
- b. No industrial use classification in any district may discharge into the City of Raleigh's sewage treatment facilities any waste that cannot be adequately treated by biological means or otherwise violates applicable City of Raleigh requirements or standards.
- 8. **Water consumption.** No industrial use classification that requires for its operations a one and one-half-inch or larger meter is permissible in any district unless specifically approved to do so by the Town Council.
- 9. **Electrical disturbance or interference.** No industrial use classification may:
 - a. Create any electrical disturbance that adversely affects any operations or equipment other than those of the creator of such disturbance; or
 - b. Otherwise cause, create, or contribute to the interference with electronic signals (including television, and radio broadcasting transmissions) to the extent that the operation of any equipment not owned by the creator of such disturbance is adversely affected.

(Ord. No. 3502, § 4, 3-3-08; Ord. No. 3558, § 2, 7-7-09; Ord. No. 3656, § 5, 2-21-12; Ord. No. 3813, § 2, 4-19-16)

6.10. Measurement and exceptions.

A. **Density.** Density refers to the number of dwelling units per unit of land area. Density is calculated by dividing the number of dwelling units on a site by the gross area (in acres) of the site on which the dwelling units are located. The

number of dwelling units allowed on a site is based on the presumption that all other applicable standards will be met. The maximum density established for a district is not a guarantee that such densities may be obtained, nor shall the inability of a development to achieve the stated maximum density be considered sufficient justification for varying or otherwise adjusting other density, intensity or dimensional standards.

B. Lot area.

- 1. **Measurement.** Lot area refers to the gross horizontal land area within lot lines, including any wetlands. No conservation buffer or other officially designated buffer area shall be included within the boundaries of any lot.
- 2. **Exceptions.** No building permit or development approval may be issued for a lot that does not meet the minimum lot area requirements of this UDO except in the following cases:
 - a. Nonconforming lots may be used in accordance with the provisions set forth in Section 9.4 Article 9.
 - b. Utilities using land or an unoccupied building covering less than 1,000 square feet of site area shall be exempt from minimum lot area standards.
- Absence of sewer or water. In the absence of public water or public sewer, no building permit shall be issued until the lot meets all applicable requirements of this UDO and Wake County.

C. Minimum lot widths.

- 1. No lot may be created that is so narrow or so irregularly shaped that it would be impracticable to construct on it a building that:
 - a. Could be used for purposes permissible in that zoning district;
 - b. Could satisfy setback requirements for that district.
- 2. Lot width.
 - a. Without limiting the generality of this standard, the following minimum lot widths are deemed presumptively to satisfy the standard. The lot width shall be a straight line measurement between opposite-side boundaries at the minimum required setback from the street, sufficiently distant from the street to meet the setback requirement and permit compliance with the standard. For instance, a cul-de-sac lot may not be 80 feet wide at the 35 feet front setback, but may be 80 feet wide 45 feet into the lot. Lot width would be measured at the 45 foot line except as provided for under D.3 of this section.
 - b. The minimum lot width of any rental space in a manufactured home park shall be 50 feet. The minimum lot width in an RMH zoned manufactured home subdivision shall be 70 feet.
 - c. No lot created after the effective date of this UDO having less than the recommended width shall be entitled to a variance from any building setback requirement.
 - d. The minimum lot width in a cluster development shall follow the provisions set forth in Article 6.
- 3. **Flag lots.** Flag lots are defined as an irregularly shaped lot where the buildable section (flag) of the lot is connected to a public or private street by a narrow nonbuildable strip of land (pole). The front setback line will be measured from that lot line more or less parallel to the public or private street.
 - a. The Town discourages the creation of flag lots in subdivisions. A flag lot will only be permitted if the Planning Director determines such design is necessary to allow the property owner reasonable

- use of his property when otherwise it would cause an extreme hardship for the owner to comply with the standards of the UDO<u>via</u> a successful Variance.
- b. Flag In addition to the standards of a Variance, flag lots are prohibited unless the Planning Director BOA determines one of the following applies:
 - i. Necessary to eliminate access onto a major thoroughfare;
 - ii. Necessary to reasonably use irregularly shaped property;
 - iii. Necessary to reasonably use land with significant topography limitations;
 - iv. Necessary to reasonably use land with limited sites for septic tank drain fields; and
 - v. Necessary to provide protection of significant environmental resources.
- c. When If approved by the Planning Director, the minimum lot width for a flag lot is 20 feet at the street; however a greater width may be required if the Planning Director BOA finds that a greater width is needed to ensure adequate and safe access to the property.
- d. Subdivisions approved and recorded after the effective date of this ordinance shall not be re-subdivided to create flag lots.
- e. No flag lot will be allowed if it increases the number of access points to a major thoroughfare.
- D. **Setbacks.** Setbacks refer to the unobstructed, unoccupied open area between the furthermost projection of a structure and the property line of the lot on which the structure is located, except as modified by the standards of this section.
 - Features allowed within setbacks. No enclosed usable space of a structure may project into any required yard space, except in the case of permitted rear yard accessory buildings. The following features may be located within a required setback:
 - a. Trees, shrubbery or other landscape features.
 - b. Fences and walls that meet the standards in Section 5.4.GArticle 5.
 - c. Driveways may be located in any setbacks.
 - d. Sidewalks may be located within any required setback.
 - e. Utility lines, wires and associated structures, such as power pole.
 - f. Uncovered porches, uncovered steps to building entrances, uncovered patio decks and uncovered balconies may extend up to five feet into any required front, rear or street side setback.
 - g. Openwork fire balconies and fire escapes may extend up to five feet into any required setback.
 - h. Sills, belt courses, cornices, buttresses, bay windows, eaves and other architectural features may extend up to two feet into any required setback.
 - i. Chimneys and flues may extend up to two feet into any required setback.
 - j. Impervious surface associated with parking, driveways, etc. for single family detached dwellings shall occupy no more than 40 percent of the required front yard as established in Article 11.
 - 2. **Measurement of setback distances.** Setback distances shall be measured from the right-of-way line or property line (as applicable) to the nearest extension of any part of the building that is a substantial part of the building itself and not mere appendage to it (such as a flagpole or antenna).
 - 3. Front setbacks on cul-de-sac. The Planning Director shall be authorized to approve front setback reductions for lots that front on cul-

de-sac streets when the Planning Director determines that such reduction is necessary to allow reasonable development on the subject lot. In no case shall this provision be used to approve front setbacks of less than applicable front yard setback requirement.

- 4.3. **Reduction for public purpose.** When an existing setback is reduced because of conveyance to a federal, state or local government for a public purpose and the remaining setback is at least 50 percent of the required minimum setback for the district in which it is located, then that remaining setback will be deemed to satisfy the minimum setback standards of this UDO.
- <u>5.4.</u> **Yard exceptions in all zoning districts.** The following exceptions shall apply in all zoning districts.
 - a. Projection of open structures into required yards.
 - (1) Porches, canopies, stairways, carports, sundecks and similar structures completely open except for necessary supports, may extend into or over not more than 30 percent of the required rear yard distance or more than 20 percent into a front yard. Open stairways may extend into the front yard setback as required to meet the building code.
 - (2) Projections of the above-described open structures beyond the allowable encroachment of 30 percent into a rear yard or more than 20 percent into a front yard will be permitted only if granted by special exception from the Board of Adjustment. In no case shall any projection into a front or rear yard be greater than 45 percent of the required front or rear yard setback distance. At no time shall an exception be granted if it results in interference with a required sight distance triangle, substantial interference with convenient and enjoyable use of adjacent property or substantial danger to the public health or safety.
 - (3) Projections of the above-described open structures in any required side yard will be permitted only by special exception from the Board of Adjustment. Such projections shall not extend more than 40 percent into the required side yard distance, including gutters, except in no case shall any projection be closer than five feet to the side property line.
- 6.5. **Decorative walls,** planting areas and uncovered paved areas, such as stoops, patios, drives not more than three and one-half feet above surrounding grade level, may project not more than 20 percent into any required yard. If such areas are constructed at surrounding grade, they may extend into any yard spaces; except that at-grade swimming pool surroundings shall be no closer to any property line than five feet.
- The Planning Director, or designee, may shall grant a deviation of not more than ten percent from any setback or triangulation distance specified in this article when a violation of any such requirements has been created through a good faith error of the property owner or a person acting on his behalf, the error cannot be corrected without substantial hardship or expense, and or that granting this relief would not substantially interfere with the convenient and enjoyable use of adjacent property or pose any substantial danger to the public health or safety. Prior to any decision to grant relief under this section, the owners of the directly adjoining properties shall be given notice by certified mail that a

request for this encroachment has been made to the Planning Department. The notice given shall give the adjoining property owners a minimum of seven days from the date of receipt to provide any comments regarding the request to the Planning Department. The decision of the director of planning or designee may be appealed to the Board of Adjustment as provided under Section 3.16.

ln NC, CR, SB, I-1 and I-2 districts, gas pump islands (without pay booths) and all canopies not attached to buildings may be permitted to encroach into the required front and corner side yard setbacks up to 75 percent, so long as a minimum front setback of 25 feet or corner side yard setback of 18 feet remains between the right-of-way line and the closest canopy structure support face or pump island; encroachments of 21 percent to 75 percent may be permitted only by special exception granted by the Board of Adjustment. Approval of the special exception may be granted if all required findings can be made. The Board of Adjustment must be able to find that such projections will not interfere with adequate sight distance or negatively impact traffic circulation patterns.

E. Minimum building separation.

- 1. In MF-1 and MF-2 districts, the minimum building to building separation for multifamily developments, (other than duplexes), shall be determined through the triangulation formula identified in E.2., below.
- 2. The horizontal length of each exterior wall shall serve as the base of an isosceles triangle, the altitude of which shall be the length of this base line times the appropriate factor from the following table provided no building:

Stories in DwellingStructure	Factor
1	0.3
2	0.4
3 and above	0.5

3. These isosceles triangles shall not overlap. However, in no case shall the side yard separation between one-story buildings be less than 15 feet or 20 feet for buildings two-story and above.

Commentary: Where individual units within a single building vary significantly in location (five feet or more) and, therefore, do not form a continuous straight building line, the isosceles triangle may be applied to each individual unit.

F. Building height limitations. For purposes of this section:

- 1. The height of a building shall be the vertical distance measured from the mean elevation of the finished grade at the front of the building to the highest point of the building.
- 2. A point of access to a roof shall be the top of any parapet wall or the lowest point of a roof's surface, whichever is greater. Roofs with slopes greater than 75 percent are regarded as walls.
- All buildings may exceed the designated height limit for the district, provided the depth of the required front, rear and both side yards shall be increased one foot for each foot or fraction thereof, of building height in excess of 35 feet; and
- 4. **Exceptions to height limits.** Unless otherwise expressly stated, the height limitations of this UDO shall not apply to any of the following:
 - a. Electrical power transmission lines;
 - b. Flagpoles, belfries, cupolas, spires, domes, monuments, chimneys, radio/television receiving antennas or chimney flues; or
 - c. Bulkhead, elevator, water tank, or any other similar structure or

necessary mechanical appurtenance extending above the roof of any building if such structure does not occupy more than 33 percent of the area of the roof.

(Ord. No. 3396, § 12, 4-3-06; Ord. No. 3532, § 1, 11-4-08)

6.11. Planned Unit Development (PUD) standards.

- A. **Minimum requirements**. Planned Unit Developments are permissible only <u>as conditional zoning</u> on tracts of at least five contiguous acres. The general standards and criteria in Section 4.7 shall also be met.
- B. **Required development mix.** All PUD development shall adhere to the following maximum percentages of listed land uses.

Land Use	Maximum Percentage
Single-Family Residential	40 percent
Multifamily Residential	45 percent
Public, Civic and Institutional	15 percent
Commercial, Office and Retail	15 percent

- C. **PUD master plan.** The proposed Planned Unit Development master plan shall indicate the particular portions of the lot that the developer intends to develop for each of the elements described above. See Appendix D for the maps, information and analysis required as part of the submittal for PUD approvals. In addition to the requirements in Section 4.7 above, the PUD master plan also illustrates:
 - 1. Neighborhood character and identity; and
 - 2. A mixture of land uses, including commercial and residential.
- D. **Nonresidential development restrictions.** The nonresidential portions of any Planned Unit Development may not be occupied until all of the residential portions of the development are completed or their completion is guaranteed by any of the mechanisms provided in <u>Section 8.6.Article 8.</u> The intent of this provision is to ensure that the Planned Unit Development procedure is not used, intentionally or unintentionally, to create nonresidential uses in areas generally zoned for residential uses except as part of an integrated and well-planned, primarily residential, development.
- E. **Perimeter setback required.** A minimum 25-foot setback along the entire development perimeter is required, except where single-family residential lots of the standard required square footage of the district in which they are located abut similar single-family development. The setback from any street bordering the PUD tract is 35 feet unless a greater setback is required by this UDO.
- F. **Building separation.** A minimum separation between single-family and multifamily buildings of 60 feet is required. Building to building relationships are otherwise specified in Article 6.
- G. **Screening and buffering.** No required buffer shall be intruded on by any building, parking area or access drive. Screening and buffering between uses within the PUD shall be in conformance with <u>Article 7.Section 7.1, Landscaping and tree protection.</u> Reservation of significant natural features shall be documented in the required permit application materials, along with landscaping appropriate to the site, uses and building locations.

- H. **Common recreation and open space.** A minimum of 25 percent of the gross land area in the PUD master plan shall be reserved for common recreation and usable open space.
- I. **Deviations.** Any requested deviation from the standards otherwise applicable in this UDO shall be set forth in the documentation approved as part of the conditional rezoning and conditional use permit.

6.12. Planned Residential Development (PRD) standards.

A. **Minimum requirements.** Planned Residential Development is an option provided to encourage a mix of housing options within a comprehensively Planned Development, allowing a density bonus in return for provision of substantial landscaping, screening and buffering. Planned Residential Developments are permissible only on tracts of at least 15 contiguous acres. The general standards and criteria in Section 4.7 Article 4 shall also be met.

<u> </u>	
Standard	Requirement
Maximum Density	7,500 sq. ft. per unit
Minimum Single-Family Requirement (no manufactured homes)	25 percent of total units
Minimum Single-Family Lot Percentages	Of All Single-Family Lots: 60 percent = 12,000 sq. ft. minimum 40 percent = 9,000 sq. ft. minimum
Setbacks Required	See setbacks for R-12 district

- B. **PRD master plan**. In addition to the requirements in Section 4.7 above, the PRD master plan also illustrates:
 - Identifiable neighborhoods that have a variety of <u>dwelling-residence</u> types; and
 A mix of housing types and lot sizes.
- C. **Perimeter setback required.** A 25-foot setback along the entire development perimeter is required, except where 12,000 square foot lots abut similar development. Any required screening and buffering, located in Section 7.1, Landscaping and tree protection, Article 7 shall be within this perimeter setback. Parking and access drives may be permitted within the ten feet farthest from the development perimeter, provided any required buffer is not intruded upon.
- D. **Screening and buffering.** The screening requirements that would normally apply where a multifamily development adjoins a single-family development shall not apply within the Planned Residential Development, but all screening requirements shall apply between the development and adjacent lots. Preservation of significant natural features shall be documented in the required permit application materials, along with landscaping appropriate to the site, uses and building locations.
- E. **Common recreation and open space.** A minimum of 25 percent of the gross land area in the PRD master plan shall be reserved for common recreation and usable open space.
- F. **Minimum building separation.** A minimum separation between single-family and multi-family buildings of 60 feet is required. The building to building separation between multi-family buildings is specified in Section 6.11.

6.13. Traditional Neighborhood Development (TND) standards.

A. **Minimum requirements.** Traditional Neighborhood Development is an option provided to encourage a compact housing within a comprehensively Planned Development that incorporates the principles of new urbanism. Traditional Neighborhood Developments are permissible only <u>as conditional zoning</u> on tracts of at least 40 contiguous acres. The general standards and criteria in Section 4.7 shall also be met.

- B. **TND master plan.** In addition to the requirements in Section 4.7 above, the TND master plan also illustrates:
 - 1. A Town center which is memorable with a square, green and/or transit stop, with retail and office uses connected to the mix of residential uses in a practical way;
 - 2. Conformance with a general development pattern employing a grid pattern for a majority of development, with back alleys and garages and parking at the rear of buildings;
 - 3. Identifiable neighborhoods that have a variety of dwelling residence types;
 - 4. Shops and offices located at the edge of the neighborhoods;
 - 5. Interconnection of the Town center and neighborhoods with pedestrian ways and streetscapes;
 - 6. Common areas and meeting places within the general design of development, including churches and schools;
 - 7. Relatively narrow streets, with trees and sidewalks on both sides;
 - 8. A network of open space serving the entire development and providing internal connections within the project;
 - 9. Prominent sites reserved for civic and other important community buildings; and
 - 10. Resulting land use patterns that promote and expand opportunities for pedestrian activity, public transportation and an efficient compact network of streets.
- C. **Perimeter setback required.** A 25-foot setback along the entire development perimeter is required, except where 12,000 square foot lots abut similar development. Any required screening and buffering, located in Section 7.1Article 7, Landscaping and tree protection, shall be within this perimeter setback. Parking and access drives may be permitted within the ten feet farthest from the development perimeter, provided any required buffer is not intruded upon.
- D. **Screening and buffering.** The screening requirements that would normally apply where a multifamily development adjoins a single-family development shall not apply within the Traditional Neighborhood Development, but all screening requirements shall apply between the development and adjacent lots. Preservation of significant natural features shall be documented in the required permit application materials, along with landscaping appropriate to the site, uses and building locations.
- E. Public facilities.
 - 1. The TND master plan shall establish public squares and meeting places that connect uses.
 - 2. The development may deviate from the City's road width standards, so the development achieves installation consistent with neo-traditional or new urban design principles as deemed appropriate by the Town Council.
- F. **Common recreation and open space.** A minimum of 35 percent of the gross land area in the TND master plan shall be reserved for common recreation and usable open space.
- G. **Minimum building separation.** Minimum building separation is specified in Section 6.1.
- H. Traditional Neighborhood Development guidelines.
 - 1. A central community gathering place, surrounded by civic and nonresidential or mixed uses should be developed as focal point of the development.
 - 2. Residential densities in a Traditional Neighborhood Development should range from five to eight single family units per net acre, and from 15 to 25 multifamily units per net acre.
 - 3. Accessory dwelling units, as defined in Article 11, should make up

- approximately ten percent of the single-family housing stock of the development.
- 4. Blocks within the development should range from 200 to 400 feet deep, and 400 to 800 feet long.
- 5. A hierarchy of streets should be developed that includes collectors with two 12-foot travel lanes, subcollectors with two ten-foot travel lanes, local streets with two ten-foot lanes, and alleys with one 12-foot lane.
- 6. Shared parking is encouraged, and a base ratio of one space per 500 square feet of Mixed Use Development should be applied.
- 7. Architectural standards should be incorporated that are responsive to the community's context. The standards should include site design issues such as building orientation and location on the site, location of parking areas, and mixing of uses.
- I. **Deviations.** Any requested deviation from the standards otherwise applicable in this UDO shall be set forth in the documentation approved by the Town Council as part of the rezoning and conditional use permitconditional rezoning.

(Ord. No. 3558, § 2, 7-7-09)

6.14. Mixed Use Development (MXD) standards.

- A. **Minimum requirements.** Mixed Use Developments are permissible only <u>as conditional zoning</u> on tracts of at least 40 contiguous acres. The general standards and criteria in Section 4.7 shall also be met.
- B. **Required development mix.** A minimum of three of the use categories listed below shall be included in any MXD district:
 - 1. Flex space;
 - Office/institutional:
 - 3. Research, technology, and industrial;
 - 4. Commercial;
 - 5. Cultural: and
 - 6. Residential (Maximum of 50 percent of MXD, and then, at no more density than permitted in Article 6 for MF-2. No detached single-family residential is permitted).
- C. **MXD** master plan. The proposed Mixed Use Development master plan shall indicate the particular portions of the lot that the developer intends to develop for each of the elements described above. See Appendix D for the maps, information and analysis required as part of the submittal for MXD approvals.
- D. **Perimeter setback required.** A minimum 50-foot setback along the entire development perimeter is required. The setback from any street bordering the MXD tract shall be 35 feet unless a greater setback is required by this UDO.
- E. **Building separation.** Building to building relationships are otherwise specified in Article 6.
- F. **Screening and buffering.** No required buffer shall be intruded on by any building, parking area or access drive. Screening and buffering between uses within the MXD shall be in conformance with Section 7.1, Landscaping and tree protection. Reservation of significant natural features shall be documented in the required permit application materials, along with landscaping appropriate to the site, uses and building locations.
- G. **Public facilities.** Where residential uses are proposed, the MXD master plan shall establish public squares and meeting places that connect uses.
- H. **Common recreation and open space.** A minimum of five percent of the gross land area in the MXD master plan shall be reserved for common recreation and usable open space.
- I. Mixed use guidelines.
 - 1. The Mixed Use Development should contain some buildings that are vertically mixed in use.

- 2. Retail uses should be placed at street level, while office and residential uses should be placed in the rear or on the upper stories.
- 3. Any limitation on residential density should be a function of parking demands, vehicular traffic generation, adequate utility service, building height, and lot coverage.
- 4. Streets should interconnect within the development and with adjoining development. Streets should be planned with due regard to the designated corridors shown on the thoroughfare plan.
- 5. Mid-block and rear alleys should be utilized for access to parking, service and loading areas to minimize the number of driveways along the main pedestrian spaces.
- 6. To facilitate transit usage and circulation, Mixed Use Development should provide transit stops at key nodes with easy access to the surrounding thoroughfares along routes through the development planned to accommodate the technical requirements of bus operations.
- 7. Locate buildings close to the street, with parking behind and/or beside buildings. If the building is located at a street intersection, place the main building, or part of the building, at the corner. Parking, loading or service may not be located at an intersection.
- 8. Pedestrian circulation should be an integral part of the initial site layout. Organize the site so that the buildings frame and reinforce pedestrian circulation, and so that the pedestrians walk along building fronts rather than along or across parking lots and driveways.
- J. **Deviations.** Any requested deviation from the standards otherwise applicable in this UDO shall be set forth in the documentation approved by the Town Council as part of the rezoning and conditional use permitconditional zoning.

(Ord. No. 3558, § 2, 7-7-09)

7.1. Landscaping and tree protection.

- A. **Purpose and intent.** The purpose of this section is to regulate the planting and preservation of landscape material, to promote the general health, safety and welfare of the community and in addition, to facilitate the creation of an attractive environment to protect property values and to further the urban design and economic development objectives of the Town-wide Comprehensive Growth Plan. This section is intended to apply minimum standards, which result in a better overall appearance of the community by:
 - 1. Achieving a harmonious relationship between the natural landscape and manmade structures;
 - 2. Enhancing the community's natural, cultural and visual resources.
 - 3. Achieving the goals and policies of the officially adopted Comprehensive Growth Plan currently in force.
- B. **Applicability.** The provisions of this section and the Town of Garner Planting Manual contained in Appendix E shall apply to all public and private land located within the Town of Garner.
 - 1. **New development.** The requirements of this section apply to the entire site for all new development.
 - 2. **Expansion of existing development.** Where existing development is expanded as described below, the requirements of this section shall apply to the entire site:
 - a. Residential district or exclusive residential use in any district. Any increase in the gross floor area of the building, developed area or site of 20 percent or more, or 1,000 square feet, whichever is less.
 - b. Commercial district or use. Any increase in the gross floor area of the building, developed area or site by ten percent or more, or 1,000 square feet, whichever is less.
 - c. Industrial district or use. Any increase in the gross floor area of the building, developed area, or site by 20 percent or more, or 5,000 square feet, whichever is less.

3. Exemptions to the landscape/maintenance requirements.

- a. Improvements or repairs to the interior or exterior of structures or buildings that do not result in an expansion or change in use shall be exempt from the landscape planting requirements, but not the maintenance requirements.
- b. A single detached dwelling on its own lot shall be exempt from landscape planting and maintenance requirements.

C. Landscape plans.

Commentary: Landscape plans should be prepared with the appropriate mix of plant varieties and quantities necessary to meet the requirements of Section 7.1 of the UDO. In cases where overhead power or utility lines exist, selected landscape material located underneath said lines must be the appropriate plant type so as not to create future conflicts. Information regarding the types of trees and shrubs that can be planted near power or utility lines can be obtained from the Garner Planning Department.

A registered landscape architect shall prepare landscape plans, except where expressly exempted by the Planning Director. The landscape treatment shall adequately detail the requirements of this section; planting, landscape and buffer treatments required by the Town of Garner Planting Manual contained in Appendix E; and all other applicable sections of this UDO.

1. Required planting components.

a. There are four required planting components that may need to be addressed for any site subject to this section, as follows:

- (1) Tree canopy cover;
- (2) Tree preservation (if required);
- (3) Buffers, yards, vehicular surface areas and street trees; and
- (4) Screening of objectionable views.
- b. These subsections address the minimum planting requirements for plan submittals.
- 2. **Landscape plan required.** Landscape plans shall include the following.
 - a. Any natural features that influence the site's design.
 - b. Elements of required landscaping including buffers, tree cover, street yards, side and rear yards, open space, greenways, site distance triangles and easements.
 - c. Proposed plant schedule to include plant types, botanical and common name, spacing, quantities, sizes (height and spread and container size) and quantities. Tree cover calculations adequate in detail to determine compliance with these standards.
 - d. Proposed drives, paving, decks, walks, pools and other man- made structures/elements which are to be introduced within the property.
 - e. Proposed grades on landscape plan shall be half-toned on the print so as not to conflict with the legibility of the planting scheme and labels.
 - f. Construction notes/details relating to hardscape elements, specific material and planting procedures, and seeding schedules.
 - g. A plant points table that indicates the calculation of required and proposed landscape plantings for the development, detailing the use of the existing plant material, and the new plantings that are to be applied toward the required buffers, yards and vehicular surface areas.
 - h. Show calculations for tree canopy cover requirements.
 - If underground irrigation is to be used, all double check or RPZ valves and controllers shall be located on the landscape plans submitted and shall be screened from view from adjacent right-ofway.
 - j. Sight line drawings may be required by the Planning Director for development that proposes inappropriate building scale, materials or architecture or has a substantial grade difference or proposes insufficient screening treatments.
- D. **Plant material installation requirements.** Plant material requirements are based on square footage area of the four required planting components, and may be based on sight line drawings. Credits are based on the size and height of existing or proposed material. Refer to the credit for retaining mature trees chart and the plant points table below. Also refer to the residential and non-residential development cover requirements in Sections I.2.c. and d.; the perimeter and street buffer charts in Sections K.6 and Sections K.8 and Sections L.2.c, L.3.b, and L.4.b.
 - 1. Conditions.
 - a. All plants material installed must meet standards set by American Association of Nurserymen, Inc., "Standards for Nursery Stock".
 - b. The minimum number of plants required, regardless of area calculations, is three trees and 20 shrubs.
 - c. A minimum of ten percent of the required landscape installation based on the total plant points for the entire site shall be installed next to the building.
 - d. For large-scale buildings a minimum of 25 percent of the area of the front wall and of the building shall be screened with large trees planted within 25 feet of the building.

2. **Credit for retaining mature trees.** In order to promote the retention of existing mature trees, the following schedule provides more credits for existing mature trees with diameter at breast height (DBH) sizes as noted than are awarded in the plant points table for installed trees with smaller trunks. Qualification requires that the trees be in good health and of good quality, as determined by the Planning Directora landscape architect licensed in NC or a certified arborist.

Points	Small Hardwoods	Large Hardwoods	Softwoods
40	2½ to 4 inches	6 to 9 inches	8 to 11 inches
50	5 to 8 inches	10 to 17 inches	12 to 17 inches
64	9 to 11 inches	18 to 24 inches	18 to 29 inches
96	12 inches or larger	24 inches or larger	30 inches or larger

3. Plant points table.

Plant points table.								
Plant Type	Height (feet)	Size Root/ Container	Caliper (inches)	Points				
Large Canopy Tree	14	B&B	3 to 9	40				
(minimum 35 feet at maturity)	12	B&B	2.5	32				
	10	B&B	2	25				
	9	B&B	1.5	15				
	8	B&B	1.25	8				
Small Canopy Tree	9	B&B	1.5	32				
(less than 35 feet at maturity)	8	B&B	1.25	25				
maturity)	6	B&B	1	15				
	5	B&B	0.75	8				
Shrubs	8	B&B		15				
	6	15 gallon/B&B		12				
	4	10 gallon		10				
	3	7 gallon		8				
	2	5 gallon	_	6				
	18	3 gallon	_	3				
	< 18	or 1 gallon	_	1				

- E. **Protection of planting areas.** Planting areas shall be permanently protected from damage by vehicular traffic through the use of curbing and or wheel stops. Wheel stops shall be used in parking areas where:
 - 1. Curbing has not been used or is less than six inches in height.
 - 2. Proposed new trees and shrubs are planted within five feet from adjacent curbing or edge of vehicular surface area paving.

F. Completion of work/letters of credit.

- 1. A certificate of occupancy shall be issued only when all plantings have been installed and all the work shown on the approved landscape plan has been completed. Substantial changes in plantings which have changed the intent of the approved plans and changed the credit totals used to meet the ordinance requirements shall be reviewed by the Town staff for compliance prior to the issuance of the certificate of occupancy.
- 2. An irrevocable letter of credit or bond for 450-125 percent of the cost of landscaping and uncompleted work, as determined by the executed

contract, will be accepted in lieu of installation where periods of adverse planting conditions prohibit the installation of the work or where the certificate of occupancy is required prior to the completion of the landscaping. The Planning Director shall have the ability to increase the amount due should the cost to install the landscaping and uncompleted work exceed the amount of the 150 percent estimated rate.

G. Tree preservation/protection.

- Purpose and intent. The purpose of this section to promote the preservation and protection of existing tree coverage on a site. Existing trees enhance and improve overall land values and aesthetics, contribute to the production of oxygen, reduction of carbon dioxide and water runoff while at the same time reducing the overall urban heat buildup and soil erosion.
- 2. **Exemptions for timbering and silviculture.** Normal forestry activities on property taxed under present-use value standard or conducted pursuant to a forestry management plan, prepared and approved by a forester registered according to Chapter 89B of the North Carolina General Statutes G.S. § 89B are exempt from tree preservation requirements.
 - a. No forestry activities may take place on property until the property owner or his representative has obtained a forestry permit from the Town of Garner Planning Department. Failure to obtain a permit shall subject the owner to a fine not to exceed \$500.00. Each day the violation continues shall be considered a new violation, subject to a new penalty.
 - b. Forestry activities are strongly encouraged to exclude all tree harvesting and thereby preserving all trees within following perimeter buffer areas:
 - (1) Fifty-five-foot wide buffers located along roadways or located adjoining developed properties; and
 - (2) Thirty-foot wide buffers located adjoining undeveloped properties.
 - c. In cases where all trees or substantially all trees are removed from the above referenced perimeter buffers, the Town will not grant site plan or subdivision plan approval for said property for a period of five years following the harvest of such trees. The five-year

waiting period may be waived if the Town Council, by a threequarters vote, determines a project to be desirable and grants the right to immediate development on recently timbered land where no perimeter buffer was kept.

3. Significant or specimen tree protection requirements. The permitissuing authority may require any trees meeting the minimum DBH size listed below and or any trees of any diameter listed as rRare species listed under the North Carolina Natural Heritage Program shall be saved. Such trees shall be required to be saved only when the permit-issuing authorityunless the BOA concludes such trees do not significantly contribute to the Town's appearance and natural environment, and where retaining such trees does not unreasonably burdens development, as described below.

Tree Type	Tree Size		
Overstory Hardwood Tree	24" DBH or greater		
Evergreen Tree	30" DBH or greater		
Understory Tree	10" DBH or greater		
Evergreen Tree	" DBH or greater		
Understory Tree	" DBH or greater		

- a. When development is unreasonably burdened by retaining such trees, the following criteria is used by the developer and staff to jointly prioritize trees to be saved based on the following criteria.
 - (1) Rareness of species;
 - (2) Evidence of disease/insects;
 - (3) Size and age of tree;
 - (4) Aesthetic value (i.e. flower, fruit, color, etc.);
 - (5) Expected longevity of species;
 - (6) Size at maturity; and
 - (7) Severity of slope.
- H. **Stop work orders and violations/penalties.** See Article 10, Enforcement.
- I. Tree canopy cover.
 - Purpose and intent. The objective of tree canopy cover standards is to preserve and maintain appropriate undisturbed tree cover, and where needed, require the provision of replacement tree cover on development sites within the Town of Garner zoning jurisdiction. Such standards support the reduction of soil erosion, air pollution, stormwater runoff and noise; moderate temperatures; and protect plant and wildlife habitat, which together assist in providing a healthier living environment for the citizens of the Town.
 - 2. Tree cover requirements.
 - a. All new development must meet the tree cover requirements outlined in the tables below. These standards can be achieved by preserving existing trees on the site, or by planting replacement trees. Trees in required buffer yards and easements, and street trees may be credited towards the tree cover requirements. Preference is given to preserving existing trees, rather than preservation and planting, or exclusive planting, and this preference is reflected in the standards of the table.
 - b. Water surface areas of ponds, lakes or other surface water bodies (excluding stormwater control structures) shall be excluded from the

total land area for the purposes of calculating tree cover requirements.

c. Tree residential development cover requirements.

Preserved Tree Cover Area	Replacement Tree Cover Area	Minimum Total Tree Cover Area
12%	Plus 0% equals	12%
8.5%	Plus 4% equals	12.5%
5%	Plus 8% equals	13%
1.5%	Plus 12% equals	13.5%
0%	Plus 14% equals	14%

d. Non-residential development cover requirements.

Preserved Tree Cover Area	Replacement Tree Cover Area	Minimum Total Tree Cover Area
10%	Plus 0% equals	10%
7.5%	Plus 3% equals	10.5%
5%	Plus 6% equals	11%
2.5%	Plus 9% equals	11.5%
0%	Plus 12% equals	12%

- e. Areas required to be undisturbed by other requirements of the Garner UDO shall be presumed to meet requirements of this section, provided applicable standards are met.
- f. All preliminary major subdivision plans, site plans, final plats and other types of plans or permits as determined by the Planning Director shall clearly indicate all tree preservation and tree replacement areas.
- g. Existing tree cover areas in new subdivisions are strongly encouraged to be located in common open space areas or protected buffers, where possible. Where this is not practical, perimeter buffer areas or conservation easement areas may be increased, provided the root zone of such trees can be protected during construction.
- 3. **Tree cover preservation area requirements.** Trees proposed to be preserved to meet the tree cover requirements above must also meet the following requirements for tree cover preservation areas.
 - a. Preservation of groups of trees must occur in areas of at least 1,000 square feet on sites greater than one acre with no dimension less than 15 feet. For sites of one acre or less, preservation areas for groups of trees shall be a minimum of 500 square feet in area with no dimension less than 15 feet.
 - b. Individual tree cover preservation area is defined by its root zone protection area, and must be minimum size of 200 square feet, even where the root zone protection area is smaller than this size. Where specimen trees are preserved outside of other required buffers, credit shall be granted at a rate of two times the square footage of the root zone protection area.
 - c. In order to receive credit as tree cover, the minimum size for trees in a tree preservation area shall be two and one-half-inch DBH (except where such trees are specimen trees).
 - d. In cases where there is uncertainty regarding the size and quality of trees proposed for preservation, the Planning Director shall have the authority to require submittal of a limited tree survey to substantiate that such areas meet the minimum standards.

4. Replacement tree cover requirements.

- a. Replacement trees are required to meet the standards listed in the table below.
- b. At least 50 percent of the replacement trees shall be two and one-half-inch DBH or larger.
- c. At least 50 percent of the replacement trees must be large hardwoods native to this region.
- d. The permit issuing authority shall have the authority to A Variance is required to approve replacement trees of different sizes or species when it determines that some flexibility is needed to better meet the purpose and intent of these regulations. Additional credit may be given by the Planning Director, as deemed appropriate, for replacement trees larger than what is indicated in the table below. For every one- half-inch caliper above what is listed below a credit of 25 square feet may be allowed (i.e. three-inch tree may receive a credit of 225 square feet).

 DBH (inches)
 Credit (square feet)

 2½
 200

 2
 175

 1½
 150

 1
 100

 Less than 1
 No credit

5. Protection subsequent to plan approval.

a. **Fencing.** During the entire period of construction activity on the site, all protected trees shall be surrounded and protected by an orange Tensar geogrid fencing fabric or approved equal fencing. Tree protection fencing shall be installed a minimum of ten feet from the trunk of any protected tree or drip line, whichever is greater. For any tree greater than ten inches DBH, this distance shall be increased one foot for every one inch in DBH. Tree protection fencing shall be maintained until a final certificate of occupancy has been issued, unless expressly exempted by the Planning Director.

One sign shall be placed every 200 feet along fencing to read:

"TREE PROTECTION AREA—DO NOT ENTER/ PARA PROTECCION DE LOS ARBOLES—PROHIBIDO ENTRAR"

6. **Soil disturbance.** Subsequent to plan approval and during the entire period of construction, there shall be no soil disturbance or compaction within areas designated for tree preservation and protection, and areas protected by tree protection fencing. This includes no stockpiling of construction or other material, and no bore sampling or other similar vehicular traffic. Failure to comply with this prohibition shall subject the owner to a fine in accordance with Section 10.3.

7. Tree survey.

Commentary: Tree surveys are not mandatory, but may be required if landscape credit is requested for existing trees proposed for preservation when the location and size of said trees cannot easily be determined by the Planning Department.

A tree survey when required by the Planning Director shall include:

- a. General significant area outline of existing trees to be saved and any individual trees meeting minimum requirements with species (abbreviated) and DBH next to each location;
- b. Any trees meeting the DBH standards in paragraph G.3., above; and
- c. Any existing tree eight inches DBH or greater within the first 15 feet of the portion of the buffer closest to the subject development.
- d. Specimen trees located within the following areas are not required to be surveyed:
 - Floodway;
 - (2) Floodway fringe;
 - (3) Preserved wetlands;
 - (4) Stream buffers; and
 - (5) Undisturbed steep slopes.

8. Tree preservation incentives.

- a. The Planning Director may shall approve up to a 15-percent reduction in the required number of parking spaces if at least one significant tree for every three parking spaces is saved outside of the required buffers and floodways.
- b. Trees and shrubs retained on-site may be used to meet landscape requirements if the trees and shrubs meet the standards of the buffer or yard to which they are being applied, and if determined appropriate by the Planning Director.
- c. Undisturbed areas may be counted towards nitrogen reduction requirements.

J. Xeriscape landscape design and planting.

- 1. **Purpose and intent.** Xeriscaping is a landscaping method that maximizes the conservation of water by the use of site appropriate plant material, adequate soil preparation, proper maintenance practices and efficient irrigation that conserves water and protects the environment. Implementing the seven principles of xeriscaping below reduces the use of fertilizers and chemicals, and can reduce water consumption and improve plant vigor.
- 2. **Reduction in buffer width for xeriscaping.** Where the applicant demonstrates that all seven of the xeriscaping principles in the paragraph below have been satisfied, a reduction of up to ten percent of a required perimeter buffer width may shall be allowed by the Planning Director.
- 3. Seven principles of xeriscaping.
 - a. Planning and design. Analyze the site to take advantage of the existing conditions (i.e. solar orientation, existing vegetation etc.) that can facilitate the conservation of utility and water usage and over all maintenance costs to a site, locate and develop use areas to accommodate specific activities, identify zones of varying water requirements.
 - b. **Soil analysis and preparation.** Typical construction site soils lack desirable soil structure and available water or nutrients. Xeriscape methods encourage plants to develop deep root growth so that plants have access to moisture after soils dry out. This is accomplished by breaking up soil compaction and adding organic matter to keep soils porous, as well as chemically improving soils with nutrient additives. Both physical and chemical improvements are needed for deep root growth. A successful xeriscape plan includes soil test results of each water requirement zone with recommendations on correcting deficiencies in soil pH, nutrients, and amendments. If soil test is not available the following soil

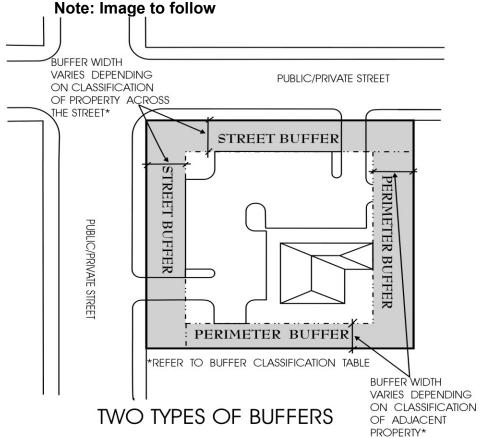
improvements may be used as substitute:

- (1) Till the soil to a depth of six inches to break up compaction; and
- (2) Incorporate topsoil, add four inches of shredded or composted organic matter, lime 9, and a balanced fertilizer to the top two to four inches of soil.
- c. **Appropriate plant selection.** When deciding on plant material, it is important to select material that is not only compatible with the design but also well suited to the site, adaptable to the local environment, and grouped according to water needs.
- d. **Practical turf areas.** To reduce maintenance and utility costs, it is important to design turf areas that are specific to a use (i.e. accent area in front of a doorway, entertainment zone, or play area for children) and reduce or eliminate other areas of turf grass.
- e. **Efficient irrigation.** Zone the different plant materials by water requirements and provide the type of irrigation appropriate to the zone. Irrigate between the hours of 9:00 p.m. and 9:00 a.m. so as to decrease water loss due to evaporation. Use drip irrigation in beds that are mulched or on steep slopes to thoroughly soak the area without washing away the mulch or causing run-off. Wet the soil to a depth of six to eight inches to encourage deep root growth. Simply sprinkling mulched areas lightly can induce shallow root growth; shallow-rooted plants suffer in dry periods. If necessary, split water applications into two time blocks to allow the soil to absorb the water.
- f. **Mulching.** Use two to four inches of fine-textured organic mulches (wood chips, composted leaves, shredded bark, pine straw) to conserve moisture and reduce the need for supplemental water. Do not use inorganic mulches, such as gravel, which accelerates water loss from plants and soil by absorbing and reradiating heat from the sun. Do not use plastic as a soil cover as it prevents oxygen exchange and encourages shallow root growth.
- g. **Appropriate maintenance.** Maintain xeriscape planting by fertilizing less during dry periods so as not to dehydrate roots, prune lightly especially during dry periods to avoid production of new growth when water is scarce, test the soil pH and correct for deficiencies; water thoroughly at a rate that matches soil absorption to encourage deep root growth and reduce run-off; mow turf grass often and high to encourage deep root growth and to shade the soil thereby reducing water use; regularly maintain and adjust irrigation systems for maximum efficiency; and, aerate to correct soil compaction and to reduce weeds and pests.
- 4. **More information.** For more information on xeriscaping, refer to the Town of Garner Planting Manual (in Appendix E) for details.

K. Buffers.

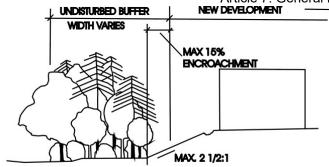
Purpose and intent. Buffers are required where incompatible uses are adjacent to or directly across the street from each other. There are two types of buffers: perimeter buffers along side and rear lot lines and street buffers along lot lines adjacent to private or public streets. Perimeter buffers perform a dual role of providing both horizontal separation and vertical screening. Street buffers provide horizontal separation only. Both perimeter and street buffers shall retain all existing vegetation a minimum of four inches DBH or greater. The potential negative effect of the incompatible use of the subject property shall determine the required buffer width. No

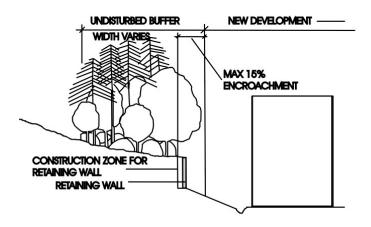
land disturbing activities are allowed except where specified below. Minor clearing of underbrush is allowed in order to maintain or enhance public safetywith prior written approval from the Planning Director and shall not be unreasonably withheld. Buffer requirements may be met with supplemental planting.



- 2. **Buffer vegetation requirements**. No land disturbing activities are permitted in buffers containing existing trees with a minimum caliper DBH of four inches except as provided below. A tree survey, in accordance with [Section 7.1] I.7, Tree survey, may be required for buffers containing significant or specimen trees that meet the requirements set forth in Subsection G.3, Significant or specimen tree protection requirements. No land disturbing activities shall be permitted within the critical root zone of any retained significant or specimen trees. When development is unreasonably burdened by saving significant or specimen trees within buffer classifications 3 through 6, the developer and the Planning Director shall jointly determine which trees may be removed, and may file a Variance application with the BOA to determine what replanting and/or screening measures shall be implemented.
 - a. **Limited grading within buffers.** Limited grading within designated buffers may be permissible only if authorized by the permit-issuing authority—according to the following limitations when grading encroachment is the only practical solution after all other reasonable alternatives have been exhausted.

Note: Image to follow on next page.





LIMITED GRADING WITHIN BUFFERS

- (1) In cases where designated buffers completely lack existing trees and vegetation, grading within the buffer area may be allowed by permit-issuing authority based upon evaluation of site conditions, analysis of sight line drawings and other information needed to conclude that such grading encroachment will not affect negatively adjacent properties is permitted.
- (2) In all other cases, grading encroachment is allowed only in buffers 35 feet wide or greater and is limited to a maximum of 15 percent into the development side of the buffer as illustrated by the above graphic. The length of the grading encroachment in the buffer area is limited to a maximum of 15 percent of the total length of the affected buffer.
- (3) If retaining walls are used, grading shall not exceed a slope ratio of 2 1/2:1.
- b. **Existing vegetation.** Existing vegetation can be used to meet all or part of the requirements of this section where such vegetation meets the minimum standard for vertical screening under the appropriate classification. Where supplemental planting is required, the Planning Director shall have the authority to specify the location to account for and provide maximum screening in the

- event of significant grade differences between properties to which the buffer standard applies.
- c. **Proposed vegetation.** Where supplemental planting is required in buffers, the Planning Director shall have the authority to specify the location to account for and provide maximum screening in the event of significant grade differences between properties to which the buffer standard applies. Proposed vegetation shall adhere to the following buffer planting requirements:
 - (1) Required planting shall use a mix of deciduous overstory trees, evergreen trees, deciduous understory trees/large shrubs, and small evergreen shrubs to provide vertical screening;
 - (2) Monoculture plantings are not permitted;
 - (3) The mix shall create a 100 percent screening buffer within two years of planting.
 - (4) In calculating buffer planting requirements, areas of driveways and sight distance triangles shall be excluded; and
 - (5) Deciduous overstory trees, small trees or large shrubs, evergreen shrubs and evergreen trees shall be distributed along the entire length of the buffer. Due to unique characteristics of a site, or design objectives, alternative designs that achieve the required screening may be approved by the Planning Director.
- 3. **Site-specific conditions.** At the time of site plan approval, the Planning Director may require additional berming, landscaping, or screen walls to satisfy buffer separation and screening requirements on a case-by-case basis.
 - a. If berming is used, it shall not exceed a slope ratio of 2:1 feet. The berm must be vegetated with plant material that will accomplish a height of six feet including the berm within two years of planting.
 - b. If an opaque fence or wall is to be used, the height shall be six feet with the finished side facing adjacent property or right-of-way.
- 4. **Buffers and clear sight triangles.** No screening or buffering shall interfere with the sight distance triangles required for safe traffic movements at driveway or street intersections.
- 5. Land use buffer classifications.

Class	Uses Included
1	Single-family detached, modular single family homes, manufactured homes, cemeteries*, public park (passive use only)
2	Townhomes, condominiums (less than 12 units in project), two-family dwelling, apartments (12 units or less per acre), multiplex units, manufactured home parks, family care homes, group care homes, intermediate care homes, library, museum, art gallery, art center, day care facility, continuing care facility, group care facility, handicapped institution, intermediate care institution, nursing home, child care home, adult care, bank, community center (less than 5,000 sq. ft.)

3	Apartments (13 units or greater per acre), townhomes and condominiums (more than 12 units or more in project), business schools, public or private schools, post office, medical clinic, mental health facility, public park (active use only), minor utility, restaurant, public swimming pool, public tennis courts, indoor entertainment facility, theater, medical office, convenience store (without gasoline sales), office, retail sales with no outdoor operations, personal service, community ctr. (greater than 5,000 sq. ft.), gym, spa, bed and breakfast, religious institutions, agriculture, golf course/country club, private swimming pool), private indoor/outdoor tennis court, Town hall, hospice, hospitals or ambulatory health/emergency care facilities without heliport operations
4	Bus passenger terminal, taxi/limousine operations or facility, trade/vocational schools, hospital, major utility, telecommunication facility, drive in/up restaurant, horse stable, extended stay facility, hotel/motel, convenience store (with gasoline sales), open air markets, indoor veterinarian/kennel facility, car wash, vehicular repair, vehicular sales and rentals, limited vehicular service, commercial parking lots, private outdoor athletic facility, water slide, outdoor entertainment, shopping center
5	College or university, ambulance service, rescue squad, fire station, police station, solar farms, bar, tavern, night club, outdoor veterinarian/kennel facility, retail with outdoor operation, self-service storage (inside or outside), railroad tracks
6	Military reserve, prison or jail, sexually oriented business, drive in theater, aviation service, light industrial flex space, manufacturing/production, mining/quarry operations, warehouse or freight storage, truck terminals, reclamation landfill, recyclable material collections, salvage yard, sanitary landfill, wholesale sales, industrial (outside), vehicle towing, greenhouse, hospitals or ambulatory health/emergency care facilities with heliport operations

Note: Projects (new or expansion to existing ones) that abut an existing cemetery shall provide a minimum ten-foot wide buffer area with landscaping to achieve a 100 percent screen up to a height of six feet. New cemeteries or expansion to existing ones must meet required landscape and buffers requirements of this ordinance.

6. **Buffer width charts.** The following tables provide requirements for buffers between two uses. To use the tables identify the appropriate classification numbers for the proposed use and adjacent property or street. The required buffer width is listed at the intersection of the respective row and column.

	Adjacent Developed Classification (width in feet)					
Proposed Use Classification	1	2	3	4	5	6
1	0	15	25	25	35	45
2	25	15	15	15	25	35
3	35	25	15	15	25	25
4	45	35	25	15	15	15
5	55	45	35	25	15	15
6	65	55	45	35	25	15

Perimeter buffers adjacent to developed zoning district.

b. Perimeter buffers adjacent to undeveloped zoning district.

	Adjacent Undeveloped Zoning District (width in feet)					
Proposed Use Classification	SF MF NC, NO SB OI I-1, I-					
1	0	15	25	25	25	35
2	15	15	15	15	15	25

a.

3	25	15	15	15	15	25
4	25	20	15	15	15	15
5	35	25	15	15	15	15
6	45	25	15	20	20	15

c. Street buffers across from existing and proposed development. The street buffer has only a horizontal separation requirement. For screening requirements, refer to Section L.4.b, Planting requirements in vehicle surface area, and Section M., Screening of objectionable views. Street buffers include land classifications across an adjacent street or railroad track. Refer to overlay districts for further landscaping requirements specific to thoroughfares.

	Street Buffer Width (width in feet)					
Proposed Use Classification	1 2 3 and 4 5 and 6					
1	0	15	20	25		
2	15	15	15	25		

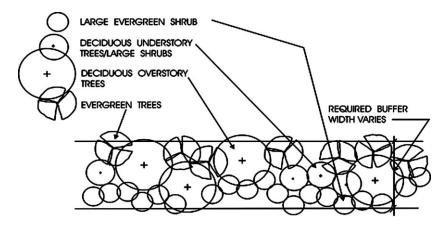
	Street Buffer Width (width in feet)					
Proposed Use Classification	1 2 3 and 4 5 and 6					
3	20	15	15	15		
4	25	25	15	15		
5	25	25	15	15		
6	25	25	15	15		

7. Buffer width reductions.

- a. Where two adjacent properties, both in classifications 3 through 6, have planting requirements for perimeter buffers, the subject property may be allowed a 50% reduction in the required adjacent perimeter buffer width and planting, at the discretion of the Planning Director.—If the adjoining property is developed and has a continuous planting of existing, mature evergreen shrubs along the entire length of the adjacent side property line the subject property may reduce the adjacent perimeter buffer by up to 50 percent and install only half the required side buffer planting requirements.
- b. If the adjoining property is undeveloped and has a planting requirement along the entire length of the adjacent side property line the subject property may reduce the adjacent perimeter buffer by up to 50 percent and install only half the required side buffer planting requirements.
- c. Street buffers are allowed reductions at the discretion of the Planning Director.
- 8. **Planting requirements.** Planting requirements shall apply only to screening for perimeter buffers. Planting requirements shall apply to all

classifications and shall be satisfied in accordance to this subsection.

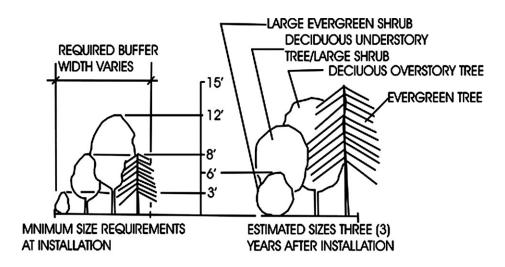
- a. **Trees.** Trees shall be evenly distributed along the entire length of the buffer. To calculate the required number of trees refer to Section K.5, Land use buffer classifications, and Section K.6, Buffer width charts, above. To calculate the spacing constraints respective trees/large shrubs and evergreen shrubs use the following applicable requirements:
 - **Deciduous overstory trees.** (1)
 - No tree with a caliper less than two and one-half inches (a) shall be permitted.



PLANTING RATE NOTES::

- 1. EVERGREEN TREES AT 50% REQUIRED NUMBER
- DECIDUOUS OVERSTORY TREES AT 20% 30% REQUIRED NUMBER
- 3. DECIDUOUS UNDERSTORY TREES/LARGE SHRUBS AT 20%-30% OF REQUIRED NUMBER
 4. LARGE EVERGREEN SHRUBS AT 1.2 TO 4 TIMES TOTAL NUMBER TREES
 *DISTRIBUTE THE VARIOUS PLANT TYPES ALONG LENGTH OF BUFFER

PLAN VIEW - TYPICAL BUFFER



SECTION VIEW - TYPICAL BUFFER

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- (b) Of the total number of required trees, 20 to 30 percent shall be deciduous overstory trees.
- (c) The planting rate per square foot shall be calculated in accordance to the following table:

BUFFER POINTS FOR TREES		
Buffer Width	One Tree per Square Feet of Buffer	
15 feet	200 square feet	
25 feet	300 square feet	
35 feet	350 square feet	
45 feet	400 square feet	
55 feet	475 square feet	
65 feet and above	550 square feet	

(2) Deciduous understory trees/large shrubs.

- (a) No deciduous understory tree/large shrub less than eight feet tall shall be permitted to be planted.
- (b) Of the total number of required trees, between 20 and 30 percent shall be deciduous understory trees/large shrubs.
- (c) The shrubs can be deciduous or evergreen.
- (d) If there is significant existing vegetation and/or significant site characteristics/design solutions that provide adequate screening, two smaller deciduous understory trees/large shrubs with a minimum height of four and half feet can, at the discretion of the Planning Director, _be substituted for one required deciduous understory tree/large shrub.

(3) Large evergreen trees.

- (a) No large evergreen trees less than eight feet tall shall be permitted.
- (b) Of the total number of required trees, at least 50 percent shall be large evergreen trees.
- (c) If there is significant existing vegetation and/or significant site characteristics/design solutions that provide adequate screening, two smaller evergreen trees with a minimum height of four and half feet can, at the discretion of the Planning Director, _be substituted for one required large evergreen tree.

b. Evergreen shrubs.

- (1) Evergreen shrubs shall be installed at a minimum height of 36 inches.
- (2) Evergreen shrubs shall reach six feet within two years of planting.
- (3) To calculate the required numbers of shrubs refer to Section K.5, Land use buffer classifications, and Section K.6, Buffer width charts.
- (4) Evergreen shrubs shall be evenly distributed along the entire length of the buffer at the following rates per square foot:

BUFFER POINTS FOR SHRUBS		
Buffer Width	One Shrub per Square Feet of Buffer	
15 feet	50 square feet	
25 feet	75 square feet	
35 feet	125 square feet	
45 feet	200 square feet	
55 feet	300 square feet	
65 feet and above	450 square feet	

9. Sight line drawings.

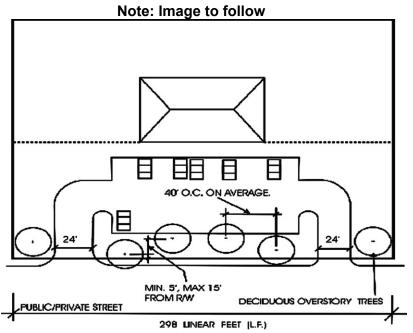
- a. The Planning Director shall require sight line drawings to be submitted with landscape plans if the proposed development is adjacent to a residential district or use or in cases where the proposed development may have some impact on street views.
- b. The Planning Director may require sight line drawings to be submitted with landscape plans based on, but not limited to, the following criteria:
 - (1) Where existing vegetation or proposed vegetation and berming is not adequate;
 - (2) Where the first story finished floor elevation of the proposed development is a minimum six feet higher or lower than adjacent residential zoning or use;
 - (3) Where materials, character or architectural features for the proposed building are different from adjacent residential structures;
 - (4) Where the proposed building volume is five times or greater than adjacent residential building volume, and/or the height of the proposed building is three stories (or equivalent) or higher.
- c. Implications for site layout may include increased buffer width and standards, revision to building footprint dimension or location, revision to building orientation, revision to location of site support structures (dumpster, accessory buildings).

L. Street trees, street yard, side and rear yard, vehicular surface areas.

- Street trees. Street trees shall create an environment that benefits from the aesthetic and environmental qualities of a consistent tree canopy along public and private streets and highways. Trees improve the overall appearance and provide shade, visual interest and reduce heat build up and run off.
 - a. All new development and qualified expansion of existing UDO 7:34

development, on both private and public street frontage, shall install at one overstory tree with a minimum caliper of two and one-half inches every 40 feet on average, or as close thereto as practicable. Planted trees shall be a minimum of five feet and maximum of 15 feet from the road right-of-way and shall be located within a public street tree easement. Variance from this spacing may be allowed to accommodate existing utilities or natural obstructions—at the discretion of the Planning Director.

- b. Street trees shall be deciduous overstory trees that reach a minimum height of 35 feet at maturity. Where overhead wiring exists, small ornamental trees shall be used.
- c. To avoid a monoculture-planting scheme, it is recommended that a variety of tree species be planted for more diversity along the roadways.
- d. Credit will be given, at the discretion of the Planning Director, for the preservation of existing overstory trees that are healthy and of good quality. The developer may be required to submit a tree survey of all existing trees to be preserved. A minimum of two- thirds of the land area within each tree's critical root zone must be preserved for such trees to receive credit.



STREET TREE REQUIREMENTS

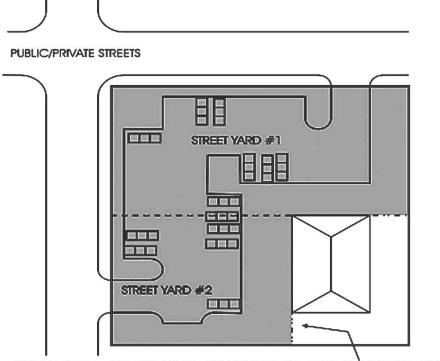
298 L.F. - 48 L.F. (DRIVEWAYS) = 250 L.F. 250 L.F./40 = 6.25. i.e. 6. STREET TREES REQUIRED

- e. One hundred percent of the required street trees may be applied to the planting requirements of Section L.2, Street yards.
- f. The <u>Planning DirectorBOA</u> may waive strict compliance with this subsection if proposed alternative concepts would meet or exceed the visual impact provided by the deciduous overstory trees along the rights-of-way.
- 2. **Street yards.** A street yard is the protected landscape area contained by the existing or proposed street right-of-way and an imaginary line extending along the adjacent building facade or wall to the side property line (see illustrations on the next page). Street yards are intended to provide attractive vehicular and pedestrian views of the properties, to retain or supplement existing vegetation and to provide a visual and physical barrier

UDO 7:34

between transportation routes and other land uses. Refer also to the overlay districts for discussion on street yards. Street yard requirements do not apply to single-family residential districts or uses.

a. Design requirements.

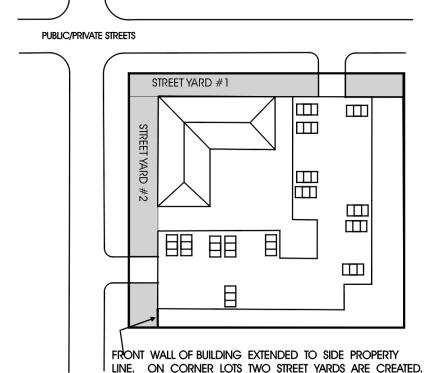


FRONT WALL OF BUILDING EXTENDED TO SIDE PROPERTY LINE. ON CORNER LOTS TWO STREET YARDS ARE CREATED.

STREET YARD AREA

- (1) Landscaping within the right-of-way of state roads requires an encroachment agreement from North Carolina's Department of Transportation (NCDOT). Applicants must contact NCDOT for their approval and coordinate landscape installation with any existing or proposed utility easements or services in the right-of-way. Applicants must provide the Town of Garner Planning Department with a copy of an approved encroachment agreement prior to the issuance of a building permit.
- (2) Sight distance triangles must be maintained at all intersections (see Section K.4). Plantings must not create any visual obstruction between 30 inches and seven feet in height within this triangle.

Note: Image to follow



STREET YARD AREA

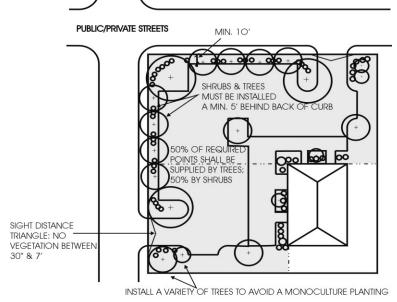
- (3) Refer to the plant point table in Section D.3 for point assignments specific to plant types and sizes. Refer to Section L.4.b, Planting requirements in vehicle surface area, for additional required screening of views of vehicles from the street right-of-way.
- (4) If two street yards cross, the street yard with the lesser width between the right-of-way and the building wall/facade shall be used in this area of overlap. Refer to overlay districts for additional requirements.
- b. **Modification permitted in industrial subdivisions**. The landscaping requirements for industrial subdivision shall be met in a manner that enhances street appeal and maximizes screening of objectionable views. At the Planning Director's discretion, upUp to 75 percent of the required plantings in the side and rear yard area, and vehicular surface area plantings can be applied toward street yard areas for maximum street appeal. No reduction shall be allowed in side and rear yards where that yard is adjacent to existing residential uses or districts.
- c. **Planting requirements.** The required tree and shrub installation is based on the total required points in street yards for the subject property.
 - (1) Calculate the required points by determining the area in street yard(s). Multiply that area by a factor specific to the subject property's zoning district as follows:

Proposed Use	Points per Square Foot of Street Yard
Residential and Multifamily	0.06

Office and Industrial	0.025
Commercial	0.025
Retail, up to 3 acres	0.025
Retail, 3 acres or greater	0.015

- (2) Reduction of total required points in street yards is allowed for large front setbacks according to the following percentages:
 - (a) Setbacks for commercial, office, and industrial districts up to 100 feet shall meet 100 percent of the total landscape credit requirements in the street yard for planting development.
 - (b) Setbacks for commercial, office, and industrial districts up to 200 feet shall meet 85 percent of the total landscape credit requirements in the street yard for planting development.
 - (c) Setbacks for commercial, office, and industrial districts greater than 200 feet shall meet 75 percent of the total landscape credit requirements in the street yard for their planting development.
- (3) Fifty percent of all required points in street yards shall be supplied by trees, and 50 percent of all required points in street yards shall be supplied by shrubs.
- (4) Required buffer plantings, required street trees, required street yard plantings, and required vehicular surface area (VSA) plantings may be credited at 100 percent towards street yard plant point requirements.

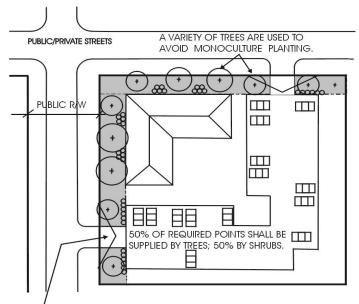
Note: Images to follow on next page.



STREET YARD PLANTING TYPICAL

NOTES:

- 1. SEE ALSO VEHICULAR SURFACE AREA (VSA) PLANTING REQUIEMENTS.
- 2. REQUIRED BUFFER PLANTINGS, AND REQUIRED VSA PLANTINGS MAY BE CREDITED AR 100% TOWARDS REQUIRED TREE COVER PLANTINGS.
- 3. SHOW ALL CALCULATIONS FOR RQUIRED PLANTINGS,



SIGHT DISTANCE TRIANGLE (TYP) - NO VEGETATION BETWEEN 30" & 7' ABOVE GRADE.

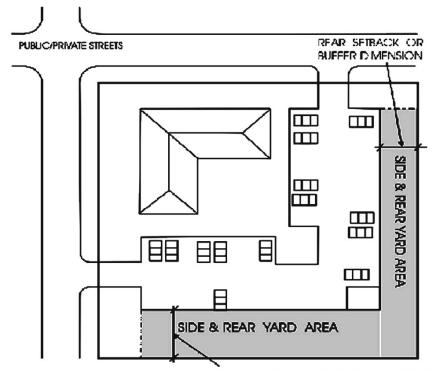
STREET YARD PLANTING - TYPICAL

NOTES:

- 1. SEE ALSO VEHICULAR SURFACE AREA (VSA) PLANTING REQUIREMENTS.
- REQUIRED BUFFER PLANTINGS, REQUIRED STREET TREES, REQUIRED STREET YARD PLANTINGS, AND REQUIRED VSA PLANTINGS MAY BE CREDITED AT 100% TOWARDS REQUIRED TREE COVER PLANTINGS.
 SHOW ALL CALCULATIONS FOR REQUIRED PLANTINGS.
- 3. **Side and rear yards.** The side and rear yard is that part of the lot not in the street yard. Side and rear yard plant distribution shall occur throughout the entire side and rear yard. The side and rear yard area planting requirements shall be calculated by measuring the area bounded by the property line and the required side and rear building setbacks or the areas of required buffer, whichever area is greater.

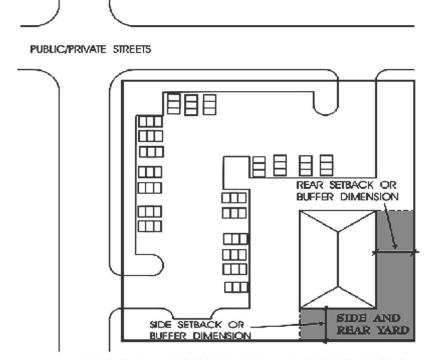
a. Design requirements.

(1) Where the planting requirements are greater for the side and rear yard than the perimeter buffer then 100 percent of both requirements shall be installed.



SIDE SETBACK OR BUFFER DIMENSION.

SIDE & REAR YARD AREA CALCULATION Note: Image to follow on next page.



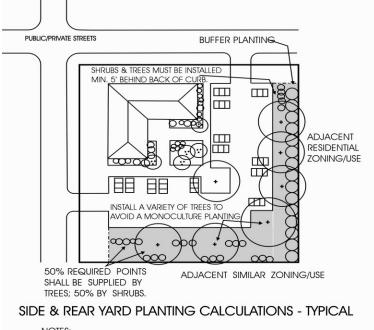
SIDE & REAR YARD AREA CALCULATION

- (2) Where the planting requirements are greater for the perimeter buffer than the side and rear yard then only the buffer requirements shall be installed.
- b. **Planting requirements.** The required tree and shrub installation is based on the total required plant points in the side and rear yard for the subject property. The required plant points vary according to the UDO 7:34

zoning district of the subject property as listed on the following page. At least 50 percent of the plant points must be from trees, and the remainder must be from shrubs.

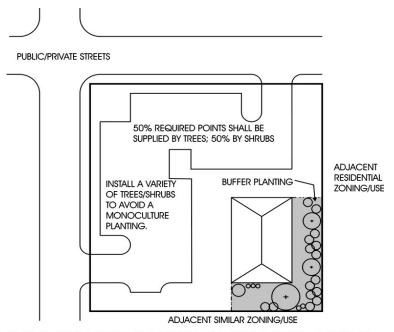
Proposed Use	Points per Square Foot of Side/Rear Yard
Residential and Multifamily	0.030
Office	0.020
Commercial	0.020
Retail, up to 3 acres	0.015
Retail, 3 acres or greater	0.010
Industrial	0.025

Note: Images to follow on next page.



NOTES:

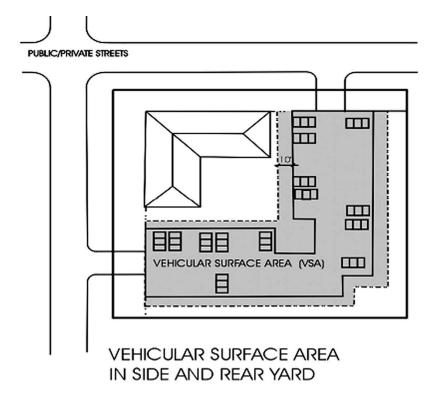
- 1. SEE ALSO VEHICULAR SURFACE AREA (VSA) PLANTING REQUIREMENTS.
- 2. REQUIRED BUFFER PLANTINGS, AND REQUIRED VSA PLANTINGS MAY BE CREDITED AT 100% TOWARDS REQUIRED TREE COVER PLANTINGS.
- 3. SHOW ALL CALCULATIONS FOR REQUIRED PLANTINGS.

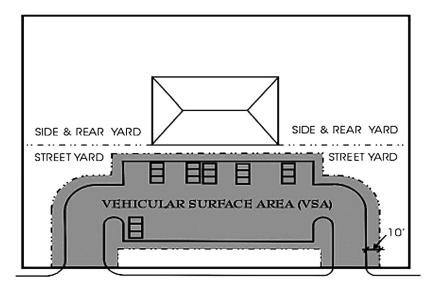


SIDE & REAR YARD PLANTING CALCULATIONS - TYPICAL

- 1. SEE ALSO VEHICULAR SURFACE AREA (VSA) PLANTING REQUIREMENTS
 2. REQUIRED BUFFER PLANTINGS, AND REQUIRED VSA PLANTINGS MAY BE
 CREDITED AT 100% TOWARDS REQUIRED TREE COVER PLANTINGS.
 3. SHOW ALL CALCULATIONS FOR REQUIRED PLANTINGS.

 Vehicular surface areas. The purpose of this section is to provide 4. visual relief from large expanses of pavement through the introduction of landscape plantings. Landscaping lessens the visual impact of parking areas while reducing heat, glare and pollution.



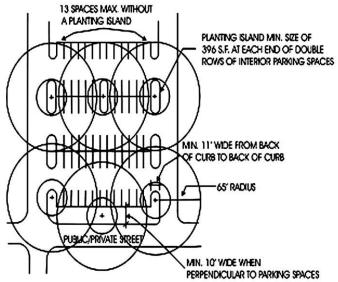


PUBLIC/PRIVATE STREET

VEHICULAR SURFACE AREA IN STREET YARD

- a. Design requirements. Vehicular surface areas may be located within the street, side and rear yards. Planting requirements are created for these vehicular surface areas based upon the yards they are within. Planting incorporated into these areas shall be designed using the following design guidelines and criteria.
- (1) Landscape islands shall be evenly distributed throughout the vehicular surface areas for maximum shade. No parking space shall be more than 65 feet from the trunk of a deciduous overstory tree. Trees are permitted to be planted in clusters provided that it exceeds all other planting requirements, but are planted further than the required 65 feet from the trunk of a deciduous overstory tree, may be permitted, at the discretion of the Planning Director.
- (2) Plantings used to meet these requirements shall be located within the vehicular surface area or in plant beds within ten feet of the parking surface areas. Trees in the adjacent street or side and rear yard that are within ten feet from the vehicular surface area may be used to meet this requirement.
- (3) Landscape islands within the vehicular surface area shall be a minimum of 198 square feet in area and 11 feet in width from back-of-curb to back-of-curb.
- (4) Landscape planting areas adjacent to vehicular surface areas and perpendicular to parking spaces shall be a minimum of ten feet in width. Unless a parking space contains a specified wheel stop, trees and shrubs shall be a minimum of five feet from the edge of the pavement.

Note: Image to follow on next page.



PARKING LOT TREE PLANTING REQUIREMENTS

NOTES:

- 1. EVERY PARKING SPACE SHALL FALL WITHIN A 65' RADIUS OF AN OVERSTORY TREE TRUNK
- FOR EVERY PLANTING ISLAND AT THE END OF AN INTERIOR SINGLE PARKING ROW THAT IS A MINIMUM 324 S.F. (18 x 18) THERE MAY BE A REDU TION OF UP TO 12% OF TOTAL REQUIRED PARKING SPACES IN PARKING LOTS 75,000 S.F. OR LARGER.
- DO NOT INSTALL POLE-MOUNT LIGHTS IN THE SAME PLANTING ISLAND AS HOUSES AN OVERSTORY.
 - (5) Planting areas at the end of parking space rows shall be required as follows:
 - (a) The maximum number of continuous parking spaces shall be 13.
 - (b) There shall be a planting island at least 198 square feet in size at the end of every row of perimeter parking spaces exceeding 13 parking spaces.
 - (c) There shall be a planting island at least 198 square feet in size at the end of every single row of interior parking spaces.
 - (d) There shall be a planting island at least 396 square feet in size at the end of every double row of interior parking spaces.
 - (e) Planting areas inside of parking islands shall contain positive drainage with no low spots that could trap water. All parking lot planting islands shall have curbing, pavement edging, or similar treatment if approved by the Planning Director, around the perimeter to protect plant material.

b. Planting requirements.

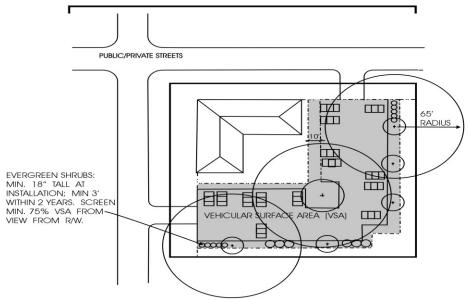
- (1) Screening of vehicular surface area from adjacent public rights-of-way or private streets is required. One hundred percent of the vehicular surface area requirements can be applied toward yard and buffer planting requirements if the planting used to meet specific yard and buffer planting requirements do not adequately provide the proper screening.
 - (a) Vehicular surface areas shall have a visually

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- modifying year-round screen that screens a minimum of 75 percent of the vehicular surface area from the public right-of-way and private street. The screen shall have a minimum height of 18 inches at planting. The screening must reach a height of three feet within two years of planting.
- (b) The screen used may be composed of plant material, fences, walls, berms or any combination of these elements. Berms shall have a slope ratio no greater that 2 1/2:1 with a minimum crown width of at least two feet and shall be stabilized and predominantly covered with staggered clusters of shrub plantings an average six feet on center.
- (c) Fences and walls shall be compatible with the adjacent existing or proposed structures. Fence or walls shall be supplemented with plant material, which shall screen 25 percent of the fence or wall area within one year of plant installation.
- (d) The required area to be landscaped within and directly adjacent to the vehicular surface area is based on the total size in vehicular surface area as follows:

Vehicular Surface Area	Required Landscaping
Under 10,000 square feet	5 percent
10,000 to 40,000 square feet	6 percent
Over 40,000 square feet	8 percent

(2) Verification of obstructions shall be the responsibility of the developer through the use of sections and details illustrating the site conditions.



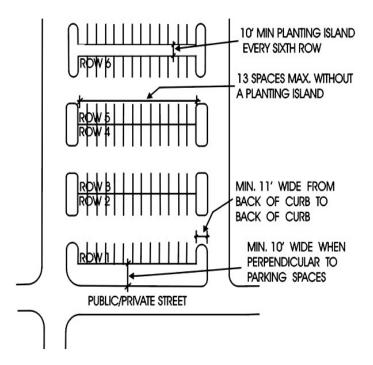
VEHICULAR SURFACE AREA IN SIDE AND REAR YARD - TYPICAL PLANTING

NOTES:

- PLANTINGS USED FOR SIDE AND REAR YARD MAY ALSO BE CREDITED IN VSA IF INSTALLED WITHIN 10' OF PARKING LOT.
- ALL PARKING SPACES MUST BE WITHIN 65' OF THE TRUNK OF AN OVERSTORY TREE.

c. Parking lots equal to or greater than 75,000 square feet.

- (1) A planting median is required in parking lots of all new development and qualified expansion of existing development. Parking lots equal to or greater than 75,000 square feet are required to provide a planting island a minimum of ten feet wide after every sixth single parking row.
- (2) The planting median shall contain at a minimum one shade tree for every 65 linear feet. A maximum of 30 percent of the island can be an impervious surface.
- (3) Existing, healthy trees protected in an island may be counted toward this requirement if deemed healthy by the Planning Director after completion of all construction in the adjacent area.

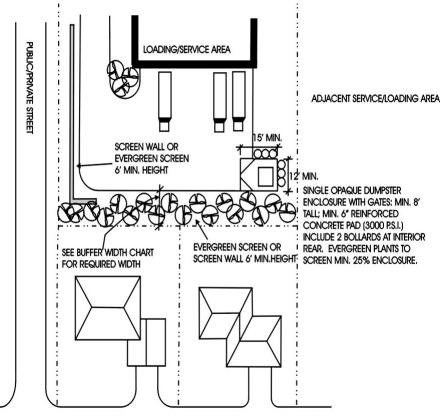


MEDIAN AND ISLAND REQUIREMENTS FOR PARKING LOTS 75,00 S.F. OR GREATER.

- (4) At the discretion of the Planning Director, the The installation of every planting island that is a minimum of 306 square feet in area at the end of a single or perimeter row or a minimum of 612 square feet at the end of every double row of interior parking spaces shall may result in the reduction of one required off-street parking space for a maximum of a 12 percent reduction in required off-street parking spaces.
 - M. Screening of objectionable views.
 - 1. **Trash container areas.** Trash container areas shall be subject to the following requirements:
 - a. Trash container areas shall be located to provide the least amount of visual impact from public and private rights of way, and adjacent residential districts shall be separated at least 50' from residential districts or uses or uses as determined appropriate by the Planning Director.
 - b. Trash collection areas shall be fully enclosed with a fence or wall to a minimum height of eight feet to block 100 percent of the view into the enclosed area. The enclosure shall match the primary color and material of the building when viewed from public or private right-of-way and/or adjacent residential districts and uses. If the enclosure is not visible from a public or private right-of-way and/or adjacent residential district or use the enclosure panels and gate may be constructed of wood on metal posts/supports. The minimum eight-foot tall gate shall include a self-latching mechanism.
 - c. Plant material shall supplement berms, walls or fences. Planting material shall screen 25 percent of the dumpster wall area. Planting material shall consist of a minimum of six low branching evergreens shrubs a minimum of three feet in height at time of planting.
 - d. Standard dumpster enclosures shall be a minimum of 12 feet across by 12 feet deep for a single dumpster and 24 feet wide for a double dumpster. A six-inch thick reinforced concrete (3,000 psi)

pad shall be 12 feet wide by 15 feet deep per container.

- 2. **Service and loading areas.** Service and loading areas shall be subject to the following screening requirements:
 - a. Provide a minimum 100 percent year-round screen of all loading and service areas from the adjacent public and private right-of- way, and/or adjacent residential districts and uses.
 - b. This screen shall consist of berms, walls, fences, plant material or combination totaling eight feet in height at installation or completion of construction.
 - c. Wall or fence materials shall be compatible with the primary structure. Plantings shall be low branching evergreens and a minimum height of five feet at time of installation.
 - d. Where a service or loading area is located closer than 25 feet from a property line adjacent to a residential district, the minimum required height of the plantings shall be six feet at time of installation.



SERVICE AND LOADING AREA REQUIREMENTS

- 3. **Stormwater devices.** All detention/retention ponds shall be screened on all sides with evergreen shrubs maintained at a minimum height of four feet. (Note: See also the general fencing requirements)
- 4. **Utility elements.** Utility elements shall be subject to the following requirements:
 - a. All utility devices visible from the public right-of-way or private street shall be screened with low branching evergreen shrubs a minimum of 30 inches tall at installation. Screening material shall be planted a minimum of ten feet from the access doors to provide room for service and utility maintenance activities.
 - Property owners shall follow the above requirements concerning utilities located on their property.

- c. Miscellaneous elements (air conditioning units, storage tanks, nonutility transformers, compactors, and other similar elements) shall be screened entirely from vehicular view from the public right-ofway and private streets. Access to elements shall be from a side other than side facing the right-of-way.
- d. All roof-mounted elements shall be 100 percent screened from view from the public right-of-way and/or adjacent properties.
- 5. **Solar Farms.** In addition to the buffer requirements of Section 7.1K, solar farms shall be screened from view as follows:
 - a. Where a solar farm area is visible from a public right-of-way or private street, an evergreen screen of low-branching trees/shrubs shall be provided. All screening material shall be installed adjacent to security fencing surrounding the solar farm area and be a minimum of six (6) feet in height with an expected minimum height at maturity of 10 feet.
 - b. Screening material required by subsection (1) shall be planted on center no more than 10 feet apart.
- 6. **Screening industrial properties.** Screening in industrial subdivisions shall be subject to the following requirements:
 - a. Fencing, walls, hedges, landscaping, berms, natural areas or any combination of the above which is consistent with the requirements of this section shall be provided to obscure uses or portions of a specific use which by their nature have the potential to negatively impact the community and properties outside the subdivision.
 - b. The following specific uses shall be 100 percent screened from adjacent properties outside the subdivision and from view from public rights-of-way:
 - (1) Dumpsters and trash handling areas.
 - (2) Service entrances and utility facilities.
 - (3) Loading docks or spaces.
 - Outdoor storage and any material stocks or equipment, including, but not limited to, motor vehicles, farm or construction equipment, or other similar items.
 - c. No buffer or screening is required in the side or rear yards between parcels with an industrial subdivision. The following standards shall apply where adjacent parcels are not within the industrial subdivision.

(1) Buffer.

- (a) A minimum 15-foot evergreen vegetative buffer will be required adjacent to lots not within the subdivision unless buffer table dictates wider buffer requirements.
- (b) Where lots adjacent to industrial subdivisions are vacant at the time the industrial subdivision receives site permit approval, then the minimum vegetative buffer shall be 15 feet unless the buffer table dictates wider buffer requirements.

(2) Screening.

- (a) One hundred percent screening will be required in the 15-foot buffer area.
- (b) Existing vegetation meeting the standards of this UDO can be used on a one-for-one basis in the areas where it meets the intent of the screening requirements and where credit is given by the

Planning Director after completion of all construction in adjacent areas.

N. Maintenance requirements.

- Owner/agent responsibility. The owner/agent is responsible for the upkeep of their property with a regular and proper maintenance program. A proper program will reduce disease, insect problems, weed control, pruning and watering. For further details refer to the Town of Garner Planting Manual in Appendix E for landscape maintenance guidelines.
- 2. **Slope stabilization.** All disturbed areas shall be stabilized from soil erosion immediately upon planting and shall be permanently maintained. Slopes greater than three to one shall not be stabilized with turf grass and shall require the planting of groundcover to stabilize any disturbed soil.
- 3. **Replacement planting.** The owner is responsible for maintaining all required plant material in good health. Any dead, unhealthy or missing plants must be replaced in a manner consistent with the requirements contained in paragraph O., below (for replacement requirements where significant plant material has been lost due to catastrophe or natural causes).
- 4. **Re-inspection program.** The owner is responsible for maintaining all required plant material in good health for the duration of the use of the property. Any dead, unhealthy or missing plants must be replaced with locally adapted vegetation, which conforms to the initial planting standards of this UDO and the Town of Garner Planting Manual contained in Appendix E.
- 5. **Excessive tree pruning prohibited.** The owner is responsible for following accepted pruning practices for all required plant material and shall avoid excessive pruning of said material. Excessive pruning is defined as: removal of more than 25 percent of the crown or root system; failure to conform to standard pruning practices; or cutting other than for hazard, utility, or maintenance pruning. Illegally pruned trees must be replaced with trees proportional to the size of the tree damaged with the minimum replacement size of three inches caliper in a 200 square foot plant bed required. The applicable penalty provisions of Section 10.3 Article 10 may shall be applied to excessive pruning violations if deemed appropriate by the Planning Director.
- O. Loss due to catastrophe. Should significant amounts of landscaping used to meet the requirements of this section be lost due to unusual causes or catastrophe, the owner of the property shall submit a plan detailing his/her intent in replacing lost material. Replacement planting may occur on a phased basis as approved by the Planning Director. Maximum time allowed in the phasing program is two years from the submittal of plans to the Town.
- P. **Flexibility in administration authorized.** The landscaping and tree protections requirements are established by the Town Council as standards that presumptively result in a better overall appearance of the built environment and protect the natural resources of the community. The Town Council recognizes that due to the particular nature of a tract, the nature of the proposed facilities, or other factors, the objectives of this article may be achieved even though the standards are not adhered to with mathematical precision.
 - 1. The Planning Director may shall permit minor deviations of no more than 10 percent from the general landscape standards and up to a 30 percent buffer width reduction.
 - 2. The permit-issuing authorityBOA may allow greater deviations only for situations where a building or development was constructed prior to the adoption of the UDO and the buffer landscape planting standards or buffer

width requirements cannot met without removing significant portions of an existing building or significantly altering the property.

- 3. Any deviation under this section may only be allowed when it is determined that:
 - (a) The objectives underlying these standards can be met without strict adherence to them.
 - (b) Because peculiarities in the developer's tract of land or the facilities proposed it would be unreasonable to require strict adherence to these standards.
- 4. Where deviations are authorized, the official record of action taken on the development application shall contain a statement of the reasons for the deviation.

(Ord. No. 3396, § 15, 4-3-06; Ord. No. 3558, § 2, 7-7-09; Ord. No. 3656, § 4, 2-21-12; Ord. No. 3780, §§ 10, 11, 7-7-15; Ord. No. 3881, §§ 5, 6, 9-5-17)

7.2. Stormwater management.

Commentary: The stormwater management provisions apply seven sets of rules, covering the areas of erosion control, stormwater quantity, conservation or protected buffers, nitrogen reduction, water supply, watershed protection, environmentally sensitive watershed protection and floodplain management. Often, more than one element will apply to an individual property. Questions about the application of these provisions should be discussed with the Town Engineer.

A. Application to existing development.

- Existing structures which become nonconforming with respect to watershed regulation by the adoption of this UDO are not affected unless and until there is a repair or expansion of or reconstruction of such structure.
- 2. Existing structures which become nonconforming with respect to watershed regulation by the adoption of this UDO may be repaired or reconstructed without a stormwater permit or watershed protection occupancy permit provided that there is no net increase in impervious surface.
- 3. Existing structures, whether conforming or nonconforming, may be added to or expanded without a stormwater permit or watershed protection occupancy permit provided there is no net increase in impervious surface.
- 4. In determining whether there is additional impervious surface area, and in determining the best management practices to be utilized in watershed protection in connection with an addition or expansion to an existing structure, the built-upon area of the existing development is to be excluded from any density calculations which are required to be performed.

Commentary: This means, for example, that the owner of an existing lot may build on up to 70 percent of the remaining pervious surface, rather than the 70 percent limitation being applied to the entire lot including pre-existing development.

B. Stormwater Compliance Permit Required

1. Application

<u>Stormwater compliance review materials shall be submitted to the Town</u> Engineer for review and determination of completeness.

2. Issuance

The Town Engineer, the Board of Adjustment sitting as the Watershed Review Board, or in the case of a variance, the Environmental Management Commission.

Vested Rights.

<u>See Article 3. All other stormwater compliance(s) shall expire within twelve</u> (12) months of the date of issuance.

- 4. Watershed Protection Occupancy Permit.
 - <u>Upon completing construction, the applicant shall report to the Town and request issuance of a watershed protection occupancy permit described.</u>
- 5. Variances
 - a. In the event of a deviation from the stormwater management standards outlined in this UDO, the variance process described in Article 3 shall apply with the Board of Adjustment acting as the Watershed Review Board.
 - Records shall be submitted to the supervisor of the classification and standards group, water quality section, and Division of Environmental Management on or before January 1st of the following year.

B.C. Erosion and sedimentation control.

- A permit shall be obtained from the Wake County Erosion Control Inspector before a developer undertakes any land disturbing activity that would result in the uncovering of 40,000 square feet or more, and that no such permit may be issued for any development that would uncover 40,000 square feet or more until an erosion and sedimentation control plan is submitted and approved, provided, that this section does not apply to activity under the exclusive jurisdiction of the North Carolina Sedimentation Control Commission is exempt from these requirements.
- 2. No use permit may be issued or final plat approval be given for any development that would cause land disturbing activity subject to the jurisdiction of Wake County Erosion Control Inspector or the North

Carolina Sedimentation Control Commission unless such inspector or agency has certified to the Town that:

- a. Any permit required by such inspector or agency has been issued or any erosion control plan required by such inspector or agency has been approved; or
- b. Upon examination of the preliminary plans for the development it appears that any required permit or erosion control plan can be approved upon submission by the developer of more detailed construction or design drawings. However, construction of the development may not begin until such inspector or agency issues any required permit or approves any required erosion control plan.

C.D. Stormwater quantity.

- Stormwater management; relation to adjacent properties. No development shall unreasonably burden adjacent properties with surface waters as a result of such development, including specifically the following:
 - No development may be constructed or maintained so that such development unreasonably impedes the natural flow of water from higher to lower properties, thereby causing substantial damage to such higher properties; and
 - b. No development may be constructed or maintained so that surface waters from such development are unreasonably collected or diverted onto lower properties, thereby causing substantial damage to lower properties.

2. Stormwater runoff design standards.

- a. To the extent practicable, all development shall conform to the natural contours and drainage patterns (watersheds) of the land, and retain existing patterns of flow;
- b. To the extent practicable, lot boundaries shall be made to coincide with natural drainage ways within subdivisions to avoid the creation of lots that can be built upon only by altering such natural drainage

ways;

- c. All developments shall have a drainage system adequate to prevent the undue retention of surface water on the development site. Surface water shall not be regarded as unduly retained if:
 - (1) The retention results from a deliberate approved sedimentation or storm water run-off control plan.
 - (2) The retention is not substantially different in location or degree than in the site's pre-development stage, unless such retention presents a danger to health or safety.
- d. No surface water may be channeled or directed into a sanitary sewer;
- e. Whenever practicable, drainage systems shall coordinate with and connect to drainage systems or drainage ways on surrounding properties or streets; and
- f. Drainage swales in subdivisions are provided for in Section 8.2Article 8, Streets. Private roads and access ways within unsubdivided developments shall utilize curb and gutter and storm drains to provide adequate drainage if the grade of such roads or access ways is too steep to provide drainage in another manner or if other sufficient reasons exist to require such construction.
- 3. **Evaluation of detention needs.** Applicants for development approval shall evaluate detention needs for the development as follows:
 - a. Except in certain situations, stormwater detention will be required on new development. The design standard for detention will be based upon peak flow reduction to predevelopment (existing) conditions for the 1-, 10-, 25-, and in some cases, the 100-year return frequency storm events.
 - b. Detention requirements may be reduced or eliminated by the Town Engineer upon a showing that installation of reduced or eliminated detention facilities will not create adverse downstream impacts.

4. Stormwater control structure requirements.

- a. All stormwater control structures and any modifications thereto, shall be designed and sealed by a North Carolina registered professional engineer, except such a structure may be designed by a registered land surveyor, where the runoff consists solely incidental drainage within a subdivision, as provided in North Carolina General Statutes G.S. § 89(c)-3(7); and
- b. All water quality controls shall use retention ponds, bioretention areas or other approved devices, as a primary treatment system. All approved devices shall be designed for specific pollutant removal according to modeling techniques approved by the North Carolina Division of Environmental Management. Specific requirements for these systems shall be in accordance with the North Carolina Division of Environmental Management design criteria or otherwise as approved by the Town Engineer.
- c. All water quantity controls shall use detention ponds, bioretention areas or other devices or systems as approved by the Town Engineer. Detention facilities shall be designed using the design procedures set forth in Elements of Urban Stormwater Design, Malcolm, or other design procedures as approved by the Town Engineer.
- d. A maintenance and operations plan, acceptable to the Town Engineer, shall be developed for each water quantity and water

quality control structure proposed as part of the development.

5. Maintenance of retention facilities and private streets.

- All water quality controls and devices which are installed solely to provide 85 percent total suspended solid (TSS) removal in order to satisfy the water supply watershed protection section of the UDO shall be maintained by the Town of Garner. Such maintenance by the Town will be limited to the water quality treatment function of the stormwater control system. Maintenance activities not related to water quality such as aesthetics, nuisance control, etc. will not be the responsibility of the Town but shall be the responsibility of the owner. The developer shall deed, dedicate or grant sufficient easement or right-of-way to allow for the access and maintenance of the water quality control system.
- b. All water quality controls and devices which are installed to meet the nitrogen reduction requirements of this UDO shall maintained by the property owner or the person or persons responsible for the maintenance of the property. In the case of residential or commercial subdivisions, a home owners association or merchants association shall be established in order to identify the person or persons responsible for the maintenance of the property. The developer shall deed, dedicate, or grant sufficient easement or right-of-way to for the access and inspection of the water quality control system.
- c. All water quantity controls and devices shall maintained by the property owner or the person or persons responsible for the maintenance of the property. In the case of residential or commercial subdivisions, a home owners association or merchants association shall be established in order to identify the person or persons responsible for the maintenance of the property. The developer shall deed, dedicate, or grant sufficient easement or right-of-way to for the access and inspection of the water quality control system.

D.E. Watershed Conservation Buffer Areas.

1. Areas defined.

- a. The development on lots abutting or including Lake Benson or any of the streams identified in this section shall be limited by an adjacent buffer area.
- b. This section shall apply to the following streams and lakes, including all branches of the identified streams to the limit of the intermittent and perennial streams as defined by the Neuse River Riparian Buffer rule, and if a future extraterritorial expansion includes any stream having a designated 100-year floodplain, such stream shall automatically be included as if listed below:

Stream Name		
Adams Branch	Mahler's Creek	
Bagwell Branch	Reedy Branch	
Big Branch #1	Reedy Creek Tributary	
Big Branch #2, Mill Creek	Swift Creek	
Big Branch Tributary	Walnut Creek	
Buck Branch	White Oak Creek (see c. below)	
Echo Creek	Yates Branch	

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Hilliard Creek

c. The Watershed Conservation Buffer Area requirements for nonresidential development shall not apply for property located adjacent to White Oak Creek. This exemption shall not apply to residential development to adjacent to White Oak Creek. In such cases where residential development adjoins White Oak Creek, a Watershed Conservation Buffer Area shall be required according to the provisions of this section.

2. Limitations on development in Conservation Buffer Areas.

- a. Development is prohibited in both the floodplain and the Watershed Conservation Buffer Areas for streams described in paragraph 1., above.
 - (1) Development within and adjacent to the Watershed Conservation Buffer Areas shall be subject to the following criteria:
 - (2) Buffer width: Along the lakefront or streams within 5,000 feet of the Lake Benson shoreline, the buffer area shall include the 100-year floodplain plus an area whose width is proportional to its distance from Lake Benson, beyond the edge of the floodplain and parallel to the stream, as follows:

Distance from Lake Benson	<u>Buffer</u>
Lakefront and within 1,000 feet of lakefront	100 feet
100 to 2,000 feet from lake	90 feet
2,001 to 3,000 feet from lake	80 feet
3,001 to 4,000 feet from lake	70 feet
4,001 to 5,000 feet from lake	60 feet

- (3) Along other identified streams and along streams beyond 5,000 feet from the lakefront, the buffer area shall include the 100-year floodplain plus a 50-foot wide area beyond the edge of the floodplain and parallel to the stream; and
- (4) If no floodplain exists on the portion of a stream in question, the buffer shall be considered to be the calculated 100-year storm high water mark based upon a built-out condition upstream.
- (5) Application of a conservation buffer shall not diminish other riparian buffer requirements.
- b. Buffers from which the vegetation cover has been removed shall be provided with ground cover. Crossings by streets, bridges, utilities or other facilities shall be kept at a minimum and their negative impact minimized.
- c. Residential accessory buildings, on lots of record prior to March 1984, may encroach into designated conservation buffers provided that:
 - (1) Such buildings not exceed 25 percent of the area of the principal building served; and
 - (2) Such accessory building shall not be located in any designated floodway.
- d. Placement of an accessory building in a flood fringe area shall meet all applicable construction requirements; and the area of the lot

- covered by impervious surfaces, including the accessory building, shall not exceed 25 percent.
- e. Buffers shall be protected by easements and shall remain, where possible, in private ownership.

3. Land disturbance limits in Conservation Buffer Areas.

- No land-disturbing activities (including agricultural uses) are permitted within the Conservation Buffer Areas, except for the following uses:
 - (1) Street and associated facilities;
 - (2) Greenways and pedestrian paths; and
 - (3) Utility mains, pump stations and drainage facilities which comply with Town of Garner standards.
- b. The permit issuing authority may allow cCommunity service facilities, educational facilities, government facilities, parks and open space uses or public or private water dependent structures (functionally dependent facilities) to may encroach into conservation buffer areas provided it concludes that:
 - (1) The area of encroachment does not exceed ten percent of the total buffer area on the project site and a minimum of 40 feet of the buffer width remains undisturbed;
 - (2) The area of encroachment is the minimum amount necessary in order to reasonably use the property;
 - (3) No direct discharge of stormwater into the buffer from rooftops is allowed;
 - (4) No vehicular parking/loading areas or driveways are allowed within the buffer:
 - (5) The elevation of all finished floors of all structures located within the buffer shall be a minimum of two feet above the base flood elevation; and
 - (6) No encroachment into the floodplain or floodway shall be allowed except for water dependent structures and then only in accordance with the requirements and restrictions contained within Subsection 7.2.H. of this article.
- c. Within areas of the Lake Benson Conservation District not constituting the Conservation Buffer Areas, site disturbance on existing lots of record as of March 1984, except for agricultural use, including the cutting of trees, shall be permitted only pursuant to a removal plan approved by the Planning Director and the cutting of trees shall not exceed five times the actual impervious surface area planned for each site.
- d. Throughout the Lake Benson Conservation District and Conservation Buffer Areas, strict compliance with the Wake County Erosion and Sedimentation Control Ordinance is required. No construction is allowed in classes of soils which have severe erosion potential, or are classified as being otherwise unsuitable for urban uses, under the Urban Suitability Soil Groups in the Planning Guide to the Wake County Soil Survey (1970), unless the developer can provide either of the following:
 - (1) An independent (sealed) engineering study which documents that the soils to be developed are not in the stated erosion categories, or
 - (2) Erosion prevention control measures that satisfy the Wake County Erosion and Sedimentation Control Ordinance.

E.F. Nitrogen reduction.

- 1. **Stormwater requirements for nitrogen control**. All new development shall be meet the requirements of the "The Town of Garner Stormwater Program for Nitrogen Control." The major requirements that must be met by new development, as contained in the stormwater program, are as follows:
 - a. New development shall comply with the requirements for protecting and maintaining riparian buffers as specified in the Riparian Buffer Rule 15A NCAC 2B.0233.
 - b. As required by the Neuse Stormwater Rule 15A NCAC 2B.0235 the nutrient load contributed by new development activities is limited to 3.6 pounds per acre per year (lbs/ac/yr) of nitrogen loading. Development shall have the option of partially offsetting projected nitrogen loads by funding wetland or riparian area restoration through the North Carolina Wetland Restoration Program. However, the total nitrogen loading rate cannot exceed 6.0 lbs/ac/yr for residential development or 10.0 lbs/ac/yr for nonresidential development. Best management practices (bmps) provided for in the stormwater program must be used to reduce nitrogen loading to the 6.0 and 10.0 limits and may be used to reduce nitrogen loading to the 3.6 limit. Maintenance of any bmps installed will be the responsibility of the development.
 - c. Except in certain situations, stormwater detention will be required on new development. The design standard for detention will be based upon peak flow reduction to predevelopment (existing) conditions for the 1-, 10-, 25-, and in some cases, the 100-year return frequency storm events.
- —G. Water supply watershed protection. The water supply watershed protections areas described below are identified on the Town of Garner Watershed Protection Map.
 - 1. Water supply watershed protection areas.
 - a. **Swift Creek Watershed Protection Area.** The Town of Garner Swift Creek-Lake Benson public water supply watershed protection area (also variously known as the Swift Creek Watershed, Lake Benson Watershed, or Watershed Protection Area) is that portion of the land area within the present Town of Garner zoning jurisdiction designated on the Town of Garner Watershed Protection Map.
 - b. **Lake Benson Conservation District.** This district constitutes what the state refers to as the critical area north of Lake Benson. Additional information is included in the zoning overlay district in Section 4.9Article 4.
 - c. Conditional use zoning districts. Conditional use zoning district SB-C22 and conditional use zoning district R-12-C53 and R1 2PR-C54. These constitute the portion of the Swift Creek critical area west of Lake Benson which is within the Town zoning limits.
 - 2. **Exemptions.** The water supply watershed protection ordinances of the Town of Garner shall apply to the above-described land area, except, however that the watershed protection ordinances shall not apply to:
 - a. Existing development, although they shall apply to future additions, expansion, repair, or reconstruction of existing development which are of such nature to create additional impervious surface; or
 - b. To the development of a single existing lot for single-family residential purposes; although they shall apply to single-family residential development of multiple contiguous lots with common

ownership.

3. Impervious surface limits.

- a. **Swift Creek Watershed Protection Area.** Within the Garner Swift Creek Watershed, impervious limits may not exceed 12 percent of land area, per lot, except that impervious limits may be a maximum of 70 percent, known as the high density option, where the stormwater runoff from a one inch rainfall event is retained by retention ponds, or other approved devices designed to achieve 85 percent total suspended solids as approved by the North Carolina Division of Environmental Management and the Town of Garner, constructed in accordance with best management practices.
- b. Lake Benson Conservation District. Within that part of the Swift Creek Watershed Protection Area designated as the Lake Benson Conservation District, the impervious surface may not exceed six percent of land area per lot, except where runoff as described above is retained by retention ponds or other approved devices constructed pursuant to best management practices in which case it may not exceed, but may be a maximum of 35 percent. Performance standards are illustrated in the table captioned Lake Benson/Swift Creek Watershed Performance Standards.
- c. Conditional use-districts. Within that area subject to CUD SB-C-22 or CUD R-L PR-C29, the impervious surface limits set therein, of 12 percent to 30 percent with retention ponds, or other approved devices, retaining the runoff as described and constructed pursuant to the best management practices in the area previously classified by the Swift Creek Land Management Plan as suburban new and 12 percent to 70 percent with retention ponds, or other approved devices, retaining the runoff as described above and constructed pursuant to the best management practices in the area classified in the Swift Creek Land Management Plan as urban new, shall apply pursuant to those Ordinances No. (1988) 2293 and (1989) 2370.
- d. **Watershed performance standards.** Watershed performance standards are contained in the table below.

	Maximum Impervious Surface			
Area	Low	High Density Option*		Maximum Residential
	Density Option	Residential	Non- residential	Density
Swift Creek Watershed (except areas listed below)	12 percent	70 percent	70 percent	Controlled by underlying zoning
Lake Benson Conservation District (Critical Area)	6 percent	35 percent	35 percent	2.5 DU/Acre

Conditional Use District SB-C22 and R-12 PR-C29				
	12 percent	30 percent	70 percent	2.0 DU/Acre
Conservation Buffer Areas	See Section 4.8			

*Note: High density option requires construction of on-site retention ponds designed to retain runoff form a one-inch rainfall event or other approved devices.

e. **Front yards.** Impervious surface shall occupy no more than 40 percent of the required front yard as established in.

G.H. Swift Creek Conservation District.

- Location. This district constitutes an environmentally sensitive area located in the Swift Creek Watershed below Lake Benson as illustrated on the Town of Garner Official Zoning Map. Additional information is provided in <u>Section 4.13Article 4</u> regarding zoning overlay districts.
- 2. **Use regulations.** The uses permitted or prohibited in the Swift Creek Conservation District shall be those uses permitted or prohibited in the underlying zoning district that apply to a particular parcel of land.
- 3. **Exempt from regulations.** All parcels of land that fall within the boundaries of the Swift Creek Conservation District which are identified on the Town of Garner Official Zoning Map as being exempt properties, shall not be subject to provisions of this overlay district.
- 4. **Existing development, redevelopment, and expansions.** Existing development (residential or non-residential) is not subject to the requirements of this section; existing development shall be considered to be existing any impervious surfaces, or for which plan or permit approval has been officially granted; or where a vested right has been established, as of May 31, 2005. Redevelopment or expansion of any existing non-residential development shall be subject to the requirements of this section; however, the impervious surface coverage of the existing development is not required to be included when applying the impervious surface coverage limits of this section.
- 5. **Development standards.** The following standards shall apply for new residential and non-residential development in Swift Creek Conservation District:
 - (1) The standards of both the Swift Creek Conservation District and the underlying zoning district shall apply to each parcel. Where the standards of the Overlay District and the underlying district differ, the more restrictive standards shall control development in new projects created after effective date of the Swift Creek Conservation District which is May 31, 2005.
 - (2) The maximum impervious surface coverage of the new residential development projects and new non-residential development projects, which are defined as those projects approved or permitted after the effective date of the Swift Creek Conservation District are as follows:
 - a. New single family detached residential subdivision development projects shall be limited to a maximum of 30 percent total impervious surface area.
 - b. New multi-family residential development projects defined to include townhomes, condominiums, or apartments, or other attached multi-family housing units as determined by the Planning Director, shall be limited to a maximum of 50

percent total impervious surface area.

- New non-residential development projects shall be limited to a maximum of 70 percent of total of impervious surface area
- e.6. Lake Benson and buffer area development standards. All building footprints and front, rear, and side yard areas as required by this UDO shall be provided outside of conservation buffers protecting the watershed of Lake Benson or other officially designated protected buffer areas. Rear yard areas adjacent to a conservation buffer shall be reduced to a minimum of fifteen feet during the review of a subdivision. However, no reduction, waiver, or variance below this fifteen-foot minimum shall be permitted.

H.I. Floodplain management.

Commentary: The stormwater management provisions apply seven sets of rules, covering the areas of erosion control, stormwater quantity, conservation or protected buffers, nitrogen reduction, water supply watershed protection, environmentally sensitive watershed protection and floodplain management. The Town of Gamer adopted floodplain regulations to be consistent with federal and state requirements. However, Town regulations specifically prohibit development in the 100-year floodplain and in conservation or protected buffers areas except as noted in Section 7.2.D.1(c).

Often, more than one element of the stormwater provisions will apply to an individual property. Questions about the application of these provisions should be discussed with the Town Engineer.

- 1. Statutory authorization, findings of fact, purpose and objectives.
 - A. Statutory authorization. The Legislature of the State of North Carolina has in Part 6, Article 21 of Chapter 143; Parts 3, 5, and 8 of Article 19 of Chapter 160A; and Article 8 of Chapter 160A of the North Carolina General Statutes, delegated to local governmental the responsibility units to adopt regulations designed to promote the public health, safety, and general welfare of its citizenry. Therefore, the Town Council of the Town of Garner North Carolina, does ordain the following findings of fact:
 - (1) The flood prone areas within the jurisdiction of Town of Garner are subject to periodic inundation which results in loss of life, property, health and safety hazards, disruption of commerce and governmental services, extraordinary public expenditures of flood protection and relief, and impairment of the tax base, all of which adversely affect the public health, safety, and general welfare.
 - (2) These flood losses are caused by the cumulative effect of obstructions in floodplains causing increases in flood heights and velocities and by the occupancy in flood prone areas of uses vulnerable to floods or other hazards.
 - B. **Statement of purpose.** It is the purpose of this ordinance to promote public health, safety, and general welfare and to minimize public and private losses due to flood conditions within flood prone areas by provisions designed to:
 - (1) Restrict or prohibit uses that are dangerous to health, safety, and property due to water or erosion hazards or that result in damaging increases in erosion, flood heights or velocities;
 - (2) Require that uses vulnerable to floods, including facilities that serve such uses, be protected against flood damage at the time of initial construction:

- (3) Control the alteration of natural floodplains; stream channels, and natural protective barriers, which are involved in the accommodation of floodwaters:
- (4) Control filling, grading, dredging, and all other development that may increase erosion or flood damage; and
- (5) Prevent or regulate the construction of flood barriers that will unnaturally divert flood waters or which may increase flood hazards to other lands.
- C. **Objectives.** The objectives of this ordinance are:
 - (1) To protect human life and health;
 - (2) To minimize expenditure of public money for costly flood control projects;
 - (3) To minimize the need for rescue and relief efforts associated with flooding and generally undertaken at the expense of the general public;
 - (4) To minimize prolonged business losses and interruptions;
 - (5) To minimize damage to public facilities and utilities (i.e. water and gas mains, electric, telephone, cable and sewer lines, streets, and bridges) that are located in flood prone areas;
 - (6) To help maintain a stable tax base by providing for the sound use and development of flood prone areas; and
 - (7) To ensure that potential buyers are aware that property is in a special flood hazard area.
- 2. **Definitions.** Unless specifically defined below, words or phrases used in this ordinance shall be interpreted so as to give them the meaning they have in common usage and to give this ordinance its most reasonable application. The definitions listed below apply to Section 7.2H only.

"Accessory structure (appurtenant structure)" means a structure located on the same parcel of property as the principal structure and the use of which is incidental to the use of the principal structure. Garages, carports and storage sheds are common urban accessory structures. Pole barns, hay sheds and the like qualify as accessory structures on farms, and may or may not be located on the same parcel as the farm dwelling or shop building.

"Addition (to an existing building)" means an extension or increase in the floor area or height of a building or structure.

"Appeal" means a request for a review of the floodplain administrator's interpretation of any provision of this ordinance.

"Area of shallow flooding" means a designated Zone AO on a community's flood insurance rate map (FIRM) with base flood depths determined to be from one to three feet. These areas are located where a clearly defined channel does not exist, where the path of flooding is unpredictable and indeterminate, and where velocity flow may be evident.

"Area of special flood hazard" see "Special flood hazard area (SFHA)".

"Basement" means any area of the building having its floor subgrade (below ground level) on all sides.

"Base flood" means the flood having a one percent chance of being equaled or exceeded in any given year.

"Base flood elevation (BFE)" means a determination of the water surface elevations of the base flood as published in the flood insurance study. When the BFE has not been provided in a "special flood hazard area", it may be obtained from engineering studies available from federal or state or other source using FEMA approved engineering methodologies. This

elevation, when combined with the "freeboard", establishes the "regulatory flood protection elevation".

"Building" see "Structure".

"Chemical storage facility" means a building, portion of a building, or exterior area adjacent to a building used for the storage of any chemical or chemically reactive products.

"Development" means any man-made change to improved or unimproved real estate, including, but not limited to, buildings or other structures, mining, dredging, filling, grading, paving, excavation or drilling operations, or storage of equipment or materials.

"Disposal" means, as defined in NCGS 130A-290(a)(6), the discharge, deposit, injection, dumping, spilling, leaking, or placing of any solid waste into or on any land or water so that the solid waste or any constituent part of the solid waste may enter the environment or be emitted into the air or discharged into any waters, including groundwaters.

"Elevated building" means a non-basement building which has its lowest elevated floor raised above ground level by foundation walls, shear walls, posts, piers, pilings, or columns.

"Encroachment" means the advance or infringement of uses, fill, excavation, buildings, permanent structures or development into a floodplain, which may impede or alter the flow capacity of a floodplain.

"Existing manufactured home park or manufactured home subdivision" means a manufactured home park or subdivision for which the construction of facilities for servicing the lots on which the manufactured homes are to be affixed (including, at a minimum, the installation of utilities, the construction of streets, and either final site grading or the pouring of concrete pads) was completed before the original effective date of the floodplain management regulations adopted by the community.

"Flood" or "flooding" means a general and temporary condition of partial or complete inundation of normally dry land areas from:

- (1) The overflow of inland or tidal waters; and/or
- (2) The unusual and rapid accumulation of runoff of surface waters from any source.

"Flood boundary and floodway map (FBFM)" means an official map of a community, issued by the federal emergency management agency, on which the special flood hazard areas and the floodways are delineated. This official map is a supplement to and shall be used in conjunction with the flood insurance rate map (FIRM).

"Flood hazard boundary map (FHBM)" means an official map of a community, issued by the federal emergency management agency, where the boundaries of the special flood hazard areas have been defined as Zone A.

"Flood insurance" means the insurance coverage provided under the National Flood Insurance Program.

"Flood insurance rate map (FIRM)" means an official map of a community, issued by the federal emergency management agency, on which both the special flood hazard areas and the risk premium zones applicable to the community are delineated.

"Flood insurance study (FIS)" means an examination, evaluation, and determination of flood hazards, corresponding water surface elevations (if appropriate), flood hazard risk zones, and other flood data in a community issued by the federal emergency management agency. The flood insurance study report includes flood insurance rate maps (FIRMs) and flood boundary and floodway maps (FBFMs), if published.

"Flood prone area" see "Floodplain".

"Floodplain" means any land area susceptible to being inundated by water from any source.

"Floodplain administrator" is the individual appointed to administer and enforce the floodplain management regulations.

"Floodplain development permit" means any type of permit that is required in conformance with the provisions of this ordinance, prior to the commencement of any development activity.

"Floodplain management" means the operation of an overall program of corrective and preventive measures for reducing flood damage and preserving and enhancing, where possible, natural resources in the floodplain, including, but not limited to, emergency preparedness plans, flood control works, floodplain management regulations, and open space plans.

"Floodplain management regulations" means this ordinance and other zoning ordinances, subdivision regulations, building codes, health regulations, special purpose ordinances, and other applications of police power which control development in flood-prone areas. This term describes federal, state or local regulations, in any combination thereof, which provide standards for preventing and reducing flood loss and damage.

"Floodproofing" means any combination of structural and nonstructural additions, changes, or adjustments to structures, which reduce or eliminate flood damage to real estate or improved real property, water and sanitation facilities, structures, and their contents.

"Floodway" means the channel of a river or other watercourse and the adjacent land areas that must be reserved in order to discharge the base flood without cumulatively increasing the water surface elevation more than one foot.

"Flood zone" means a geographical area shown on a flood hazard boundary map or flood insurance rate map that reflects the severity or type of flooding in the area.

"Freeboard" means the height added to the base flood elevation (BFE) to account for the many unknown factors that could contribute to flood heights greater that the height calculated for a selected size flood and floodway conditions, such as wave action, bridge openings, and the hydrological effect of urbanization on the watershed. The base flood elevation plus the freeboard establishes the "regulatory flood protection elevation".

"Functionally dependent facility" means a facility which cannot be used for its intended purpose unless it is located in close proximity to water, such as a docking or port facility necessary for the loading and unloading of cargo or passengers, shipbuilding, or ship repair. The term does not include long-term storage, manufacture, sales, or service facilities.

"Hazardous waste facility" means, as defined in NCGS 130A, Article 9, a facility for the collection, storage, processing, treatment, recycling, recovery, or disposal of hazardous waste.

"Highest adjacent grade (HAG)" means the highest natural elevation of the ground surface, prior to construction, immediately next to the proposed walls of the structure.

"Historic structure" means any structure that is:

- (a) Listed individually in the National Register of Historic Places (a listing maintained by the U.S. Department of Interior) or preliminarily determined by the Secretary of Interior as meeting the requirements for individual listing on the National Register;
- (b) Certified or preliminarily determined by the Secretary of

- Interior as contributing to the historical significance of a registered historic district or a district preliminarily determined by the Secretary to qualify as a registered historic district:
- (c) Individually listed on a local inventory of historic landmarks in communities with a "Certified Local Government (CLG) Program"; or
- (d) Certified as contributing to the historical significance of a historic district designated by a community with a "Certified Local Government (CLG) Program".
 Certified Local Government (CLG) Programs are approved by the U.S. Department of the Interior in cooperation with the North Carolina Department of Cultural Resources through the State Historic Preservation Officer as having met the requirements of the National Historic Preservation Act of 1966 as amended in 1980.

"Lowest adjacent grade (LAG)" means the elevation of the ground, sidewalk or patio slab immediately next to the building, or deck support, after completion of the building.

"Lowest floor" means lowest floor of the lowest enclosed area (including basement). An unfinished or flood resistant enclosure, usable solely for parking of vehicles, building access, or limited storage in an area other than a basement area is not considered a building's lowest floor, provided that such an enclosure is not built so as to render the structure in violation of the applicable non-elevation design requirements of this ordinance.

"Manufactured home" means a structure, transportable in one or more sections, which is built on a permanent chassis and designed to be used with or without a permanent foundation when connected to the required utilities. The term "manufactured home" does not include a "recreational vehicle".

"Manufactured home park or subdivision" means a parcel (or contiguous parcels) of land divided into two or more manufactured home lots for rent or sale.

"Market value" means the building value, not including the land value and that of any accessory structures or other improvements on the lot. Market value may be established by independent certified appraisal; replacement cost depreciated for age of building and quality of construction (actual cash value); or adjusted tax assessed values.

"Mean sea level" means, for purposes of this ordinance, the National Geodetic Vertical Datum (NGVD) as corrected in 1929, the North American Vertical Datum (NAVD) as corrected in 1988, or other vertical control datum used as a reference for establishing varying elevations within the floodplain, to which base flood elevations (BFEs) shown on a FIRM are referenced. Refer to each FIRM panel to determine datum used.

"New construction" means structures for which the "start of construction" commenced on or after the effective date of the original version of the community's flood damage prevention ordinance and includes any subsequent improvements to such structures.

"Non-encroachment area" means the channel of a river or other watercourse and the adjacent land areas that must be reserved in order to discharge the base flood without cumulatively increasing the water surface elevation more than one foot as designated in the flood insurance study report.

"Post-FIRM" means construction or other development for which the "start

of construction" occurred on or after the effective date of the initial flood insurance rate map for the area.

"Pre-FIRM" means construction or other development for which the "start of construction" occurred before the effective date of the initial flood insurance rate map for the area.

"Principally above ground" means that at least 51 percent of the actual cash value of the structure is above ground.

"Public safety" and/or "nuisance" means anything which is injurious to the safety or health of an entire community or neighborhood, or any considerable number of persons, or unlawfully obstructs the free passage or use, in the customary manner, of any navigable lake, or river, bay, stream, canal, or basin.

"Recreational vehicle (RV)" means a vehicle, which is:

- (a) Built on a single chassis;
- (b) Four hundred square feet or less when measured at the largest horizontal projection;
- (c) Designed to be self-propelled or permanently towable by a light duty truck; and
- (d) Designed primarily not for use as a permanent dwelling, but as temporary living quarters for recreational, camping, travel, or seasonal use.

"Reference level" is the top of the lowest floor for structures within special flood hazard areas designated as Zone A1--A30, AE, A, A99 or AO. (Alternative acceptable language for reference level) "Reference level" is the bottom of the lowest horizontal structural member of the lowest floor, excluding the foundation system, for structures within all special flood hazard areas.

"Regulatory flood protection elevation" means the "base flood elevation" plus the "freeboard". In "special flood hazard areas" where base flood elevations (BFEs) have been determined, this elevation shall be the BFE plus two feet of freeboard. In "special flood hazard areas" where no BFE has been established, this elevation shall be at least two feet above the highest adjacent grade.

"Remedy a violation" means to bring the structure or other development into compliance with state and community floodplain management regulations, or, if this is not possible, to reduce the impacts of its noncompliance. Ways that impacts may be reduced include protecting the structure or other affected development from flood damages, implementing the enforcement provisions of the ordinance or otherwise deterring future similar violations, or reducing federal financial exposure with regard to the structure or other development.

"Riverine" means relating to, formed by, or resembling a river (including tributaries), stream, brook, etc.

"Salvage yard" means any non-residential property used for the storage, collection, and/or recycling of any type of equipment, and including but not limited to vehicles, appliances and related machinery.

"Solid waste disposal facility" means, as defined in NCGS 130A-290(a)(35), any facility involved in the disposal of solid waste.

"Solid waste disposal site" means, as defined in NCGS 130A-290(a)(36), any place at which solid wastes are disposed of by incineration, sanitary landfill, or any other method.

"Special flood hazard area (SFHA)" means the land in the floodplain subject to a one percent or greater chance of being flooded in any given year, as determined in Section 7.2H(3)b of this ordinance.

"Start of construction" includes substantial improvement, and means the UDO 7:124

date the building permit was issued, provided the actual start of construction, repair, reconstruction, rehabilitation, addition placement, or other improvement was within 180 days of the permit date. The actual start means either the first placement of permanent construction of a structure on a site, such as the pouring of slab or footings, the installation of piles. the construction of columns, or any work beyond the stage of excavation; or the placement of a manufactured home on a foundation. Permanent construction does not include land preparation, such as clearing, grading, and filling; nor does it include the installation of streets and/or walkways; nor does it include excavation for a basement, footings, piers, or foundations or the erection of temporary forms; nor does it include the installation on the property of accessory buildings, such as garages or sheds not occupied as dwelling units or not part of the main structure. For a substantial improvement, the actual start of construction means the first alteration of any wall, ceiling, floor, or other structural part of the building, whether or not that alteration affects the external dimensions of the building.

"Structure" means a walled and roofed building, a manufactured home, or a gas, liquid, or liquefied gas storage tank that is principally above ground. "Substantial damage" means damage of any origin sustained by a structure during any one-year period whereby the cost of restoring the structure to its before damaged condition would equal or exceed 50 percent of the market value of the structure before the damage occurred. See definition of "substantial improvement". Substantial damage also means flood-related damage sustained by a structure on two separate occasions during a 10-year period for which the cost of repairs at the time of each such flood event, on the average, equals or exceeds 25 percent of the market value of the structure before the damage occurred. (The last sentence is OPTIONAL but required for eligibility for increased cost of compliance (ICC) benefits for repetitive losses.)

"Substantial improvement" means any combination of repairs, reconstruction, rehabilitation, addition, or other improvement of a structure, taking place during any one-year period for which the cost equals or exceeds 50 percent of the market value of the structure before the "start of construction" of the improvement. This term includes structures which have incurred "substantial damage", regardless of the actual repair work performed. The term does not, however, include either:

- (a) Any correction of existing violations of state or community health, sanitary, or safety code specifications which have been identified by the community code enforcement official and which are the minimum necessary to assure safe living conditions; or,
- (b) Any alteration of a historic structure, provided that the alteration will not preclude the structure's continued designation as a historic structure.

"Variance" is a grant of relief from the requirements of this ordinance.

"Violation" means the failure of a structure or other development to be fully compliant with the community's floodplain management regulations. A structure or other development without the elevation certificate, other certifications, or other evidence of compliance required in Sections 7.2H(3) and 7.2H(4) are presumed to be in violation until such time as that documentation is provided.

"Water surface elevation (WSE)" means the height, in relation to mean sea level, of floods of various magnitudes and frequencies in the floodplains of

coastal or riverine areas.

"Watercourse" means a lake, river, creek, stream, wash, channel or other topographic feature on or over which waters flow at least periodically. Watercourse includes specifically designated areas in which substantial flood damage may occur.

3. General provisions.

- a. Lands to which this ordinance applies. This ordinance shall apply to all special flood hazard areas within the jurisdiction, including extra-territorial jurisdictions (ETJs) if applicable, of Town of Garner and within the jurisdiction of any other community whose governing body agrees, by resolution, to such applicability.
- b. Basis for establishing the special flood hazard areas. The special flood hazard areas are those identified under the cooperating technical state (CTS) agreement between the State of North Carolina and FEMA in its Flood Insurance Study (FIS) and its accompanying flood insurance rate maps (FIRM), for Wake County dated May 2, 2006, which are adopted by reference and declared to be a part of this ordinance.
- c. **Establishment of floodplain development permit.** A floodplain development permit shall be required in conformance with the provisions of this ordinance prior to the commencement of any development activities within special flood hazard areas determined in accordance with Section 7.2(4)c of this ordinance.
- d. **Compliance.** No structure or land shall hereafter be located, extended, converted, altered, or developed in any way without full compliance with the terms of this ordinance and other applicable regulations.
- e. **Abrogation and greater restrictions**. This ordinance is not intended to repeal, abrogate, or impair any existing easements, covenants, or deed restrictions. However, where this ordinance and another conflict or overlap, whichever imposes the more stringent restrictions shall prevail.
- f. **Interpretation.** In the interpretation and application of this ordinance, all provisions shall be:
 - (1) Considered as minimum requirements;
 - (2) Liberally construed in favor of the governing body; and
 - (3) Deemed neither to limit nor repeal any other powers granted under state statutes.
- g. Warning and disclaimer of liability. The degree of flood protection required by this ordinance is considered reasonable for regulatory purposes and is based on scientific and engineering consideration. Larger floods can and will occur. Actual flood heights may be increased by man-made or natural causes. This ordinance does not imply that land outside the special flood hazard areas or uses permitted within such areas will be free from flooding or flood damages. This ordinance shall not create liability on the part of Town of Garner or by any officer or employee thereof for any flood damages that result from reliance on this ordinance or any administrative decision lawfully made hereunder.
- h. **Penalties for violation.** Violation of the provisions of this ordinance or failure to comply with any of its requirements, including violation of conditions and safeguards established in connection with grants of variance or special exceptions, shall constitute a misdemeanor. Any person who violates this ordinance or fails to comply with any

of its requirements shall, upon conviction thereof, be fined not more than \$50.00 or imprisoned for not more than 30 days, or both. Each day such violation continues shall be considered a separate offense. Nothing herein contained shall prevent Town of Garner from taking such other lawful action as is necessary to prevent or remedy any violation.

4. Administration.

- a. **Designation of Floodplain Administrator.** The Town Engineer, hereinafter referred to as the "Floodplain Administrator", is hereby appointed to administer and implement the provisions of this ordinance.
- b. Floodplain development application requirements.

Application requirements. Application for a floodplain development permit shall be made to the floodplain administrator prior to any development activities located within special flood hazard areas. The following items shall be presented to the floodplain administrator to apply for a floodplain development permit:

- (1) A plot plan drawn to scale which shall include, but shall not be limited to, the following specific details of the proposed floodplain development:
 - (a) The nature, location, dimensions, and elevations of the area of development/disturbance; existing and proposed structures, utility systems, grading/pavement areas, fill materials, storage areas, drainage facilities, and other development;
 - (b) The boundary of the special flood hazard area as delineated on the FIRM or other flood map as determined in Section 7.2H(3)b or a statement that the entire lot is within the special flood hazard area;
 - (c) Flood zone(s) designation of the proposed development area as determined on the FIRM or other flood map as determined in Section 7.2H(3)b the boundary of the floodway(s) or non-encroachment area(s) as determined in Section 7.2H(3)b;
 - (d) The base flood elevation (BFE) where provided as set forth in Section 7.2H(3)b; 7.2H(4)e(11 and 12) or 7.2H(5)d;
 - (e) The old and new location of any watercourse that will be altered or relocated as a result of proposed development;
 - (f) Certification of the plot plan by a registered land surveyor or professional engineer.
- (2) Proposed elevation, and method thereof, of all development within a special flood hazard area including but not limited to:
 - (a) Elevation in relation to mean sea level of the proposed reference level (including basement) of all structures:
 - (b) Elevation in relation to mean sea level to which any non-residential structure in Zone AE, A or AO will be flood-proofed; and
 - (c) Elevation in relation to mean sea level to which any proposed utility systems will be elevated or

floodproofed;

- (3) If floodproofing, a floodproofing certificate (FEMA Form 81-65) with supporting data and an operational plan that includes, but is not limited to, installation, exercise, and maintenance of floodproofing measures.
- (4) A foundation plan, drawn to scale, which shall include details of the proposed foundation system to ensure all provisions of this ordinance are met. These details include but are not limited to:
 - (a) The proposed method of elevation, if applicable (i.e., fill, solid foundation perimeter wall, solid backfilled foundation, open foundation on columns/posts/piers/piles/shear walls):
 - (b) Openings to facilitate equalization of hydrostatic flood forces on walls in accordance with Section 7.2H(5)(b)(4), when solid foundation perimeter walls are used in Zones A, AO, AE, and A1--30;
- (5) Usage details of any enclosed areas below the regulatory flood protection elevation.
- (6) Plans and/or details for the protection of public utilities and facilities such as sewer, gas, electrical, and water systems to be located and constructed to minimize flood damage;
- (7) Copies of all other local, state and federal permits required prior to floodplain development permit issuance (wetlands, endangered species, erosion and sedimentation control, riparian buffers, mining, etc.)
- (8) Documentation for placement of recreational vehicles and/or temporary structures, when applicable, to ensure Section 7.2H(5)b(6 and 7) of this ordinance are met.
- (9) A description of proposed watercourse alteration or relocation, when applicable, including an engineering report on the effects of the proposed project on the flood- carrying capacity of the watercourse and the effects to properties located both upstream and downstream; and a map (if not shown on plot plan) showing the location of the proposed watercourse alteration or relocation.
- c. **Permit requirements.** The floodplain development permit shall include, but not be limited to:
 - (1) A description of the development to be permitted under the floodplain development permit.
 - (2) The special flood hazard area determination for the proposed development per available data specified in Section 7.2H(3)b.
 - (3) The regulatory flood protection elevation required for the reference level and all attendant utilities.
 - (4) The regulatory flood protection elevation required for the protection of all public utilities.
 - (5) All certification submittal requirements with timelines.
 - (6) A statement that no fill material or other development shall encroach into the floodway or non-encroachment area of any watercourse, as applicable.
 - (7) The flood openings requirements, if in Zones A, AO, AE or A1--30.

d. Certification requirements.

- (1) Elevation certificates.
 - (a) An elevation certificate (FEMA Form 81-31) is required prior to the actual start of any new construction. It shall be the duty of the permit holder to submit to the floodplain administrator a certification of the elevation of the reference level, in relation to mean sea level. The floodplain administrator shall review the certificate data submitted. Deficiencies detected by such review shall be corrected by the permit holder prior to the beginning of construction. Failure to submit the certification or failure to make required corrections shall be cause to deny a floodplain development permit.
 - (b) A final as-built elevation certificate (FEMA Form 81-31) is required after construction is completed and prior to certificate of compliance/occupancy issuance. It shall be the duty of the permit holder to submit to the floodplain administrator a certification of final as-built construction of the elevation of the reference level and all attendant utilities. The floodplain administrator shall review the certificate data submitted. Deficiencies detected by such review shall be corrected by the permit holder immediately and prior to certificate compliance/occupancy issuance. In some instances, another certification may be required to certify corrected as-built construction. Failure to submit the certification or failure to make required corrections shall be cause to withhold the issuance of a certificate of compliance/occupancy.
- (2) Floodproofing certificate. If non-residential floodproofing is used to meet the regulatory flood protection elevation requirements, a floodproofing certificate (FEMA Form 81-65), with supporting data and an operational plan, is required prior to the actual start of any new construction. It shall be the duty of the permit holder to submit to the floodplain administrator a certification of the floodproofed design elevation of the reference level and all attendant utilities, in relation to mean sea level. Floodproofing certification shall be prepared by or under the direct supervision of a professional engineer or architect and certified by same. The floodplain administrator shall reviewthe certificate data and plan. Deficiencies detected by such review shall be corrected by the applicant prior to permit approval. Failure to submit the certification or failure to make required corrections shall be cause to deny a floodplain development permit. Failure to construct in accordance with the certified design shall be cause to withhold the issuance of а certificate compliance/occupancy.
- (3) If a manufactured home is placed within Zone A, AO, AE, or A1--30 and the elevation of the chassis is more than 36

- inches in height above grade, an engineered foundation certification is required per Section 7.2H(5)(b)3.
- (4) If a watercourse is to be altered or relocated, a description of the extent of watercourse alteration or relocation; a professional engineer's certified report on the effects of the proposed project on the flood-carrying capacity of the watercourse and the effects to properties located both upstream and downstream; and a map showing the location of the proposed watercourse alteration or relocation shall all be submitted by the permit applicant prior to issuance of a floodplain development permit.
- (5) Certification exemptions. The following structures, if located within Zone A, AO, AE or A1--30, are exempt from the elevation/floodproofing certification requirements specified in item (a) of this subsection:
 - (a) Recreational vehicles meeting requirements of Section 7.2H(5)b(6)a;
 - (b) Temporary structures meeting requirements of Section 7.2H(5)b(7); and
 - (c) Accessory structures less than 150 square feet meeting requirements of Section 7.2H(5)b(8).
- e. **Duties and responsibilities of the Floodplain Administrator.**The Floodplain Administrator shall perform, but not be limited to, the following duties:
 - (1) Review all floodplain development applications and issue permits for all proposed development within special flood hazard areas to assure that the requirements of this ordinance have been satisfied.
 - (2) Advise permittee that additional federal or state permits (wetlands, endangered species, erosion and sedimentation control, riparian buffers, mining, etc.) may be required, and require that copies of such permits be provided and maintained on file with the floodplain development permit.
 - (3) Notify adjacent communities and the North Carolina Department of Crime Control and Public Safety, Division of Emergency Management, State Coordinator for the National Flood Insurance Program prior to any alteration or relocation of a watercourse, and submit evidence of such notification to the federal emergency management agency (FEMA).
 - (4) Assure that maintenance is provided within the altered or relocated portion of said watercourse so that the flood-carrying capacity is not diminished.
 - (5) Prevent encroachments into floodways and nonencroachment areas unless the certification and flood hazard reduction provisions of Section 7.2H(5)e are met.
 - (6) Obtain actual elevation (in relation to mean sea level) of the reference level (including basement) and all attendant utilities of all new or substantially improved structures, in accordance with Section 7.2H(4)d.
 - (7) Obtain actual elevation (in relation to mean sea level) to which all new and substantially improved structures and utilities have been floodproofed, in accordance with Section 7.2H(4)d.

- (8) Obtain actual elevation (in relation to mean sea level) of all public utilities in accordance with Section 7.2H(4)d.
- (9) When floodproofing is utilized for a particular structure, obtain certifications from a registered professional engineer or architect in accordance with Section 7.2H(4)d and Section 7.2H(5)b(2).
- (10) Where interpretation is needed as to the exact location of boundaries of the special flood hazard areas (for example, where there appears to be a conflict between a mapped boundary and actual field conditions), make the necessary interpretation. The person contesting the location of the boundary shall be given a reasonable opportunity to appeal the interpretation as provided in this article.
- (11) When base flood elevation (BFE) data has not been provided in accordance with Section 7.2H(3)b, obtain, review, and reasonably utilize any base flood elevation (BFE) data, along with floodway data or non-encroachment area data available from a Federal, State, or other source, including data developed pursuant to Section 7.2H(5)d(2)b, in order to administer the provisions of this ordinance.
- (12) When base flood elevation (BFE) data is provided but no floodway nor non-encroachment area data has been provided in accordance with Section 7.2H(3)b, obtain, review, and reasonably utilize any floodway data or non-encroachment area data available from a federal, state, or other source in order to administer the provisions of this ordinance.
- (13) When the lowest ground elevation of a parcel or structure in a special flood hazard area is above the base flood elevation, advise the property owner of the option to apply for a letter of map amendment (LOMA) from FEMA. Maintain a copy of the letter of map amendment (LOMA) issued by FEMA in the floodplain development permit file.
- (14) Permanently maintain all records that pertain to the administration of this ordinance and make these records available for public inspection.
- (15) Make on-site inspections of work in progress. As the work pursuant to a floodplain development permit progresses, the floodplain administrator shall make as many inspections of the work as may be necessary to ensure that the work is being done according to the provisions of the local ordinance and the terms of the permit. In exercising this power, the floodplain administrator has a right, upon presentation of proper credentials, to enter on any premises within the jurisdiction of the community at any reasonable hour for the purposes of inspection or other enforcement action.
- (16) Issue stop-work orders as required. Whenever a building or part thereof is being constructed, reconstructed, altered, or repaired in violation of this ordinance, the floodplain administrator may order the work to be immediately stopped. The stop-work order shall be in writing and directed to the person doing the work. The stop-work order shall state the specific work to be stopped, the specific reason(s)

- for the stoppage, and the condition(s) under which the work may be resumed. Violation of a stop-work order constitutes a misdemeanor.
- (17) Revoke floodplain development permits as required. The floodplain administrator may revoke and require the return of the floodplain development permit by notifying the permit holder in writing stating the reason(s) for the revocation. Permits shall be revoked for any substantial departure from the approved application, plans, or specifications; for refusal or failure to comply with the requirements of State or local laws; or for false statements or misrepresentations made in securing the permit. Any floodplain development
 - permit mistakenly issued in violation of an applicable state or local law may also be revoked.
- (18) Make periodic inspections throughout all special flood hazard areas within the jurisdiction of the community. The floodplain administrator and each member of his or her inspections department shall have a right, upon presentation of proper credentials, to enter on any premises within the territorial jurisdiction of the department at any reasonable hour for the purposes of inspection or other enforcement action.
- (19) Follow through with corrective procedures of Section 7.2H(4)f.
- (20) Review, provide input, and make recommendations for variance requests.
- (21) Maintain a current map repository to include, but not limited to, the FIS Report, FIRM and other official flood maps and studies adopted in accordance with Section 7.2H(2)b of this ordinance, including any revisions thereto including letters of map change, issued by FEMA. Notify state and FEMA of mapping needs.
- (22) Coordinate revisions to FIS reports and FIRMs, including letters of map revision based on fill (LOMR-F) and letters of map revision (LOMR).

f. Corrective procedures.

- (1) **Violations to be corrected:** When the floodplain administrator finds violations of applicable state and local laws, it shall be his or her duty to notify the owner or occupant of the building of the violation. The owner or occupant shall immediately remedy each of the violations of law cited in such notification.
- (2) Actions in event of failure to take corrective action: If the owner of a building or property shall fail to take prompt corrective action, the floodplain administrator shall give the owner written notice, by certified or registered mail to the owner's last known address or by personal service, stating:
 - (a) That the building or property is in violation of the flood damage prevention ordinance:
 - (b) That a hearing will be held before the floodplain administrator at a designated place and time, not later than ten days after the date of the notice, at which time the owner shall be entitled to be heard in person or by counsel and to present arguments

and evidence pertaining to the matter; and,

- (c) That following the hearing, the floodplain administrator may issue an order to alter, vacate, or demolish the building; or to remove fill as appears appropriate.
- (3) Order to take corrective action: If, upon a hearing held pursuant to the notice prescribed above, the floodplain administrator shall find that the building or development is in violation of the flood damage prevention ordinance, they shall issue an order in writing to the owner, requiring the owner to remedy the violation within a specified time period, not less than 60) calendar days, nor more than 180 calendar days. Where the floodplain administrator finds that there is imminent danger to life or other property, they may order that corrective action be taken in such lesser period as may be feasible.
- (4) Appeal: Any owner who has received an order to take corrective action may appeal the order to the local elected governing body by giving notice of appeal in writing to the floodplain administrator and the clerk within ten days following issuance of the final order. In the absence of an appeal, the order of the floodplain administrator shall be final. The local governing body shall hear an appeal within a reasonable time and may affirm, modify and affirm, or revoke the order.
- (5) Failure to comply with order: If the owner of a building or property fails to comply with an order to take corrective action for which no appeal has been made or fails to comply with an order of the governing body following an appeal, the owner shall be guilty of a misdemeanor and shall be punished at the discretion of the court.

g. Variance procedures.

- (1) The Board of Adjustment as established by the Town of Garner, hereinafter referred to as the "appeal board", shall hear and decide requests for variances from the requirements of this ordinance.
- (2) Any person aggrieved by the decision of the appeal board may appeal such decision to the Court, as provided in Chapter 7A of the North Carolina General Statutes.
- (3) Variances may be issued for:
 - (a) The repair or rehabilitation of historic structures upon the determination that the proposed repair or rehabilitation will not preclude the structure's continued designation as a historic structure andthat the variance is the minimum necessary to preserve the historic character and design of the structure;
 - (b) Functionally dependant facilities if determined to meet the definition as stated in Section 7.2H(2) of this ordinance, provided provisions of Section 7.2H(4)g(9)b and e have been satisfied, and such facilities are protected by methods that minimize flood damages and;
 - (c) Any other type of development, provided it meets the requirements stated in this section.

- (4) In passing upon variances, the appeal board shall consider all technical evaluations, all relevant factors, all standards specified in other sections of this ordinance, and:
 - (a) The danger that materials may be swept onto other lands to the injury of others;
 - (b) The danger to life and property due to flooding or erosion damage;
 - (c) The susceptibility of the proposed facility and its contents to flood damage and the effect of such damage on the individual owner;
 - (d) The importance of the services provided by the proposed facility to the community;
 - (e) The necessity to the facility of a waterfront location as defined under Section 7.2H(2) of this ordinance as a functionally dependant facility, where applicable;
 - (f) The availability of alternative locations, not subject to flooding or erosion damage, for the proposed use;
 - (g) The compatibility of the proposed use with existing and anticipated development;
 - (h) The relationship of the proposed use to the Comprehensive Growth Plan and floodplain management program for that area;
 - (i) The safety of access to the property in times of flood for ordinary and emergency vehicles;
 - (j) The expected heights, velocity, duration, rate of rise, and sediment transport of the floodwaters and the effects of wave action, if applicable, expected at the site; and
 - (k) The costs of providing governmental services during and after flood conditions including maintenance and repair of public utilities and facilities such as sewer, gas, electrical and water systems, and streets and bridges.
- (5) A written report addressing each of the above factors shall be submitted with the application for a variance.
- (6) Upon consideration of the factors listed above and the purposes of this ordinance, the appeal board may attach such conditions to the granting of variances as it deems necessary to further the purposes of this ordinance.
- (7) Any applicant to whom a variance is granted shall be given written notice specifying the difference between the base flood elevation (BFE) and the elevation to which the structure is to be built and that such construction below the base flood elevation increases risks to life and property, and that the issuance of a variance to construct a structure below the base flood elevation will result in increased premium rates for flood insurance up to \$25.00 per \$100.00 of insurance coverage. Such notification shall be maintained with a record of all variance actions, including justification for their issuance.
- (8) The floodplain administrator shall maintain the records of all appeal actions and report any variances to the federal emergency management agency and the State of North Carolina upon request.

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- (9) Conditions for variances:
 - (a) Variances shall not be issued when the variance will make the structure in violation of other federal, state, or local laws, regulations, or ordinances.
 - (b) Variances shall not be issued within any designated floodway or non-encroachment area if the variance would result in any increase in flood levels during the base flood discharge.
 - (c) Variances shall only be issued upon a determination that the variance is the minimum necessary, considering the flood hazard, to afford relief.
 - (d) Variances shall only be issued prior to development permit approval.
 - (e) Variances shall only be issued upon:
 - i. A showing of good and sufficient cause;
 - ii. A determination that failure to grant the variance would result in exceptional hardship; and
 - iii. A determination that the granting of a variance will not result in increased flood heights, additional threats to public safety, or extraordinary public expense, create nuisance, cause fraud on or victimization of the public, or conflict with existing local laws or ordinances.
- (10) A variance may be issued for solid waste disposal facilities, hazardous waste management facilities, salvage yards, and chemical storage facilities that are located in special flood hazard areas provided that all of the following conditions are met.
 - (a) The use serves a critical need in the community.
 - (b) No feasible location exists for the use outside the special flood hazard area.
 - (c) The reference level of any structure is elevated or floodproofed to at least the regulatory flood protection elevation.
 - (d) The use complies with all other applicable federal, state and local laws.
 - (e) The Town of Garner has notified the Secretary of the North Carolina Department of Crime Control and Public Safety of its intention to grant a variance at least 30 calendar days prior to granting the variance.

5. Provisions for flood hazard reduction.

- a. **General standards.** In all special flood hazard areas the following provisions are required:
 - (1) All new construction and substantial improvements shall be designed (or modified) and adequately anchored to prevent flotation, collapse, and lateral movement of the structure.
 - (2) All new construction and substantial improvements shall be constructed with materials and utility equipment resistant to flood damage.
 - (3) All new construction and substantial improvements shall be

- constructed by methods and practices that minimize flood damages.
- (4) Electrical, heating, ventilation, plumbing, air conditioning equipment, and other service facilities shall be designed and/or located so as to prevent water from entering or accumulating within the components during conditions of flooding. These include, but are not limited to, HVAC equipment, water softener units, bath/kitchen fixtures, ductwork, electric/gas meter panels/boxes, utility/cable boxes, appliances (washers, dryers, refrigerators, freezers, etc.), hot water heaters, and electric outlets/switches.
- (5) All new and replacement water supply systems shall be designed to minimize or eliminate infiltration of floodwaters into the system.
- (6) New and replacement sanitary sewage systems shall be designed to minimize or eliminate infiltration of floodwaters into the systems and discharges from the systems into flood waters.
- (7) On-site waste disposal systems shall be located and constructed to avoid impairment to them or contamination from them during flooding.
- (8) Any alteration, repair, reconstruction, or improvements to a structure, which is in compliance with the provisions of this ordinance, shall meet the requirements of "new construction" as contained in this ordinance.
- (9) Nothing in this ordinance shall prevent the repair, reconstruction, or replacement of a building or structure existing on the effective date of this ordinance and located totally or partially within the floodway, non-encroachment area, or stream setback, provided there is no additional encroachment below the regulatory flood protection elevation in the floodway, non-encroachment area, or stream setback, and provided that such repair, reconstruction, or replacement meets all of the other requirements of this ordinance.
- (10) New solid waste disposal facilities and sites, hazardous waste management facilities, salvage yards, and chemical storage facilities shall not be permitted, except by variance as specified in Section 7.2H(4)g(10). A structure or tank for chemical or fuel storage incidental to an allowed use or to the operation of a water treatment plant or wastewater treatment facility may be located in a special flood hazard area only if the structure or tank is either elevated or floodproofed to at least the regulatory flood protection elevation and certified according to Section 7.2H(4)d of this ordinance.
- (11) All subdivision proposals and other development proposals shall be consistent with the need to minimize flood damage.
- (12) All subdivision proposals and other development proposals shall have public utilities and facilities such as sewer, gas, electrical, and water systems located and constructed to minimize flood damage.
- (13) All subdivision proposals and other development proposals shall have adequate drainage provided to reduce exposure

to flood hazards.

- (14) All subdivision proposals and other development proposals shall have received all necessary permits from those governmental agencies for which approval is required by federal or state law, including Section 404 of the Federal Water Pollution Control Act Amendments of 1972, 33 U.S.C. 1334.
- (15) Fill material located within any 100-year floodplain used for a proposed development shall require certification by a professional engineer, supported by appropriate documentation, that such fill material will not raise the 100-year floodplain elevation on any upstream property during a base flood event.
- b. **Specific standards.** In all special flood hazard areas where base flood elevation (BFE) data has been provided, as set forth in Section 7.2H(2), or Section 7.2H(4)e(11 and 12), the following provisions, in addition to Section 7.2H(5)a, are required:
 - (1) **Residential construction.** New construction and substantial homes) shall have the reference level, including basement, elevated no lower than the regulatory flood protection elevation, as defined in Section 7.2H(2) of this ordinance.
 - (2) Non-residential construction. New construction and substantial improvement of any commercial, industrial, or other non-residential structure shall have the reference level, including basement, elevated no lower than the regulatory flood protection elevation, as defined in Section 7.2H(1) of this ordinance. Structures located in A, AE and A1--30 Zones may be floodproofed to the regulatory flood protection elevation in lieu of elevation provided that all areas of the structure, together with attendant utility and sanitary facilities, below the regulatory flood protection watertight with walls elevation are substantially impermeable to the passage of water, using structural components having the capability of resisting hydrostatic and hydrodynamic loads and the effect of buoyancy. For AO Zones, the floodproofing elevation shall be in accordance with Section 7.2H(5)g(2). A registered professional engineer or architect shall certify that the standards of this subsection are satisfied. Such certification shall be provided to the Floodplain Administrator as set forth in Section 7.2H(4)d, along with the operational and maintenance plans.

(3) Manufactured homes.

- (a) New or replacement manufactured homes shall be elevated so that the reference level of the manufactured home is no lower than the regulatory flood protection elevation, as defined in Section 7.2H(2) of this ordinance.
- (b) Manufactured homes shall be securely anchored to an adequately anchored foundation to resist flotation, collapse, and lateral movement, either by engineer certification, or in accordance with the most current edition of the State of North Carolina Regulations for Manufactured Homes adopted by

the Commissioner of Insurance pursuant to NCGS 143-143.15. Additionally, when the elevation would be met by an elevation of the chassis 36 inches or less above the grade at the site, the chassis shall be supported by reinforced piers or engineered foundation. When the elevation of the chassis is above 36 inches in height, an engineering certification is required.

- (c) All enclosures or skirting below the lowest floor shall meet the requirements of Section 7.2H(3)b(4)(a), (b) and (c).
- (d) An evacuation plan must be developed for evacuation of all residents of all new, substantially improved or substantially damaged manufactured home parks or subdivisions located within flood prone areas. This plan shall be filed with and approved by the floodplain administrator and the local emergency management coordinator.
- (4) **Elevated buildings.** Fully enclosed area, of new construction and substantially improved structures, which is below the lowest floor:
 - (a) Shall not be designed or used for human habitation, but shall only be used for parking of vehicles, building access, or limited storage of maintenance equipment used in connection with the premises. Access to the enclosed area shall be the minimum necessary to allow for parking of vehicles (garage door) or limited storage of maintenance equipment (standard exterior door), or entry to the living area (stairway or elevator). The interior portion of such enclosed area shall not be finished or partitioned into separate rooms, except to enclose storage areas;
 - (b) Shall be constructed entirely of flood resistant materials below the regulatory flood protection elevation:
 - (c) Shall include, in Zones A, AO, AE, and A1--30, flood openings to automatically equalize hydrostatic flood forces on walls by allowing for the entry and exit of floodwaters. To meet this requirement, the openings must either be certified by a professional engineer or architect or meet or exceed the following minimum design criteria:
 - A minimum of two flood openings on different sides of each enclosed area subject to flooding;
 - ii. The total net area of all flood openings must be at least one square inch for each square foot of enclosed area subject to flooding;
 - iii. If a building has more than one enclosed area, each enclosed area must have flood openings to allow floodwaters to automatically enter and exit;
 - iv. The bottom of all required flood openings shall be no higher than one foot above the

adjacent grade;

- v. Flood openings may be equipped with screens, louvers, or other coverings or devices, provided they permit the automatic flow of floodwaters in both directions; and
- vi. Enclosures made of flexible skirting are not considered enclosures for regulatory purposes, and, therefore, do not require flood openings. Masonry or wood underpinning, regardless of structural status, is considered an enclosure and requires flood openings as outlined above.

(5) Additions/improvements.

- (a) Additions and/or improvements to pre-FIRM structures when the addition and/or improvements in combination with any interior modifications to the existing structure are:
 - Not a substantial improvement, the addition and/or improvements must be designed to minimize flood damages and must not be any more non-conforming than the existing structure.
 - ii. A substantial improvement, both the existing structure and the addition and/or improvements must comply with the standards for new construction.
- (b) Additions to post-FIRM structures with no modifications to the existing structure other than a standard door in the common wall shall require only the addition to comply with the standards for new construction.
- (c) Additions and/or improvements to post-FIRM structures when the addition and/or improvements in combination with any interior modifications to the existing structure are:
 - Not a substantial improvement, the addition and/or improvements only must comply with the standards for new construction.
 - ii. A substantial improvement, both the existing structure and the addition and/or improvements must comply with the standards for new construction.
- (d) Where an independent perimeter load-bearing wall is provided between the addition and the existing building, the addition(s) shall be considered a separate building and only the addition must comply with the standards for new construction.

(6) **Recreational vehicles.** Recreational vehicles shall either:

(a) Be on site for fewer than 180 consecutive days and be fully licensed and ready for highway use (a recreational vehicle is ready for highway use if it is on its wheels or jacking system, is attached to the site only by quick disconnect type utilities, and has no permanently attached additions); or

- (b) Meet all the requirements for new construction.
- (7) **Temporary non-residential structures.** Prior to the issuance of a floodplain development permit for a temporary structure, the applicant must submit to the floodplain administrator a plan for the removal of such structure(s) in the event of a hurricane, flash flood or other type of flood warning notification. The following information shall be submitted in writing to the floodplain administrator for review and written approval;
 - (a) A specified time period for which the temporary use will be permitted. Time specified may not exceed three months, renewable up to one year;
 - (b) The name, address, and phone number of the individual responsible for the removal of the temporary structure;
 - (c) The time frame prior to the event at which a structure will be removed (i.e., minimum of 72 hours before landfall of a hurricane or immediately upon flood warning notification):
 - (d) A copy of the contract or other suitable instrument with the entity responsible for physical removal of the structure: and
 - (e) Designation, accompanied by documentation, of a location outside the special flood hazard area, to which the temporary structure will be moved.
- (8) Accessory structures. When accessory structures (sheds, detached garages, etc.) are to be placed within a special flood hazard area, the following criteria shall be met:
 - (a) Accessory structures shall not be used for human habitation (including working, sleeping, living, cooking or restroom areas);
 - (b) Accessory structures shall not be temperature-controlled:
 - (c) Accessory structures shall be designed to have low flood damage potential;
 - (d) Accessory structures shall be constructed and placed on the building site so as to offer the minimum resistance to the flow of floodwaters;
 - (e) Accessory structures shall be firmly anchored in accordance with Section 7.2H(5)a(1);
 - (f) All service facilities such as electrical shall be installed in accordance with Section 7.2H(5)a(4); and
 - (g) Flood openings to facilitate automatic equalization of hydrostaticflood forces shall be provided below regulatory flood protection elevation in conformance with Section 7.2H(5)b(4)(c).
 - (h) An accessory structure with a footprint less than 150 square feet that satisfies the criteria outlined above does not require an elevation or floodproofing certificate. Elevation or floodproofing certifications are required for all other accessory structures in accordance with Section 7.2H(4)d.

c. Reserved.

- d. **Standards for floodplains without established base flood elevations.** Within the special flood hazard areas designated as approximate zone and established in Section 7.2H(3)b, where no base flood elevation (BFE) data has been provided by FEMA, the following provisions, in addition to Section 7.2H(5)(a and b), shall apply:
 - (1) No encroachments, including fill, new construction, substantial improvements or new development shall be permitted within a distance of 20 feet each side from top of bank or five times the width of the stream, whichever is greater, unless certification with supporting technical data by a registered professional engineer is provided demonstrating that such encroachments shall not result in any increase in flood levels during the occurrence of the base flood discharge.
 - (2) The BFE used in determining the regulatory flood protection elevation shall be determined based on one of the following criteria set in priority order:
 - (a) If base flood elevation (BFE) data is available from other sources, all new construction and substantial improvements within such areas shall also comply with all applicable provisions of this ordinance and shall be elevated or floodproofed in accordance with standards in Article 4, Section E(11 and 12).
 - (b) All subdivision, manufactured home park and other development proposals shall provide base flood elevation (BFE) data if development is greater than five acres or has more than 50 lots/manufactured home sites. Such base flood elevation (BFE) data shall be adopted by reference per Section 7.2H(3)b to be utilized in implementing this ordinance.
 - (c) When base flood elevation (BFE) data is not available from a federal, state, or other source as outlined above, the reference level shall be elevated to or above the regulatory flood protection elevation, as defined in Section 7.2H(2).
- e. Standards for Riverine Floodplains with BFE but without established floodways or non-encroachment areas. Along rivers and streams where BFE data is provided but neither floodway nor non-encroachment areas are identified for a special flood hazard area on the FIRM or in the FIS report, the following requirements shall apply to all development within such areas:
 - (a) Standards outlined in Section 7.2H(5)a and b; and
 - (b) Until a regulatory floodway or non-encroachment area is designated, no encroachments, including fill, new improvements, other construction. substantial development, shall be permitted unless certification with supporting technical data by a registered professional engineer is provided demonstrating that the cumulative effect of the proposed development, when combined with all other existing and anticipated development, will not increase the water surface elevation of the base flood more than one foot at any point within the community.
- f. **Floodways and non-encroachment areas.** Areas designated as floodways or non-encroachment areas are located within the UDO 7:124

special flood hazard areas established in Article 3, Section B. The floodways and non-encroachment areas are extremely hazardous areas due to the velocity of floodwaters that have erosion potential and carry debris and potential projectiles. The following provisions, in addition to standards outlined in Section 7.2H(3)b, shall apply to all development within such areas:

- 1. Construction within floodways restricted.
 - a. No development, including structures, fences, fill or storage of materials or equipment, are permitted within a floodway or the conservation buffer areas of specified streams, as defined above, except the following:
 - (1) Pasture, forestry, wildlife sanctuary, game farm and similar agricultural, wildlife and related uses.
 - (2) Lawns, gardens, play areas, and similar areas.Golf courses, tennis courts, archery ranges, picnic grounds, parks, hiking or horseback riding trails, open space and similar private and public recreational uses, provided that golf courses must have retention ponds.
 - (3) Public water, stormwater or sewer infrastructure and highways.
 - (4) No artificial obstruction may be located within any floodway, except as provided above. For purposes of this section, an artificial obstruction is any obstruction, other than a natural obstruction, that can reduce the floodcarrying capacity of a stream, or may accumulate debris and thereby reduce the floodcarrying capacity of a stream. A natural obstruction includes any rock, tree, or analogous natural matter located within the floodway by a non-human cause.
 - (5) The use of fill materials within a floodway is prohibited unless certification by a registered professional engineer is provided demonstrating that no increase in flood levels during a base flood will result. Fill dirt within a floodplain shall be adequately stabilized to withstand the erosive force of the base flood.
 - (6) No new building construction or substantial improvement of an existing building may take place within any floodway.
- 2. No encroachments, including fill, new construction, substantial improvements and other developments shall be permitted unless it has been demonstrated that:
 - (a) The proposed encroachment would not result in any increase in the flood levels during the occurrence of the base flood, based on hydrologic and hydraulic analyses performed in accordance with standard engineering practice and presented to the floodplain administrator prior to issuance of floodplain

development permit, or

- (b) A conditional letter of map revision (CLOMR) has been approved by FEMA. A letter of map revision (LOMR) must also be obtained upon completion of the proposed encroachment.
- 3. If Section 7.2H(5)F(2)(e) is satisfied, all development shall comply with all applicable flood hazard reduction provisions of this ordinance.
- 4. No manufactured homes shall be permitted, except replacement manufactured homes in an existing manufactured home park or subdivision, provided the following provisions are met:
 - (a) The anchoring and the elevation standards of Section 7.2H(5)(b)(3); and
 - (b) The no encroachment standard of Section 7.2H(5)F(2)(a).
- g. **Standards for areas of shallow flooding (Zone AO).** Located within the special flood hazard areas established in Section 7.2H(3)b, are areas designated as shallow flooding areas. These areas have special flood hazards associated with base flood depths of one to three feet where a clearly defined channel does not exist and where the path of flooding is unpredictable and indeterminate. In addition to Section 7.2H(5)a, all new construction and substantial improvements shall meet the following requirements:
 - 1. The reference level shall be elevated at least as high as the depth number specified on the flood insurance rate map (FIRM), in feet, plus a freeboard of two feet, above the highest adjacent grade; or at least two feet above the highest adjacent grade plus a freeboard of two feet if no depth number is specified.
 - 2. Non-residential structures may, in lieu of elevation, be floodproofed to the same level as required in Section 7.2H(5)(g)(2) so that the structure, together with attendant utility and sanitary facilities, below that level shall be watertight with walls substantially impermeable to the passage of water and with structural components having the capability of resisting hydrostatic and hydrodynamic loads and effects of buoyancy. Certification is required as per Section 7.2H(4)d and Section 7.2H(5)(b)2.
 - 3. Adequate drainage paths shall be provided around structures on slopes, to guide floodwaters around and away from proposed structures.

(Ord. No. 3397, § 1, 4-18-06; Ord. No. 3507, § 1, 4-22-08; Ord. No. 3558, § 2, 7-7-09)

7.3. Outdoor storage and display.

- A. **Limited outside display of seasonal merchandise.** In NC, CR and I-1, limited outside display of seasonal merchandise is permitted provided:
 - 1. Fire lanes and vehicular accessways are not obstructed or encroached upon.
 - 2. If a pedestrian walkway exists along the entrance frontage of the business, a minimum four-foot wide pedestrian walkway is maintained.
 - 3. The total square footage of outside display area is ten percent or less of the business's interior sales square footage.
 - 4. Sales transactions take place inside the business building.

7.4. Off-street parking and loading standards.

A. Number of parking spaces required.

- 1. All developments shall provide a sufficient number of parking spaces to accommodate the number of vehicles likely to be attracted to the development. However, in an effort to minimize impervious surfaces that can cause stormwater quantity and quality problems, the number of parking spaces needed should not be based upon rare seasonal peak demands.
- 2. The presumptions established by this section are that:
 - a. A development must comply with the parking standards set forth in this section to satisfy the requirement stated in paragraph 1. above; and
 - b. Any development that does meet these standards is in compliance. However, the table of parking standards is only intended to establish a presumption and should be flexibly administered, as provided in paragraph C.
- 3. The table of parking standards represents both the typical minimum number of parking spaces required and the maximum number of parking spaces allowed. For those developments desiring additional parking beyond that required by the parking standards, the total number of parking spaces provided may be increased by up to ten percent above that recommended by the parking standards. If additional parking, above the ten percent increase, is still needed, the additional parking shall be constructed of permeable pavement or shall be drained directly to a bioretention area or other approved water quality BMP as approved by the Town of Garner.
- 4. Uses in the table of parking requirements are keyed to the Section 5.1 use tableArticle 5. If application of this table results in a fractional space, any fraction of one-half or less may be disregarded, while any fraction in excess of one-half be counted as one parking space.
- 5. The number of parking spaces in lots of ten or more spaces may be reduced by one if the developer provides a bicycle rack offering a secure parking area for at least five bicycles.
- 6. Accessible parking.
 - a. Accessible parking spaces shall be provided in compliance with the following table and shall be identified with above-ground signs as specified in General Statutes 20-37.6 and 136-30, the North Carolina Department of Transportation Manual on Uniform Traffic Control and Chapter 4 of the North Carolina Accessibility Code, as amended.

Total Spaces in Lot	Minimum Number of Accessible Spaces
1 to 25	1
26 to 50	2
51 to 75	3
76 to 100	4
101 to 150	5
151 to 200	6
201 to 300	7
301 to 400	8

401 to 500	9
501 to 1,000	Two percent of total
1,001 and over	20 plus 1 for each 100 over 1,000

- b. One in every eight (1 in 8) accessible parking spaces, or a minimum of one (whichever is the greater number), shall be van accessible and shall be identified [by] the words "van accessible" on an aboveground sign. Van accessible parking spaces shall be open to all vehicles properly identified in compliance with General Statute 20-37.6.
- 7. Whenever a building is constructed, in whole or in part, for low parking need uses, the building should be located so that sufficient usable space remains on the lot to add the additional parking spaces that would be required to convert the use of the building entirely to the new use classifications. Whenever a building is proposed for purposes that require a lesser number of parking spaces than other uses to which the building might well be put at some future date, the Planning Director should send to the developer a certified letter explaining that sufficient space should be left on the lot to add parking spaces at a later time if required.
- B. **Table of parking requirements.** The Town Council recognizes that the table of parking requirements cannot cover every possible situation that may arise. Therefore, in cases not specifically covered, the permit-issuing-authorityPlanning-birector is authorized through-written-Interpretation to determine the parking requirements, using this table as a guide.

TABLE OF PARKING REQUIREMENTS			
Use Category	Specific Use	Requirement	
Household Living	Single-Family Detached	2 spaces per unit, plus 1 space per room rented	
	Residential Cluster	2 spaces per unit, plus 1 space per room rented	
	Two-Family Dwelling	2 spaces for each unit, except that one-bedroom units require only 1 space	
	Townhouse (fee simple or condominium)	2 spaces for each unit, plus 1 additional space for every 4 uses in the development	
	Multifamily Dwelling Residence	1½ spaces for each one-bedroom unit; 2 spaces for each two-bedroom unit; 2½ spaces for each unit with three or more bedrooms, plus one additional space for every four units in the development.	
	Upper-Story Residential	2 spaces per unit	
	Manufactured Home	2 spaces per unit	
	Modular Home	2 spaces per unit, plus 1 space per room rented	
	Security or Caretaker's Quarters	2 spaces per unit	

		Article 7. General Development Standards
Group Living	Family Care Home	1 space per 3 beds
	Group Care Home	2 spaces for every 5 beds, except for uses exclusively serving children under 16, in which case 1 space for every 3 beds
	Intermediate Care Home	1 space for every two employees on maximum shift and 1 space for every 3 beds
	Other	1 space per 2 bedrooms and 1.5 spaces per employee
Community Service	Community Center	1 space per 300 square feet
	Library, Museum, Art Gallery, Art Center	1 space per 300 square feet
	TABLE OF PARKING I	REQUIREMENTS
Use Category	Specific Use	Requirement
	Other	1 space per 200 square feet of gross floor area
Day Care	Day Care Center	1 space per employee plus 1 space per 8 clients enrolled
Educational Facilities	Business Schools	5 spaces per classroom or office
	College/University	5 spaces per classroom or office
	Schools, Public/ Private	2 spaces per classroom or office in elementary schools; 5 spaces per classroom or office in high schools
	Trade/Vocational	5 spaces per classroom or office
Government Facilities	Ambulance Service, Rescue Squad, Police Station	1 space per 200 square feet of gross floor area
	Prison or Jail	1 per employee plus 1 visitor space per 10 inmates
	Other	1 space per 300 square feet of gross floor area
Health Care	Continuing Care Facility	1 space per employee on maximum shift plus 1 visitor space per 5 beds
	Hospital	2 spaces per bed
	Medical Clinic	1 space per 150 feet of gross floor area
	Other	1 space per 200 square feet of gross floor area
Institutions	Group Care Facility	1 per 3 beds

		Article 7. General Development Standards
	Handicapped Institution	1 per 3 beds
	Intermediate Care institution	1 space for every two employees on maximum shift and 1 space for every 3 beds
	Mental Health Facility, Nursing Care Institution	1 space for every employee on maximum shift and 1 space for every 3 beds
	Other	1 space for every two employees on maximum shift and 1 space for every 3 beds
Parks and Open Space	Cemetery	1 space per 50 internment plots
	TABLE OF PARKING F	REQUIREMENTS
Use Category	Specific Use	Requirement
	Public Park	2 per acre, plus 1 per 250 square feet of developed park facility
	Public Swimming Pool, Tennis Courts, Golf Course	1 space for every 3 persons to be normally accommodated in the establishment, 5 per tennis court, and 4 per hole
	Other	2 per acre, plus 1 per 250 square feet of developed park facility
Passenger Terminal	Bus Passenger Terminal	1 per 300 square feet
	Taxicab or Limousine Operations or Facility	1 per employee, plus 2 visitor spaces
Religious Institution		1 space for every 4 seats or 1 space for every 40 square feet in the portion of the church building to be used for services
Utilities	Minor Utility	None
	Major Utility	1 per facility, plus 1 additional per 250 square feet of gross floor area and 1 per fleet vehicle
	Telecommunication Facility	1 for service vehicle
Entertainment	Golf Course or Country Club, Private	1 space per 200 square feet of area within enclosed building, plus 1 space for every 3 persons that the outdoor facilities are designed to accommodate when used to the maximum capacity
	Gym, Spa, Indoor Tennis Court or Pool, Private	1 space for every 3 persons that the facilities are designed to accommodate when fully utilized, plus 1 space per 200 square feet of gross floor area used in a manner not susceptible to such calculation
	Horse Stables	1 space per 2 horses at maximum capacity

Electronic Gaming Centers	1 space for every 3 persons that the facilities are designed to accommodate when fully utilized (if they can be measured in such a fashion) plus 1 space per 200 square feet of gross floor area used in a manner not susceptible to such calculation
Indoor Entertainment Facility	1 space for every 3 persons that the facilities are designed to accommodate when fully utilized (if they can be measured in such a fashion) plus 1 space per 200 square feet of gross floor area used in a manner not susceptible to such calculation

TABLE OF PARKING REQUIREMENTS

Use Category	Specific Use	Requirement
	Outdoor Athletic Facility, Private	1 per 3 fixed seats, plus 1 per 25 square feet of gross floor area of exhibit or portable seating space.
	Sexually Oriented Business	1 per 100 square feet of gross floor area, or 1 per each 4 permanent seats, plus 1 space per 200 square feet of gross floor area
	Theater	1 space for every four seats
	Theater, Drive-In	1 space per speaker outlet
	Water Slide	1 space for every 3 persons that the facilities are designed to accommodate when fully utilized
	Other	1 space for every 200 square feet of gross floor area
Office	Medical Office	1 space for every 200 square feet of gross floor area
	Other	1 space for every 300 square feet of gross floor area
Overnight Accommodations	Bed and Breakfast	1 space per room plus 1 space for every 2 employees on the maximum shift
	Extended Stay Facility	1 space per room plus 1 space for every 2 employees on the maximum shift
	Hotel/Motel	1 space per room plus 1 space for every 2 employees on the maximum shift
Parking, Commercial		1 space per employee on the maximum shift
Restaurants	Drive-In Restaurant	1 space per 100 square feet of gross floor area, plus 1.5 spaces for every 2 employees.
	Drive-Through Restaurant	1 space for each 3 seats, plus reserve lane capacity equal to 5 spaces per drive-up window
	Other	1 space plus 6 spaces per order delivery person on maximum shift

Retail Sales and Service	Bar, Nightclub, Taverns	1 space per 100 square feet of gross floor area		
	Convenience Store	1 space per 200 square feet of gross floor area		
TABLE OF PARKING REQUIREMENTS				
Use Category Specific Use		Requirement		
	Fuel Sales	1 space per 200 square feet of gross floor area of building devoted primarily to gas sales operation, plus sufficient parking area to accommodate 2 vehicles per pump without interfering with other parking spaces		
	Open Air Market	1 space per 300 square feet of sales area		
	Veterinarian/Kennel, Indoor	1 space per 200 square feet of gross floor area		
	Veterinarian/Kennel, Outdoor	1 space per 200 square feet of gross floor area		
	Other	1 space per 200 square feet of gross floor area		
Self-Service Storage		1 per 5,000 square feet of area devoted to storage		
Vehicle Sales and Service	Car Wash	1 space for every 3 employees on the maximum shift plus 3 spaces per stall		
	Vehicle Repair	5 spaces per service bay plus 1 space for each employee		
	Vehicle Sales, Rental	2 spaces per 300 square feet of gross floor area plus one space for every 2 employees on the maximum shift		
	Vehicle Service, Limited	5 spaces per service bay plus 1 space for each employee		
	Other	1 space per employee, plus one visitor space per 200 square feet of office		
Aviation Service		1 space per employee, plus one visitor space per 200 square feet of office		
Light Industrial Service	Flex Space	1 per 500 square feet of gross floor area		
	Other	1 per 500 square feet of gross floor area, plus 1 additional per 1,000 square feet of gross floor area outdoor facility and 1 per 2,500 square feet of indoor storage area		
Manufacturing and Production		1 space for every 2 employees on the maximum shift or 1 space per 200 square feet of gross floor area, as most appropriate		

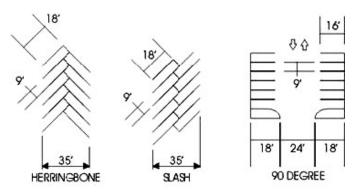
TABLE OF PARKING REQUIREMENTS			
Use Category	Specific Use	Requirement	
Resource Extraction		1 space for every 2 employees on the maximum shift, plus 1 per 200 square feet of gross floor area indoor facilities	
Warehouse and Freight Movement	Storage	1 space for every 2 employees on the maximum shift but not less than 1 per 5,000 square feet of area devoted to use (whether inside or outside)	
	Truck Terminal	1 space per 2 employees on maximum shift	
Waste Related Service	Reclamation Landfill	1 space per 2 employees on maximum shift plus 1 space per vehicle used in operation	
	Recyclable Materials Collection	1 space per 2 employees on maximum shift plus 1 space per vehicle used in operation	
	Salvage Yard	1 space per 2 employees on the maximum shift but not less than 1 per 5,000 square feet of area devoted to use, plus 1 space per vehicle use in operation	
	Sanitary Landfill	1 space per 2 employees on maximum shift plus 1 space per vehicle used in operation	
	Other	1 space per 2 employees on maximum shift plus 1 space per vehicle used in operation	
Wholesale Sales		1 space for every 2 employees on maximum shift	
Agriculture		1 space per 2 employees on maximum shift	

C. Flexibility in administration authorized.

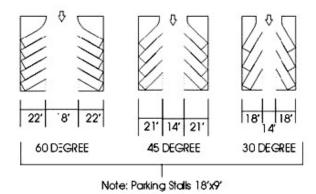
- 1. In recognition that inflexible application of the parking standards in paragraph B., above, may result inadequate or excessive parking requirements, the permit-issuing authority may-shall-permit deviations from the presumptive requirements of paragraph B. of up to 25%, and may require more parking or allow less parking whenever it finds that such deviations are more likely to satisfy the standard set forth in paragraph A.1., above.
- 2. Any allowed or required deviation from the presumptive parking requirements set forth in paragraph B. above shall be entered on the permit along with the reasons for allowing or requiring the deviation.
- 3. If the permit-issuing authority is the Planning Director, and the applicant does not wish to accept the Planning Director's decision and requirements, the applicant can request that the application be handled as a special use permit a Variance.
- D. **Parking space dimensions.** Each parking space shall contain a rectangular area at least 18 feet long and nine feet wide, except as follows:
 - 1. Handicapped spaces shall be consistent with the requirements of Chapter 4 of the North Carolina Accessibility Code, as amended and shall be

located as closely and conveniently as practical to building entrances (see Appendix F).

- 2. Parallel parking spaces shall have a rectangular area of not less than 24 feet in length and nine feet in width.
- 3. Angled parking spaces shall conform with the dimensions illustrated below. Alternative designs may be allowed by the <u>Planning Director Town Engineer</u> provided it is consistent with the recommended dimensions contained in



Note: Minimum 15 Degree Turning Radii Direction of Traffic Flow ⇔



4.

the latest edition of the Traffic Engineering Handbook published by the Institute of Traffic Engineers.

E. Required widths of parking area aisles and driveways.

1. Parking area aisle widths shall conform to the following table, which relates aisle widths to parking angles.

Parking Angle	Width: One Row Sharing Aisle	Width: Two Rows Sharing Aisle
90 degrees	42 feet	60 feet
60 degrees	40 feet	62 feet
45 degrees	35 feet	56 feet

- 2. Driveways shall be not less than ten feet in width for one-way traffic and 18 feet in width for two-way traffic, except that ten feet wide driveways are permissible for two-way traffic when:
 - a. The driveway is not longer than 50 feet;
 - b. It provides access to not more than six spaces;
 - c. Sufficient turning space is provided so that vehicles need not back into a public street;
 - d. The use is a low traffic volume use and the public right-of-way has a low traffic volume.

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The permit-issuing authority can deviate A Variance may provide relief from this requirement. Any deviations and the reason(s) for such deviations shall be entered on the permit.

- For uses proposed adjacent to U.S. 70, 401 or N.C. 50, see Sections
- 3. 8.2.C and 8.2.D.Article 8.
- F. **General design requirements.** Vehicle accommodation areas shall be designed so that:
 - 1. Vehicles may exit such area without backing onto a public street. This requirement does not apply to driveways serving one or two dwelling units.
 - 2. Vehicles cannot overhang property lines, public rights-of-way, or public sidewalks, or tend to bump against or damage any wall, vegetation or other obstruction.
 - 3. Vehicles can move without posing a danger to pedestrians or other vehicles and without interfering with parking areas.

G. Vehicle accommodation area surfaces and standards.

- It is strongly recommended that vehicle accommodation areas with lanes for drive-in windows or ten or more parking spaces, and that are used at least five days per week, be graded and surfaced with asphalt, concrete or other material that will provide equivalent protection against potholes, erosion, and dust. Appendix C contains specifications for surfaces meeting this standard.
- 2. Vehicle accommodation areas not permanently surfaced shall be graded and surfaced with crushed stone, gravel or other suitable material (as provided in the specifications set forth in the Town of Garner Standard Construction Details in Appendix B) to stabilize the area and reduce dust and erosion. The perimeter of such parking areas shall be defined by bricks, stones, railroad ties, or similar devices. This section shall not apply to uses required to have only one or two parking spaces.
- 3. Vehicle accommodation areas shall provide a minimum five feet or perimeter space between the right-of-way line or property line and the edge of the vehicle accommodation area, and shall be landscaped in plantings or other appropriate manner. When adjacent to residential uses and/or districts, plantings, hedge or a solid fence to a height of at least four feet shall provide a screen.
- 4. Parking spaces shall be demarcated in a practical and appropriate manner.
- 5. Vehicle accommodation areas shall be properly maintained. In particular, vehicle accommodation area surfaces shall be kept in good condition and parking space demarcations shall be kept clearly visible and distinct.
- 6. Parking spaces shall be separated from walkways so that at least a 4-foot walkway width is unobstructed.

H. Joint use of required parking space.

- 1. One parking area may contain required spaces for several uses, but, except as provided in paragraph 2. below, the required space assigned to one use may not be credited to any other use.
- 2. To the extent that developments that wish to make joint use of the same parking spaces operate at different times, the same spaces may be credited to both uses. For example, if a parking lot is used in connection with an office building on Monday through Friday but is generally 90 percent vacant on weekends, another development that operates only on weekends could be credited with 90 percent of the spaces on that lot. Or, if a church parking lot is generally occupied only to 50 percent of capacity on days other than Sunday, another development could make use of 50 percent of the church lot's spaces on those other days.
- 3. If the joint use of the same parking spaces by two or more principal uses

involves satellite parking spaces, then the provisions of paragraph I. below are also applicable.

I. Satellite parking.

- If the required number of off-street parking spaces cannot reasonably be provided on the same lot as the use they are serving then spaces may be provided on nearby lots in accordance with the provisions of this section. These off-site spaces are referred to as satellite parking spaces.
- 2. Satellite parking spaces (except spaces intended for employee use) must be located within 400 feet of the use associated with such parking.
- Satisfactory written evidence of permission by the owner(s) of the area to be used for satellite parking spaces must be provided by the developer. The developer must also sign an acknowledgment that the continuing validity of his permit depends upon his continuing ability to provide the requisite number of parking spaces.
- 4. For developments where:
 - a. The building(s) pre-existed this UDO;
 - b. A change in use that does not involve any structural enlargement is proposed; and
 - c. The parking requirements cannot be satisfied on such lot, then the developer need only comply with the requirements of paragraph A. of this section to the extent that parking space is available on the lot where the development is located, and satellite parking space is reasonably available as provided in paragraph F of this section. It shall be a continuing condition of the permit authorizing development on such lot that the developer obtain satellite parking when it does become reasonably available.
- 5. Satellite parking areas are required to satisfy the general design requirements of paragraphs F. and G. of this section.

J. Loading and unloading areas.

- 1. Whenever normal business operations require routine deliveries to or shipments from a development, sufficient off-street loading and unloading area must be provided in accordance with this section to accommodate the delivery or shipment operations in a safe and convenient manner.
- 2. The loading and unloading area must be of sufficient size to accommodate the numbers and types of vehicles that are likely to use this area. The following table indicates the number and size of spaces that, presumptively, satisfy the standard set forth in this subsection. However, the permitissuing authority may require shall approve more or less loading and unloading area if reasonably necessary to satisfy the foregoing standard numerical justification is signed and sealed by an engineer licensed in NC.

Gross Floor Area of Building	Number of Spaces with Maximum Dimensions of 12' X 25' and Overhead Clearance of 14' From Street Grade
0—39,999	1
40,000—99,999	2
100,000—159,999	3
160,000—239,999	4

Gross Floor Area of Building	Number of Spaces with Maximum Dimensions of 12' X 25' and Overhead Clearance of 14' From Street Grade
240,000—319,999	5
320,000—399,000	6
400,000 and over	6 spaces plus one space for each additional 90,000 square feet over 400,000 square feet or fraction thereof

- 3. Loading and unloading areas shall be so located and designed that the vehicles intended to use them:
 - a. Can maneuver safely and conveniently to and from a public rightof-way; and
 - b. Complete the loading and unloading operations without obstructing or interfering with any public right-of-way or any parking space or parking lot aisle.
- 4. No area allocated to loading and unloading facilities may be used to satisfy requirements for off-street parking and Vice-versa.
- 5. Loading areas within the lots of industrial subdivisions shall be self contained and capable of handling its own truck maneuvering and docking requirements. The maneuvering, staging and docking areas shall not be in conflict with the required parking spaces, lots and their isle/maneuvering areas. The use of public streets for commercial vehicle staging and/or maneuvering is prohibited. Loading areas shall be located either to the rear or the side of the industrial structures(s) to alleviate unsightly appearances often created by loading facilities. Where such locations are not feasible, loading docks and doors shall be screened as detailed in Section 7.1.M.2.

(Ord. No. 3396, § 13, 4-3-06; Ord. No. 3558, § 2, 7-7-09; Ord. No. 3673, § 4, 10-1-12; Ord. No. 3749, § 3, 10-6-14)

7.5. Sign regulations.

Commentary: Signs are permitted throughout the Town according to these sign regulations. Different areas of the community are subject to different sign regulations. In particular, the I-40, Timber Drive and U.S. 70/401 corridors have separate regulations in the following material.

Some signs are allowed without a permit (see D. below).

General sign requirements are set forth in G. below. Details about construction and location of specific types of signs are set forth in H. below.

Timber Drive regulations are set forth in J. below, and U.S. 70/401 regulations are set forth in K. below.

A master sign plan is required for any multi-tenant site (shopping center, office, etc.) or nonresidential subdivision (see N. below).

- A. **Purpose and intent.** These sign regulations are intended to:
 - 1. Encourage the effective use of signs as a means of communication for businesses, organizations and individuals in the Town of Garner;
 - 2. Encourage the effective use of signs as a means to improve pedestrian and traffic safety and to promote safe way-finding in Garner by establishing minimum standards for visibility and legibility of signs;
 - 3. Require that all signs that, because of their location, are within the view of drivers in active traffic, meet minimum standards of visibility, legibility and conspicuity standards, and to differentiate these signs from those signs that are not within the view of drivers in active traffic but that may provide information to them while they remain in their cars but out of active traffic;
 - 4. Maintain and enhance the pleasing look of Garner and preserve Garner as a community that is attractive to business;
 - 5. Minimize the possible adverse effects of signs on nearby public and private property;
 - 6. Implement the provisions of the Comprehensive Growth Plan, as updated from time to time;
 - 7. Create cohesive sign regulations that create a recognizable context in Garner; and
 - 8. Prohibit all signs on private property not expressly permitted under this section.
- B. **Sign regulations:** Height, number and size of signs. Unless otherwise provided, the total surface area of all signs on any lot shall not exceed the limitations set forth in this section, and all signs, except temporary signs and those excluded from regulation under this section shall be included in this calculation.
- C. **Prohibited signs.** The following signs are prohibited in all districts.
 - 1. Any non-government sign which by its location, shape, size, message, color or operation would tend to obstruct the view of or be confused with official traffic or railroad signs, signals or devices or other signs erected by governmental agencies;
 - Any sign which, at its proposed location, would interfere with the view necessary for motorists, bicyclists or pedestrians to proceed safely through intersections or to enter onto or exit from public streets or private roads or driveways;
 - 3. Any sign, subject to paragraph D.1. below, placed or shaped so as to interfere with or obstruct any window, door, fire escape, stairway, walkway, opening intended to provide light, air, ingress or egress for any building or with vehicular movement on public streets or drives;
 - 4. Any sign, or portion thereof, which, to attract attention, moves, rotates, flutters or appears to move in any way, whether by natural, electrical or mechanical means, including banners, flags, propellers and similar devices except where noted in paragraph I. of this section;

- 5. Any sign which contains or is illuminated by flashing or intermittent lights, lights of changing degrees of intensity, or rotating lights, except signs indicating time and/or temperature or electronic message signs as regulated in Subsection I(2)(e);
- 6. Balloons, blimps or similar types of lighter-than-air objects, except those which are subject to Federal Aviation Administration regulations;
- 7. Portable signs, including any sign displayed on or painted on vehicles or trailers used primarily for the purpose of attracting attention, except signs painted or permanently attached to a commercial vehicle shall be allowed provided:
 - a. The vehicle is road worthy and is regularly used as part of the business operation;
 - b. The vehicle displays a current license that is registered to said vehicle and;
 - c. The vehicle displays any required North Carolina inspection decal;

Commentary: The intent subsection 7 above is to prohibit the use of commercial vehicles that are used strictly for signage purposes in cases where there is no regular use of the vehicle in the business operation (i.e. the vehicle is not operable and is parked in one location and is not moved on any regular basis). Commercial vehicles that are regularly used as part of business are not restricted under this section.

- 8. Any commercial sign not located on the premises for which it advertises, except as specifically permitted;
- 9. Any temporary sign or banner, except as specifically permitted;
- 10. Any sign or portion thereof placed into or overhanging any right-of-way, except as specifically permitted; and
- 11. Any sign extending above or placed upon any roof surface except as provided in paragraph H.1. of this section.
- D. **Signs allowed without a permit.** The following signs may be erected and maintained in all districts without a permit.
 - 1. Directional real estate signs no more than four square feet in size and posted only from Friday at 6:00 p.m. until Sunday at 8:00 p.m. Such signs shall be located no less than four feet from the back of curb, and shall not interfere with clear sight triangles at driveways or intersections.
 - 2. Signs on interior window glass, regardless of number, size or coverage. Signs on glass doors are limited to 30 percent coverage of the glass area and enough clear area shall be maintained to allow adequate vision to ensure safe use of the doors by people of all sizes;
 - 3. Un-illuminated temporary signs which advertise the sale, rental or lease of the premises upon which the sign is located, limited to five square feet in total area for residential uses, and 32 square feet in total area for commercial or industrial properties. Any such sign shall not be placed within any right-of-way or situated so as to interfere with sight distance, shall be limited to one sign per street frontage and six feet in height and shall be removed within ten days of the sale, lease or rental of the property advertised or within five days of the date the sold sign is added or affixed;
 - 4. Signs directing and guiding traffic on private property that do not exceed two square feet in surface area or two feet in height and that bear no advertising matter;
 - 5. Signs and displays, including lighting erected in connection with the observance of holidays. Such signs shall be removed within ten days following the holiday;
 - 6. Changes in the moveable lettering of any permitted signs;

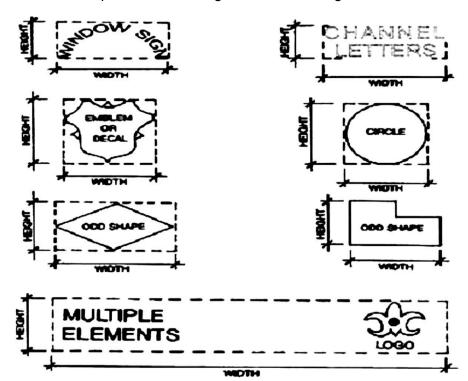
- 7. Signs advertising a special event such as a fair, carnival, circus, fish fry, garage sale or other similar happening provided the following conditions are met:
 - a. Signs are not erected more than two weeks before the event, and shall be removed not later than three days after the event.
 - b. Signs shall be placed no closer than ten feet back from the curb line or edge of pavement.
 - c. Signs shall not be placed on any existing official governmental signs, including legal notices, identification and informational signs and traffic, directional or regulatory signs.
 - d. Signs shall not be placed on any utility poles, trees on public right-of-way, or street medians.
 - e. Signs shall not exceed three feet in height and nine square feet in total area.
- 8. Political signs erected in connection with elections or political campaigns are permitted under the following conditions:
 - a. Political signs in the vicinity of a polling place for a period not exceeding 24 hours preceding the opening of the local polls; such signs shall be removed within 24 hours following the closing of local polls.
 - b. All political signs shall be removed from the public street right-ofway within seven days after the election day. A political sign shall not be permitted in a sight distance triangle as specified in Article 11.2.
 - c. Except as noted in a. above, political signs shall not be erected or posted until the candidate filing deadline date for the applicable national, state, or local office, including primary elections. Prior to the erection of any political sign, the candidate, or authorized representative shall post a bond or cash deposit in the amount of \$200.00 with the Planning Department to guarantee the private removal of political signs. The bond or cash deposit may be returned only upon satisfactory removal of such signs according to the time requirements as specified herein. All political signs shall be removed from the public street right-of-way within seven days after the election day.
 - d. Signs shall be placed no closer than ten feet off the curb or ditch.
 - e. Signs shall not be placed on any utility poles, tree on public property, or in any street median.
 - f. No sign shall exceed 32 square feet in total area or more than eight feet in height.
 - g. Such signs on private property shall conform to this section.
- 9. Uses selling gasoline are allowed the following signs:
 - a. Price, self-service and/or credit card signs located at and secured to each pump island and not exceeding nine square feet in aggregate per pump island or one square foot per side per pump.
 - b. Brand name, grade of gasoline and informational signage directly related to the gasoline being dispensed (i.e. pump usage directions, etc.) not exceeding nine square feet in aggregate per pump island or one square foot per side per pump.
- 10. One North Carolina automobile inspections sign located on the building or on a permitted freestanding sign, and not exceeding ten square feet; and
- 11. Signs sponsored by government, school, recreational or civic clubs providing rules for the use of developments and sites, such as a pool, or schedules, are permitted on the same site as the organization or use,

- limited to 16 square feet per side, 32 square feet in aggregate area.
- 12. Signs on residential structures, premises or mailboxes giving the names and/or address of the occupants and signs posted on property relating to private parking or warning the public against trespassing or danger from animals, provided any such sign shall not exceed two square feet in area; there shall be not more than two such signs per lot.
- 13. Signs erected by, on behalf of, or pursuant to the authorization of a governmental body, including legal notices, identification and informational signs, and traffic, directional, and regulatory signs.
- 14. Official signs of a noncommercial nature erected by public utilities, such as signs denoting the location of underground utilities.
- 15. Flags, pennants or insignia of any governmental, civic or non-profit organization when not displayed in connection with a commercial venture or an advertising device and when located on the same site as the organization provided the maximum height for such does not exceed 30 feet or the height of the tallest principle building on the site whichever is greater; and the maximum size does not exceed 32 square feet.
- 16. Signs proclaiming religious, political, or other noncommercial messages (other than those regulated by Section 280) that do not exceed one per abutting street and 16 square feet in area and that are not internally illuminated.

E. Computation.

Sign area.

a. **Area to be included.** The area of a sign shall include all lettering, wording, designs and symbols, together with the background, whether open or enclosed, on which they are displayed. The supporting structure or bracing of a sign shall be omitted in measuring the area of the sign unless such structure or bracing is made part of the message or face of the sign.



Signs attached to walls. Where a sign consists of individual letters, words or symbols attached to a surface, building, canopy, awning, wall or window, the sign area shall be the area of the smallest rectangle which completely encompasses all such letters, words or symbols and any accompanying

background of a color different than the natural color of the wall.

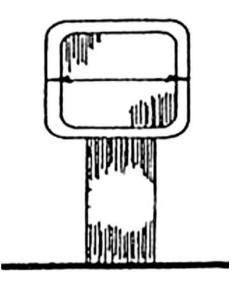
- b. **Gas sales or convenience store with gas sales.** The registered trademark of the brand of gas sold shall not be considered in the number of wall signs allowed, but the area of such trademarks shall be included in the maximum sign area permitted by lot.
- 2. Computation of height. The height of a sign shall be computed as the distance from the base of the sign at a computed grade to the top of the highest attached component of the sign. The computed grade shall be the elevation of the nearest point of the crown of a public street or the grade of the land at the principal entrance to the principal structure on the lot, whichever is lower.

F. Schedule of general sign requirements.

7. Schledule of general sign requirements.				
Zoning District	Sign Type	Maximum Sign Area Per Lot	Maximum Signs	Maximum Height
Residential Zones: All Residential Districts (R- 40, R-20, R-15, R-12, R-9, RMH, MF-1, MF-2 and	Freestanding: Residential Use Other Permissible Use	4 square feet 32 square feet	1	4 feet
Planned Development Residential Uses)	Wall: Churches, schools, or other residential uses permitted in all residential zones	24 square feet	1	5 feet
	Residential Entrance Signs	See Section 7.5 (I)(2)(a)	1	None
I-40: All Business or Industrial Districts (NO, OI, NC, CR,	Freestanding:	100 square feet	1 per street frontage, 2 maximum	12 feet
SB, I-1, I-2)	Wall: Building up to 100,000 square feet floor area	Greater of 60 square feet or 7% of wall frontage	3 wall	None
	Wall: Building over 100,000 square feet	Lesser of 100 square feet or 10% of wall frontage	3 wall	None
U.S. 70 & U.S. 401: All Business or Industrial Districts (NO, OI, NC, CR, SB, I-1, I-2)	Freestanding:	100 square feet	1 per street frontage, 2 maximum	12 feet
	Wall: Building up to 100,000 square feet floor area	Greater of 60 square feet or 7% of business wall frontage	3 wall	
	Wall: Building over 100,000 square feet floor area	Lesser of 100 square feet or 10% of wall frontage	4 wall	
OI Districts: All NO and OI Districts not on Timber Dr., U.S. 70, U.S. 401 or I-40	Freestanding (monument only): 100 square feet maximum total all freestanding and wall signs	48 square feet	1 per street frontage, 2 maximum	6 feet
	Wall: Building up to 100,000 square feet floor area	Greater of 60 square feet or 7% of wall frontage	3	N/A
	Wall: Building over 100,000 square feet	Lesser of 100 square feet or 10% of wall frontage	4	N/A

Business Districts: All Business Districts (NC, CR, SB, I-1, I-2) not on	Freestanding: 100 square feet maximum total all freestanding and wall signs	60 square feet	1 per street frontage, 2 maximum	12 feet
Zoning District	Sign Type	Maximum Sign Area Per Lot	Maximum Signs	Maximum Height
Timber Dr., U.S. 70, U.S. 401 or I-40	Wall: Building up to 100,000 square feet floor area	Greater of 60 square feet or 7% of wall frontage	3	None
	Wall: Building over 100,000 square feet	Lesser of 100 square feet or 10% of wall frontage	4	None

- G. **General sign location and construction standards.** The following regulations shall apply to signs in all districts.
 - Not in right-of-way. No sign or portion thereof may be placed into or overhang any right-of-way.
 - Sign located substantially below street. Where a business is located 2. substantially below the elevation of the street (as determined by the Planning Director) such that the allowable maximum sign height creates unreasonable hardship in terms of limited visibility, an exception to the usual maximum height requirements may be granted by the Planning Director through the sign permit processvia a Variance. This exception shall allow only for the minimum height beyond that normally granted necessary to provide reasonable visibility for the sign from the street upon which the business fronts having the highest traffic count. (Unless conflicting with other provisions of this UDO, the sign shall be located at the point on the site along said frontage at which reasonable visibility from said street is first achieved within the allowable maximum height.) Regardless of location, and in no case after making this exception shall the sign be allowed at a height above said street which exceeds the maximum permitted height in this section.
 - Sign materials. All materials used for 3. those that, as signs shall be determined by the Planning Director. maintain their original appearance well over a long period of timedurable. Examples of materials which do not endure include particle board and plywood. Additionally, the external painting of signs using methods that are not durable are not allowed. Enamels must be baked on so as to help retain a new look, and proper sealing from the weather is required. All signs should be fully encased or skirted at a minimum width that is onehalf of the width of the sign face so as to present an appearance of pillars or other substantial supports.



- 4. **Sign lighting.** Illumination of signs is allowed in accordance with the following provisions:
 - a. No illuminated sign shall be permitted within 50 feet of any UDO 7:118

- residential district. Church bulletin boards are exempt from this provision.
- b. No sign within 300 feet of a residential zone may be illuminated between the hours of 12:00 midnight and 6:00 a.m., unless the impact of such lighting beyond the boundaries of the lot where the sign is located is entirely inconsequential.
- c. Lighting directed toward a sign shall be shielded so that it illuminates only the face of the sign and does not shine directly into a public right-of-way or residential premises.
- d. All lighted signs shall comply with state and local building and electrical codes, and shall bear the label of Underwriters Laboratories, Inc. All wiring to freestanding signs or to associated lighting equipment shall be underground, unless it is impracticable to do so.
- e. Poles and other supporting structures shall not be internally illuminated.
- 5. **Changeable copy.** A changeable copy or marquee sign shall be erected only in combination with an identification sign and shall be included in the computation of sign area.

H. Sign standards by sign type.

1. Wall signs.

- a. No sign may project more than 18 inches from the building wall.
- b. No wall sign shall project above the roofline.
- c. A sign may extend down from a roof or porch or walkway overhang not more than 18 inches (to the bottom of the sign), provided however that a minimum clearance of seven feet between the bottom of the sign and the walking surface shall be maintained.
- d. Displays on roofs of residential structures erected in connection with holiday observance are not included in this prohibition.
- e. Roof surfaces constructed at an angle of 75 degrees or more from horizontal shall be regarded as wall space for the purposes of this section.

2. Freestanding signs.

- Freestanding signs shall be securely fastened to the ground so that there is virtually no danger that the sign may be moved by wind or other forces of nature and cause injury to persons or property. All applications for a freestanding sign permit shall be accompanied by an engineer's sealed footing drawing and calculations testifying to the ability of the sign to withstand 100 mile-per-hour winds.
- b. No freestanding sign shall encroach into any right-of-way.
- c. The Town encourages the use of the specific information signing program (LOGO Program) along I-40.
- d. Where physically possible and to the greatest extent possible, all All freestanding signs (including multi-tenant signs) shall be located so as to produce an aesthetically pleasing separation (as determined by the Planning Director) between such signs along road frontages. Where possible, the distance should be separated by a distance of at least 150 feet from the next nearest sign along the frontage.
- e. All freestanding outparcel signs shall be located on-site only, and shall be separated by a minimum distance of 100 feet.
- f. The base of every permanent freestanding sign that requires a sign permit shall be landscaped. The size of the planted UDO 7:119

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landscape area shall be determined by multiplying the height of the sign (measured from the ground to the upper most part of the sign) by the width of the sign (widest dimension), divided by two, but in no case shall the planted area be less than 50 square feet, unless restricted by the amount or size of land upon which the sign is situated that is owned or controlled by the applicant. The planted landscape area shall contain materials such as, but not limited to: vegetative ground covers, perennials, shrubs, ornamental trees and mulch, but excluding paving and artificial plant materials. A sketch plan of the landscaped area with the name, quantity and spacing of plants shall be presented to the Planning Director as part of applying included in the application for sign permit.

g. Poles and other supporting structures shall not be internally illuminated.

3. Off-premises advertising signs.

- a. Off-premises advertising signs are permitted only in I-1 or I-2 zones; no off-premises advertising signs are permitted except along and facing U.S. 70 or U.S. 401, as set forth in paragraph of this section. No off-premises advertising signs shall be permitted along and facing the 1-40 corridor.
- b. Off-premises advertising signs shall be spaced a minimum of 2,500 feet apart, measured between signs facing the same street.
- c. Where the structural support is visible from any street, the display shall be constructed on a steel single pole.
- d. The immediate premises shall be kept free from debris or undergrowth. Appropriate landscaping shall be placed and maintained at the base of the structural support of every off-premise advertising sign erected.
- e. All displays shall be maintained in a state of good repair. The backs and supporting structures of all off-premise advertising signs shall be kept painted in a neutral color to blend with the natural environment.
- f. While minor repairs, maintenance and the posting of new messages on off-premise advertising signs made nonconforming by this UDO are permitted, no changes in the size of construction of the sign shall be permitted except to make the sign comply with the requirements.
- g. Off premises advertising signs may be placed back-to-back or in a v-type construction. Not more than one face is allowed on each side of the display.
- h. Size, height and setback requirements are as follows:

Standard		
Maximum Surface Area	150 square feet	
Minimum Setback	50 feet	
Maximum Height	25 feet	

4. Multi-tenant signs.

a. All multi-tenant signs, including but not limited to shopping center identification signs, multiple business signs, directory signs and all wall signs, shall meet the standards in the following table. For locations within the Timber Drive Overlay District, see paragraphs J., below.

Article 7. General Development Standards

Article 7. General Development Standard			
Multi-Tenant Sign Type	Maximum Sign Area	Maximum Number	Maximum Height
Freestanding Project Signs: Development up to 300,000 square feet	100 square feet	1 per street frontage, 2 maximum	10 feet
Development over 300,000 square feet and up to 500,000 square feet	120 square feet	2 per street frontage, 3 maximum	15 feet
Development over 500,000 square feet	When project qualifies for 4 freestanding signs: 1 @ 180 square feet; 3 @ 120 square feet	Maximum of 4 when project has frontage on 3 or more public streets, no more than 2 per public street frontage*	When project qualifies for 4 freestanding signs: 1 @ 15 feet* 3 @ 12 feet*
	For projects that do not qualify for 4 freestanding signs the maximum area per sign is 120 square feet	For projects that do not qualify for 4 signs, a maximum of 3 allowed with no more than 2 per public street frontage	For projects that do not qualify for 4 signs, sign height may be up to 15 feet*
Freestanding community identification or directional sign (Applies only to Development over 500,000 square feet)	20 square feet	Maximum of 4 signs regardless of sign type, no more than 2 at any one location	4 feet
On-Premise Directional sign: Development up to 300,000 square feet	20 square feet	1 per entrance or internal intersection, 2 maximum	5 feet monument only
Development over 300,000 and up to 500,000 square feet	20 square feet	1 per entrance or internal intersection, 3 maximum	5 feet, monument only
Development over 500,000 square feet	20 square feet	1 per entrance, or other internal location (maximum of 4) approved as part of master sign plan	5 feet monument only
Multi-Tenant Sign Type	Maximum Sign Area	Maximum Number	Maximum Height
Outparcel: Freestanding monument sign (development up to 300,000 square feet)	32 square feet	1 per outparcel	4 feet
Freestanding monument sign (development over 300,000 and up to 500,000 square feet)	32 square feet	1 per outparcel	4 feet
	<u> </u>	1	1

Article 7. General Development Standards

	Attidic 1. General Development Gtandards			
Freestanding monument (Development over 500,000 square feet)	32 square feet	1 per outparcel	4 feet	
Wall: (including canopy face) Development up to 100,000 square feet	Greater of 60 square feet or 10% of frontage wall area	1 per business frontage & 1 per public street, max. of 3	None	
Development over 100,000 square feet and up to 500,000 square feet	Greater of 60 square feet or 7% of frontage wall area	1 per business frontage & 1 per public street, max. of 3	None	
Development over 500,000 square feet	Greater of 60 square feet or 7% of business frontage wall area	1 per business frontage & 1 per public street, max. of 3	No signs above roofline	
For 100,000 square foot major individual tenant in a shopping center	Greater of 60 square feet or 7% of business frontage wall	1 per business frontage & 1 per public street, max. of 4	No signs above roofline	
Canopy Underhang: Projects of any size	4 square feet	1 per business	Bottom of sign maximum 18 inches below bottom of canopy face	

Note: All freestanding signs in multi-tenant developments shall be located so as to produce an aesthetically pleasing separation as determined by the Planning-Director between such signs along road frontages. Where possible the separation should be separated by 300 feet between freestanding project signs and 100 feet between outparcel freestanding signs.

b. Multi-tenant sign standards. All multi-tenant signs, including but not limited to shopping center identification signs, multiple business signs, directory signs and all wall signs, shall conform to the following criteria and standards. (Wall signs and freestanding signs on existing outparcels, regardless of the number of businesses on those parcels, are not required to meet the following criteria and standards, but are encouraged to do so to better achieve the purpose stated above.)

Criteria and Standards for Multi-Tenant Signs			
Criteria	Wall Signs	Freestanding Signs	
Locations	Uniform vertical and horizontal positions on storefront	N/A	
Type	Similar style encouraged; logos allowed; maximum of 2 lines per sign	N/A	
Materials	Uniform; compliment building facade materials		
Colors	Same 3 matching colors (maximum) on each sign encouraged; pattern or scheme required. Garish schemes not allowed.		

Logos	Maximum 20 percent	Maximum 20 percent of approved sign area		
Illumination	Signs may be illumina intensity of light	Signs may be illuminated or not, but all illumination must be the same type and intensity of light		
Poles	N/A	One pole preferred for signs other than multi-business signs. Minimum skirt width of 4 feet for single pole. Maximum of 2 poles per sign. Poles may not be illuminated.		

5. Nonresidential subdivision signs.

a. Nonresidential subdivision signs shall meet the standards in the following table:

Sign Type	Maximum Sign Area	Maximum Signs	Maximum Height
Freestanding: Subdivision identification or a freestanding multi- tenant sign (monument sign preferred)	72 square feet	1 per exterior road frontage, 2 maximum	12 feet for pole sign with minimum 7-foot wide base, 8 feet for monument
Monument Signs for individual parcels and lease lots	60 square feet	1 per parcel or lease lot	6 feet
Sign Type	Maximum Sign Area	Maximum Signs	Maximum Height
Sign Type Wall: Including canopy face	Maximum Sign Area Lesser of 72 square feet or 15% of business frontage wall area	Maximum Signs 1 per business frontage and one per public street, 3 maximum	Maximum Height None

6. **Nonresidential subdivision sign standards.** All commercial subdivision identification signs, multiple business signs, freestanding signs for individual businesses, and all wall signs shall conform to the following criteria and standards and the standards of paragraph N.

Criteria and Standards for Nonresidential Subdivision Signs				
Criteria	Wall Signs	Freestanding Signs		
Locations	Uniform vertical positions; all centered on storefront or to one side of storefront	N/A		
Туре	Similar style encouraged; logos allowed	d		
Materials	Similar style; compliment building facac	de materials		
Colors.	Same 3 matching colors (maximum) or scheme required. Garish schemes not			

Logos	Maximum of 20 percent of sig	gn area
Illumination	Signs may be illuminated or rand intensity of light	not, but all illumination must be the same type
Poles	N/A	One pole preferred for signs other than multi-business signs. Maximum of 2 poles per sign. Poles may not be illuminated.

 Miscellaneous temporary and permanent signs. The following temporary and permanent signs are permitted in addition to any allowed in above, and all require a sign permit.

1. Temporary signs.

- developer, contractors and others connected with the construction, sale or lease of structures, and related information, are permitted. Not more than one such sign may be erected per site, and it may not exceed 32 square feet in area or six feet in height. Permits for such signs shall be limited to one-year, with a one year permit renewable option. Permits for such signs shall be limited to a maximum of two years, which includes the original permit period, provided:
 - such signs are not erected prior to site, Special Use or <u>Conditional Zoning or Conditional Use approval of the project identified;</u>
 - ii. that such permits have not expired and;a
 - iii. the signs are maintained in good condition and appearance as determined by the Planning Directorwith no visible deterioration, flaking paint, cracks, etc.

Any such sign shall be removed within ten days after the issuance of the final occupancy permit or where a site, Special Use Conditional Use permit or Conditional Zoning approval has expired. One-year permit renewals beyond the two (2) year maximum time period may be granted only in limited instances if the Planning Director finds conditions such as extreme financial hardships, changes in project ownership status or similar issues are preventing the sale or completion of the project.

- b. Signs or banners advertising special events must be on private property and shall not be permitted within public rights-of-way. Permits for such banners or signs shall be limited to 30 days and no more than three times each year. Any such banner or sign shall be removed within ten days after the event was advertised.
- c. Signs or banners advertising the initial opening of a business establishment may be permitted on private property. Not more than one such sign or banner per site is permitted at any one time; such sign or banner shall not exceed 32 square feet in area and shall meet all other requirements. Permits shall be limited to 30 days from the date of issue.
- d. Signs on private property directing the public to a subdivision or multifamily development are permitted, provided that the property owner's written permission for such use of his land accompanies the permit request, that the sign does not exceed 32 square feet in surface area or six (6) feet in height. The sign shall bear only the

name of and direction to the development. Permits for such signs are limited to one year with a one year permit renewal option. Permits for such signs shall be limited to a maximum of two (2) years which includes the original permit time period, provided such signs are maintained in good condition and appearance with no visible deterioration, flaking paint, cracks, etc. as determined by the Planning Director. Any such sign shall be removed within ten days after the issuance of the final occupancy permit or upon expiration of the sign permit. One year permit renewals beyond the two (2) year maximum time period may be granted only in limited instances if the Planning Director finds conditions such as extreme financial hardships, changes in project ownership status or similar issues are preventing the sale or completion of the project.

- e. Signs providing direction to a U-pick farm operation or agricultural market are permitted. Any such sign shall not exceed 32 square feet in area. Permits shall be limited to a maximum of 60 days from the date of issue and require the written permission of the property owner or his agent for such use of his land.
- f. The application for a permit under the above noted sections and the enjoyment of the rights to display signage pursuant to this section constitute an authorization by the owner of the sign that the town may remove and destroy the sign if the owner fails to remove the sign within 10 days of the expiration of the last permit issued for the sign.

If the sign is located on private property, the application for the permit for the sign and the enjoyment of the right to display such signage constitutes authorization for the Town to enter upon such private property to remove the sign pursuant to the above noted sections.

2. Permanent signs.

a. Residential subdivision signs.

- (1) Each individual residential subdivision or multifamily development is permitted the option of having one freestanding monument sign to be located at the major entrance to the development with a single side of the sign not to exceed 32 square feet in area or five feet in height, or two freestanding monument signs with single faces not to exceed 16 square feet and five feet in height. The permit issuing authority may allow deviations from the dimensional requirements of this section if it finds that such deviation will maintain an appropriate appearance and will not impact public safety. The maximum deviation permissible under this section is 30 percent and requires a Variance.
- (2) All other entrances for each distinct phases of a residential subdivision or multifamily development are permitted one freestanding monument sign having a maximum single side surface area of 16 square feet and four feet in height. A single sign may be located within a median of a public right-of-way, at the major entrance to the development if such entrance is divided by a median with dimensions of minimum length of 50 feet and minimum width of ten feet. A sign located in the median of a public right-of-way shall

- be located a minimum of ten feet from the end of the median radius and shall not exceed 3.5 feet. The permit issuing authority may allow deviations from the dimensional requirements of this section if it finds that such deviation will maintain an appropriate appearance and will not impact public safety. The maximum deviation permissible under section is 30 percent and requires a Variance.
- (3) For all entrance signs, the height limitation shall apply to the sign as well as any support devices such as but not limited to a wall, monument, fence, etc., or similar architectural features.
- b. **Promotional signs.** Promotional signs advertising commercial business or goods are allowed on the interior surface of fences of private, public or semi-public ballfields.
- c. Schedule and sponsor sign.
 - (1) A schedule and sponsor sign may be erected on school property at a school ballfield provided no adverse impact on traffic safety or neighborhood character, as determined by the permit-issuing authority, will result. The sign may be erected according to the following:
 - (a) Zero--50 feet from road right-of-way, unlighted, maximum 50 square feet of face area;
 - (b) Fifty-one--150 feet from road right-of-way, unlighted, maximum of 150 square feet of face area: or
 - (c) Greater than 150 feet from right-of-way, 300 square feet maximum face area.
 - (2) The sign may list a schedule of dates and locations of play, and may list sponsors, by name only. Advertisements beyond the name of the sponsor(s) is not permitted. No part of this sign shall be higher than 25 feet above grade.
- d. **Bulletin boards.** Bulletin boards not over 12 square feet in area for public, charitable or religious institutions and located on the same premises as the institution being served is permitted.
- e. **Time and/or temperature signs in OI, CR, SB districts.** One freestanding or wall time and/or temperature sign not exceeding 18 square feet in aggregate surface area is permitted on any lot in an OI, CR or SB district. Such sign may be illuminated and animated to the extent necessary to display time or temperature or both, but shall not otherwise flash, blink or rotate.
- f. **Farm product signs**. Signs advertising the sale of farm products on-site, limited to a maximum of 24 square feet per face, are permitted. Not more than one such sign may be erected per site.
- g. **Community service signs.** A welcome sign, or a sign incorporating the insignias of more than one civic, governmental and/or non-profit organizations may be permitted. Any such sign shall not exceed 100 square feet, nor exceed 12 feet in height. Location within a right-of-way may be permitted with state and Town approval, as applicable. Such signs may be either onpremise or off-premise.
- h. Electronic message signs.
 - (1) Signs that have an electronic changeable copy message are allowed as part of a permanent freestanding

monument sign. Such sign shall not be permitted to be on a wall sign. All electronic message signs must meet the following criteria:

- (a) The square footage of the electronic message area and the primary sign area together shall not exceed the total allowable sign area for that use or zoning district:
- (b) The electronic message sign area cannot exceed 40 percent of the total sign area;
- (c) The electronic message sign must be physically attached to the primary sign;
- (d) The electronic message sign area may contain up to three horizontal rows of information;
- (e) The total electronic sign message, defined as both sides of the sign, or any portion thereof may change only one timer per hour over a 24-hour period of time. This restriction does not apply to signs displaying emergency information during publicly declared local, state, or national emergencies or disasters; and
- (f) Gas sales or convenience stores with gas sales displaying digital gas prices must comply with the requirements of this section and all other applicable sign requirements, except gas price changes are not restricted to one time per day. In cases where a freestanding [sign] does not exist for the business, digital gas price wall signs may be allowed to locate on a canopy or its support columns subject to all applicable sign ordinance requirements.
- (2) Electronic message signs are not permitted to have scrolling, moving, rotating, fluttering, blinking, or flashing elements. In addition, such signs are not permitted to have any animation, video or audio elements.
- (3) The color of any digital message text or display shall be red. No background colors are allowed.
- (4) Electronic message signs are prohibited on off-premises advertising signs.
- (5) Illumination of electronic signs shall be in accordance with the requirements of Subsection G.4.
- (6) Electronic message signs that are part of multitenant signs including, but not limited to, shopping center identification signs or multiple business signs shall comply with the requirements of this section. Such signs will not be permitted until operational guidelines on how the electronic message sign will be used have been approved by the Town of Garner as part of a project's master sign plan.
- (7) Violation of the electronic sign ordinance shall be punishable as follows:
 - (a) A civil penalty of \$100.00 for each day of the first violation and \$500.00 each day for subsequent violations;
 - (b) Injunctive relief;
 - (c) Upon issuance of a violation notice, the electronic sign must be turned off and remain turned off until

- (d) Upon issuance of a second or subsequent violation, citation or notice, the sign permit shall be automatically terminated;
- (e) Any illumination of the sign following permit termination shall be punishable by a fine of \$1,000.00 per day;
- (f) The sign may not lawfully be illuminated following such termination except upon reapplication and issuance of a subsequent sign permit, and payment of all fees and fines; and
- (g) Issuance of a subsequent sign permit following such termination and reapplication shall be consummated only after the applicant has posted a cash bond in the amount of \$2,500.00, to be available for possible future fines.
- J. Timber Drive Overlay District sign regulations.

1. **Signage for individual building.** Signs on an individual building shall meet the standards in the following table.

Sign Type	Maximum Sign Area Per Lot	Maximum Number	Maximum Height (Freestanding)
Freestanding: (monument only)	48 square feet	1 per street frontage, 2 maximum	5 feet, monument sign only
Wall:	Lesser of 60 square feet or 10% of business frontage wall area	1 per business frontage and 1 per street frontage, 3 maximum	No sign above roofline
Combined:	125 square feet		

Note: Freestanding signage for all buildings with build-to option shall be limited to 36 square feet in sign area, one freestanding sign per lot not to exceed a height of four feet measured at grade.

2. **Multi-tenant signs.** All multi-tenant signs, including but not limited to shopping center identification signs, multiple business signs, directory signs and all wall signs, shall meet the standards in the following table.

Sign Type	Maximum Sign Area	Maximum Number	Maximum Height
Freestanding shopping center sign or freestanding multi-business sign	48 square feet	1 per street frontage, 2 maximum	5 feet, monument sign only
On-premise freestanding directory sign	20 square feet	internal location only, 2 maximum	5 feet, monument sign only
Freestanding outparcel sign	40 square feet	1 per outparcel	5 feet, monument sign only
Wall (includes canopy face)	Lesser of 72 square feet or 10% of business frontage wall area	1 per business frontage and 1 per public street, 3 maximum	No sign above roofline

Article 7. General Development Standards

Wall for 100,000 square foot building, business complex or major tenant in a shopping center	Greater of 60 square feet or 7% of business frontage wall	4	No sign above roofline
Canopy Underhang	4 square feet	1 per business	Bottom of sign maximum 18 inches below bottom of canopy face

3. **Nonresidential subdivision signs.** Nonresidential subdivision signs shall meet the standards in the following table:

Sign Type	Maximum Sign Area	Maximum Number	Maximum Height
Directional sign: Development up to 300,000 square feet	20 square feet	1 per entrance or internal intersection, 2 maximum	5 feet
Development over 300,000 square feet	20 square feet	1 per entrance or internal intersection, 4 maximum	5 feet, monument only
Freestanding subdivision identification sign or freestanding multi-business sign (monument signs preferred)	48 square feet	1 per exterior road frontage, 2 maximum	5 feet, monument sign only
Freestanding signs for individual parcels & lease lots	48 square feet	1 per parcel or lease lot	5 feet, monument sign only
Sign Type	Maximum Sign Area	Maximum Number	Maximum Height
Wall (including canopy face)	Lesser of 72 square feet or 15% of business frontage wall area	1 per business frontage and 1 per public street, 3 maximum	No sign above roofline
Canopy Sign	4 square feet	1 per business	Bottom of sign maximum 18 inches below bottom of canopy face

K. **U.S. 70/401 Thoroughfare Overlay District signage requirements.** Shopping centers, business complex signs, and commercial subdivision signs shall meet the requirements in the following table (for shopping center development greater than 300,000 square feet, see paragraph H of this Section).

Sign Type	Maximum	Maximum	Maximum
	Sign Area	Number	Height
Directory: Development up to 300,000 square feet	20 square feet	1 per entrance or internal intersection, 2 maximum	5 feet monument only

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Freestanding shopping center sign or freestanding multi-business sign	100 square feet	1 per street frontage, 2 maximum	12 feet, monument sign only
OR When a development has a	100 square feet (all signs)	Two 12' signs (1 per street)	2 @ 12 feet, monument only
minimum of 100 feet of frontage along 2 major thoroughfares the following applies: 2 signs @ 100 square feet in area 12 feet tall (1 sign per street frontage) 1 sign @ 100 square feet in area 6 feet tall (100 foot separation from other signs)		One 6'tall sign (100' separation from other signs) 3 maximum	1 @ 6 feet, monument only
Freestanding shopping sign or freestanding multi-business sign for development that has a minimum 100,000 square feet of GLA and a minimum property frontage of 100 feet along each public street.	100 square feet	1 per street frontage, 3 maximum	12 feet, monument only
Sign Type	Maximum Sign Area	Maximum Number	Maximum Height
Sign Type On-premise freestanding directory sign			
On-premise freestanding	Sign Area	Number Internal location	Height 5 feet, monument
On-premise freestanding directory sign	Sign Area 20 square feet	Number Internal location only, 2 maximum	Height 5 feet, monument sign only 4 feet, monument
On-premise freestanding directory sign Freestanding outparcel sign	Sign Area 20 square feet 32 square feet Lesser of 72 square feet or 10% of business frontage wall	Internal location only, 2 maximum 1 per outparcel 1 per business frontage and 1 per public street,	Height 5 feet, monument sign only 4 feet, monument

L. Removal or repair of signs.

- 1. Whenever use of a building or premises by a specific business or activity is discontinued for that business or activity for a period of 60 days, signs pertaining to that business or activity shall be immediately removed by the owner. Failure to do so shall constitute abandonment of the sign and is sufficient grounds to order the sign's removal.
- 2. Every sign and sign structure shall be maintained in good condition at all times. The Planning Director shall have the authority to order painting, repair, alteration or removal of any sign or sign structure which UDO 7:124

- constitutes, by reason of inadequate maintenance, dilapidation, obsolescence, or abandonment, a public nuisance or hazard to safety, health, or public welfare. Permits for any such sign may be revoked in accordance with Article 10, Enforcement.
- 3. Procedures for handling violations are contained in Article 10, Enforcement.
- M. **Nonconforming signs.** See <u>Article 9Section 9.6, Nonconforming signs, Nonconformities.</u>
- N. Master sign plan. The purpose of this section is to set forth design criteria and standards for signage in particular types of development so as to produce a coordinated and complimentary graphic image that achieves consistency and harmony among signs. Shopping centers, business complexes, commercial subdivisions and mixed use residential subdivisions are required to meet the requirements of this section.

1. Master sign plan required.

- a. Master sign plans shall be required for the following types of development:
 - (1) All existing and newly proposed multi-tenant complexes.
 - (2) All existing and newly proposed commercial subdivisions.

 Refer to sections H., I. and J. for requirements regarding dimensional and number requirements.
- b. The purpose of this plan is to detail the standards for uniformity which the development proposes to live up to, and to state the manner in which the design criteria and standards for uniform signage set forth in this section shall be met.
- c. Sign permits for individual businesses within the development (and therefore subject to the master sign plan) shall be approved by the Planning Director, following master sign plan approval.
- d. All signs shall conform to the approved master sign plan on file with the Town. It shall be the responsibility of the owner of the development to ascertain that the most updated version is on file for purposes of this UDO.

Review of master sign plans.

- a. All master sign plans shall be complete, as determined by the Planning Department, prior to submission to the Planning Commission for approval consideration. The Planning Commission shall have the authority to approve all master sign plans and amendments as provided for herein.
- b. One copy of the master sign plan shall be submitted to the Planning Department for staff review at the time of initial submittal.
- c. At the completion of the review period, the applicant shall be responsible for providing 13 complete copies incorporating any staff revisions.
- 3. Appeals. The applicant may appeal the Planning Commission's decision regarding a master sign plan to the Town Council, provided such appeal is furnished in writing to the Planning Department within 30 days of the Commissions decision. The applicant must clearly state the reasons for appealing the matter to Town Council. Upon receipt of a proper appeal notice from the applicant, the Planning Department will place the matter before the Town Council at its next available meeting for consideration. The Town Council may uphold, reverse, or modify the Commission's decision. The Town Council's decision on the appeal is final.

4. Amendments to approved master sign plans.

a. The Planning Director shall determine whether paragraph b below

- is applicable in any given case. All changes to an existing master plan require a formal application with all required information, as determined by the Planning Department, to enable the staff and the Planning Commission to properly evaluate the requested change.
- b. Non-substantive deviations from approved master sign plans are permissible with approval from the Planning Director. A deviation is insignificant if it results in only minor changes to the master sign plan and to the overall appearance of the development (minor changes are defined as, but not limited to, sign size, letter styles, materials, etc.). Decisions shall be made on a case-by-case basis.
 c. Substantive modifications of an approved master sign plan greater
- c. Substantive modifications of an approved master sign plan greater in scope than what is described in paragraph b above are permissible only with the approval of the Planning Commission.

5. Master sign plan requirements.

- a. The master sign plan is a document combining text descriptions of the physical properties of all property signage and typical color graphics. Logo limited to 20 percent of the approved sign area. The master sign plan shall provide at least the following elements.
 - (1) A design review function is to be performed on behalf of the owner of the multi-tenant center. This may be achieved by designating an architect, landscape architect, or graphic designer as the official review person to which all proposed signage must be submitted by the tenants, prior to application for sign permits. Include the name, address, telephone and fax number for the designated review person. Written approval of the official reviewer shall be required in order to receive the individual sign permit.
 - (2) Color graphics and text description of the shopping center facade showing wall sign locations.
 - (3) Color graphics and text description of a wall sign, presenting the types of materials, colors, type style, minimum and maximum dimensions, and type of illumination.
 - (4) Color graphics and text description of each of the type styles and logos that comprise the chosen graphic theme or image that the shopping center is attempting to project.
 - (5) Color graphics and text description of any freestanding identification or multiple business sign, indicating the locations, actual materials, colors, type style, logos, dimensions, manner of attachment, and type of illumination, support walls with decorative caps, etc.
 - (6) A map indicating the location of all proposed signs. A section addressing the procedure each tenant must follow in order to secure a sign permit from the Town Planning Department.
 - (7) A section addressing changes and updates to the master sign plan.
 - (8) A text list of the types of prohibited signs.
 - (9) A statement that:
 - "Any change in a sign by any tenant from the approved master sign plan will cause a uniform change or will require the applicant to obtain a statement from the official review person which assesses the extent to which the variation

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from the plan is in keeping with the intent and goals of the plan, and the extent to which the change is acceptable to the owner."

b. Proposed changes shall be submitted to the Planning Director, who shall determine whether they are "substantive" or "nonsubstantive" changes to the master sign plan. Non-substantive changes may be approved by the Planning Director; substantive changes require an amendment to the master sign plan submitted to the Planning Commission.

(Ord. No. 3376, § 17, 1-17-06; Ord. No. 3515, §§ 2, 3, 6-2-08; Ord. No. 3558, § 2, 7-7-09; Ord. No. 3576, § 1, 3-1-10; Ord. No. 3618, § 1, 5-2-11; Ord. No. 3675, § 1, 10-1-12; Ord. No. 3714, § 1, 10-22-13; Ord. No. 38-01, § 5, 12-7-15)

7.6. Outdoor lighting standards.

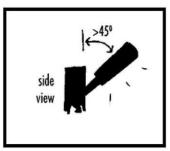
- A. **Applicability.** The standards of this section shall not apply to:
 - 1. Individual residential lighting that is not part of a site plan or subdivision plan.
 - 2. Lighting associated with temporary uses that have been permitted.
 - 3. Seasonal lighting that is part of customary holiday decorations and annual civic events.
 - 4. Lighting associated with sign illumination as set forth in Article 8.
 - 5. Municipal lighting installed for the benefit of public health, safety, and welfare.
- B. **Lighting plan.** Any proposed development requiring a site plan or subdivision plan shall include, as part of site plan or subdivision plan submission, a detailed exterior lighting plan. This plan shall include:
 - 1. Specifications for the lighting fixtures such as: type of unit (cutoff, non-cutoff, glare shields, etc.), lamps (wattage, etc.), electrical load requirements, utility company involved, method of wiring, routing/location of lines, location of lights, and mounting heights.
 - 2. An iso-footcandle plan that shows typical foot-candle contours or a point photometric grid that indicates foot-candle levels measured at grade across the site. Other information such as: maximum, average, and minimum site foot-candles, uniformity ratio (average/minimum), and depreciation factors should also be included.
- C. Final acceptance. Before certificates of occupancy are released, the owner/builder must supply the Town with a final letter of certification from the lighting engineer, lighting manufacturer, or authorized lighting contractor verifying that all site lighting is installed according to Town standards, the approved plans, and any applicable conditions.

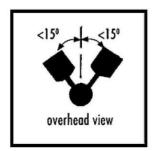
D. Street lighting.

- Street lighting required. All streets and sidewalks shall be sufficiently illuminated to ensure the security of the street right-of-way and safety of persons using such areas. To comply with this provision, the applicant shall coordinate with the utility company and the Town to see that all necessary facilities for the eventual installation of street lights are put in place.
- 2. **Town responsibility.** The Town shall be responsible for requesting the utility company to install street lights. Such lights shall be consistent with the Town's standard street light package with regard to fixture type, intensity, pole type, length, and spacing.
- 3. **Developer responsibility.** The developer shall be responsible for the placement and operation of necessary lighting in common areas not dedicated to public use. The developer shall also be responsible for the placement and operation of any streets lights placed in the public right-ofway that are not consistent with the Town's standard lighting package. Such lights shall be approved by the Town Engineer.
- E. **Site lighting design requirements.** All lighting fixtures designed or placed so as to illuminate any portion of a site shall meet the following requirements:
 - 1. **Fixture** (luminaire). The light source shall be completely concealed within an opaque housing and shall not be visible from any street right-of-way. The Planning Director may approve, at his or her discretion, alternative fixture types that have an opaque housing if it is designed to reduce/prevent light trespass and glare from being projected into adjoining properties or street rights of way. Additionally the Planning Director may allow the use of f Floodlights may be used in the rear of non-residential buildings that are not adjacent to residential uses or

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residentially zoned properties and are not visible from public or private roadways when it is determined thereif there are not measurable impacts to impacts that resultto neighboring properties. If floodlights are permitted, in additional to meeting the locational restrictions noted above, they shall be installed such that the fixture shall be aimed down at least 45 degrees from vertical. Flood lights and display lights shall be positioned such that any such fixture with a side-to-side horizontal aiming tolerance not to exceed 15 degrees from perpendicular to the right-of-way. Glare shields must be added to reduce glare when specified by the Town of Garner Planning Director.







- Light source (lamp). Only incandescent, <u>LED</u>, florescent, metal halide, <u>or</u> induction lighting may be used. High pressure sodium lighting may be used if approved by the permit issuing authority. The same type must be used for the same or similar types of lighting on any one site throughout any master-Planned Development. The Planning Director is authorized to allow minor deviations from this requirement solely at his or her discretion based upon individual site conditions.
- 2.3. **Mounting.** Fixtures shall be mounted in such a manner that the cone of light directly under the fixture does not cross any property line of the site.
 - a. All outdoor lighting fixtures shall be located a minimum of ten feet from a property or right-of-way line, and should be kept out of and at least two feet away from any required perimeter or streetscape buffer, and tree save area. If forward throw fixtures are used the minimum setback distance may be reduced to a minimum of five feet from a property or right-of-way line if such setback reduction is deemed appropriate by the Planning Director.
 - b. Lighting for outdoor display areas, such as auto dealerships, must be located inside the illuminated area or no more than ten feet away from the outside edge of the illuminated area so that the amount of direct glare and the visual field of view does not present a safety hazard to the passing motorist.
- 3.4. **Mounting heights.** Outdoor lighting fixtures shall be designed, located and mounted at heights no greater than:
 - a. Thirty feet above grade for non-cutoff lights; and
 - b. Thirty-seven feet above grade for cutoff lights.
 - c. Mounting height is measured from the finished grade or surface and includes the total height of the fixture, pole, and any base or other supporting structure required to mount the lights.
 - d. All wall packs must be full cut-off.
- 4.5. **Architectural/site compatibility.** Lighting fixtures shall be off a design and size compatible with the principal building of a development and adjacent areas, and shall be designed to be an integral part of the entire development site.
- 5.6. **Illumination levels.** All site lighting shall be designed so that the level of illumination as measured in foot-candles (fc) at any one point meets the

standards in the table below. The minimum light level for all illuminated areas shall be no less than 0.2 foot-candles maintained. Average level is a not to exceed value calculated using only the area of the site intended to receive illumination. It is recognized that the site lighting of some land uses may need to be evaluated on a case by case basis, therefore the permit issuing authority BOA, via Variance, may allow deviations from these standards if it concludes that the objectives underlying these standards can be met without strict adherence to them, provided there are no excessive measurable impacts to adjoining properties that result and it finds that such deviations are more likely to satisfy the standards listed below.

20.011.			
Note: Tables	to follow		next page.
Level of Activity	Horizonta	Il Illumination (r	naintained f.c.)
·	Maximum	Average	Uniformity Ratio(average/ minimum)
HIGH: Major athletic, cultural and civic facilities Regional retail Retail with drive-thru	9.0	3 to 5	4 to 1
MEDIUM: Cultural, civic and recreational facilities Residential complex Commercial, general	6.0	2 to 4	4 to 1
LOW: Neighborhood retail Industrial facilities Educational facilities Churches	5.0	1.5 to 3	4 to 1

Location	Horizontal Illumination (average)	Uniformity Ratio (initial foot-candles)
Active entrances and vital locations (security)	5.0	4 to 1
Inactive entrances	1.0	4 to 1
Private sidewalks (residential)	0.3	4 to 1
Private sidewalks (nonresidential)	0.8	6 to 1
Vehicular use area (service areas, approach ways, private access roads, etc.)	1.0	4 to 1
Storage yards (active)	5.0	6 to 1
Storage yards (inactive)	1.0	6 to 1
Loading docks and platforms	15.0	2 to 1
Vehicle sales and display	20.0	2 to 1

Recreational areas (fields, playgrounds,	20.0	4 to 1	
courts)			

F. Lighting required for specific uses.

- Roads, driveways, sidewalks and parking lots. All roads, driveways, sidewalks and parking lots shall be sufficiently illuminated to ensure the security of property and safety of persons using such areas and facilities. Where such roads, driveways, sidewalks or parking lots fall on private property, the responsibility for lighting such areas shall fall upon the developer.
- 2. Entrances and exits in nonresidential and multifamily projects. All entrances and exits in buildings used for nonresidential purposes and open to the general public, along with all entrances and exits in multifamily residential buildings containing more than four units, shall be adequately lighted to ensure the safety of persons and the security of the building.
- 3. Canopy area lighting. All development that incorporates a canopy area over fuel sales, automated bank machines, or similar installations shall use recessed a lens cover is flush with the bottom surface of the canopy that provides a cutoff or shielded light distribution. Areas under a vehicular canopy shall have an average of 12 foot-candles as measured at ground level at the inside of the outside edge of the canopy.

G. Roof lighting.

Commentary: Many businesses use tasteful roof lighting not only to increase the visibility of their establishments, but to add visual structure to the nighttime sky of the Town. This section is intended to prevent gaudy, harsh, glaring, loudly contrasting and otherwise distasteful roof lighting within the Garner planning jurisdiction.

- Application.
 - a. An application for a permit authorizing a project including the use of roof lighting shall include a roof lighting plan containing sufficient information to determine whether the roof lighting, if installed as proposed, will meet the standards and intent of this section.
 - b. Whenever a roof lighting plan is submitted pursuant to this section, it may be referred to the Planning Commission to obtain the Commission's recommendation on the compliance of the plan with this section.
- 2. Roof lighting standards.
 - a. All bulbs or tubing shall be encased so that the bulb is not naked and that direct glare is prevented.
 - b. Complete outlining of the roof is not permitted.
 - c. Lights shall not run along the highest peak of a roof line, except that perimeter lighting around the top of a flat roof is allowed.
 - d. Roof lighting that qualifies as a sign under this UDO is prohibited.

H. Excessive illumination.

- Lighting within any lot that unnecessarily illuminates and substantially interferes with the use or enjoyment of any other lot is prohibited. Lighting unnecessarily illuminates another lot if it clearly exceeds the requirements of this section, or if the standard could reasonably be achieved in a manner that would not substantially interfere with the use or enjoyment of neighboring properties.
- 2. Lighting shall not be oriented so as to direct glare or excessive

- illumination onto streets in a manner that may distract or interfere with the vision of drivers on such streets.
- 3. Illumination using bare illuminated tubing or strings of lights that completely outline or define property lines, sales areas, roofs, doors, windows or similar areas in a manner that is not primarily for safety purposes is prohibited.

I. Special requirements in the Timber Drive Overlay District.

- A site lighting plan must be provided as part of any development plan submittal for property within the overlay district and shall contain the following information:
 - a. Lighting plan shall be superimposed on the site plan with the location of all poles and fixtures and reference for the height of each fixture, including a specification detail; and
 - b. The distribution and intensity levels of illumination for each fixture producing a contour diagram of the light intensity delineated in foot-candle measurements must be indicated.
- 2. The following are lighting standards for new development within the Timber Drive Overlay District.

Standard		
Type of fixture	High Pressure Sodium, LED, or alternative authorized by the permit- issuing authority with cut-off (no glare on streets or outside boundaries of the lot is permissible)	
Height	Maximum of 37 feet	
Foot-candle	Not to exceed 250 watts (incandescent light equivalent) at perimeter of lot; average foot-candle on interior lot areas not to exceed an average of three foot- candles	

- 3. The permitting authorityBOA, via Variance, may approve deviations from these presumptive standards if it concludes that objectives underlying these standards can be met without strict adherence to them, provided there are no excessive measurable impacts to adjoining properties and it finds that such deviations are more likely to satisfy the above noted standards.
- 4. Any exterior lighting planned on a building must be approved by the permit issuing authority and shall exclude excessive and garish lighting schemes as determined by the permit issuing authority.

J. Special requirements in the U.S. 70/401 Thoroughfare Overlay.

- 1. A site lighting plan must be provided as part of any development plan submittal for property within the overlay district. Such plan and shall meet the following information.
 - a. A lighting plan shall be superimposed on the site plan with the location of all poles and fixtures and reference for the height of each fixture, including a specification detail.
 - b. The distribution and intensity levels of illumination for each fixture producing a point-by-point foot-candle plan at intervals no greater than 20 feet.
 - c. The plan should include average foot-candles maintained and the average to minimum ratio.
- 2. The following lighting standards for new development shall apply within the U.S. 70/401 Thoroughfare Overlay District.

Standard

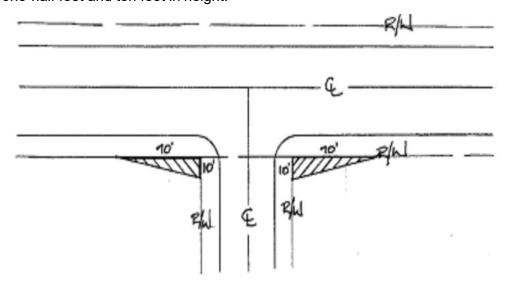
Type of fixture	Cut-off Control Fixtures Recommended; Semi-cutoff Fixtures may be considered if appropriate
Height	Maximum of 37 feet
Foot-candle	Average maintained foot-candle not to exceed an average of 5 foot-candles; average to minimum ratio 4:1 to maintain uniformity; spill over adjacent property not to exceed .2 foot-candles

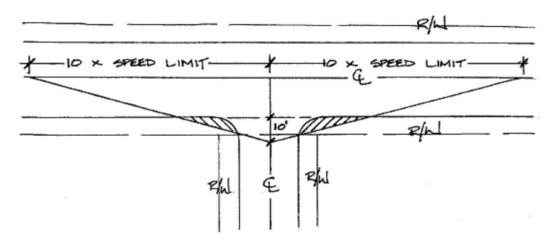
- 3. The permitting authority may approve deviations from these presumptive standards if it concludes that the objectives underlying these standards can be met without strict adherence to them, and that there are no excessive measurable impacts to adjoining properties, and it finds that such deviations are more likely to satisfy the above noted standards.
- 4. Any exterior lighting planned on a building must be approved by the permit issuing authority and shall exclude excessive and garish lighting schemes as determined by the permit issuing authority.

(Ord. No. 3396, § 14, 4-3-06)

7.7. Access standards.

- A. On N.C. DOT streets (both sides). From right-of-way line of street, along right-of-way of driveway or street to a point ten feet from the intersection of the right-of-way; from same point, along right-of-way 70 feet; with remaining side connecting these two points. These sight triangles shall be kept clear of any such visual obstructions between two and one-half feet and ten feet in height.
- B. On all streets. From right-of-way line of street, along centerline of driveway or street to a point ten feet from the intersection of the centerline and the back of curb; from same point, along the center of travel lane a distance of ten times the posted speed limit; with remaining side connecting these two points. These sight triangles shall be kept clear of any such visual obstructions between two and one-half feet and ten feet in height.





8.1. APPLICABILITY OF ARTICLE

This article shall apply to all development within the Town's planning jurisdiction.

8.2. STREETS.

8.2.1. Street classification.

- A. In all new subdivisions, streets that are dedicated to public use shall be classified as provided in paragraph 2.subsection B, below.
 - 1. The classification shall be based upon the projected volume of traffic to be carried by the street, stated in terms of the number of trips per day or during the peak hour of the day;
 - 2. The number of dwelling units to be served by the street may be used as a useful indicator of the number of trips but is not conclusive; and
 - 3. Whenever a subdivision street continues on an existing street or it is expected that a subdivision street will be continued beyond the subdivision at some future time, the classification of the street will be based upon the street in its entirety, both within and outside of the subdivision.

B. Street types:

- Major thoroughfare. A street serving the principal network for high volumes of traffic or high speed traffic as shown on the Town of Garner Transportation Plan. This street type consists of at least two travel lanes in each direction. A major thoroughfare shall be designated where the anticipated average daily volume exceeds 10,000 vehicles. Residences should not front on a major thoroughfare.
- 2. Minor thoroughfare. A street designed primarily to collect and distribute traffic between local streets or areas and the major thoroughfare network as shown on the Town of Garner Transportation Plan. This street type generally consists of more than one travel lane in each direction. A minor thoroughfare shall be designated where the anticipated average daily volume ranges exceeds 6,000 vehicles. Residences should not front on a minor thoroughfare.
- 3. Collector street. A street whose principle function is to carry traffic between local streets and major and minor thoroughfare streets but that may also provide direct access to abutting properties. This street type generally consists of one travel lane in each direction and may include on-street parking. A collector street shall be designated where the anticipated average daily volume exceeds 2,000 vehicles. Residences may front on a collector street. The Town may require a collector street to meet continuation, connectivity or spacing requirements.
- 4. Local streets. A street whose primary function is serving adjacent land users. This street type generally consists of one travel lane in each direction and may include on-street parking. A local street generally carries an anticipated average daily volume that exceeds 500 vehicles. Residences should front on a local street.
- 5. Cul-de-sac. A short local street having one end open to traffic and the other permanently terminated by a vehicular turn-around.

- 6. Service drive (alley). A public vehicular way used for providing service access along rear or side property lines of lots which are also served by one of the previously listed street types. Alleys are not intended to accommodate through traffic.
- 7. Access easement. An access easement is intended to provide connections to landlocked properties created prior to the adoption of land use ordinance requirements in the Town in 1984. It may also, in rare cases, be used to provide access for a new subdivision not to exceed three lots.
- 8. Frontage road. A street that is parallel to and adjacent to a major or minor thoroughfare street and that is designed to provide access to abutting properties.

8.2.2. Access to public streets in general.

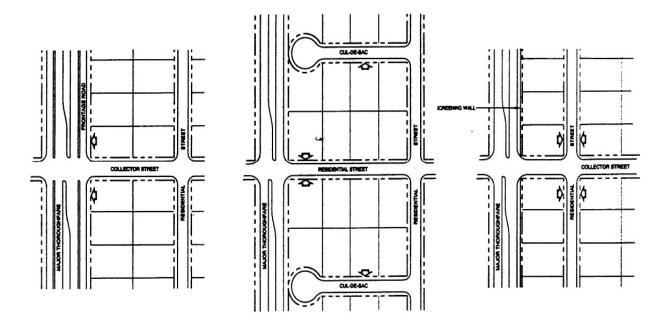
- A. Every lot shall have either direct or indirect access to a public street. A lot has direct access to a public street if a sufficient portion of a boundary of the lot abuts the public street right-of-way so that an access way meeting the criteria set forth in paragraph 2. this section below can be established. A lot has indirect access if it connects to a public street by means of one or more private roads that are of sufficient size to meet the criteria for a public access easement. A sufficient portion of a boundary is 20 feet; however, this is a presumptive standard and greater or lesser frontage may be necessary to meet the criteria of paragraph 2 below this section and the provisions of Article 6this UDO.
- B. Access must provide a reasonable means of ingress and egress for emergency vehicles as well as for all those likely to need or desire access to the property in its intended use.

8.2.3. Access to major thoroughfares.

- A. Whenever a subdivision that involves the creation of one or more new streets borders on or contains an existing or proposed thoroughfare street, no direct driveway access may be provided from lots within the subdivision onto this street.
- B. When a lot or development borders on or contains an existing or proposed thoroughfare as delineated by the Transportation Plan access to the thoroughfare may be limited by one of the following means:
 - 1. Driveway access between the lot and the thoroughfare shall be located not closer than 400 feet to the nearest centerline of any other proposed or existing driveway access along the same side of the thoroughfare.
 - 2. Lots shall be subdivided so as to provide access onto a frontage road or reverse frontage road. The centerline of the frontage or reverse frontage road where it intersects the thoroughfare shall be no closer than 800 feet to the centerline of the nearest proposed or existing driveway access or road.
 - 3. Approval of driveway access between a lot and the thoroughfare at an interval less than those specified herein may be granted only by review and recommendation of the Town Engineer and the Division of Highways of the North Carolina Department of Transportation.
 - Driveway access closure may be required for any change in use of a lot based upon review and recommendation of the Town Engineer and the Division of Highways of

the North Carolina Department of Transportation.

- 5. Road widening and right-of-way dedication shall be required to be consistent with the recommendations of the adopted CAMPO Transportation Plan or Garner Transportation Plan.
- 6. Notwithstanding any other provisions of this section, the driveway access provisions shall not be applicable to any subdivision lot where:
 - a. The effect of such application would be to deprive the lot of reasonable access; or
 - b. The size of the tract being subdivided, or lack of frontage on the thoroughfare makes the alternatives above not feasible.
- C. No building permit shall be issued until submitted site development plans have been approved as complying with the major thoroughfare access requirements of this UDO.
- D. No certificate of compliance may be issued until the major thoroughfare access requirements of this UDO have been complied with in full.
- A. **Access to minor thoroughfares.** All access to minor thoroughfares shall occur in accordance with the following illustrations.
 - 1. **Provision of a frontage road.** Lots may take direct access onto a frontage road.
 - 2. **Provision of cul-de-sac.** Lots may take indirect access by fronting on cul-de-sac.
 - 3. **Change of lot orientation.** Lots may front on a parallel residential street.



B. DRIVEWAYS AND OTHER ENTRANCES TO STREETS.

1. All driveway entrances and other openings onto streets within the Town's

planning jurisdiction shall be constructed so that:

- a. Vehicles can enter and exit from the lot in question without posing any substantial danger to themselves, pedestrians, or vehicles traveling in abutting streets; and
- b. Interference with the free and convenient flow of traffic in abutting or surrounding streets is minimized.
- 2. As provided in G.S. 136-93, no person may construct any driveway entrance or other opening onto a state maintained street except in accordance with a permit issued by the North Carolina Department of Transportation.
- 3. All commercial or industrial development shall require a paved driveway.
- 4. The design of entrance drives in industrial subdivisions shall be based upon the development standards detailed in Chapter 2 of Policy on Geometric Design of Highways and Streets by AASHTO (American Association of State Highway and Transportation Officials), dated 1984.
- 5. For lots within industrial subdivisions with access onto existing, anticipated or proposed collector streets, the entrance drives shall be developed so turning movements will not encroach onto opposing travel lanes on the collector roadway or the drive through the property.

8.2.4. Coordination with surrounding streets.

- A. The street system of a subdivision shall be coordinated with existing, proposed and anticipated streets outside the subdivision (hereinafter, surrounding streets) as provided in this section.
- B. Collector streets shall intersect with surrounding collector or thoroughfare streets at safe and convenient locations.
- C. In order to accommodate emergency and service vehicles, the following standards shall apply.
 - 1. Any subdivision of greater than 75 lots shall include at least two access points to the collector and thoroughfare street network via public streets or private streets built to public standards.
 - No more than 75 certificates of occupancy may be issued within the subdivision until the required secondary access has been constructed or bonded for construction.
 - 3. Subdivisions of 250 or more lots shall provide three separate access points. Where three or more access points are required, the Town Engineer may waive the requirement for immediate construction of more than two access points, provided that subdivision phasing and design illustrates the additional required connections.
 - 4. For those subdivisions large enough to require a third access, a stub-out street may be credited as a required access if the two functioning access roads are both connected to a collector road.

- 5. Where acceptable to the Town of Garner Fire Official, secondary private access points may be gated.
- 6. A waiver of these standards may be allowed by the permit issuing authority during approval of the preliminary subdivision plat or site plan only in extreme cases where limited frontage, natural features (slope, topography), or similar circumstances preclude the required connections and there is no substantial impact noted regarding emergency service delivery.
- D. Local residential streets shall connect with surrounding streets where necessary to permit the convenient movement of traffic, or to facilitate access to neighborhoods by emergency service vehicles, or for other sufficient reasons, but connections shall be designed to avoid the use of such streets by substantial through traffic.
- E. Whenever connections to anticipated or proposed surrounding streets are required by this section, the right-of-way shall be extended and the street developed to the property line of the subdivided property (or to the edge of the remaining undeveloped portion of a single tract) at the point where the connection to the anticipated or proposed street is expected. A sign at the end of the street stub describing the street extension and Type III barriers may be required by the Town Engineer. The permitissuing authority may also require tTemporary turn-arounds are required to be constructed at the end of such streets pending their extension when such turn-arounds appear necessary to facilitate the flow of traffic or accommodate emergency or service vehicles. Notwithstanding the other provisions of this subsection, no temporary deadend street in excess of 1,000 feet may be created unless no other practicable alternative is available.
- F. The street system of the industrial subdivision shall be designed to connect into existing, proposed or anticipated streets outside the subdivision. In cases where the connections to an anticipated or proposed surrounding street are called for but the streets are not designated for immediate construction, then the right-of-way shall be extended to the property line of the subdivided property (or to the edge of the remaining undeveloped portion of the tract) at the point where the connection to the anticipated or proposed street is expected. In lieu of the actual construction of the connection street, the Planning Director may require temporary turn-arounds to temporary turn-arounds may be constructed at a location which facilitates the flow of traffic inside the subdivision and accommodates emergency and service vehicles. No temporary dead-end streets in excess of 1,000 feet may be created unless no other practical alternative is available.

8.2.5. Relationship of streets to topography.

- A. Streets shall be designed to relate appropriately to the topography of a site. In particular, streets shall be designed to facilitate the drainage and stormwater runoff objectives in this ArticleSubsection-O., and, subject to the design requirements relating to maximum grades—set forth in paragraph 2. Below, street grades shall conform as closely as practicable to the original topography.
- B. The maximum grade for street construction shall meet design requirements of the North Carolina Department of Transportation. However, in no case may streets be

- constructed with grades that, in the professional opinion of the Town Engineer, create a substantial danger to the public safety or cause any substantial degradation to the street or drainage system.
- C. Construction standards and specifications. Construction standards and specifications shall be determined by the Town Engineer. The geometric layout of all streets shall meet or exceed N.C. DOT requirements.

8.2.6. Right-of-way and street width standards.

- A. General intent. Streets and rights-of-way within the Town of Garner are intended for multi-purpose use, as follows:
 - 1. To carry motor vehicle traffic, and, in some cases, allow on-street parking;
 - 2. To provide a safe and convenient passageway for pedestrian traffic; and
 - 3. To serve as an important link in the Town's drainage system.
- B. Right-of-way standards by type of development. Street widths shall be measured from back of curb to back of curb.

Street Type	Right-of-Way	Width (Back of Curb)	Gutter	Sidewalk
Access Easement Landlocked Parcel (1 lot)	20 feet	10 feet		
New Subdivision (max. 3 lots)	20 feet	16 feet	2-foot shoulder, each side	
Alley	20 feet	12 feet		
Local	55 feet	29 feet	2 feet	5 feet, one side
(and cul-de-sac)				
Collector	60 feet	32 feet	2 feet	5 feet, both sides

Lake Benson Conservation District::				
Street Type	Right-of-Way	Width (Back of Curb)	Gutter	Sidewalk
Collector	60 feet	26 feet	Roll Type	5 feet, both sides
Local	50 feet	26 feet		5 feet, one side
Rural Streets*	60 feet	20 feet (no curb)	6-foot	
			shoulder,	

Article 8. Subdivision Design / Improvements

			each side	
Minor/Major Thoroughfare	Build to NCDOT standards. No driveway access for lots in a residential			a residential
	subdivision.			

^{*} Note: Rural street type shall not be used where public water or wastewater utility service is available.

8.2.7. Other right-of-way standards.

A. Access easements.

- A recorded access easement option is available for existing landlocked lots only; nothing in this section is intended to allow approval of new lots with easement frontage and access only.
- 2. In RMH districts, every lot or rental space shall have at least 20 feet of frontage on either a public street or a private drive, measured at the street right-of-way line or private drive "reserved area" limit.
- 3. The minimum acceptable access easement width shall be 20 feet.
- 4. The access easement shall be paved with, at minimum, gravel three to six inches in depth and 16 feet in width running down the center of the easement.
- 5. A full shoulder and ditch section shall be required on the subject property.
- B. Arterials and thoroughfares. Arterial and thoroughfare right-of- way widths shall be as determined by the Town in consultation with N.C. DOT. The geometric layout shall meet or exceed N.C. DOT standards.

8.2.8. Curb and gutter.

- A. All public streets within the Town or its extra-territorial zoning jurisdiction shall be constructed with curb and gutter section as provided for in this ordinance and the Town of Garner Standard Construction Details.
- B. The Town Council may allow non curb and gutter street construction in residential projects developed at rural densities of one dwelling unit per 30,000 square feet or greater without the provision of sidewalks or in non- residential projects under the following conditions:
 - 1. Such project is located outside of the Town limits but within the Towns extraterritorial jurisdiction;
 - 2. There is no connection to municipal water or sewer proposed;
 - 3. This type of alternative street construction will not create significant storm water drainage impacts to surrounding areas;
 - 4. It may be applied only to local streets or cul-de-sac where the grade does not exceed eight percent;
 - 5. Streets with non curb and gutter sections shall have a minimum right-of-way width of 60 feet and;

6. Streets with non curb and gutter sections shall have a minimum pavement width of 20 feet with eight- foot wide shoulders with drainage swales on each side. All non curb and gutter streets shall be constructed in accordance with the specifications in Appendix C. The non curb and gutter street construction provisions of this subsection shall not apply to streets in cluster developments, instead all streets in cluster development shall have curb and gutter construction as provided for in Article 6.

8.2.9. Major or minor thoroughfare dedication.

- A. Whenever a subdivision is developed in an area through which a proposed major or minor thoroughfare passes, according to the officially adopted CAMPO Transportation Plan or Garner Transportation Plan, then the developer shall dedicate to the Town a right-of-way as set forth in such plan and shall construct within such right-of-way a street meeting the specifications set forth in this section for a collector street.
- B. Whenever a subdivision or new development fronts along an existing major or minor thoroughfare, the development shall dedicate one-half of the right-of-way required for the appropriate street type and build at least one-half of the recommended cross-section as shown in the CAMPO Transportation Plan or the Garner Transportation Plan unless the subdivision or development does not propose street or driveway access to said thoroughfare. When the total peak hour trip generation according to the latest edition of the Institute of Transportation Engineers (ITE) Trip Generation Manual does not exceed a total of 50 trips for a project, the permit issuing authority may require only that a deceleration lane without curb and gutter construction be installed in lieu of full widening.

8.2.10. General layout of streets.

- A. Local residential streets shall be laid out so as to avoid conformity of lot appearance.
- B. Cul-de-sac streets shall be laid out only in limited instances where they are required to provide access to land which cannot be served by a loop or other street design solution.
- C. Traffic calming measures, including improved street network design and other technical solutions such as traffic circles and other natural calming measures may be used to limit cut-through traffic if approved by the Town Engineer.
- D. To the extent practical, driveway access to collector streets shall be minimized to facilitate the free flow of traffic and avoid traffic hazards.
- E. Half streets (i.e., streets of less than the full required right-of-way and pavement width) shall not be permitted.
- F. Streets shall intersect as nearly as possible at right angles, and no two streets may intersect at an angle of less than 80 degrees. Not more than two streets shall intersect at any one point, unless the permit issuing authority concludes, based on engineering review, that such an intersection can be constructed with no extraordinary danger to public safety.
- G. Whenever possible, proposed intersections along one side of a street shall coincide with existing or proposed intersections on the opposite side of such street. In any

- event, where a centerline offset (jog) occurs at an intersection, the distance between centerlines of the intersecting streets shall be not less than 150 feet unless the Town Engineer concludes that a shorter distance will not adversely affect public safety.
- H. No two streets may intersect with any other street on the same side at a distance of less than 400 feet measured from centerline to centerline of the intersecting street. When the intersected street is a major thoroughfare, the distance between intersecting streets shall be at least 1,000 feet wherever practicable.
- I. Local circulation systems and land development patterns should not detract from the efficiency of adjacent major streets.
- J. To discourage excessive speeds, residential streets should be designed with curves, changes in alignment and short lengths. Residential streets should not be designed to be wider than is necessary.

8.3. DETAILED DESIGN OF STREETS.

8.3.1. Local streets.

Local streets shall be designed to provide parking unless an alley is provided. Streets shall be laid out so that residential blocks do not exceed 1,000 feet, unless no other practicable alternative is available.

8.3.2. Cul-de-sac streets.

- A. All permanent dead-end streets, as opposed to temporary dead- end streets, shall be developed as cul-de-sac in accordance with the standards set forth in the table below.
- B. The permit-issuing authority may require a minimum 30' wide pedestrian or bikeway connection with sidewalk is required through a cul-de-sac when the following criteria occur:
 - 1. the cul-de-sac is within 350' of the street to which the connection will provide access, and
 - B.2. the cul-de-sac is within ½ mile straight-line distance of helps provide a connection to a pedestrian traffic generator such as a school, public park or open space, library or recreation facility, or a shopping, office or governmental facility or district.
- C. The minimum right-of-way for cul-de-sac turnarounds shall be 100 feet in conventional subdivisions and 80 feet in cluster developments. Two types of cul-de-sac are permitted:
 - 1. A standard fully paved turn-around shall have a minimum pavement diameter of 80 feet in conventional subdivisions and 60 feet in cluster developments both measured back of curb to back of curb.
 - 2. Turn-arounds with one way travel lanes and unpaved centers shall have a minimum travel lane pavement width of 24 feet in conventional subdivisions and 20 feet in cluster developments. Unpaved centers of turn-arounds in all types of developments shall be landscaped.
- D. Streets shall be laid out so that residential blocks do not exceed 1,000 feet, unless no

other practicable alternative is available. Cul-de-sac requirements are set forth in the table below. The permit-issuing authorityBOA, via Variance, may allow cul-de-sac lengths in residential developments to exceed the maximum length allowable when there is no other practical alternative available due to steep slopes or other environmental restrictions (floodplains, buffer areas, etc.) In no case shall the length exceed 500 feet.

Type Subdivision	Type Street	Max. Length Cul-de-Sac	R/W Width Turn-Around	Pavement Width	Curb Type
Industrial	Curb & Gutter	580 ft.	100 ft.	80 ft. back to back	90 degrees
	Ditch Section		120 ft.		8 ft. shoulders & swales
Conventional	Curb & Gutter	200 ft.	100 ft.	80 ft. back to back	90 degrees
	Ditch Section		120 ft.		8 ft. shoulders & swales
Cluster	Curb & Gutter	200 ft.	80 ft.	60 ft. back to back	90 degrees
	_		80 ft.		8 ft. shoulders & swales
Lake Benson Conservation District	Curb & Gutter	200 ft.	100 ft.	80 ft. back to back	Roll Type
	Ditch Section		120 ft.		8 ft. shoulders & swales

8.3.3. Exceptions to street standards.

- A. Only standard 90-degree curb shall be used in conventional subdivisions located outside the Lake Benson Conservation District.
- B. Roll type curb and gutter construction may be allowed in lieu of a ditch section as an option in the Lake Benson Conservation District in developments where all street surface runoff is diverted to permanent retention ponds constructed in accordance with the provisions of Article 7.

- C. In cluster developments, the type of curb and gutter section shall be standard 90-degree curb unless an alternative curb and gutter section which adequately provides for proper drainage, access and maintenance needs is approved by the Town Engineer.
- D. Within the Lake Benson Conservation District all roads shall be constructed and paved to the Town of Garner standards. No unimproved or gravel roads are permitted, with the exception of farm roads.
- E. The entrance of unpaved residential driveways shall be graveled for an area of 30 feet in length and ten feet in width, with a six-inch depth of stone. Roads, streets and driveways shall be designed to avoid direct runoff into streams through dispersion onto grassed and vegetated areas wherever possible.

8.3.4. Private roads.

- A. Except as provided in <u>this section</u>, all streets in subdivisions shall be constructed according to Town of Garner public street standards and shall be offered as a public street dedication to the Town. Unless the recorded plat of a subdivision clearly indicates a street to be private, the recording of such plat shall constitute an offer of dedication of such streets.
- B. A new subdivision shall be served by a private road where it contains three lots or less. A private road serving greater than three lots shall be built in accordance with public street standards. The Town shall have the discretion to require a public street connection for safety or access purposes.
- C. No final plat that shows lots served by private roads may be recorded unless the final plat contains the following notations:
 - 1. Further subdivision of any lot shown on this plat as served by a private road may be prohibited by the Town of Garner UDO.
 - 2. The policy of the Town of Garner is that, if the Town improves streets:
 - a. That were never constructed to the standards required in the Town of Garner Unified Development Ordinance for dedicated streets or its precedent; and
 - b. On which 75 percent of the dwelling units were constructed after July 1,1981; 100 percent of the costs of such improvements shall be assessed to abutting landowners.
- D. The recorded plat of any subdivision that includes a private road shall clearly state that such road is a private road. Further, the initial purchasers of a newly-created lot served by a private road shall be furnished by the seller with a disclosure statement outlining the maintenance responsibilities for the road, in accordance with the requirements set forth in G.S. 136-102.6. The intention of this subsection is to afford the same protection to purchasers of lots on private roads within the Town as is provided to purchasers of lots outside the Town by G.S. 136-102.6.
- E. All private roads shall be maintained in accordance with Town of Garner standards.
- F. Where private roads are later made public through dedication to the Town, such roads shall be brought up to public standards, including maintenance, prior to their acceptance by the Town.

8.3.5. Sidewalks.

- A. Sidewalks required.
- B. The developer of any subdivision with frontage on any street identified as meeting the criteria set out in paragraph 2this section. below shall provide for the construction of public sidewalks in accordance with the Town standards across the entirety of such frontages. Subdivision exemptions are excluded from this requirement.
- C. Sidewalks shall be constructed to allow easy continuation by adjacent properties and to form a safe and convenient network for users.

8.3.6. Criteria for sidewalks.

The developer shall be responsible for constructing a sidewalk in the public right-of-way, or, where required by topography or other circumstances in duly obtained public easements approved by the Town Council, and along every street upon which the property fronts and along every new street within the development according to the following criteria:

- A. Public sidewalks shall be constructed on both sides of a road or street with four or more lanes; and
- B. Public sidewalks shall be constructed on one side of a road or street designated as a local street, cul-de-sac, and both sides of a street designated as a collector.

8.3.7. Fee-in-lieu of sidewalk construction.

For streets meeting any combination of the categories in paragraph 2. Above the previous section, the developer may propose to pay a fee in lieu of sidewalk construction, based on the then current estimated per-foot cost of construction, if a particular street frontage qualifies under one or more of the following:

- A. Extenuating circumstances, documented by the developer and mutually acceptable to the Town which makes sidewalk construction along a particular frontage impractical or unreasonable at the time of the development's construction;
- B. A capital improvements program schedule that calls for the installation of sidewalk improvements by the Town along a particular frontage; or
- C. The Town Council has made a decision that sidewalks are only to be provided along the opposite side of the street. Such fees shall be held by the Town in a restricted sidewalk construction account.

8.3.8. Previously constructed sidewalks.

Where the sidewalk which a developer would otherwise be required to construct, or pay a fee-in-lieu of constructing pursuant to other sections in this UDO, has previously been constructed by the Town, the permitting authority shall determine during site plan review whether the developer's compliance with this subsection shall be accomplished by a re-design and reconstruction of said sidewalk, or by the payment of a fee-in-lieu in accordance with the then current Town schedule of fees.

8.3.9. Sidewalk width.

Public sidewalks in all developments shall be at least five feet in width.

8.3.10. Construction standards.

Sidewalks and walkways required by this section shall be constructed according to the specifications of the Town of Garner Standard Construction Details except that the permit sidewalks and walkways to be constructed with other materials when it concludes that:

- A. Such sidewalks would serve the residents of the development as adequately as concrete sidewalks;
- B. Such sidewalks would be more environmentally desirable or more in keeping with the overall design of the development; or
- C. Such sidewalks could be maintained as adequately as concrete sidewalks.
- D. Whenever the permit-issuing authority finds that a means of pedestrian access is necessary from the subdivision to schools, parks, playgrounds or other facilities within ½ mile distance, or roads within 350 feet distance, and that such access is not conveniently provided by sidewalks adjacent to the streets, the developer shall be required to provide an unobstructed easement of at least ten feet in width and a sidewalk through the easement to provide such access.

8.3.11. Unpaved roads to be paved prior to annexation.

Where a property that is annexed after the effective date of this UDO uses nonconforming gravel roads to provide access, such roads shall be paved at the landowner's expense in accordance with Town specifications within 30 days of annexation. This requirement shall not apply to any roads permitted to be gravel by this section.

8.3.12. Road and sidewalk requirements in unsubdivided developments.

- A. Within unsubdivided developments, all private roads and access ways shall be designed and constructed to facilitate the safe and convenient movement of vehicular and pedestrian traffic. Width of roads and use of curb and gutter shall be determined based on the density, size and type of development. The Town Engineer shall determine appropriate road widths and paving specifications based on the street classification system in Section 8.2. To the extent not otherwise covered in the articles, and to the extent that the requirements set forth in this article may be relevant to the roads in unsubdivided developments, the requirements of this article may be applied to satisfy the standard set forth in the first sentence of this subsection.
- B. Whenever a road in an unsubdivided development connects two or more collector, or major thoroughfare streets in such a manner that any substantial volume of throughtraffic is likely to make use of this road, such road shall be constructed in accordance with the standards applicable to subdivision streets and shall be dedicated. In other cases when roads in unsubdivided developments within the Town are constructed in accordance with the specifications for subdivision streets, the Town may accept an

offer of dedication of such streets.

- C. Whenever a development fronts along an existing major or minor thoroughfare, the development shall dedicate one-half of the right-of-way required for the appropriate street type and build at least one-half of the recommended cross-section as shown in the CAMPO Transportation Plan or the Garner Transportation Plan unless the development does not process street or driveway access to said thoroughfare.
- D. The developer(s) of any land in a location which meets the criteria established in paragraph N. of this section shall provide for the construction of sidewalks or, as per paragraph N., pay a fee in lieu of construction, in accordance with Town standards across the entirety of such frontages and along any new streets within the development. The residential development of one duplex or single-family dwelling on an existing lot is excluded from this requirement, unless sidewalks abut the property line, in which case, sidewalks shall be required.
- E. In all unsubdivided multifamily residential developments, private walkways shall be provided linking dwelling units with other dwelling units with the public street frontage and with on-site activity centers such as parking areas, laundry facilities and recreational areas and facilities. Such walkways shall not be required for developments of 25 or fewer units in which all units have direct access to an interior private drive or public street.
- F. Whenever the permit-issuing authority finds that a means of pedestrian access is necessary from an unsubdivided development to schools, parks, play-grounds or other facilities within ½ mile distance, or roads within 350 feet, and that such access is not conveniently provided by sidewalks adjacent to the roads, the developer shall be required to provide an unobstructed easement of at least ten feet and construct a sidewalk to provide such access.
- G. The public sidewalks required in paragraph N. of this <u>sub</u>section shall be at least five feet wide and those private walkways required in <u>paragraph N.this subsection</u> shall be at least four feet wide, except for walkways constructed along the back of parking bays which shall be at least six feet in width in order to accommodate vehicle overhang, unless wheel stops are placed at the ends of these parking spaces, in which case sidewalks shall be at least four feet in width.
- H. Sidewalks and walkways required by this <u>sub</u>section shall be constructed according to the specifications set forth in Appendix B, except that the <u>permit-issuing authority</u> <u>Town Engineer</u> may permit sidewalks and walkways to be constructed with other materials when it concludes that:
 - 1. Such sidewalks would serve the residents of the development as adequately as concrete sidewalks;
 - 2. Such sidewalks would be more environmentally desirable or more in keeping with the overall design of the development; or
 - 3. Such sidewalks could be maintained as adequately as concrete sidewalks.
- 8.3.13. Attention to handicapped in street and sidewalk construction.
 - A. As provided in G.S. § 136-44.14, whenever curb and gutter construction is used on

public streets, wheelchair ramps for the handicapped shall be provided at intersections and other major points of pedestrian flow. Wheelchair ramps and depressed curbs shall be constructed in accordance with published standards of the North Carolina Department of Transportation, Division of Highways.

B. In unsubdivided developments, sidewalk construction for the handicapped shall conform to the published standards of the North Carolina Department of Transportation, Division of Highways.

8.3.14. Public utility easements.

- A. All public utility easements shall meet the requirements of the City of Raleigh as set forth in the City of Raleigh Public Utility Department Handbook.
- B. The City of Raleigh may allow deviations from the standards outlined above that may be less or more restrictive whenever it finds that such deviations are more likely to satisfy the public utility needs of the Town of Garner.

8.3.15. Street names, street markers and house numbers.

- A. Street names shall be assigned by the developer subject to the approval of the permitissuing authority. Proposed streets that are obviously in alignment with existing streets shall be given the same name. Newly created streets shall be given names that neither duplicate nor are phonetically similar to other streets within Wake County;
- B. The developer shall bear the costs of the fabrication and installation of street markers on all streets within or intersecting the development in accordance with the standards of the Town; and
- C. Building numbers shall be assigned by the Town.
- D. All street makers shall be in accordance with the Town of Garner standard street number installation. If a development wishes to use an alternative street maker, such maker shall be maintained by the development and approved by the Town Engineer.

8.3.16. Bridges.

All bridges shall be constructed in accordance with the standards and specifications of the North Carolina Department of Transportation, except that bridges on roads not intended for public dedication in unsubdivided developments may be approved if designed by a licensed architect or engineer.

A. Fee-in-lieu of street construction. In lieu of required street construction, a developer may be required to provide funds that the Town will use solely for the construction of roads to serve the occupants, residents, or invitees of the subdivision or development and these funds may be used for roads which serve more than one subdivision or development within the area. "Required street construction" as used in this <u>sub</u>section means either street construction required by existing provisions of the UDO or improvements required by a TIA where a consensus between the developer, the developer's traffic consultant and the Town Planning Department that said improvements are necessary to mitigate adverse traffic conditions resulting from the proposed development as reflected in a development agreement.

- B. Capital fund. The Town will establish a capital fund or funds dedicated to roadway improvements. All monies in said capital fund or funds shall be used only for the development of roads including design, land acquisition and construction which serve the occupants, residents or invitees of the subdivision or development being created by the entity providing the funds; and/or for roads in the vicinity which serve more than one subdivision or development within the area.
 - 1. All monies received by the Town pursuant to this subsection shall be deposited in the capital fund created herein.
 - 2. All monies to be paid into the aforesaid capital fund shall be paid prior to issuance of building permits relating to the proposed development.
 - 3. The Town may require a combination of partial payment of money and partial dedication of constructed streets when the Town Council determines that a combination is in the best interests of the citizens of the area to be served.
- C. Fee amount determination. The amount of any fee-in-lieu shall be determined as follows:
 - 1. The amount of any fee-in-lieu of completing roadway construction otherwise required by existing provisions of the UDO shall be established as a condition in the applicable permit. The developer shall initially provide an engineering estimate for staff review and discussion with the developer.
 - Such engineering estimates shall at a minimum reflect the consideration of design and permitting costs, land acquisition costs, construction costs and a cost escalator based on known and reasonably anticipated construction cost increases; if the likely date of construction is not readily subject to estimation, the escalation factor shall be limited to ten years.
 - 3. The amount of any fee-in-lieu established in a Development Agreement shall be in an amount resulting from consensus involving the developer, the developer's traffic and other consultants, the Town Engineering and Planning departments, and shall be reflected by an executed Development Agreement between the developer and the Town.
 - 4. Any formula which may be adopted in a future ordinance to determine the amount of funds the developer should pay in lieu of required street construction shall be based on the trips generated from the subdivision or development.
- D. Use of capital funds. The Town may undertake such design, land acquisition and construction by itself or in conjunction with the North Carolina Department of Transportation.

(Ord. No. 3532, § 2, 11-4-08; Ord. No. 3558, § 2, 7-7-09; Ord. No. XXXXX, § XXXX, 11-19-19)

8.4. SEWAGE DISPOSAL FACILITIES, WATER SUPPLY AND UTILITIES.

8.4.1. General.

A. Utility ownership and easement rights. In any case in which a developer installs or causes the installation of water, sewer, electric power, telephone or cable television

facilities and intends that such facilities shall be owned, operated or maintained by a public utility or any entity other than the developer, the developer shall transfer to such utility or entity the necessary ownership or easement rights to enable the utility or entity to operate and maintain such facilities.

8.4.2. Lots served by publicly-owned water and sewer lines.

- A. Whenever it is legally possible and practicable in terms of topography to connect a lot with a publicly-owned water or sewer line by running a connecting line not more than 300 feet from the lot to the Town line, then no use requiring water or sewage disposal service may be made of such lot unless that connection is made.
- B. Connection is not legally possible if it is necessary to run the connecting line over property not owned by the owner of the property to be served by the connection, and after diligent effort, the easement necessary to run the connecting line cannot reasonably be obtained.
- C. A lot is served by public water or sewer system if connection is required by this section.
- D. No requirements or provisions of this <u>sub</u>section are intended to supersede the requirements for utility extensions for a new development as provided for in the Town Garner Utility Extension Policy.

8.4.3. Certification require prior to certificate of occupancy.

The project engineer shall certify that the water and/or sewer system has been constructed according to plans and specifications approved by the Town prior to receipt of any certificate of occupancy.

8.4.4. Sewage disposal facilities.

- A. Sewage disposal facilities required.
- B. Every principal use and every lot within a subdivision shall be served by a sewage disposal system that:
- A. Is adequate to accommodate the reasonable needs of such use or lot; and
 - B. Complies with applicable health regulations.

8.4.5. Determining compliance.

- A. Primary responsibility for determining compliance with the standards in paragraph B. above, often lies with an agency other than the Town, and the developer must comply with the standards and specifications of such other agency. These agencies are listed in subsection (b). Whenever any such agency requires detailed construction or design drawings before giving its official approval to the proposed sewage disposal system, the Town may rely upon a preliminary review by such agency of the basic design elements of the proposed sewage disposal system to determine compliance with paragraph Bthis section. However, construction of such system may not be commenced until the detailed plans and specifications have been reviewed and any appropriate permits issued or approvals given by such agency.
- B. In the following table, the column on the left describes the type of development and the column on the right indicates the agency that must certify to the permit-issuing

authority whether the proposed sewage disposal system complies with the standard set forth in paragraph B., above.

	Permit-Issuing Authority
Type of Development	Action
(1) The use is located on a lot that is served by the Town sewer system or a previously approved, privately owned package treatment plant, and the use can be served by a simple connection to the system (as in the case of a single-family residence) rather than the construction of an internal collection system (as in the case of a shopping center or apartment complex).	No further certification is necessary.
 (2) The use (other than a subdivision) is located on a lot that is served by the Town sewer system but service to the use necessitates construction of an internal collection system (as in the case of a shopping center or apartment complex); and, (a) The internal collection system is to be transferred to and maintained by the Town .The internal collection system is to be privately maintained 	The Town Engineer must determine that the proposed collection system is adequate and conforms to the Town of Garner Utility Extension Policy.
(3) The use (other than a subdivision) is not served by the Town system, but is to be served by a privately operated sewage treatment system (that has not previously been approved) with 3,000 gallons or less design capacity, effluent from which does not discharge into surface waters.	The Wake County Health Department (WCHD) must certify to the Town that the proposed system complies with all applicable state regulations. If the proposed use is a single- family dwelling other than a mobile home, the developer must present to the Town a certificate of completion from the WCHD.
Type of Development	Permit-Issuing Authority Action
(4) The use (other than a subdivision) is to be served by a privately operated sewage treatment system (not previously approved) that has a design capacity of more than 3,000 gallons or that discharges effluent into surface waters.	The City of Raleigh must certify to the Town that the proposed system complies with all applicable state regulations. A "Permit to Construct" and a "Permit to Discharge" must be obtained from the City of Raleigh. The Town Engineer must also approve the system for future addition to the Town system.
(5) The proposed use is a subdivision, and (a) Lots within the subdivision are to be served by simple connection to existing Town lines or lines of a previously approved private system.	No further certification is necessary.

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(b) Lots within the subdivision are to be served by the Town system, but the developer will be responsible for installing the necessary additions to the Town system.	The Town Engineer must determine that the proposed collection system is adequate and conforms to the Town of Garner Utility Extension Policy.
(c) Lots within the subdivision are to be served by a sewage treatment system that has not been approved that has a capacity of 3,000 gallons or less, and that does not discharge into surface waters.	The Wake County Health Department must certify that the proposed system complies with applicable state and local health regulations. If each lot within the subdivision is to be served by a separate on-site disposal system, the WCHD must certify that each lot shown on a major subdivision preliminary plat can probably be served, and each lot on a major or minor subdivision final plat can be served by an on-site disposal system.
(d) Lots within the subdivision are to be served by a privately operated sewage treatment system (not previously approved) that has a design capacity in excess of 3,000 gallons or that discharges effluent into surface waters.	The City of Raleigh must certify that proposed system complies with all applicable state regulations. A Permit to Discharge must be obtained from the City of Raleigh. The Town Engineer must also approve the system for future addition to the Town system

8.4.6. Water supply.

- A. Water supply system required. Every principal use and every lot within a subdivision shall be served by a water supply system that:
 - 1. Is adequate to accommodate the reasonable needs of such use or lot; and
 - 2. Complies with all applicable health regulations.

8.4.7. Determining compliance.

- A. Primary responsibility for determining compliance with the standards in the section paragraph 1. above, often lies with an agency other than the Town, and the developer must comply with the standards and specifications of such other agency. These agencies are listed in the table below. Whenever any such agency requires detailed construction or design drawings before giving its official approval to the proposed water supply system, the Town way rely upon a preliminary review by such agency of the basic design elements of the proposed water supply system to determine compliance with paragraph 1., the section above. However, construction of such system may not be commenced until the detailed plans and specifications have been reviewed and any appropriate permits issued by such agency.
- B. In the following table, the column on the left describes the type of development and the column on the right indicates the agency that must certify to the Town whether the proposed water supply system complies with the standard set forth in paragraph 1.,the section above.

	Article 8. Subdivision Design / Improvements	
Type of Development	Permit-Issuing Authority	
	Action	
(1) The use is located on a lot that is served by the Town water system or a previously approved, privately owned public water system and the use can be served by a simple connection to the system (as in the case of a single-family residence) rather than the construction of an internal distribution system (as in the case of a shopping center or apartment complex).	No further certification is necessary.	
(2) The use (other than a subdivision) is located on a lot that is served by the Town water system but service to the use necessitates construction of an internal distribution system (as in the case of a shopping center or apartment complex); and (a) The internal distribution system is to be transferred to and maintained by the Town.	The Town Engineer must determine that the proposed collection system is adequate and conforms to the Town of Garner Utility Extension Policy.	
(b) The internal distribution system is to be privately maintained.	The Town Engineer must certify that the proposed distribution system is adequate. A Permit to Construct must also be obtained from DHS.	
Type of Development	Permit-Issuing Authority	
Type of Development	Action	
 (3) The use (other than a subdivision) is located on a lot not served by the Town system or a previously approved, privately owned public water supply system; and (a) The use is to be served by a privately owned public water supply system that has not previously been approved. 	The Division of Health Services of North Carolina Department of Human Resources must certify that the proposed system complies with all applicable state and federal regulations. A Permit to Construct must be obtained from DHS. The City of Raleigh must also approve the plans if the water source is a well and the system has a design capacity of 100,000 gallons per day or greater or is located in certain areas designated by the city. The Town Engineer must also approve the system for possible future addition to the Town system.	
(b) The use is to be served by some other source (such as an individual well).	The Wake County Health Department must certify that the proposed system meets all applicable state and local regulations.	
(4) The proposed use is a subdivision; and	No further certification is necessary.	
(a) Lots within the subdivision are to be served by simple connection to existing Town lines or lines of a previously approved public water supply system;		

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(b) Lots within the subdivision are to be served by the Town system but the developer will be responsible for installing the necessary additions to the Town systems.	The Town Engineer must certify that the proposed system meets the necessary additions to the Town's standards and will be accepted by the Town. A Permit to Construct must also be obtained from the Division of Health Services of the North Carolina Department of Human Resources.
(c) Lots within the subdivision are to be served by a privately owned public water supply system that has not been previously approved.	The Division of Health Services of North Carolina Department of Human Resources must certify that the proposed system complies with all applicable state and federal regulations. A Permit to Construct must be obtained from DHS. The City of Raleigh must also approve the plans if the water source is a well and the design capacity of 100,000 gallons per day or greater or is located within certain areas designated by the City. The Town Engineer must also approve the system for possible future addition to the Town system.
(d) Lots within the subdivision are to be served by individual wells.	The Wake County Health Department must certify to the Town that each lot intended to be served by a well can be served in accordance with applicable health regulations

8.4.8. Fire hydrants.

- A. Every development, subdivided or unsubdivided, shall include a system of fire hydrants sufficient to provide adequate fire protection for a building or buildings located or intended to be located within a development.
- B. All fire hydrants shall be installed on a minimum six inch water line. Only one fire hydrant may be installed on a dead-end six inch water line.
- C. The spacing and general location of hydrants shall be as follows:
 - 1. In all zoning districts, there shall be at least one fire hydrant at each public or private street intersection;
 - 2. In residential districts, the maximum distance between fire hydrants, measured along street centerlines, shall be 500 feet.
 - 3. In nonresidential zoning districts, the maximum distance between fire hydrants, measured along street centerlines, shall be 300 feet.
 - 4. In applying paragraphs (2) and (3) above the previous sections, fire hydrants located on the opposite side of any major thoroughfare with four or more travel lanes, any U.S. or N.C. designated routes, divided highway, or railroad track shall not be counted when determining the fire hydrant coverage or locational requirements of this subsection; and
 - 5. All premises subject to the state building code where buildings or portions of buildings are located more than 500 feet from a fire hydrant system shall be provided with approved on-site fire hydrants and water mains capable of supplying the fire flow required by the Fire Official. The location and number of on-site hydrants shall be as designated by the Fire Official consistent with the criteria in paragraph dthe section below where practicable, with the minimum arrangement being so as to have a hydrant available for distribution of hose to any portion (including public hydrants) of any building on the premises at distances not exceeding 500 feet but in no case shall hose lengths be greater than 500 feet; provided, however that this subsection does not apply to one and two family dwellings with or without attached or detached accessory structures used exclusively by the owner and not subject to use by the public.
- D. The Town Fire Official shall approve the specific location of all fire hydrants, in accordance, where practicable, with the following design criteria:
 - 1. Relative location to streets: Streets with curb and gutter two to four feet behind back of curb; streets with ditch section--one foot inside right-of-way;
 - 2. Clear space: Four feet on all sides free of any structures, utility poles, landscaping planting, or other permanent objects;
 - 3. Minimum distance from nonresidential buildings: 40 feet;
 - 4. Construction standards and specifications: City of Raleigh Utilities Department, except that the nozzles still have national standard threads;
 - 5. Adequate fire flow and coverage for nonresidential buildings: Coverage from two hydrants generally required; and

- 6. Maximum distance from a hydrant to any portion of a building: 500 feet (as measured along the hose laying route).
- E. Provided, however, that the permit-issuing authority may apply either more restrictive or less restrictive fire hydrant location criteria when it finds that such deviations are more likely to accomplish the provision of sufficient fire protection for all buildings within a development.
- F. Whenever the permit-issuing authority allows or requires a deviation from the presumptive requirements, the reasons for doing so and the requirements imposed shall be listed on the permit.

8.5. OTHER UTILITIES.

8.5.1. Electric power.

Every principal use, and every lot within a subdivision shall have available to it a source of electric power adequate to accommodate the reasonable needs of such use and every lot within such subdivision. Compliance with this requirement shall be determined as follows:

- A. If the use is not a subdivision and is located on a lot served by an existing power line, and the use can be served by a simple connection (as opposed to a more complex distribution system, such as would be required in an apartment complex or shopping center), then no further certification is needed; and
- B. If the use is a subdivision or is not located on a lot served by an existing power line or a substantial internal distribution system, then the electric utility company must review the proposed plans and certify to the Town that it can provide service that is adequate to meet the needs of the proposed use and every lot within the proposed subdivision.

8.5.2. Telephone service.

Every principal use and every lot within a subdivision must have available to it a telephone service cable adequate to accommodate the reasonable needs of such use or lot. Compliance with this requirement shall be determined as follows:

- A. If the use is not a subdivision and is located on a lot that is served by an existing telephone line and the use can be served by a simple connection to such line, then no further certification is necessary; and
- B. If the use is a subdivision, or is not located on a lot served by an existing telephone line, or will require a substantial internal distribution system, then the telephone company must review the proposed plans and certify to the Town that it can provide service that is adequate to meet the needs of the proposed use and every lot within the proposed subdivision.

8.5.3. Underground utilities.

A. All electric power lines, (not to include transformers or enclosures containing electrical equipment such as switches, meters, and capacitors, which may be pad mounted), telephone, gas distribution, and cable television lines in subdivisions developed after the effective date of this UDO shall be placed underground in accordance with the

- specifications and policies of the respective utility companies and located in accordance with Town of Garner Standard Construction Details.
- B. Whenever an unsubdivided development is hereafter constructed on a lot that is undeveloped on the effective date of this UDO, then all electric power, telephone, gas distribution, and cable television lines shall run underground from the point of connection with the main lines to any structures on the lot served by those lines. Such lines shall be placed underground in accordance with the specifications and policies of the respective utility companies.

8.5.4. Utilities to be consistent with internal and external development.

- A. Whenever it can reasonably be anticipated that utility facilities constructed in one development will be extended to serve other adjacent or nearby developments, such utility facilities (e.g., water or sewer lines) shall be located and constructed so that extensions can be made conveniently and without undue expense or service duplication.
- B. All utility facilities shall be constructed in such a manner as to minimize interference with pedestrian or vehicle traffic and to facilitate maintenance without undue damage to improvements or facilities located within the development.

8.5.5. As-built drawings required.

- A. Whenever a developer installs or causes to be installed a utility line in any public right-of-way or easement, the developer shall, as soon as practical after complete installation furnish the Town with a permanent copy of a drawing that shows the exact location of such utility lines. Such drawings must be verified as accurate by an appropriately licensed designer and shall bear a certificate on the drawing to that effect. Compliance with this requirement shall be a condition of the continued validity of the permit authorizing such development.
- B. If any utility line in any right-of-way is installed by a utility company, the company shall maintain accurate as-built drawings and shall make these available to the Town upon request. The Town will maintain as-built drawings furnished by the developer of all other utilities.

8.6. OPEN SPACE AND RECREATIONAL FACILITIES.

8.6.1. Open space.

- A. The Town Council finds that, when land is developed for residential purposes, the public health, safety, and welfare are best served if a portion of the land so developed remains as common open space. The preservation of such open space areas serves the following important objectives, to the benefit of the residents of such developments as well as the general public:
 - 1. Preservation of open vistas, providing relief from an urban landscape;
 - 2. Preservation of environmentally sensitive lands;
 - 3. Preservation of habitat for wildlife;
 - 4. Preservation of historically or archaeologically significant areas; and

- 5. Provision of areas for passive recreation, such as walking or jogging.
- B. For purposes of this section:
 - 1. Open space refers to an area that:
 - a. Is not encumbered with any substantial structure;
 - b. Is not exclusively devoted to use as a roadway, parking area, or sidewalk;
 - c. Is not part of any privately owned lot that is used or intended for use for residential purposes;
 - d. Is private, is legally and practicably accessible to the residents of the subdivision or development it is designed to serve; and
 - e. If publicly dedicated, is legally and practicably accessible to the general public.
- C. Narrow strips of common area that separate lots within a development from each other, from streets, or from adjoining tracts shall generally not be regarded as open space within the meaning of this section unless such areas:
 - 1. Are at least 50 feet in width and capable of functioning as a substantial visual buffer; or
 - 2. Are configured and improved in a manner acceptable to the permit issuing authority (e.g. through the installation of trails) in such a way as to be conducive to actual use for passive recreational purposes (i.e. walking or jogging) by residents of the development where located.
- D. The following areas shall be regarded as open space where such areas satisfy the criteria set forth a.(1), a.(2) and a.(3) of this section:
 - 1. Utility easements located outside of street rights-of-way;
 - 2. Cemeteries located on a tract prior to its development;
 - 3. Areas used for the growing of crops, such as hay, corn, or vegetables, if and to the extent that such uses occur within an area that is subject to the control of a homeowners association and the homeowners association approves such uses; and
 - 4. Golf courses as private open space.
- E. The term "primary conservation areas" shall mean:
 - 1. Areas shown as greenways on the adopted Garner Open Space and Greenways Plan or other applicable policies or plans;
 - 2. Wetlands as defined pursuant to Section 404 of the Clean Water Act;
 - 3. Floodplains;
 - 4. Lakes and ponds; or
 - 5. Areas containing slopes greater than 25 percent.
- F. The term "secondary conservation areas" shall mean:
 - 1. Areas containing slopes greater than 15 percent but not more than 25 percent;
 - 2. Other areas containing unique vistas or unusual natural features (such as major rock

formations); or

- 3. Other environmentally, historically or archaeologically significant or unique areas.
- G. Except as otherwise provided herein, every residential development shall be developed so that at least ten percent of the total area of the development remains permanently as open space.
 - 1. The Town Council recognizes that, the smaller the development, the less practical value open space areas set aside under this section may have. Therefore, developments of less than one acre in overall size shall be exempt from the open space provisions of this section.
 - For purposes of this section, the term "development" refers to the entire project developed on a single tract or contiguous multiple tracts under common ownership or control, regardless of whether the development is constructed in phases or stages.
- H. If a tract where a residential development is proposed contains any areas defined above as primary or secondary conservation areas, then such areas shall be designated as open space, subject to the following:
 - 1. In no case shall the developer be required to set aside as open space more than the minimum required percentage of open space specified in this section-subsection-3., above.
 - If the development tract contains primary or secondary conservation areas, then
 the specific areas to be set aside as open space shall be determined by the permit
 issuing authority, with priority given to primary conservation areas over secondary
 conservation areas.
 - 3. If the total of primary and secondary conservation areas on a development tract is less than the minimum required percentage of open space specified in this subsection-3, then the choice of additional open space areas to be set aside to satisfy this minimum percentage shall remain with the developer, provided the location is acceptable to the permit-issuing authority meets the standards of this UDO.
- Notwithstanding the other provisions of this section, where a developer agrees to dedicate land to the Town that is intended to be used by the Town for open space purposes such dedication shall be credited to the developer in satisfaction of the open space requirements.

8.6.2. Park land dedication and fee in-lieu requirement.

A. Purpose.

- The Town Council finds that all new residential development places a demand on existing Town park and recreational facilities and creates the need for the expansion of existing park and recreation facilities and the development of new park and recreation facilities.
- 2. The Council further concludes that the need for such new or expanded parks and recreation facilities is directly related to the number of persons expected to reside

- in such new development and is also affected by the housing type (single-family detached or multifamily and all other residential units) as well as the extent to which such developments provide their own recreational facilities.
- 3. The Council concludes that it is appropriate for such new developments to contribute to the cost of such new or expanded parks and recreational facilities in a manner that is roughly proportional to the need generated by such developments either through public dedication of land or by the payment of fees in-lieu- of dedication.

8.6.3. Use of fees.

- A. The Town Council hereby establishes a park and recreational facilities capital improvement fund that is distinct from the general fund of the Town, the purpose of which shall be to accumulate the fees generated by this section.
- B. The park and recreational facilities capital improvement fund shall contain only those funds collected pursuant to this section plus any interest which may accrue from time to time on such amounts.
- C. The monies in such fund shall be used only for the acquisition of additional park land or for the construction of new recreational facilities in areas that will benefit the residents of the development that contributed to the fund. The Town Council may consider granting a credit against required fee-in-lieu of parkland dedication when a developer constructs public recreation facilities dedicated for public use and ownership as part of an approved residential development provided such facilities are designed and constructed a manner that is approved by the Town.
- D. The Town Council may establish more than one fund, and divide the Town into districts, each served by a separate fund, if the Council concludes that the establishment of such multiple districts and multiple funds will best serve the objectives of this section.

8.6.4. Dedication or fee in-lieu.

The procedure for determining if a subdivider is to dedicate land or pay a fee in-lieu of dedication shall be as follows:

- A. Subdivider. At the time of filing any subdivision plan, the subdivider shall, as part of such submission, indicate whether dedication of the property for park and recreational purposes is proposed, or whether the subdivider proposes to pay a fee in-lieu thereof. If the subdivider proposes to dedicate land for this purpose the subdivider shall designate the area thereof on the master subdivision plan as submitted.
- B. Action of Town. At the time of the subdivision plat review, the parks and recreation advisory Committee shall recommend and the Planning Commission shall determine as a part of its subdivision plat approval, whether to require a dedication of land within the subdivision, payment of a fee in-lieu thereof or a combination of both. In cases where there is any disagreement on the question of dedication or fee in-lieu, the Planning Commission shall refer the matter to the Town Council for a final decision.

8.6.5. Park land dedication.

Where it is determined that park land dedication is appropriate to satisfy the recreational requirements of the UDO, the amount of the park land to be dedicated shall be as follows:

Housing Type	Acres/Unit
Single-family detached	0.0354
All other residential	0.0287

- A. Acceptance of dedicated park land. The parks and recreation advisory Committee and the Planning Commission shall have the opportunity to review the proposed land dedication and recommend on its acceptability within the guidelines of this UDO and Town plans, and on the preferability of land dedication or payment of a fee-in-lieu of dedication.
- B. Standards for dedicated park land. All park land proposed for dedication shall meet the following criteria:
 - Unity. The dedicated park land shall form a single parcel of land except where the
 parks and recreation advisory Committee recommends, and the Town Council finds,
 that two parcels or more would be in the public interest. Where two or more
 parcels exist, any connecting path or strip of land shall not be less than 30 feet in
 width.
 - 2. Shape. The shape of the dedicated parcel of land shall be a shape to be sufficiently usable for recreational activities generally associated with a public recreation park.
 - 3. Location. The dedicated land shall be located so as to reasonably serve the recreation area needs of the development and surrounding area for which the dedication was made.
 - 4. Access. Public access to the dedicated land shall be provided either by adjoining street frontage or public easement at least 30 feet in width.
 - 5. Topography. Slope on areas dedicated for parks shall not exceed five percent.
 - 6. Utility. The dedicated land shall be usable for active recreation, or could be improved so as to be so usable without exceeding the amount of the fee in-lieu.
 - 7. Consistency with adopted plans. The acceptance of dedication shall be consistent with the officially adopted open space and greenway plan, parks and recreation master plan or other applicable policies or plans.

8.6.6. Fee-in-lieu of dedication.

- A. Where determined appropriate, all residential development shall pay a fee-in-lieu of dedication to the Town in an amount equal to the fee set annually by the Town Council in the miscellaneous fees and charges schedule based on the number of dwelling units in the proposed development.
- B. The amount of the fee-in-lieu shall not exceed the cost per acre to acquire new park

land multiplied by the acreage demand per housing unit, as set forth in Article 8.4.B.4.

C. Fees-in-lieu are payable at the time of building permit issuance.

8.6.7. Prerequisites for approval of final plat.

- a. Where park land dedication is required, such dedication shall be shown on the final plat for the subdivision submitted for approval.
- b. Where a fee in-lieu is required, the fee in-lieu shall be deposited with the Town prior to the recording of the final plat for subdivision.
- c. Covenants for private open space areas shall be submitted to the Town prior to approval of the final plat and shall be recorded with the final plat.

8.6.8. Refunds.

Any monies in the park and recreational facilities capital improvement fund that have not been spent within ten years after the date on which such fee was paid shall be returned to the current owners with any accumulated interest since the date of payment.

- A. Notice of the right to a refund, including the amount of the refund and the procedure for applying for and receiving the refund, shall be sent or served in writing to the present owners of the property within 30 days of the date the refund becomes due. The sending by regular mail of the notices to all present owners of record shall be sufficient to satisfy the requirement of notice.
- B. The refund shall be made on a pro rata basis, and shall be paid in full within 90 days of the date certain upon which the refund becomes due.

8.6.9. Private ownership and maintenance.

- A. Recreational facilities or open space not dedicated to the Town shall remain under the ownership and control of the developer (or his successor) or a homeowners' association or similar organization. Such recreational facilities and open space shall be made available to all residents of the development where they are located under reasonable rules and regulations established to encourage and govern the use of such facilities and open space by the residents without payment of separate optional fees or charges other than membership fees in a homeowners' association. Such facilities and open space may be made available to a limited extent on a fee basis to persons who are not residents of the development where such facilities or open space are located, so long as such use does not become so extensive as to remove the facilities and open space from the category of an accessory use to a residential development and transform the use to a separate principal use classification.
- B. The person or entity identified in subsection 1. as having the right of ownership and control over such recreational facilities and open space shall be responsible for the continuing upkeep and proper maintenance of the same.
- C. Homeowners' associations or similar legal entities that are responsible for the maintenance and control of common areas, including recreational facilities and open

space, shall be established in such a manner that:

- 1. Provisions for the establishment of the association or similar entity is made before any lot in the development is sold or any building occupied;
- 2. The association or similar legal entity has clear legal authority to maintain and exercise control over such common areas and facilities;
- The association or similar legal entity has the power to compel contributions from residents of the development to cover their proportionate shares of the costs associated with the maintenance and upkeep of such common areas and facilities; and
- 4. The association will establish a capital fund for the maintenance and upkeep of common areas and facilities and a method of contributing to that fund which will spread the costs of said maintenance and upkeep to the residents over a number of years.

(Ord. No. 3558, § 2, 7-7-09; Ord. No. 3723, § 1, 12-17-13; Ord. No. 3801, § 7, 12-7-15; Ord. No. XXXXX, § XXXX, 11-19-19)

8.7. SUBDIVISION DEDICATION REQUIREMENTS.

8.7.1. Plat approval does not constitute acceptance of dedication offers.

Plat approval does not constitute acceptance by the Town of the offer of dedication of any public facilities shown on a plat. However, the Town may accept any such offer of dedication by resolution of the Town Council or by actually exercising control over and maintaining such facilities.

8.7.2. Protection against defects.

- A. Whenever occupancy, use or sale is allowed prior to completion of all publicly dedicated facilities and improvements, the performance bond or surety posted pursuant to Section_Section_8.6.A shall guarantee correction by the developer of any defects in such improvements or facilities that appear within one year.
- B. Whenever all publicly dedicated facilities and improvements are installed before occupancy, use, or sale is authorized, then the developer shall post a performance bond or other sufficient surety to guarantee that he will correct all defects in such facilities or improvements that occur within one year after use, occupancy or sale is authorized.
- C. An architect or Engineer retained by the developer shall certify to the Town that all facilities and improvements to be dedicated to the Town have been constructed in accordance with the requirements of the ordinance. This certification shall be a condition precedent to acceptance by the Town of the offer of dedication of such facilities or improvements.
- D. For purposes of this section, the term defects refers to any condition that requires the Town to make repairs in such facilities over and above the normal amount of maintenance that they would require. If such defects appear, the guaranty may be enforced regardless of whether the facilities or improvements were constructed in accordance with the requirements of this UDO.

8.7.3. Maintenance of dedicated areas until acceptance.

All facilities and improvements with respect to which the owner makes an offer of dedication to public use shall be maintained by the owner until such offer is accepted by the appropriate public authority.

(Ord. No. 3558, § 2, 7-7-09)

8.8. IMPROVEMENT GUARANTEES.

8.8.1. Performance guarantee to ensure compliance with subdivision or other approval.

- A. There may be cases when it would be unreasonable to require the permit recipient to comply with all UDO requirements before commencing the intended use of the property or occupying any buildings or selling lots in a subdivision, such as weather conditions or other factors beyond the control of the permit recipient (exclusive of financial hardship). In these cases, the Town of Garner may authorize such commencement or occupancy or sale if the permit recipient provides a performance guarantee or other security of up-to-125 percent of the costs of the remaining improvements satisfactory to the Town to ensure that all of these requirements will be fulfilled within not more than one year.
- B. When the Town of Garner imposes additional requirements upon the developer or when the permittee proposes to install amenities beyond those required by this UDO, the Town may authorize the permittee to commence the intended use, occupy any building, or sell any subdivision lots before the additional requirements are fulfilled or the amenities installed if it specifies a date or a schedule by which such requirements must be met or each amenity installed and if it concludes that compliance will be ensured as the result of any one or more of the following:
 - 1. A commercial letter of credit, or a certified check satisfactory to the Town of Garner is furnished;
 - 2. A condition is imposed establishing an automatic expiration date on the permit, thereby ensuring that the permit recipient's compliance will be reviewed when application for renewal is made; and
 - 3. The nature of the requirements or amenities is such that sufficient assurance of compliance is given by Article 10, Enforcement.
- C. With respect to subdivisions in which the permittee is selling only undeveloped lots, the Planning Director may authorize final plat approval before all of the requirements of this UDO are fulfilled if the permittee provides a commercial letter of credit or certified check satisfactory to the Town of Garner to ensure that all of these requirements will be fulfilled within not more than 12 months after final plat approval.
- D. In no case shall an improvement guarantee that reduces public safety be approved in place of the actual improvement.
- E. The final plat for a single phase subdivision (i.e. a plat that is recorded as a single unit and is not one that will be recorded in multiple phases) shall have a minimum of 10 lots withheld from plat recordation until such time as all remaining improvements have

been satisfactorily installed in a manner acceptable to the Town of Garner. The last final plat of a multiple phase subdivision shall be withheld from plat recordation until such time as all remaining improvements have been satisfactorily installed in a manner acceptable to the Town of Garner.

8.8.2. Performance guarantee.

There may be cases when it would be unreasonable to require the applicant to comply with all of the requirements of this UDO prior to commencing the intended use of the property or occupying any buildings, such as weather conditions or other factors beyond the control of the permit recipient (exclusive of financial hardship). In these cases, the Planning Director may authorize commencement of the intended use or occupancy of buildings if the permit recipient provides a commercial letter of credit or certified check of up to 125 percent of the cost of the remaining improvement satisfactory to the Planning Director to ensure that all UDO requirements will be fulfilled within not more than 12 months.

8.8.3. Roads intended to be accepted by N.C. DOT.

Any road intended to be accepted by the North Carolina Department of Transportation (N.C. DOT) shall meet the following requirements:

- A. An encroachment agreement with N.C. DOT for all utilities is required prior to the Town issuing a building permit for any more than 25 percent of the lots in the phase of the subdivision currently under construction.
- B. The road must be accepted by N.C. DOT prior to the Town issuing a building permit for any more than 70 percent of the lots in the phase of the subdivision currently under construction.

8.8.4. As-built and engineers' certificates submittals.

For projects that involve infrastructure construction or stormwater best management practices (BMPs), as-built construction surveys and engineer's certification of the infrastructure and stormwater BMPs are required. Submittal of acceptable as-built surveys and engineer's certificate, as determined by the Town Engineer, shall conform to the following schedule:

- A. Water and/or sewer as-builts and an engineer's certificate must be submitted and accepted prior to the Town issuing a building permit for any more than 70 percent of the lots in the phase of a subdivision currently under construction.
- B. Water and/or sewer as-builts and an engineer's certificate must be submitted and accepted prior to the Town issuing any certificate of occupancy.
- C. Streets and/or stormwater as-builts and an engineer's certificate must be submitted and accepted prior to the Town issuing a building permit for any more than 70 percent of the lots in the phase of a subdivision currently under construction.
- D. For single building site plans, stormwater as-builts and an engineer's certificate must be submitted and accepted prior to the Town issuing a certificate of occupancy.
- E. For multiple building site plans, stormwater as-builts and an engineer's certificate must be submitted and accepted prior to the Town issuing a certificate of occupancy for

more than 70 percent of the buildings shown on the site plan.

(Ord. No. 3376, § 13, 1-17-06; Ord. No. 3502, § 3, 3-3-08)

ARTICLE 9 NONCONFORMITIES



9.1. PURPOSE AND INTENT

There exist within the Town of Garner uses of land, structures, lots, site elements, and signs that were lawfully established prior to the date of adoption of this UDO, but that no longer conform to the standards of this UDO. It is the intent of this UDO to move nonconformities in the direction of conformity (wherever possible), permit these-nonconformities to continue until they are removed (where necessary), but-and-not-to-encourage-their survival except under the limited circumstances established in this article. the intent of this Article in resolving and bringing uses, structures, and activities into conformance with this UDO is to protect the public health safety and welfare.

9.2. **DEFINITIONS**

For the purposes of this Article and discussing nonconformities, the following definitions shall apply:

9.2.1. Abandoned

To cease, either intentionally or unintentionally, from actively using land, structures, or any premises for the intended or previous use, but excluding temporary periods of inactivity due to remodeling, maintaining, or otherwise improving a facility. Abandonment is often referenced to a specified time period.

This definition includes "abandon", "abandonment", and any other tense or version of the word "abandoned."

9.2.2. Disontinued

To quit or cease, either intentionally or unintentionally, operation or activity associated with a use of land, structures, or any premises from their intended or previous use or to replace the previous use with a new use of a different kind or class. A change of occupancy, owner, or tenant does not constitute a discontinuance or change of use.

This definition includes "discontinue", "discontinuance", "ceased" (as it refers to a use, and any other tense or version of the word "discontinued."

9.2.3. Other Clarification

An "intent to resume" a use, operations, or activities may be demonstrated through continuous operation of a portion of the facility, by the maintenance of water, sewer, electric, and other utility service (as appropriate), or by other outside documentation such as proof of deliveries.

9.2.9.3. NONCONFORMING USES

9.2.1.9.3.1. Normal Maintenance and Repair

Normal maintenance or repair of structures where nonconforming uses are located may be performed in any consecutive twelve-month period, to an extent not exceeding fifteen (15) percent33% of the current assessed value of the structure. Such maintenance and repair shall not be allowed to increase the usable space of the structure occupied by the nonconforming use, except pursuant to this section.

9.2.2.9.3.2. Extension or Alteration

- A. A nonconforming use may be extended throughout any portion of a completed building that, when the use was made nonconforming by this UDO, was manifestly designed or arranged to accommodate such use. However, a nonconforming use may not be extended to additional buildings or to land outside the original building.
- B. A nonconforming use of open land may not be extended to cover more land than was occupied by that use when it became nonconforming, except that a use involving the removal of natural materials (e.g., a quarry) may be expanded to the boundaries of the lot where the use was established at the time it became nonconforming if ten percent or more of the earth products had already been removed at the effective date of this UDO.
- B.C. For full description of standards for alterations or additions, see Figure 9.6-A.

9.2.3.9.3.3. Change in Use

A nonconforming use may be changed, modified, or expanded to any permitted use(s) in the subject district. The affected property may not then revert to a nonconforming use.

9.2.4.9.3.4. Single-Family Residential Nonconforming Uses

A structure used for a single- family residence and maintained as a nonconforming use may be enlarged or replaced with a similar structure of a larger size, so long as new nonconformities or an increase in the extent of existing nonconformities, such as parking requirements, are not created.

9.2.5.9.3.5. Continuation of Accessory Use

No use that is accessory to a principal nonconforming use shall continue after such principal use shall have has discontinued, ceased, been abandoned, or terminated unless it conforms to all provisions of this UDO.

9.2.6.9.3.6. Discontinuance and Abandonment

A. A nonconforming use shall be presumed to be discontinued and abandoned, shall lose its nonconforming status, and shall not be

<u>reestablished or resumed and thereafter be used only for</u> conforming purposes, when any of the following has occurred:

- 1. The owner has indicated intent to abandon the use, delivered in writing to the Planning Director.
- 2. When a nonconforming use is abandoned or discontinued for a consecutive 180-day period or for a total of (180) calendar days in a 12-month period.
- 4.3. At the point when the electric meter is pulled off or water service or other public utility service is terminated on a structure or lot due to any reason, provided that it is not replaced or reactivated within the 180-day period immediately following.
- €.B. When a use or use of land made nonconforming by adoption of this UDO is vacant or discontinued at the effective date of this UDO, the 180-day period begins to run at that date.
- D.C. All of the buildings, activities, and operations maintained on a lot are generally to be considered as a whole in determining whether a right to continue a nonconforming situation is lost pursuant to this section. However, if a nonconforming use is maintained in conjunction with a conforming use, discontinuance of a nonconforming use for the required period shall terminate the right to maintain it thereafter.

Commentary: For example, the failure to rent one apartment in a nonconforming apartment building for 180 days shall not result in a loss of the right to rent that apartment or space thereafter so long as the apartment building as whole is continuously maintained.

9.3.9.4. NONCONFORMING STRUCTURES

9.3.1.9.4.1. Normal Maintenance and Repair

Normal maintenance or repair of nonconforming structures may be performed in any consecutive twelve-month period, to an extent not exceeding fifteen (15) percent 33% of the current assessed value of the structure. Such maintenance and repair shall not be allowed to increase the usable space of the structure, except pursuant to this section.

9.3.2.9.4.2. Alteration or Additions

Alterations or additions to a nonconforming building or structure may be permitted as long as the alterations or additions do not increase the nonconformity of the structure related to the building setback line, height limitations, yard or other provisions regulating the size and placement of buildings and structures for the district in which the nonconforming structure is located. For full description of standards for alterations or additions, see Figure 9.7-A: Required Site Element Upfits.

9.3.3.9.4.3. Reconstruction

A. Nonresidential Structures

- If a nonresidential building or structure, including any accessory structures, is damaged by reason of fire, flood, explosion, earthquake, or other extraordinary circumstance, may be repaired, reconstructed, and used as before if the damage does not exceed 50 percent of its replacement value as determined by the Building Official, and if the repairs and reconstruction are done within twelve (12) months from the time such damage occurred. Notwithstanding the foregoing, no illegal use shall be re-established.
- If a nonresidential building or structure, including any accessory structures, is damaged and if such damage is greater than 50 percent of its replacement value as determined by the Building Official, such building or structure may only be reconstructed to conform with the standards in the district in which it is situated.

B. Residential Structures

 If a residential building or structure, including any accessory structures, is damaged by reason of fire, flood, explosion, earthquake, or other extraordinary circumstance, it may be repaired, reconstructed, and used as before if the damage does not exceed fifty (50) percent of its replacement value as determined by the Building Official, and if the repairs and reconstruction are done within twelve (12) months from the time such damage occurred. 2. If a residential building or structure (including any accessory structure) is damaged greater than fifty (50) percent of its replacement value as determined by the Building Official, such building or structure may be repaired, reconstructed, and used as before if the repairs and reconstruction are done within twelve (12) months from the time such damage occurred. The Planning Director may require conformance with specific provisions of this UDO where deemed necessary to resolve public safety concerns. Notwithstanding the foregoing, no illegal use shall be re-established.

9.3.4.9.4.4. Unsafe Building or Structure

If a nonconforming building or structure or portion thereof is declared to be an unsafe structure per G.S. § 160D-1119, it shall thereafter be rebuilt only in conformance with the standards of this UDO and the building code.

9.3.5.9.4.5. Discontinuance and Abandonment

- A. When a structure made nonconforming by this UDO is vacant or discontinued at the effective date of this UDO, the 180-day period begins to run at that date.
- B. If such nonconforming structure on a property is abandoned for a period of 180 consecutive days, any subsequent use of that property shall conform to current zoning district regulations. See 9.2.6.A. for full definition of abandonment.
- B. If the principal activity on property where a nonconforming structure exists is discontinued for a consecutive period of 180 days then that property may thereafter be used only in conformity with all of the regulations applicable to the pre-existing use. This permit may be issued if the permit-issuing authority finds that eliminating a particular nonconformity is not reasonably possible (i.e., cannot be accomplished without adding land to the lot where the nonconforming situation is maintained or moving a substantial structure that is on a permanent foundation). The permit shall specify which nonconformities need not be corrected.
- C. All of the buildings, activities and operations maintained on a lot are generally to be considered as a whole in determining whether a right to continue a nonconforming situation is lost pursuant to this section.

9.4.9.5. NONCONFORMING LOTS OF RECORD

9.4.1.9.5.1. Applicability

This section applies only to undeveloped nonconforming lots of record. A lot is undeveloped if it has no substantial structures upon it. A change in use of a developed nonconforming lot may be accomplished in accordance with Section 9.2.3.

9.4.2.9.5.2. Uses

When a nonconforming lot can be used in conformity with all of the regulations applicable to the intended use, except that the lot is smaller than the required minimum set forth in Article 6, then the lot may be used just as if it were conforming. However, no use that requires a greater than minimum lot size for a particular zone (e.g., a duplex) is permissible on a nonconforming lot.

9.4.3.9.5.3. Setback Requirements

When the use proposed for a nonconforming lot is one that is conforming in all other respects but the applicable setback requirements located in Article 6 cannot reasonably be complied with, then the entity authorized to issue a permit for the proposed use may allow deviations from the setback requirements if it finds that:

- A. The property cannot reasonably be developed for the use proposed without such deviations;
- B. These deviations are necessitated by the size or shape of the nonconforming lot; and
- C. The property can be developed as proposed without any significantly adverse impact on surrounding properties or the public health or safety.

9.4.4.9.5.4. Setback Hardship

For purposes of Section 9.4.3, compliance with applicable building setback requirements is not reasonably possible if a building serving the minimal needs of the proposed use cannot practicably be constructed and located on the lot in conformity with setback requirements. Financial hardship does not constitute grounds for finding that compliance is not reasonably possible.

9.5.5. Governmental Acquisition of Land

A lot, established under the provisions of this or previous town zoning ordinance, that is reduced in size by governmental action, such as acquisition for a right-of-way or other governmental use, shall not render the lot nonconforming.

9.4.5.9.5.6. Contiguous Nonconforming Lots

If, on the effective date of this UDO, an undeveloped nonconforming lot adjoins and has continuous frontage with one or more other undeveloped lots

Commentary: The intent of this subsection is to require nonconforming lots to be combined with other undeveloped lots to create conforming lots under the circumstances specified herein, but not to require such combination when that would be out of character with the way the existing neighborhood has been developed.

under the same ownership, then the provisions of this section cannot be taken advantage of <u>and the undeveloped lots shall be considered as one lot</u>. This shall not apply if a majority of the developed lots on either side of the street and within 500 feet of the undeveloped lot are also <u>similarly</u> nonconforming.

9.5. ABANDONMENT AND DISCONTINUANCE OF NONCONFORMING SITUATIONS.

9.5.1. Time Limit

When a nonconforming use is discontinued for a consecutive 180-day period, the property involved may thereafter be used only for conforming purposes.

9.5.2. Applicability

All of the buildings, activities and operations maintained on a lot are generally to be considered as a whole in determining whether a right to continue a nonconforming situation is lost pursuant to this section.

9.6. NONCONFORMING SIGNS

It is the intent of this section to provide a reasonable time for the elimination of nonconforming signs and sign structures. The provisions of this section shall apply to nonconforming signs. Nonconforming signs may remain in use, subject to the regulations of this section and all other applicable requirements.

9.6.1. Normal Maintenance and Repair

- A. Nonconforming signs may be repaired or renovated as long as the cost of such work does not exceed, within a twelve-month period, fifty (50) percent33% of the value of such sign. A permit for such renovation or repair is required. Proof of value is required at the time of permit.
- B. The message of a nonconforming sign (sign face) may be changed, so long as a change in use has not occurred. If a change is use occurs, the sign must be brought into full conformity with this UDO.

9.6.2. Enlargement or Alteration

- A. No nonconforming sign shall be enlarged or altered in any manner that results in a greater degree of nonconformity.
- B. No modification of the structure of any nonconforming sign shall be permitted, except to bring the sign into conformity.
- C. Illumination may not be added to a nonconforming sign that previously was unilluminated.

9.6.3. Discontinuation of Business

If a nonconforming sign other than a billboard advertises a business, service, commodity, accommodation, attraction or other enterprise or activity no longer operating or being offered or conducted, that sign shall be considered abandoned and shall be removed within 90 days after such abandonment by the sign owner, property owner or other person having control of the property.

9.6.4. Billboards on Federal Aid Highways

Billboards on federal aid highways are protected by the State and Federal Highway Beautification Acts and cannot be amortized and can be removed only upon payment of just compensation as defined by those Acts._____

9.7. NONCONFORMING SITE ELEMENT

A nonconforming site element is a site improvement that is required as part of an approval but does not exist, or was existing or lawfully established prior to this UDO being adopted or amended. Site elements include, but are not limited to access, parking, pedestrian amenities, landscaping, signage, and lighting.

9.7.1. Reduction of Nonconformity

No nonconforming site element shall be erected, replaced, or modified except to reduce or eliminate the nonconformity. Repair and maintenance of nonconforming site elements is permitted.

9.7.2. Applicability Matrix

Notwithstanding other portions of this Article, the following table summarizes the minimum requirements that shall be met when there are changes to existing nonconforming development and/or to nonconforming sturctures or uses. A \checkmark indicates that compliance with all applicable standards of this UDO is required.

Figure 9.7-A: Required Site Element Upfits

	Dimensional Standards	Building Design Standards	SidewalksStreet Trees, &	Tree Protection & Landscaping	Bufers & Screening	Parking Lot Landscaping	Outdoor Lighting
Existing Developmen	<u>nt</u>						
Change of Use (from residential to nonresidential or mixed use)		<u>✓</u>	<u>✓</u>	✓	<u>✓</u>	<u>✓</u>	<u>✓</u>
Parking Area Expansion							
<u>Less than 12 Spaces or <</u> <u>40% of Paved Area^(a)</u>			<u>√</u>	<u>√</u>	<u>√</u>	<u>√</u>	<u>√</u>
Expansion of \geq 40% of Paved Area or 12 Spaces or More			<u>√</u>	<u>~</u>	<u>√</u>	<u>√</u>	<u>√</u>
Building Expansion and/or Reconstruction							
< 50% of Existing Floor Area	<u> </u>	<u> </u>					<u> </u>
≥ 50% of Existing Floor Area	<u> </u>	<u>✓(c)</u>	<u>✓</u>	<u>√</u>	<u>√</u>	<u>√</u>	<u>√</u>
Notes: (a) For expanded/reconstructed portion only. For sidewalks and curb-and-gutter, this includes any areas of abutting right-of-way. (b) Exception: Maximum front setback should be met to the extent practical as							

Commentary: Previous interpretations have ruled that upper floor additions to structures can be constructed within the building footprint, provided all other criteria are met.

determined by the Board of Adjustment.

(c) For expansions, reconstruction areas and all other walls facing public streets.

9.6.5.

9.7.3. Compliance

(4) — If all site elements cannot be brought into compliance with the current requirements of this Chapter for reasons which include, but are not limited to site layout, space limitations, tree preservation, or other natural features, the Board of Adjustment may approve a Variance to deviate from site element dimensional requirements so long as the modifications to the elements are moving in the direction of conformity with the provisions of this Chapter.

ARTICLE 10 ENFORCEMENT



10.1. VIOLATIONS

Pursuant to G.S. § 160D Article 4, any violation of the standards, procedures, and regulations of this UDO shall be subject to the enforcement remedies and penalties provided by this Article and by state law. The following are violations of this UDO, including but not limited to:

10.1.1. Development without Permit

To engage in any development, use, construction, remodeling, or other activity of any nature upon land or improvements thereon subject to the jurisdiction of this UDO without all required permits, certificates, or other forms of authorization as set forth in this UDO.

10.1.2. Development Inconsistent with Permit

To engage in any development, use, construction, remodeling, or other activity of any nature in any way inconsistent with any approved plan, permit, certificate, or other form of authorization granted for such activity.

10.1.3. Violation by Act or Omission

To violate, by act or omission, any term, variance, modification, condition, or qualification of any required permit, certificate, or other form of authorization for the use, development, or other activity upon land or improvements thereon.

10.1.4. Use in Violation

To erect, construct, reconstruct, alter, repair, convert, maintain, or use any building or structure or to use any land in violation or contravention of this UDO or any other regulation made under the authority conferred thereby.

10.1.5. Subdivide in Violation

To subdivide land in violation of this UDO or transfer or sell land by reference to, exhibition of, or any other use of a plat or map showing a subdivision of the land before the plat or map has been properly approved under this UDO and recorded in the office of the county register of deeds. The description by metes and bounds in the instrument of transfer or other document used in the process of selling or transferring land does not exempt the transaction from violation of this UDO.

10.1.6. Continue a Violation

To continue any of the above violations is a separate and distinct offense.

10.2. ENFORCEMENT BY PLANNING DIRECTOR

The Planning Director is responsible for investigating, inspecting, and enforcing the standards of this UDO.

10.2.1. Complaints Regarding Violations

- A. Whenever the Planning Director receives a written complaint alleging a violation of this UDO, he/she shall investigate the complaint, take such action as is warranted, and inform the complainant in writing what actions have been or will be taken.
- B. The Planning Director may investigate violations of this UDO on their own initiative or upon receipt of complaints (oral, written, or otherwise).

10.2.2. Procedures upon Discovery of Violations

- A. If any provision of this UDO is being violated, a written notice of violation shall be issued, pursuant to G.S. § 160D-404, indicating the nature of the violation, ordering the action necessary to correct it, and associated deadlines and penalties.
- B. The final written notice of violation (and the initial written notice may be the final notice) shall state what action is intended if the violation is not corrected and shall advise that the order may be appealed to the Board of Adjustment, pursuant to G.S. §160D-405. A civil penalty may not be appealed to the Board of Adjustment if the offender was sent a final notice and did not take an appeal to the Board of Adjustment within the prescribed time.
- C. If the owner or occupant of a property does not appeal and fails to correct the violation or if the owner or occupant of a property fails to correct the violation after a final Board of Adjustment decision upholding the administrative action, the owner or occupant shall be subject to such remedies and penalties as authorized in Section 10.3.
- D. Notwithstanding the foregoing, in cases where delay would seriously threaten the effective enforcement of this UDO or pose a danger to the public health, safety, or welfare, the Planning Director may seek enforcement without prior written notice by invoking any of the penalties or remedies authorized in Section 10.3.

10.3. PENALTIES FOR VIOLATION

10.3.1. Persons Liable

The owner, tenant or occupant of any building, land or part thereof and any architect, builder, contractor, agent or other person who participates in, assists, directs, creates or maintains any situation contrary to the requirements of this UDO may be held responsible for the violation, suffer the penalties and be subject to the remedies herein provided.

10.3.2. Penalties and Remedies for Violation

- A. A violation or failure to comply with any of the provisions or requirements of the UDO, including a violation of any of the conditions and safeguards established in connection with grants of variances or special use permits, shall constitute a misdemeanor punishable as provided in G.S § 14-4.
- B. Violation or failure to comply with any of the provisions or requirements of this UDO, including a violation of any conditions and safeguards established in connection with the grants of variances or special use use permits, shall also subject the offender to a civil penalty of \$50.00 for the first violation. If the offender fails to pay this penalty within ten days after being cited for a violation, the penalty may be recovered by the Town in a civil action in the nature of debt.
- C. Each day a violation continues after notification by the Planning Director that such violation exists shall be considered a separate offense for purposes of the penalties and remedies specified in this article.
- D. If a civil penalty is assessed after January 1, 2003, for an offense or series of related offenses as described above, and the property is brought into compliance with this UDO, but the same person, firm, or corporation repeats the offending activity, the civil penalty shall be increased to \$100.00 for the second violation, \$200.00 for the third violation, and \$500.00 for the fourth and each succeeding violation.
- E. This UDO may also be enforced by any appropriate equitable action. Any one, all, or any combination of the foregoing penalties and remedies may be used to enforce this UDO. To the extent that North Carolina law may limit the availability of a particular remedy set forth herein for a certain violation or a part thereof, such remedy shall remain available for other violations or other parts of the same violation.

10.3.3. Permit Revocation

- A. A permit issued under this UDO shall be revoked if the permit recipient fails to develop or maintain the property in accordance with the plans submitted, the requirements of this UDO, or any additional requirements lawfully imposed by the permit-issuing authority.
- B. Before a permit may be revoked, all of the notice, hearing, and other requirements of Article 3, shall be met. The notice shall inform the permit recipient of the alleged grounds for the revocation.
- C. The burden of presenting evidence sufficient to allow the permitissuing authority to conclude that a permit should be revoked shall be upon the party advocating that position. The burden of persuasion shall also be upon that party.
- D. A motion to revoke a permit shall cite, insofar as practical, the specific reasons or findings of fact that support the motion. Such motion is adopted if passed by a majority vote, a quorum being present.
- E. No person may continue to make use of land or buildings in the manner authorized by any permit authorized by this UDO after such permit has been revoked.

10.3.4. Stop Work Order

Whenever there is a land disturbing activity and/or a building, structure, sign, or part thereof is being constructed, reconstructed, altered, or repaired in violation of this UDO, the Planning Director may order the specific part of the work in violation of this UDO to be immediately stopped. See G.S. § 160D-404(b) for full procedures regarding stop work orders.

- A. A stop work order issued under this section shall be in writing, directed to the person doing the work and shall state the specific work to be stopped, the specific reasons therefore, and the conditions under which the work may be resumed. A copy of the stop work order shall also be sent forthwith to the owner of the property where the work is taking place and the developer, if different from the owner.
- B. Any person aggrieved by the issuance of a stop work order may appeal the issuance of the order to the Board of Adjustment pursuant to Article 3. However, an appeal shall not stay the operation of the stop work order except as provided in the following paragraph of this section.
- C. The Board of Adjustment shall meet and act upon the appeal within 15 working days after the receipt of the appeal notice. If the Board

- fails to comply with this requirement, the stop work order shall be stayed automatically beginning on the day following the expiration of the 15- working-day period, and the stay shall remain in effect until the Board of Adjustment meets and acts on the appeal.
- D. The notice of hearing requirements set forth in Article 3 shall not apply to appeals of stop work orders. However, the staff shall notify the applicant of the date, time and place of the hearing as soon as it has been scheduled and shall send to the appellant a written confirmation of this notice as soon as possible.
- E. Neither the person whom a stop work order is served nor an owner or developer served with a copy under paragraph 1. above, may thereafter cause, suffer, or permit a violation of the order while it remains in effect, except during a period in which the operation of the order is stayed under paragraph 3., above.

10.4. SPECIAL ENFORCEMENT OF LANDSCAPING REQUIREMENTS

10.4.1. Completion of Work prior to Certificate of Occupancy Required

Pursuant to G.S. § 160D-804(g), prior to issuance of a certificate of zoning compliance or a certificate of occupancy, all required landscape plantings and site elements must be installed and related work completed as indicated on the final, approved landscape and/or site plan. In periods of adverse weather conditions, a performance guarantee for 125 percent of the cost of installation of landscaping and other uncompleted site work or site elements, determined by the executed contract, will be accepted to allow the certificate of zoning compliance to be issued. Completion of the work must be completed by a prescribed time or the performance guarantee shall be called and the work completed by the Town of Garner or by a designated contractor. This optional means of temporary compliance shall not be available if the site is substandard in terms of any life safety, emergency services, or fire safety concerns or does not have adequate parking or pedestrian ingress/egress.

10.4.2. Procedures and Penalties Regarding Replacing Dead Plant Material

- A. Upon notice by certified mail from the Planning Department regarding replacement of dead plant material, an offender shall have 10 business days to respond with a plan of action that includes a replacement planting plan designating the numbers, types, sizes and locations of replacement plants; an estimated date of completion of plant installation; and an agreed-upon date for a site inspection of the completed work.
- B. Failure by the offender to respond to the written notice from the Town within the aforementioned 10-day period may result in a \$100.00 per tree and \$50.00 per shrub per day of violation commencing on the eleventh day.
- C. Replacement plantings shall be inch for inch replacement with the smallest tree allowable being 2 ½-inch diameter-at-breast-height (DBH). If there is not enough land area available without destroying or endangering existing healthy and savable plants or if there is not a suitable location on site which can be agreed upon by the Town and the offender, then a payment in lieu may be made by the offender. This payment will be based upon current market price for materials installed and warranted as determined by the Town of Garner.
- D. Replacement vegetation as required by this UDO shall be installed by the offender within 30 days after the date the replacement

planting plan is approved by the Planning Department. Failure to comply with this requirement subjects the offender to these penalty provisions. If the 30-day period falls between May 15 and October 1, the offender may be allowed to delay replanting to the next acceptable planting season. Such an arrangement must have prior written approval by the Planning Department. Failure to comply with this alternative planting time arrangement subjects the offender to these penalty provisions retroactively back to the original violation date.

- E. A fine of \$250.00 per caliper inch for each tree removed in violation of an approved tree protection zone or buffer protection zone.
- F. The violator shall be required to install replacement trees at a rate of one caliper inch for every three DBH inches of tree removed. For trees removed that are greater than 30 DBH inches, the replacement rate shall be at one caliper inch per every five DBH inches.

10.5. Judicial review.

- A. Every decision of the Town Council granting or denying a conditional use permit and every final decision of the Board of Adjustment shall be subject to review by the Superior Court of Wake County by proceedings in the nature of certiorari.
- B. The petition for the writ of certiorari must be filed with the Wake County Clerk of Court within 30 days after both of the following have been accomplished:
- 1. A written copy of the Board's decision, subject to the requirements of Section 3.1.Q.7.c(3), has been filed in Town Hall.
- 2. A written copy of the Board's decision, subject to the requirements of Section 3.1.Q.7.c(3), has been delivered to the applicant or appellant by personal service or certified mail.

Editor's Note: this text has been struck as it is already state law and is not specific to Garner.

11.1. General.

For the purpose of this UDO certain words shall be interpreted as follows:

- A. "Town" means the Town of Garner, North Carolina.
- B. "Governing authority", "Town Council", and "Council" means the Mayor and Town Council of the Town of Garner, North Carolina.
- C. "Administrator" means the Planning Director.
- D. "Map" or "zoning "Zoning map" means the official zoning map of the Town of Garner, North Carolina.
- E. Words in the present tense include the future tense.
- F. Words used in the singular number include the plural, and words used in the plural number include the singular, unless the natural construction of the wording indicates otherwise.
- G. The word "person" includes a firm, association, corporation, trust, and company as well as an individual.
- H. The word "structure" shall include the word "building."
- I. The word "lot" shall include the words, "plot," "parcel," or "tract."
- J. ____The words "will" and "shall" are always mandatory and not merely directory.
- J.K. The word "may" is optional or discretionary, but "may not" is mandatory.

(Ord. No. 3558, § 2, 7-7-09)

11.2. Defined terms.

Unless otherwise provided, or unless clearly required by the context, the terms defined in this section shall have one meaning indicated when used in this UDO.

Accessory building, residential district. In residential districts, an accessory building may be a detached garage, workshop, storage shed, hobby-type greenhouse or similar minor building.

Accessory building or structure. A building or structure which is on the same zoning lot as, and detached from a principal building to which the use is incidental and subordinate. **Accessory building**. A minor building located on the same lot as a principal building and used incidentally to a principal building or housing an accessory use.

Accessory dwelling unit. A separate and complete dwelling unit that is contained on the same lot as the structure of a single-family dwelling.

Accessory solar energy system. A collection of solar panels and related equipment designed to convert sunlight into electrical power for direct consumption by the principal on-site use; accessory solar energy systems may be ground-mounted, roof-mounted or integrated into the building design, and are small and/or limited in scale.

Accessory use or structure. A use, building or structure that is subordinate to the principal use, building or structure on the lot, and used for purposes incidental to the main or principal use, building or structure.

Adult cabaret. Any place which features topless dancers, go-go dancers, strippers, male or female impersonator(s), or similar entertainers which are lawful under state law.

Adult establishment. An adult bookstore, adult motion picture theater, adult mini- motion picture theater, or other adult entertainment business or massage business as defined in G.S. 14-202-10.

Agricultural use. The use of waters for stock watering, irrigation and other farm purposes. **Ambulatory health/emergency care facility.** A stand-alone emergency department which operates under the governance of a hospital operator: (a) is licensed by the State of North Carolina pursuant to the Hospital Licensure Act as amended. A heliport may be considered an accessory use for this type of health care facility provided all applicable sections of the UDO are met.

Animal unit. A unit of measurement developed by the U.S. Environmental Protection Agency that is used to compare different types of animal operations.

ANSI. American National Standards Institute or its successor bodies.

Antenna. Equipment designed to transmit or receive radio or electronic signals.

Approval authority. The Town Council, Board of Adjustment or other Board or official designated by ordinance as being authorized to grant the specific zoning or land use permit or approval that constitutes a site specific development plan.

Automobile service center. Any establishment where automobile parts sales or minor automobile service/repair activities occurs. Service/repair activities shall be limited to tuning or lubricating automobile engines, sales, repair or servicing of tires, mufflers or batteries. Major engine repair, transmission, or automobile body repair/paint shops are excluded activities under this use.

A-weighted sound pressure level. The sound pressure level as measured with a sound level meter using the A-weighting network. The symbol for this standard is dB(A). Base flood. The flood having a one percent chance of being equaled or exceeded in any given year. Also known as the 100-year flood.

Basement. The lowest level or story of a building which has its floor subgrade on all sides. **Best management practices (BMP).** A structural or nonstructural management-based practice used singularly or in combination to reduce nonpoint source inputs to receiving waters in order to achieve water quality protection goals.

Buffer. An area of natural or planted vegetation through which stormwater runoff flows in a diffuse manner so that the runoff does not become channelized and which provides for infiltration of the runoff and filtering of pollutants. The buffer is measured landward from the normal pool elevation of impounded structures and from the bank of each side of streams or rivers.

Buffer (landscaping), perimeter. The area of undisturbed land between adjacent incompatible uses. Performs the dual role of providing horizontal separation and vertical screening. The width and planting requirement varies according to the use classification of the subject and adjacent property.

Buffer (landscaping), street. The area of undisturbed land between incompatible uses across the street from each other. Provides horizontal separation only. The width varies according to the use classification of the subject and adjacent property.

Buffer, stream. The area of natural or planted vegetation through which stormwater runoff flows in a diffuse manner so that the runoff does not become channelized and which provides for infiltration of the runoff and filtering of pollutants. The buffer is measured landward from the normal pool elevation of impounded structures and from the bank of each side of the streams or rivers.

Building. (Per S.L. 2019-111 §1.17) Any structure used or intended for supporting or sheltering any use or occupancy

Building coverage. Building coverage refers to the area of a lot covered by buildings (principal and accessory) or roofed areas, as measured along the outside wall at ground level, and including all projections, other than open porches, fire escapes, canopies and the first two feet of a roof overhang.

Built-upon area. Built-upon areas shall include that portion of a development project that is covered by impervious improvements.

Business complex. A group of two or more office, industrial and/or other operations on an unsubdivided tract, operating under one name or presenting other elements of a unified image of identity to the public. A complex may or may not have a central core of attached businesses, (which a shopping center does have).

Business frontage. The distance that is occupied by a business or other activity measured along the outside wall of the building side on which the main entrance of the business or activity is located.

Caliper. Trunk diameter measurement for nursery grown stock taken six inches above grade of the rootball for trunks up to and including four inches, and 12 inches above grade of the rootball for trunks greater than four inches.

Certified. Whenever this UDO requires certification of the existence of some fact or

circumstance to the Town, the Town may require that such certification be made in any manner that provides reasonable assurance of the accuracy of the certification. By way of illustration, the Town may accept certification by telephone from some agency when the circumstances warrant it, or may require that the certification be in the form of a letter or other document.

Child care center. A child care arrangement that is licensed by the state of North Carolina and located in a residence where full time care is provided for at least three children but, not more than 12 children for which a special use permit has been granted by the Board of Adjustment.

Child care home. A home for not more than nine orphaned, abandoned, dependent, abused or neglected children, together with not more than two adults who supervise such children, all of whom live together as a single housekeeping unit.

Child care institution. An institutional facility housing more than nine orphaned, abandoned, dependent, abused, or neglected children.

Circulation area. That portion of the vehicle accommodation area used for access to parking or loading areas or other facilities on the lot. Essentially, driveways and maneuvering areas (other than parking aisles) comprise the circulation area.

Cluster development. A residential development constructed on a tract of land of at least five acres, zoned residential cluster district, under single ownership, planned, designed and developed as an integral unit, intended to allow flexibility in lot shapes, reduce infrastructure networks, provide inter-connected open space primarily along rear lot lines and protect natural resources by concentrating dwellings in specific areas of an overall tract.

Combination use. A use consisting of a combination on one lot of two or more principal uses. In some instances, a second principal use may be regarded as accessory to the first, and thus a combination use is not established.

Commercial boundary. Outer marker or boundary lines encompassing a tract or parcel of land used or zoned for commercial use.

Commercial subdivision (lease lots or separate parcels). A group of two or more office, commercial or other operations in geographic proximity, which may or may not operate under one banner, sharing ingress and egress, but having each operation on a separate lot, either through lease arrangement or through bonafide subdivision into separate parcels. (Examples in Garner include Plaza 70 East and the large lot of which PD Quix is a part.) Commercial Subdivisions are not shopping centers or business complexes as defined herein.

Community center. Governmentally owned and operated building(s) and facilities which may provide a wide range of activities predominately indoors to the general community such as but not limited to the following use: recreational; cultural; dining; educational; social and general administrative office uses.

Community park. A community park usually comprises 14 to 40 acres designed primarily to serve the community park district pursuant to the adopted park and greenway plan, usually serving residents within a radius of approximately one to two miles. A community park district is usually comprised of two or more neighborhood park districts. In addition to the facilities provided in neighborhood parks, community parks are designed to include such amenities as a community center or other special facilities, such as a swimming pool. **Composting facility**. A facility in which stumps, limbs, leaves, grass and untreated wood collected from land clearing or landscaping operations is deposited.

Conditional use zoning district. This consists of a legislative rezoning and a separate conditional use permit following a trial-like quasi-judicial hearing by the Town Council.

Conditional use permit. This is issued in conjunction with a legislative rezoning and consists of a separate conditional use permit following a trial-like quasi-judicial hearing. It is a permit issued by the Town Council that authorizes the recipient to make use of property in accordance with the requirements of this UDO as well as any additional

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requirements imposed by the Town Council.

Condominium. (See unit ownership structure).

Construction. On-site erection, fabrication, installation, alteration, demolition or removal of any structure, facility, or addition thereto, including all related activities, including, but not restricted to, clearing of land, earthmoving, blasting and landscaping.

Controlled access roadway. A roadway with four or more lanes divided by a median with speed limits that would exceed 50 mph, where access to and from said road is by interchange only.

Correctional facility. A facility that houses persons in the custody of Wake County, the North Carolina Department of Correction or its agent as a result of conviction of a criminal offense or persons on parole.

Council. The Town Council of the Town of Garner.

Critical area. The area adjacent to a water supply intake or reservoir where risk associated with pollution is greater than from the remaining portions of the watershed. In this UDO, the critical area consists of the Lake Benson Conservation District, as previously established and mapped, extending to the next property line or major landmark after a distance of 2,000 feet from the lake, plus the Watershed Conservation Buffer Areas as established at specified distances beyond the floodplain of Swift Creek and all other creeks flowing into Lake Benson, up to a distance of 5,000 feet.

Critical root zone. A circular area measured outward from a tree trunk where roots must remain undisturbed to ensure the tree's survival. Measured as one foot radial distance for every inch of tree DBH at a minimum of eight feet.

Crown dripline. A vertical line extending from the outer most surface of a tree's branch tips projected down to the ground.

Cyclically varying noise. Any sound which varies in sound level such that the same level is obtained repetitively at reasonably uniform intervals of time.

dB(A). A sound level in decibels determined by using the A-weighting network of a sound level meter.

DBH. Diameter-at-breast-height is a standard forestry measure of tree size, and is a tree trunk diameter measured in inches at a height of four and one-half feet above the ground. If a tree splits into multiple trunks below four and one-half feet, then each trunk is measured as a separate tree. A tree which splits into multiple trunks above four and one-half feet is measured as a single tree at four and one-half feet.

Decibel (dB). A unit of measure, on a logarithmic scale, of the ratio or magnitude of a particular sound pressure to a standard reference pressure, which, for purposes of this UDO, shall be 20 micropascals.

Developer. A person who is responsible for any undertaking that requires a site, special use, conditional use, or sign permit.

Development. Any land disturbing activity which (a) requires a soil and erosion permit, site permit, special use permit or sign permit, or (b) which adds to or changes the amount of impervious or partially impervious cover on a land area or which otherwise decreases the infiltration of precipitation into the soil.

Disabled or handicapped home. A residential arrangement which does not meet the definition of group care home and consists of a single family dwelling unit with a single family kitchen facility housing up to six persons with a disability or handicap.

Discharging landfill. A facility with liners, monitoring equipment and other measures to detect and/or prevent leachate from entering the environment and in which the leachate is treated on site and discharged to a receiving stream.

Driveway. That portion of the vehicle accommodation area that consists of a travel lane bounded on either side by an area that is not part of the vehicle accommodation area.

Driveway/intersection sight distance standards. All driveway and/or street intersections shall maintain sight triangles meeting the following minimums, within which nothing that may obstruct a motorist's or pedestrian's view of traffic on the street onto which the motorist or pedestrian will enter shall be permitted, including structures, signs,

plant materials or earth berms.

Driveway or residential or secondary street onto U.S. or N.C. primary road. See Section 7.7Article 7, Access standards.

Dwelling. (Per S.L. 2019-111 §1.17) A building that contains one or two *dwelling units* used, intended, or designed to be used, rented, leased, let, or hired out to be occupied for living purposes.

Dwelling unit. A building, or portion thereof, providing complete and permanent living facilities for one household. (Per S.L. 2019-111 §1.17) A single unit providing complete independent living facilities for one or more persons, including permanent provisions for living, sleeping, eating, cooking, and sanitation

Eighty-five percent TSS removal stormwater quality control device. A constructed device or series of devices designed to achieve the removal of 85 percent of the total suspended solids from stormwater runoff. This may be a single device with a removal efficiency of 85 percent or multiple devices with a collective removal efficiency of 85 percent. Examples of single devices with a removal efficiency of 85 percent include retention ponds, and bioretention devices. Other devices and their associated removal efficiencies are subject to approval by the North Carolina Division of Environmental Management.

Electronic gaming centers. A business enterprise, as a principle use or as an accessory use where persons utilize more than six (6) electronic machine(s), including, but not limited to computers and gaming terminals, to conduct games including but not limited to sweepstakes, lotteries games, and or games of chance, and where cash, merchandise, or items of value are redeemed or otherwise distributed, whether or not the value of such distribution is determined by electronic games played or by predetermined odds, which have a finite pool of winners. The term includes, but is not limited to internet sweepstakes, video sweepstakes or cybercafes. This definition does not include any lottery endorsed, approved or sponsored by the State of North Carolina or arcade games of skill.

Engineered stormwater control structure. Stormwater control structures designed by an engineer or landscape architect to control stormwater runoff. Such structures include but are not limited to wet retention ponds, detention ponds, etc.

Existing development. Those projects that as of July 1, 1993, have been built or for which a permit has been issued, a subdivision plat has been recorded, or for which a vested right exists under Town ordinance or state law.

Existing lot. A lot which is part of a subdivision, or a lot described by metes and bounds, a deed or plat of which has been recorded in the office of the register of deeds prior to the adoption of this UDO. Synonymous with lot of record.

Existing manufactured home park or manufactured home subdivision. A parcel or parcels of land divided into two or more manufactured home lots for rent or sale for which the construction of facilities for servicing the lot on which the manufactured home is to be affixed (including at a minimum the installation of utilities, either final site grading or the pouring of concrete pads, and the construction of street(s) is completed before the effective date of this UDO.

Expenditure. A sum paid out in return for some benefit or to fulfill some obligation. The term also includes binding, contractual commitments to make future expenditures, as well as any other substantial changes in position.

Extraterritorial planning jurisdiction. That portion of the Town's planning jurisdiction located outside the corporate boundaries of the Town.

Family. Two or more persons living together and occupying a single dwelling unit with a single kitchen facility, and who are related by blood, marriage, or adoption, or foster children, and including both a) a nuclear family consisting of one or two parents and any number of children and b) an extended family containing up to four adults and any number of children, but excluding from the definition of family a combination which consists of two or more nuclear families and more than four adults.

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Family care home. A home for a limited number of residents and support or supervisory personnel (as limited by state definitional requirements) that provides room and board, personal care and rehabilitation services for handicapped persons in a family environment. According to GS 168-21, a handicapped person: is defined as a person with a temporary or permanent, physical, emotional, or mental disability. A family care home is a residential use of property and permissible by right in all residential districts, subject to additional requirements.

Family child care home. A child care arrangement that is licensed by the state of North Carolina and located in a residence where full time care is provided for at least three children but, not more than five children for which a site permit has been issued by the Planning Department.

Flex space. The sale, lease, or rental of space within a structure or multiple structures that will allow a combination of uses.

Floating zone. A zoning district whose requirements are fully described in this UDO but initially is unmapped. it is mapped in response to the approval of an applicant's request for a rezoning.

Flood. A general or temporary condition of partial or complete inundation of normally dry land areas from:

- (1) The overflow of inland or tidal waters; and
- (2) The unusual and rapid accumulation of runoff of surface waters from any source.

Floodplain. Any area susceptible to being inundated by water from the base flood. As used in this UDO, the term refers to that area designated as subject to flooding from the base flood on the flood boundary and the latest edition of the floodway map prepared by the U.S. Department of Housing and Urban Development, a copy of which is on file in the Town Hall.

Floodway. The channel of a river or other watercourse and the adjacent land areas that must be reserved in order to discharge the base flood without cumulatively increasing the water surface elevation more than one foot. As used in this UDO, the term refers to that area designated as a floodway on the flood boundary and the latest edition of the floodway map prepared by the U.S. Department of Housing and Urban Development, a copy of which is on file in the Town Hall.

Flood hazard boundary map. An official map of a community issued by the federal emergency management agency, where the boundaries of the areas of special flood hazard have been defined in zone A.

Flood insurance rate map. An official map of a community on which the federal emergency management agency has delineated both the areas of special flood hazard and the risk premium zones applicable to the community.

Flood insurance study. The official report provided by the federal management agency. The report contains flood profiles, as well as the flood boundary floodway map and the water surface elevation of the base flood.

General use district. A zoning district in which some uses are permissible with a site permit and others require a special use permit.

Gross floor area. The total area of a building measured by taking the outside dimensions of the building at each floor level intended for occupancy or storage.

Group care home. A home where rehabilitation services are provided in a residential setting and family environment for up to nine persons at 200 square feet per occupant and one full bath per five occupants, including support and supervisory personnel who reside in the home. A group care home shall not include persons being housed in a correctional facility or mentally ill persons who are dangerous to others as defined in G.S. 122-3(11)b, as amended.

Group care institution. An institutional facility that provides rehabilitation services in a family environment for more than nine persons including support and supervisory personnel, and shall not include persons being housed in a correctional facility or mentally

ill persons who are dangerous as defined in G.S. 122-3(11).

Habitable floor. Any floor usable for living purposes, which includes working, sleeping, eating, cooking or recreation, or any combination thereof. A floor used only for storage is not a habitable floor.

Handicapped or home disabled. A residential arrangement which does not meet the definition of group care home and consists of a single family dwelling unit with a single family kitchen facility housing up to six persons with a disability or handicap.

Handicapped or infirm institution. An institutional facility housing and providing care or assistance for more than nine persons who are physically or mentally handicapped or infirm.

Hazardous material. Any substance listed as such in: SARA Section 302, Extremely Hazardous Substances, CERCLA Hazardous Substances, or Section 311 of CWA (oil and hazardous substances).

Heliport. A formalized helicopter landing area that offers some or all of the following services: fueling, maintenance, passenger building, hanger facilities and support services. **High density development**. Development within the Lake Benson Swift Creek Watershed area that exceeds the amount of impervious area which is allowed without engineered stormwater control measures.

Highest adjacent grade. The highest natural elevation of the ground surface, prior to construction, next to the proposed walls of the structure.

Home occupation. A commercial activity in any residential district that: (i) is conducted by a person on the same lot where such person resides; and (ii) is not so insubstantial or incidental or is not so commonly associated with the residential use as to be regarded as an accessory use, but that can be conducted without any significantly adverse impact on the surrounding neighborhood.

Household. One or more persons occupying a single family dwelling unit with a single kitchen facility, including a family as defined in this ordinance, and including a group of not more than five persons living together as a housekeeping unit by joint agreement or non-profit cost sharing basis.

Impacted area. Areas of a site where the cultural, natural and visual resources will be effected by a proposed development and or land disturbance.

Impervious surface. Impervious surfaces are those natural or man-made structures, which prevent or restrict the infiltration of stormwater runoff into the underlying soil. For the purpose of impervious calculation, rooftops, gravel or paved driveways, sidewalk, gravel or paved streets, curb and gutter and like structures are considered to be impervious surfaces. Water impoundments, landscaped areas and wooden slatted decks are considered pervious.

Impulsive sound. Either a single pressure peak or a single burst (multiple pressure peaks) for a duration less than one second.

In-home adult day care. An adult day care arrangement that been issued a certificate to operate by the state of North Carolina and located in a residence where a day care program is provided for up to six adults which meets the standards of the UDO for which a zoning compliance permit has been issued by the Planning Department.

Industrial boundary. Outer marker or boundary lines encompassing a tract or parcel of land used or zoned for industrial use.

Industrial development. Any nonresidential development that requires an NPDES permit for an industrial discharge and/or requires the use or storage of any hazardous material for the purpose of manufacturing, assembling, finishing, cleaning or developing any product or commodity.

Intermediate care home. A facility maintained for the purpose of providing accommodation for not more than seven occupants needing medical care at a lower level than that provided in a nursing care institution but at a higher level than that provided in institutions for the handicapped or infirm.

Intermediate care institution. An institutional facility maintained for the purpose of providing accommodations for more than seven persons needing medical care at a lower level than that provided in a nursing care institution but at a higher level than that provided in institutions for the handicapped or infirm.

Kennel. A commercial operation that:

- (1) Provides food, shelter and care for animals for purposes not primarily related to medical care (a kennel may or may not be run by or associated with a veterinarian); or
- (2) Engages in the breeding of animals for sale.

Land disturbing activity. Any use of land in residential, industrial, educational, institutional or commercial development, highway and road construction and maintenance that results in a change in the natural cover or topography and that may cause or contribute to sedimentation. Sedimentation occurs whenever solid particulate matter, mineral or organic, is transported by water, air, gravity, or ice from the site of its origin, and is deposited elsewhere.

Landfill. A facility for the disposal of solid waste on land in a sanitary manner in accordance with Chapter 130A Article 9 of the North Carolina General Statutes. For the purpose of this UDO this term does not include composting facilities.

Landscaped area. Areas of a site where groupings (more than one) of trees, shrubs and/or ground cover are proposed and are defined within a bed of mulch.

Livestock. All animals kept or raised on a farm, except however, that necessary working animals and pets are not included.

Loading and unloading area. That portion of the vehicle accommodation area used to satisfy the relevant requirements of this UDO.

Logo. A picture, pattern or way of writing its name that an establishment uses as its symbol and puts on its products or signs.

Lot. A parcel of land whose boundaries have been established by some legal instrument, such as a recorded deed or a recorded map, and which is recognized as a separate legal entity for purposes of transfer of title. The term tract is used interchangeably with the term lot

Lot area. The area circumscribed by the boundaries of a lot, except that: (i) when the legal instrument creating a lot shows the boundary of the lot extending into a public street right-of-way, then the lot boundary for the purposes of computing the lot area shall be the street right-of-way line, or a line running parallel to and 30 feet from the center of the traveled portion of the street if the right-of-way line cannot be determined, and (ii) in a residential district, when a private road that serves more than three dwelling units is located along any lot boundary, then the lot boundary for purposes of computing the lot area shall be the inside boundary of the traveled portion of that road.

Lower ratio of parking need to building square footage uses. Uses, such as furniture stores, carpet stores, and major appliance stores, that sell items that are large and bulky, that need a relatively large amount of storage or display area for each unit offered for sale, and that therefore, generate less customer traffic per square foot of floor space than stores selling smaller items.

Lowest floor. The lowest floor of the lowest enclosed area (including basement). An unfinished of floor resistant enclosure, useable solely for parking of vehicles, building access or storage in an area other than basement areas is not considered a building's lowest floor provided that such enclosure is not built so as to render the structure in violation of the applicable non-elevation design requirements of this UDO.

Major watershed variance. A watershed variance that results in any one or more of the following:

- (1) The complete waiver of a management requirement;
- (2) The relaxation, by a factor of more than ten percent, of any management requirement that takes the form of a numerical standard; and
- (3) The relaxation of any management requirement that applies to a development

proposal intended to exceed 12 percent impervious surface within the Lake Benson Conservation District or within the area subject to CUD-SB-C-22, CUD R-12-C53 or CUD-R-12 PR-C54 previously classified by the Swift Creek Land Management Plan as suburban new and those projects for which development would exceed 24 percent impervious surface for the balance of the watershed.

Manufactured home. A dwelling unit that:

- (1) Is composed of one or more components each of which was substantially assembled in a manufacturing plant and designed to be installed or assembled on the building site;
- (2) Exceeds 40 feet in length and eight feet in width;
- (3) Is constructed in accordance with the federal manufactured home construction and safety standards; and
- (4) Is constructed after June 15, 1976.

Mean pool depth. The cross-sectional area of a stream, pond or other body or water divided by the width of the water's free surface.

Mini-parks. A mini-park usually comprises one lot or less, and is designed primarily to serve the area contained on the final plat or approved site plan, and particularly to provide an area for play of younger children during daytime hours.

Minor watershed variance. A watershed variance that does not qualify as a major variance.

Mobile home. A dwelling unit that:

- (1) Was constructed before June 15, 1976 (pre-HUD requirements);
- (2) Is composed of one or more components, each of which was substantially assembled m a manufacturing plant and designed to be transported to the site on its own chassis; and
- (3) Exceeds 40 feet in length and eight feet in width.

Modular home. A dwelling unit that:

- (1) Is composed of one or more components, each of which was substantially assembled in a manufacturing plant and designed to be transported to the site on its own chassis;
- (2) Is constructed in accordance with the North Carolina Building Code (rather than HUD code) for single dwelling units.

Neighborhood park. A neighborhood park usually comprises three to ten acres serving the residents within the neighborhood park district as pursuant to the parks and greenway plan and primarily serving a radius of approximately three quarters of a mile. Typical facilities would include a meeting center, picnic areas, multi-use courts, ballfields, tot lots, tennis courts and special facilities as needed.

Noise pollution. The emission of sound that reasonably interferes with the enjoyment of life or with any lawful business or activity.

Nonconforming lot. A lot existing at the effective date of this UDO (and not created for the purposes of evading the restrictions of this UDO) that does not meet the minimum area requirements or the presumptive minimum lot width requirement of the district in which the lot is located.

Nonconforming project. Any structure, development, or undertaking that is incomplete at the effective date of this UDO and would be inconsistent with any regulation applicable to the district in which it is located if completed as proposed or planned.

Nonconforming situation. A situation that occurs when any existing lot or structure, or use of an existing lot or structure, does not conform to one or more of the regulations applicable to the district in which the lot or structure is located on the effective date of this UDO. Among other possibilities, a nonconforming situation may arise because a lot does not meet minimum acreage requirements, because structures exceed maximum height limitations, because the relationship between existing buildings and the land (in such matters as density and setback requirements) is not in conformity with this UDO, because

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signs do not meet the requirements of, or because land or buildings are used for purposes made unlawful by this UDO.

Nonconforming use. A nonconforming situation that occurs when property is used for a purpose or in a manner made unlawful by the use regulations applicable to the district in which the property is located. For example, a commercial office building in a residential district may be a nonconforming use. The term also refers to the activity that constitutes the use made of the property. For example, all the activity associated with running a bakery in a residentially zoned area is a nonconforming use.

Nonconformity, dimensional. A nonconforming situation that occurs when the height or size of a structure or the relationship between an existing building and other buildings or lot lines does not conform to the regulations applicable to the district in which the property is located

Nonresidential development. All development other than residential development, agriculture and silviculture.

Nursing care home. A facility maintained for the purpose of providing skilled nursing care and medical supervision at a lower level than that available in a hospital to not more than nine persons.

Nursing care institution. An institutional facility maintained for the purpose of providing skilled nursing care and medical supervision at a lower level than that available in a hospital to more than nine persons.

Outdoor storage. The storage of materials in an unenclosed area. Outdoor storage shall not include the temporary storage of vehicles at repair or sales facilities.

Outparcel. A parcel, adjacent to or partially surrounded by a shopping center tract, which was either part of the original shopping center tract, or which, as determined by the Planning Director, acts (in the manner in which it operates and the way it blends into the image of the overall shopping center), like part of the shopping center. Such parcels have separate deeds or have been sectioned-off by the developer for purposes of leasing to one or more businesses. In no case shall an outparcel as defined herein be considered as a separate shopping center.

Parking area aisles. That portion of the vehicle accommodation area consisting of lanes providing access to parking spaces.

Parking space. A portion of the parking area set aside for the parking of one vehicle.

Passive stormwater quality control device. A constructed device designed to achieve the removal of up to 40 percent of the total suspended solids from stormwater runoff. Examples of a passive device include grass swales and other devices approved by the North Carolina Division of Environmental Management.

Person. An individual, executor, corporation, partnership or other entity acting as a unit. **Pervious surface**. Ground treatments which will allow the infiltration of water, air and nutrients to root systems of adjacent plant material which lie directly under the ground treatment.

Planned Residential Development. A development constructed on a tract of at least five acres under single ownership, planned and developed as an integral unit, and consisting of a combination of single-family residential subdivision lots and multi-family residences.

Planned Unit Development. A development constructed on a tract of at least 20 acres under single ownership, planned and developed as an integral unit, and consisting of a combination of principal uses that could be combined only in a Planned Unit Development District.

Planning Director. See Section 2.4.

Planning jurisdiction. The area within which the Town is authorized to plan for and regulate development pursuant to the authority granted in Article 19 of Chapter 160A of the North Carolina General Statutes.

Plat. A map or plan of a parcel of land which is to be, or has been subdivided.

Principal building. The primary building on a lot, or a building that houses a principal use.

Private service laterals for water and sewer. These facilities are defined as beginning at the public street right-of-way or public utility easement and extending onto private property to a point necessary to serve said property, specifically for water this shall be beyond the water meter location; for sewer this shall be beyond the cleanout location.

Project. Any use requiring a permit from the building inspections and/or Planning Department. Such permits shall include, but not limited to a building permit and site permit. **Public sewer and other utility system, municipally owned.** The existing Town of Garner or City of Raleigh owned water, storm sewer and sanitary sewer lines including all pipes, valves, valve boxes, hydrants and other fixtures, equipment and apparatus of the water main, storm sewer and sanitary sewer pipe lines and systems, and all appliances necessary and convenient thereto, and such lines built to the Town of Garner and City of Raleigh standards to be dedicated and accepted by the City of Raleigh or the Town of Garner. The utility lines dedicated to the City of Raleigh shall include only main distribution and collection lines and appurtenances in street right-of-way or dedicated recorded easements on private property. Such facilities shall be subject to the applicable provisions of this UDO and applicable sections of the Code of the Town of Garner.

Public sewer or water system, non-municipally owned. A sewer or water system designed for and intended to provide services to users and is franchised by the North Carolina Utilities Commission. Such systems and all appurtenances shall be built to the Town of Garner and City of Raleigh standards and specifications according to the applicable provisions of this UDO and the Code of the Town of Garner.

Pure tone. Any sound that can be distinctly heard as a single pitch or a set of single pitches.

Recreational vehicle. A vehicular type accommodation, other than a manufactured home designed as temporary accommodations for travel, vacation, or recreation purposes, which is propelled by its own motive power or is mounted on or drawn by another vehicle. **Recycling collection point.** An incidental use that is considered an accessory use to only the principal uses. Recycling collection points serve as a neighborhood drop-off point outside of a fully enclosed building for temporary storage of small amounts of recyclable materials.

Recyclable material collection center. Operations inside or outside of enclosed buildings for the collection of recyclable materials such as aluminum, copper, plastic, glass or paper materials which may be recycled for re-manufacture or reuse.

Repetitive impulsive noise. Any noise that is composed of impulsive noises that are repeated at sufficiently slow rates such that a sound level meter set at fast meter characteristics will show changes in sound pressure level greater than ten dB(A).

Residence, duplex. A residential use consisting of two dwelling units within a single building on a single lot.

Residence, multifamily. A residential use consisting of two dwelling units located in separate buildings on the same lot, three or more dwelling units located in one or more buildings on the same lot, or attached or detached units on separate lots at densities permitted only in multifamily zones.

Residence, single-family. A residential use consisting of a detached building containing one dwelling unit on a single lot.

Residential boundary. Outer marker or boundary lines a tract or parcel of land used or zoned for residential use.

Restaurant. An establishment providing food and food service, whereby at least 51 percent of the establishment's revenue is derived from such food sales.

Restaurant, **drive-in**. A restaurant where a substantial portion of the food service is to occupants of motor vehicles parked on the premises.

R/W. Right-of-way line of a public street.

Road. All private ways used to provide motor vehicle access to:

(1) Two or more lots: or

(2) Two or more distinct areas or buildings in unsubdivided developments.

Satellite dish antenna. A device capable of receiving radio or television signals from orbiting satellites and other extraterrestrial sources; and shall include all appurtenant components of the satellite dish antenna.

Sewer or water facilities, individual. A sewer or water system or facility designed for and intended for private use by one or more users, but not requiring a franchise from the North Carolina Utilities Commission, and not being a Municipally owned system. However, such facilities may require permit approvals by the Wake County Health Department as provided for in this UDO.

Shopping center. A building or group of buildings housing seven or more businesses (usually as in-line tenants) on a unified tract (i.e. not on a lease lot or parcel subdivided out of the original larger shopping center parcel), under one or multiple ownerships, and operating under one banner as a pedestrian movement, and/or common ingress and egress points. Its occupants provide or are intended to provide for the retail sale of goods and services (including postal services, etc.) to the public. However, expansions of shopping centers developed after the aforementioned date are required to conform to the uniform signage regulations applicable to the shopping center.

Shrub, large. A deciduous or evergreen shrub that matures at between six to 12 feet or greater in height. Usually maintains branches from the ground up, and if evergreen, used as a screening material.

Shrub, **medium**. A deciduous or evergreen shrub that matures (or is maintained) at three to six feet in height. If evergreen it is used as a screening material.

Shrub, small. A deciduous or evergreen shrub that matures (or is maintained) at one to three feet in height. May be used inside sight triangle planting.

Sight distance standards (triangle). To ensure that landscape materials do not constitute a traffic hazard, a triangle will be observed at all intersections of driveways/streets with adjacent streets. These sight triangles shall be kept clear of any such visual obstructions between two and one-half feet and ten feet in height.

Sign. Any device that is sufficiently visible to persons not on the premises and designed to attract or direct the attention of such persons or to communicate information to them.

- (1) Sign, canopy. Any sign attached to or made a part of a canopy; a canopy being any rooflike structure supported by posts or suspended from a wall and extending over an area for the purpose of providing protection against the weather. A canopy sign may be considered a wall or freestanding sign the area of which shall be calculated into the maximum sign area and maximum number permitted as either a wall sign or freestanding sign. Such signs are limited to two sides of a canopy and may not extend above or below the canopy fascia or project any further than necessary for attachment, not to exceed 18.
- (2) Sign, changeable copy. A sign whose display area is designed so that the characters, letters, or illustrations can be changed or rearranged without otherwise altering the face or surface of the sign. In the context of this UDO, a changeable copy sign is defined as a permanent sign and erected only in combination with an identification sign; also locally known as a marquee sign.
- (3) **Sign, directory.** A sign located on the interior portion of a shopping center or other business complex, designed to convey the names of occupants of the complex to persons on site. Such signs are typically located near entrances or at strategic locations within the parking area of the complex.
- (4) Sign, freestanding. A sign that is not attached to, suspended from, erected on or supported by a building or other structure having a principal function other than the support of such sign but is instead supported by some structure, such as a pole or post, or is without supporting elements, such as an A-frame or monument base. Any sign on a fence located within the required building setback area shall be considered a freestanding sign, and canopy signs may be interpreted as either freestanding or wall signs.

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- (5) **Sign, ground.** See freestanding sign and monument sign.
- (6) **Sign, monument.** A type of freestanding sign (often referred to as a ground sign, which has a low profile, typically below 36 feet in height, and is built of brick or other substantial material resembling a monument.
- (7) Sign, multiple-business. A sign of major significance designed to inform persons off the premises of the businesses which comprise a shopping center or business complex. It may or may not bear the name of the complex but must list the entities within the complex.
- (8) **Sign, off-premises.** A commercial sign which directs attention to or communicates about a business, service, commodity, attraction or other activity that is conducted sold or offered at a location other than the premises on which the sign is located.
- (9) Sign, political. A sign advertising a ballot measure or candidate for public office.
- (10) **Temporary sign**. A sign that is designed for short-term use or is used in connection with a circumstance or event expected to take place or be completed within a reasonably short period of time. (If a sign display area is permanent but the message is subject to periodic change, that sign shall not be regarded as temporary.)

Significant trimming. Any pruning and/or trimming of a tree which removes more than one-third of the branching of the tree and/or results in the loss of more than one-third of the tree's overall form and shape.

Sign permit. A permit issued by the Planning Director that authorizes the recipient to erect, move, enlarge or substantially alter a sign.

Single-family residential. Any development where (1) no building contains more than one dwelling unit, (2) every dwelling unit is on a separate lot, and (3) where no lot contains more than one dwelling unit.

Site permit. A permit issued by the land use Planning Director that authorizes the recipient to make use of property in accordance with the requirements of this UDO.

Site specific development plan. A plan of land development submitted to the Town for purposes of obtaining one of the following zoning or land use permits or approvals: subdivision plat, site permit, conditional use permit, special use permit, special exception, conditional use zoning district or variance; provided, notwithstanding the foregoing that neither a variance, a plat nor any other document that fails to describe with reasonable certainty that type and intensity of use for a specified parcel or parcels of property shall constitute a site specific development plan.

Sound. An oscillation in pressure in air.

Sleeping Unit. (Per S.L. 2019-111 §1.17) A room or space in which people sleep, which can also include permanent provisions for living, eating, and either sanitation or kitchen facilities, but not both. Such rooms and spaces that are also part of dwelling unit are not sleeping units.

Solar farm. An entire tract or portion of a tract that contains a collection of ground-mounted solar panels and related equipment designed to convert sunlight into electrical power for direct on-site consumption or for interconnection with the power grid system for off-site consumption; the size of a solar farm may vary from a few acres to hundreds of acres.

Sound level. In decibels, a weighted sound pressure level, determined by the use of metering characteristics and frequency weightings specified in ANSI SI.4-1971 Specifications for Sound Level Meters.

Sound level meter. An instrument, including a microphone, amplifier, EMS detector and integrator, time average, output-meter and/or visual display and weighting networks, that is sensitive to pressure fluctuations. The instrument reads sound pressure level when properly calibrated and is of type I or better as specified in American National Standards Institute Publication SI.4-1971 or its successor publication.

Sound pressure level. In decibels, 20 times the logarithm to the base ten of the ratio of

the magnitude of a particular sound pressure to the standard reference pressure. The standard reference pressure is 20 micropascals.

Special scenic corridor. An area parallel to the right-of-way of existing and proposed major and minor thoroughfares and other designated highways on the adopted or amended Garner Transportation Plan, that are subject to overlay district regulations to preserve natural scenic beauty and aesthetic character, promote design quality, to protect and enhance the public and private investment in and along said highways, and to enhance trade, tourism, capital investment and the general welfare.

Special use permit. A permit issued by the Board of Adjustment that authorizes the recipient to make use of property in accordance with the requirements of this UDO as well as any additional requirements imposed by the Board of Adjustment.

Start of construction. Substantial improvement, which means the date the building permit was issued, providing the actual start of construction, repair, reconstruction, or improvement was within 180 days of the permit date. The actual start means the first placement of permanent construction of a structure (including a manufactured home) on a site, such as the pouring of slabs or footings, installation of piles, construction of columns, or any work beyond the stage of excavation or the placement of a manufactured home on a foundation. Permanent construction does not include land preparation, such as clearing, grading, and filling; nor does it include the installation of streets and/or walkways; nor does it include excavation for a basement, footings, piers or foundations or the erection of temporary forms; nor does it include the installation on the property of accessory buildings, such as garages or sheds not occupied as dwelling units or not part of the main structure.

Steady-state noise source. One that exhibits a sound level whose variation is within plus or minus five dB(A) over any one ten-minute period in a 24-hour day.

Stormwater. The runoff generated by rainfall during a storm event.

Stream. A perennial body of water running over the earth's surface in a channel or bed and also shown by a single blue line on the most recent version of the U.S. Geological Survey 1:24,000 scale (7.5 minute) topographic maps; or as delineated by the most recent Town of Garner study.

Street. A public street or a street with respect to which an offer of dedication has been made.

Street wall. The building facade and or wall which is facing the right-of-way line and the street.

Structure. Anything constructed or erected, including but not limited to buildings, which requires location on the land.

Subdivider. Any person, firm or corporation who subdivides or develops any land deemed to be a subdivision as herein defined.

Subdivision. The divisions of a tract or parcel of land into two or more lots, building sites, or other divisions when one or more of those divisions are created for the purpose of sale or building development (whether immediate or future) and shall include all divisions of land involving the dedication of a new street or a change in existing streets, but the following shall not be included within this definition nor be subject to the regulations authorized by this UDO:

- (1) The combination or recombination of portions of previously subdivided and recorded lots where the total number of lots is not increased and the resulting lots are equal to or exceed the standards of this UDO;
- (2) The division of land into parcels greater than ten acres where no street right-of-way dedication is involved;
- (3) The public acquisition by purchase of strips of land for water or sewer infrastructure the widening or opening of streets;
- (4) The division of a tract in single ownership whose entire area is no greater than two acres into not more than three lots, where no street right-of-way

dedication is involved and where the resultant lots are equal to or exceed the standards of the this UDO; and

(5) The division of a tract into plots or lots used as a cemetery.

Subdivision, minor. A subdivision that does not involve any of the following: (i) the creation of more than a total of five lots; (ii) the creation of any new public streets; (iii) the extension of the water or sewer system operated by the Town of Garner, or (iv) the installation of drainage improvements through one or more lots to serve one or more other lots.

Substantial improvement. Any combination of repairs, reconstruction, alteration or improvements to a structure, taking place within any consecutive 12-month period in which the cumulative cost equals or exceeds 50 percent of the present market value of the structure. The market value should be:

- (1) The appraised value of the structure before the initial repair or improvement; or
- (2) In case of damage, the value of the structure prior to the damage occurring.

Tenth percentile sound level. The A-weighted sound pressure level that is exceeded ten percent of the time in any measurement period (such as the level that is exceeded for one minute in a ten minute period) and is denoted LIO.

Townhouse or townhome. The townhouse is a form of single-family attached dwelling in which units share common side walls and are often designed in rows (although good design attempts to de-emphasize the lined-up appearance). Units are purchasable on a fee-simple basis on small individual parcels of land, fronting on either a public or private street. Yards are typically small, and privacy requires careful protection.

Tower. A structure whose principal function is to support an antenna with the exception of a satellite dish antenna (see definition of satellite dish antenna).

Toxic substance. Any substance or combination of substances (including disease causing agents), which after discharge and upon exposure, ingestion, inhalation, or assimilation into any organism, either directly from the environment or indirectly by ingestion through food chains, has the potential to cause death, disease, behavioral abnormalities, cancer, genetic mutations, physiological malfunctions (including malfunctions or suppression in reproduction or growth) or physical deformities in such organisms or their off spring or other adverse health effects.

Travel trailer. A structure that is (i) intended to be transported over the streets and highways either as a motor vehicle, or attached to or hauled by a motor vehicle, and (ii) is designed for temporary use as sleeping quarters, but that does not satisfy one or more of the definitional criteria of a mobile home.

Tree, ornamental. A small to medium-sized tree growing to 15 to 35 feet in height at maturity, planted for aesthetic purposes such as colorful flower, interesting bark, or interesting fall foliage.

Tree, overstory. A large tree growing to 35 feet in height or spread or greater at maturity, usually deciduous, planted to provide a canopy of shade.

Tree, screening. Medium to large evergreen tree, 12 feet or greater in height at maturity, that keeps branches from the ground up. Examples include Thuga 'Green Giant', Virginia Pine, Cedar, Leyland Cypress, some Hollies, or vertical growing Junipers.

Tree, street. A deciduous overstory tree, installed at a minimum two and one-half-inch caliper size, planted a minimum five feet and a maximum of 15 feet from the road right-of-way. Where overhead lines exist an ornamental tree shall be used.

Unit ownership structure (condominium). Any building or structure in which <u>dwelling</u> unit ownership has been created by the owners or co-owners by an express declaration of intent under the Unit Ownership Act of Chapter 47A, North Carolina General Statutes.

Use. The activity or function that actually takes place or is intended to take place on <u>or in building</u>, structure, or lot, including everything that is done to, on, or in a building, structure, or lot.

Utility facilities. Any above-ground structures or facilities, other than buildings, (unless such buildings are used for storage incidental to the operation of such structures or facilities) owned by a governmental entity, a nonprofit organization, corporation, or any entity defined as a public utility for any purpose by Section 62.3 of the North Carolina General Statutes and used in connection with the production, generation, transmission, delivery, collection or storage of water, sewage, electricity, gas, oil or electronic signals. Excepted from this definition are utility lines and supporting structures.

Utility facilities, community or regional. All utility facilities other than neighborhood facilities.

Utility facilities, neighborhood. Utility facilities that are designed to serve the immediately surrounding neighborhood and that must, for reasons associated with the purpose of the utility in question, be located in or near the neighborhood where such facilities are proposed to be located.

Variance. A grant of permission by the Board of Adjustment that authorizes the recipient to do that which, according to the strict letter of this UDO, he could not otherwise legally do.

Vehicle accommodation area. That portion of a lot that is used by vehicles for access, circulation, parking, and loading and unloading. It comprises the total of circulation areas, loading and unloading areas and parking areas.

Vehicular surface area. The paved or non-paved area intended for vehicular circulation or storage. Square footage calculations shall include the total of all vehicular surface areas located in the street yard and in the rear yard. This section does not apply to single-family residential use or parking structures. Any vehicular surface area, or portions thereof, built after the adoption of this section, which area is expanded by 25 percent or more, shall be landscaped as required.

Vested right. A right pursuant to G.S. 160A-385.1 to undertake and complete the development and use of property under the terms and conditions of an approved site specific development plan after public notice and hearing.

Water dependent structure. Any structure for which the use requires access to or proximity to or citing within surface waters to fulfill its basic purpose, such as boat ramps, boat houses, docks and bulkheads. Ancillary facilities such as restaurants, outlets for boat supplies, parking lots and commercial boat storage areas are not water dependent structures.

Watershed. The entire land area contributing surface drainage at a water supply intake. **Watershed administrator.** An official or designated person of the Town of Garner responsible for administration and enforcement of the watershed provisions of this UDO.

Watershed record. An official record or file of all development requests within the watershed and the actions taken. This record will be maintained by the watershed Planning Director.

Wholesale sales. On-premises sales of goods primarily to customers engaged in the business of reselling the goods.

Yard, front. The portion of a lot bounded by a street right-of-way, side lot lines, and the front line of the principle building, structure or use, in the absence of a principle building or structure

Yard, rear. The portion of a lot bounded by side lot lines, the rear lot line or street right-of-way, and the rear line of the principle building, structure or use, in the absence of a principle building or structure.

Yard, side. The portion of a lot bounded by side lot line(s) and the side line of a principle building, structure or use in the absence of a principle building or structure, extending the full length of the building, structure or use and not including any front or rear yard (See diagram below).

Yard, cornerside. The portion of a lot bounded by a street right-of-way and the side line of a principle building, structure or use in the absence of a principle building or structure

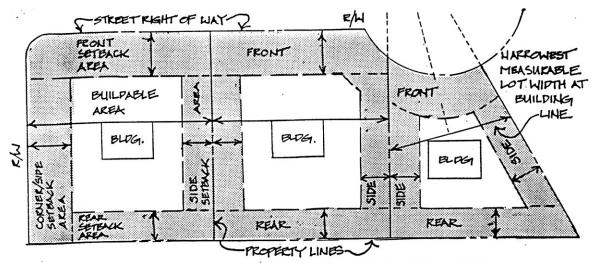
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extending the full length the building, structure or use and not including any front or rear yard.

Yard, side and rear (applies to landscaping compliance only). All of the required yard area within the interior side and rear yards as established in each underlying zone, that does not fall within the defined street yard.

Yards, street (applies to landscaping compliance only). The area of a lot that lies between the public right-of-way line abutting a street and the line created from the street wall/facade facing the right-of-way of a building that is extended toward the adjacent side or rear property lines. If the two street yards cross, the yard with the smaller distance between the right-of-way and the building wall/facade shall be used in this area of overlap. **Zero-lot-line dwelling.** A group of two or three attached dwelling units with a common wall situated on a property line.

(Ord. No. 3376, § 15, 1-17-06; Ord. No. 3558, § 2, 7-7-09; Ord. No. 3656, § 5, 2-21-12; Ord. No. 3673, § 1, 10-1-12; Ord. No. 3780, § 12, 7-7-15)



* POINT OF PROPOSED STRUCTURE CLOSEST TO THE FRONT YARD SETBACK LINE

Town of Garner Town Council Meeting Agenda Form

Meeting Date:				
Subject:				
Location on Agenda:				
Department:				
Contact:				
Presenter:				
Brief Summary:				
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Recommended Motion	n and/or Requested Actio	UII.		
Detailed Notes:				
Funding Source:				
Cost:	One Time:	Annual:	No Cost:	
Manager's Comments	and Recommendations:			
Attachments Yes:	No:			
Agenda Form	Initials:		Comments:	
Reviewed by:	inicials:		C omments:	
Department Head:				
Finance Director:				
Town Attorney:				
Town Manager:				
T. Clark			_	
Town Clerk:				



Planning Department Memorandum

TO: Mayor and Town Council Members

FROM: Gaby Lontos-Lawlor, Senior Planner - Transportation

SUBJECT: Garner Transit Study

DATE: October 14, 2020

BACKGROUND

The Town was awarded funding through the Wake Transit Plan to complete a local transit study, which will help inform a future application to secure funds for a local bus route. The Garner Transit Study was initiated in September 2019 and was completed in May 2020, at which point staff presented findings from the study, provided an overview of public and stakeholder engagement, and discussed the preferred route alternative with Town Council. At that meeting Town Council agreed with stakeholder feedback and endorsed a Locally Preferred Alternative (LPA). Since that meeting the transit study report has been finalized.

Staff is seeking feedback from Town Council regarding appropriate timing for an application for operating and capital funds through the Wake Transit Plan's Community Funding Area Program (CFAP), to initiate local Garner bus service. Below is an overview of the matters staff plans to discuss with the Town Council.

IMPLEMENTATION PLAN

The implementation plan establishes capital and operating costs, further explained in the graphics below. As staff explained at the May 26 work session, next steps involve discussion and agreement on bus service details which will inform the operating and capital cost estimates – including the following:

- Days of week (weekdays, Saturday, Sunday, holidays)
- Hours per day (weekdays can differ from weekends and holidays)
- Frequency (number of trips per hour)
- Bus stop locations

Operating Cost Factors

Cycle Time

Span of Service

Frequency

Days of the Week

Cost per hour

Time it takes the bus to make a full round trip of the route

How many hours a day the route is operating How many times an hour a bus operates along a particular route

How many days a week does the service operate? How much it costs to operate one bus per hour

Capital Cost Factors

Amenity Type

There are varying levels of passenger ameniites – ADA, bench, shelter, etc.

Number of Amenities

Determine where different amenities should be placed

Vehicles Purchases

Number of vehicles needed to operate the service. (\$470k/bus)

Infrastructure Improvements

Roadway, park and ride, transit center, dedicated lanes, etc. The consultant prepared three hypothetical scenarios or tiers of service, to help facilitate comparison of a range of service options, shown in the table below.

Cost of Operation

Level of Service	Cycle Time	Frequency	Span of Service	Cost per hour	Total Cost (weekdays only)	Total Coast (7 days)
Tier 1	60	30 minutes all day	5:30am-11:30pm	\$85	\$780,300	\$1.1 million
Tier 2	Tier 2 60	30 minutes during peak and 60	5:30am-11:30pm OR	\$85	\$542,000	\$775,625
Her 2 60	minutes during the midday	6am-8:00pm	200	\$433,500	\$651,525	
Tier 3 60	60 minutes All day	5:30am-11:30pm OR	\$85	\$390,150	\$558,450	
		6am-8:00pm		\$303,450	\$434,350	

of Buses needed x (operating hours x \$85 x 255 OR 365) = Annual Operating Cost

Fare Alternatives

The planning team identified Garner transit fare alternatives by exploring fares implemented by peer jurisdictions within the Research Triangle region. In early 2020 throughout the region, one-way fares for fixed-route bus transit services ranged from fare-free in Chapel Hill and Wake Forest to \$1.00 on GoDurham, the lowest priced base fare in the region, and \$2.25 on GoTriangle regional routes.

There are three fare scenarios that were identified for consideration:

- 1. Existing GoRaleigh Fare Base fare is \$1.25
- 2. Subsidized GoRaleigh Fare
- 3. Fare Free

Each of the fare scenarios have implications on operating costs, revenues, and ridership based on fare elasticity research and best practices. In comparing the three scenarios and the fare impacts to service, a subsidy per passenger was calculated for the LPA. Based on the fare evaluation, it is estimated that subsidy per passenger would be \$11.66 if charging a \$1.25 fare and \$9.16 if the system were fare-free.

It is possible for the Town to test fares before making a final commitment. Garner may consider implementing an initial fare-free introductory period to encourage existing and new riders to try the service. This period could also serve as a pilot in which the Town and the transit operator could evaluate the feasibility of a permanently free-free service.

FUNDING STRATEGY

There are two funding opportunities available to support a portion of the operating and capital expenditures associated with a local Garner fixed-route service. The Wake County Transit Community Funding Area Program (CFAP) and the Locally Administered Projects Program (LAPP) are both administered by the Capital Area Metropolitan Planning Organization (CAMPO) and provide municipalities the opportunity to apply for operating and capital funds to match local dollars.

CFAP

CFAP dictates that there is a minimum local funding match of 50% of the total project costs to encourage joint projects between neighboring communities where possible and maximize the available funding. There are no restrictions on the funding source used to match CFAP resources; the requirement is the same for operating, capital, and planning projects. As a part of the grant application, project sponsors must identify their source of matching funds and demonstrate sufficient funding to execute the proposed project.

There is an annual grant maximum for both operating and capital awards set by CAMPO, and reviewed by TPAC, that each municipality can receive. In addition, no single CFAP applicant can be awarded more than 30% of the total dollars available in a single funding period.

LAPP

The LAPP program is used by CAMPO to prioritize and program local transportation projects in the region that utilize federal funding and are the responsibility of the MPO. The funding available through LAPP varies, but the recommended FY2022 modal investment mix identifies \$2,000,000 available for transit-related projects. LAPP will fund up to 80% of locally-administered projects, with a preference for projects that have larger local matches.

NEXT STEPS

- Discussion of Implementation Plan
- Refer item to Planning Commission for comment

Town of Garner

Transit Study

July 2020



Acknowledgements

Thank you to the Stakeholder Committee members, Garner Town Council, and the Town of Garner for collaborating on this planning effort and support of the project. We extend our sincere appreciation to the residents, business owners, elected officials, and stakeholders who participated in the planning process provided critical input. Everyone's time, feedback, and energy are greatly appreciated.

Stakeholder Committee

Mr. Ronnie Thompson – Garner Chamber Board

Ms. Lamara Williams - Garner Resident

Mr. Chris Johnson, PE - Town of Garner

Ms. Leah Harrison, PE -Town of Garner

Ms. Cynthia Alston – Garner Resident

Mr. Matt Davis - Garner Chamber Board

Ms. Samone Oates-Bullock - Go Triangle

Mr. John Hodges – Town of Garner

Mr. David Langley - Garner Resident

Mr. David Walker – GoRaleigh

Ms. Mari Howe – Downtown Garner Association

Ms. Torrey Blackmar – Garner Senior Center

Mr. Matt Roylance – Town of Garner

Ms. Jill Baldwin - Resources for Seniors

Mr. Bret Martin - CAMPO

Ms. Stephanie Plancich - CAMPO

Mr. Joe Stallings – Town of Garner

Ms. Melissa Oliver - YMCA

Mr. Toby Boyles – VP Baker Roofing

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Mary Karlsson
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Foursquare

Jessica Alvarez Jack McDowell

Introduction

The Garner Transit Study is intended to identify a community-based transit project that compliments regional service and focuses on local needs. The study was completed by Kimley-Horn in partnership with Town of Garner staff, and with funding support from the Wake Transit Community Funding Area Program.

This report includes a report of public and stakeholder input received throughout the study, detailed analysis of transit needs, recommendations for: capital needs, bus operations, fare structure, and outline available funding opportunities. The intent of this study is to inform a potential application for capital and operating funds available through the Wake Transit Community Funding Area Program. GoRaleigh was included in the stakeholder group and considered a partner in this study as it is anticipated GoRaleigh would operate Garner's preferred route.

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Chapter 1 – Public Engagement

Introduction

The Town of Garner conducted stakeholder and public engagement throughout the transit study timeframe consistent with town policy and the study's Engagement Plan. The study team hosted a combination of active and passive engagement opportunities to solicit feedback from a broad spectrum of participants. These engagement techniques included:

- <u>Stakeholder Group</u> Garner Transit Study Stakeholders were selected by Town staff to ensure key groups within Garner were well represented and transportation/transit decision makers would be included at key decision points throughout the planning process. Members included representatives from Town of Garner, GoRaleigh, CAMPO, Garner Senior Center, Downtown Garner Association, Town of Garner Chamber of Commerce, the YMCA, current transit riders, and potential future transit riders.
- <u>Pop-up Booth</u> Town staff provided information and conducted surveys before/during Town Council meetings/work sessions, at park and ride lots, and various Town of Garner events.
- Online Survey An informational survey related to each phase of the Town of Garner Transit Study
 was developed and distributed via social media and posted to the Town of Garner and GoForward
 websites. The study process included two surveys.
- <u>Town Council Presentations</u> Garner Town Council was updated throughout the study process and the final plan was brought before the Council for adoption.

Impacts from COVID-19 Pandemic on Engagement

The COVID-19 pandemic posed unique challenges to transit study engagement efforts. Governments imposed social distancing restrictions for March through May 2020 and encouraged social distancing after May 2020 to slow the spread of the virus and manage healthcare capacity. In response to social distancing, most community events and public meetings were cancelled, and many businesses and institutions closed and furloughed staff, or required staff to work from home. Traditional engagement methods for the transit study engagement phase II was impossible, and creativity was required to deliver an effective and meaningful approach to disseminating information and gathering input. Online surveying and online virtual meetings were utilized to share information and gather feedback from the public, stakeholders, and the Town Council regarding study results and the adopted service plan.

Three Phases of Engagement

Engagement for the Garner Transit Study was organized into the three phases summarized below.

Phase I – Existing Conditions within the Town of Garner

- a. Key Stakeholder kickoff meeting introducing the study and soliciting input on potential areas of focus within Garner
- b. Pop-up booth —surveying Garner residents and gauge existing transit use and overall interest in transit
- c. Online survey—gathering feedback on current ridership and desired characteristics and posted on various social media outlets: twitter, Facebook, Town of Garner website, and the GoForward website
- d. Key Stakeholder meeting #2 update on engagement and transit needs analysis
- e. Presentation/update to Town Council —reporting results of public survey (and an existing conditions/transit needs analysis being performed by Kimley-Horn)

Process

Transit propensity and travel demand analyses were conducted in conjunction with stakeholder and public engagement; the engagement provided real-life validation for the demographic travel model findings and analytic support for strong opinions expressed by Garner residents—all helping to inform potential routing recommendations for a local Garner service.

Stakeholder Meetings

There were 17 attendees at the first stakeholder meeting, held on September 25, 2019. Those present were asked to identify major destinations and areas where transit would be needed within Garner and to identify the priorities and goals of the transit service.

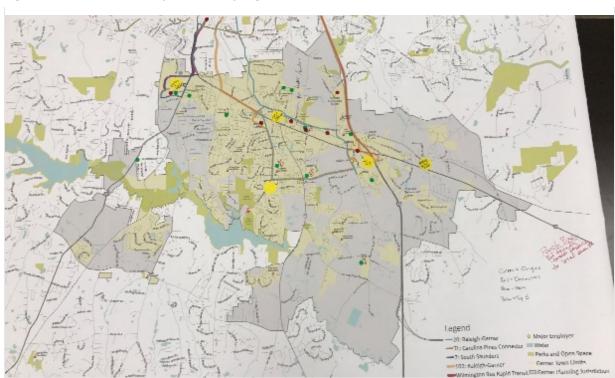


Figure 1 Stakeholder Identified Areas of High Transit Need

Feedback gathered at the kickoff meeting was used to inform the study's transit needs analysis (examining demographic, land use, and travel demand data) and potential routing options discussed at the second stakeholder meeting, held on January 15, 2020. The 17 attendees were asked to provide comment on different local Garner route options, and confirm the routings were meeting identified transit needs within Garner and would help achieve the goals of the service.





Pop-Up Meetings

The project team facilitated three pop-up style information sessions in order to provide information related to the project, survey the public, and receive feedback. The three pop-up sessions were held:

- During a blood drive held at Garner Senior Center
- Riding GoRaleigh Route 20
- Prior-to/during December 17, 2019 Garner Council meeting at Town Hall

Online Survey

Between November 26, 2019 and January 3, 2020, Garner residents were invited to complete an online survey. A link to the survey was:

- Posted on Town of Garner Website
- Posted on Wake County's GoForward "Get Involved" page
- Included in Town of Garner e-newsletter
- Sent via Garner Info app
- Posted on Town of Garner Facebook and Twitter accounts
- Posted on GoTriangle's Facebook and Twitter accounts

The survey included 15 questions focused on gauging the appetite for local transit service, identify desirable destinations to be served by transit, and document key demographic indicators of potential transit users within Garner. Three hundred sixty two (362) people completed the survey.

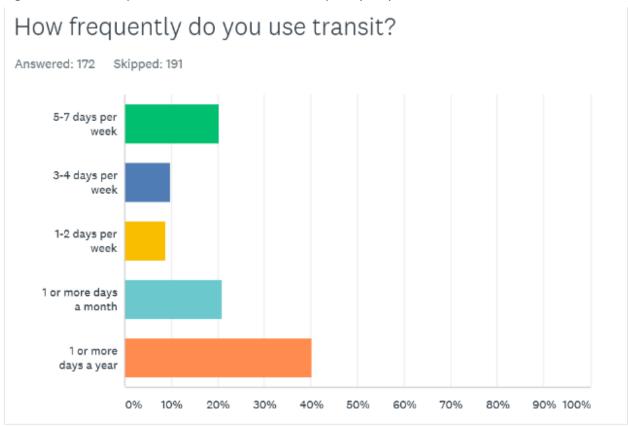
Town Council Presentation Key Messages

During Phase 1 of the transit study engagement, the study team identified several key themes:

- 1. While there are several locations in Garner that could have potential demand for transit service, stakeholders and survey respondents identified priority destinations.
 - a. White Oak Crossings Shopping Center
 - b. Timber Landing (Lowe's Foods)
 - c. North South Station
 - d. Timber Crossings/Post Office
 - e. Town Hall
 - f. Amazon fulfillment center
- 2. For people using transit, they either use it several days a week for commuting/recreation, or a few times a year.

Survey respondents either seem to commit to using transit and make it part of their routine, or they use it very infrequently. For people who said they used transit, 31 percent said they used it three (3) or more days per week, while 40 percent said they used it one (1) or more days per year.

Figure 3 Charted Responses to the Question "How Frequently do you Use Transit?"



3. Riders of the former GoTriangle Route 102 experience longer wait times because of the new GoRaleigh Route 20 service design implemented in October 2019.

The hourly, peak-only Route 102 operated by GoTriangle, was replaced by the GoRaleigh Route 20 in October 2019. The new Route 20 reaches more Garner destinations (and still serves downtown Garner and White Oak Shopping Center), and operates hourly, all-day service. However, the majority of the Garner portion of Route 20 is a one-way loop, creating longer wait times for former 102 passengers making the same trip on Route 20 as they did on Route 102.

GoRaleigh has since confirmed their intent to introduce bi-directional service on the Route 20 Garner loop, and increase the frequency of the weekday service to every 30 minutes in the spring/summer of 2020. Staff is waiting on Council approval.

4. Most respondents have a car available for their use, a driver's license, and have a household income of more than \$50,000.

This suggests that structuring local service within the Town of Garner to serve populations with high transit propensity, as well as major destinations with park and ride potential, will have a higher likelihood of capturing local ridership.

Phase II – Develop Service Alternatives

- a. Online survey highlighting fixed route alternatives and potential for capital investments posted on various social media outlets: twitter, Facebook, Town of Garner website, and the GoForward website
- b. Key stakeholder meeting #3 relaying results of existing conditions survey/transit needs analysis from Phase I of outreach, evaluating fixed route alternatives
- c. Presentation/update to Town Council—reporting results of fixed route alternative evaluation/survey and preferred service alternative endorsement from the stakeholder group

Process

The study team developed two potential Garner route alternatives based on stakeholder and public input gathered in September 2019 through January 2020 and shared the route options in March 2020 for stakeholder and public review and comment. Engagement input informed refinement of the alternatives and the recommendation for the preferred local Garner bus service alternative.

Online Survey

As the online survey was the only available method of public outreach, staff extended the survey period a week and distributed the survey link widely. Between March 6, 2019 – April 3, 2020, Garner residents were invited to complete an online survey. A link to the survey was:

- Posted on Town of Garner Website
- Posted on Wake County's GoForward "Get Involved" page
- Included in Town of Garner e-newsletter
- Sent via Garner Info app
- Posted on Town of Garner Facebook and Twitter accounts
- Posted on GoTriangle's Facebook and Twitter accounts
- Posted on GoRaleigh Route 20 bus routes (via a flyer with printed link and scannable QR code)
- Posted on GoRaleigh's Facebook and Twitter accounts

The survey included 9 questions focused on identifying the preferred route alternative between options 1 and 2, the current level of transit ridership within Garner, preferred service operating hours and days of the week,

tolerance for route transfers, the current level transit ridership within Garner, and which transit amenities were considered a priority. 156 people completed the survey.

Stakeholder Meetings

The COVID-19 pandemic posed unique challenges during Phase II of stakeholder and public engagement as recommended social distancing made it difficult to engage with the stakeholder group in traditional, inperson meetings. The study team worked together creatively and leveraged technology to disseminate information and provide an accessible platform for all stakeholders to provide feedback.

Garner Transit Study Stakeholders were sent a link on March 30, 2020 (via email) to the Phase II online survey as well as a presentation detailing the study process, route options 1 and 2, and a summary of online survey results (that had been collected at that time). Stakeholders were asked to provide their preference between route options 1 and 2 and any additional feedback or comments regarding the Garner local bus service.

A virtual stakeholder meeting was held on April 20, 2020 via Microsoft Teams for stakeholders to offer verbal input. The 16 call-in attendees were asked to comment on the two refined local Garner route options and provide feedback regarding which of the two routing options best met the needs of Garner while achieving the service goals. The discussion provided valuable feedback on the two route alternatives, including stakeholder concerns about forcing potential additional transfers. Specifically, Route Option 1 would modify existing Route 20 service, forcing an additional transfer for riders wanting to access GoRaleigh Station from some locations in Garner. Route Option 2 would not modify existing Route 20 and would not force additional transfers, and this was noted as a key advantage of Route Option 2 over Route Option 1.

Staff confirmed with stakeholders that Route Option 2 was the preferred service alternative and presented route option details to Council as information on May 26, 2020.

Town Council Presentation

Staff presented a review of the Garner Transit Plan Process to-date, including a description of the two local routing options. A summary of the survey results and reactions to the routing options was also given. At the time of the presentation, 156 survey responses had been collected. Prior to the Council update, a stakeholder meeting had also been held, staff also provided an update on route option preferences as expressed by stakeholders, with the general thought being Route Option 2 provided new service connections while still maintaining current service levels and preserving the existing GoRaleigh Route 20.

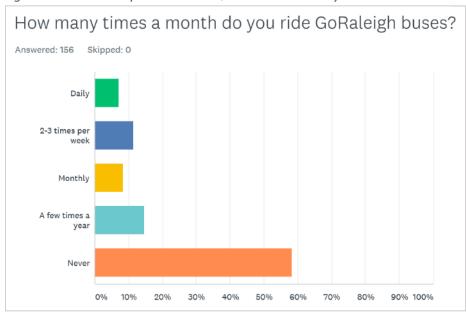
A high-level overview of potential capital and operating costs was given, describing different cost contributing factors that affect service quality and cost (length of a single round-trip, span of service, frequency, operating days, type of amenities provided at bus stops, and any required infrastructure improvements). The potential for Garner to charge a transit fare was also discussed, as it relates to potential service funding strategies the Town of Garner could pursue.

Phase 2 Engagement Key Messages

The study team identified several key these based on Phase II engagement outcomes:

1. While only 20% of respondents said they ride transit, those who do use transit, use it weekly/daily.

Figure 4: Charted Responses to the Question "How Many Times a Month do You Use Transit?"



2. Shelters, benches, and trash receptacles are the most important transit amenities to stakeholders and survey respondents.

Respondents were asked to rank potential amenities in order of their importance. 58% ranked shelters as the most important, 44% ranked benches as the second-most important, and 67% ranked trash receptacles as the third most important amenity.

3. People would primarily use the service on weekdays and during the midday (10am-4pm).

Figure 5: Charted Responses to the Question "Which Days of the Week would You Use the Proposed Bus Service?"

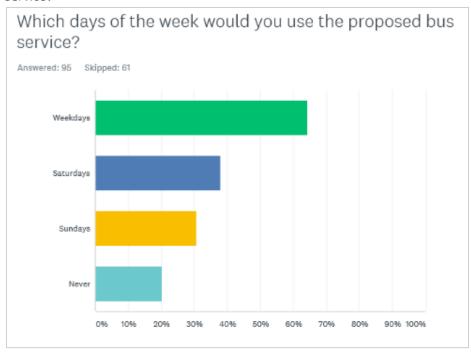
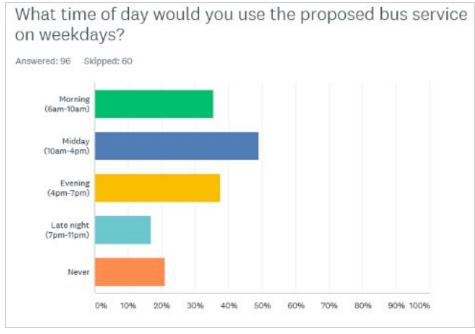


Figure 6: Charted Responses to the Question "What Time of Day Would You Use the Proposed Bus Service?"



4. Based on public and stakeholder engagement, Route Option 2 service is more appealing than Route Option 1 when combined with GoRaleigh's existing Route 20 service pattern.

While survey respondents overall indicated Option 1 as their preferred route alternative, stakeholders expressed concern that if GoRaleigh Route 20 was replaced with the local Garner service along Aversboro Rd and Timber Dr, the current one-seat ride option from Garner to GoRaleigh station would no longer exist.

Stakeholders indicated that as GoRaleigh is planning to increase the frequency of Route 20 from hourly to every 30-minutes in fall of 2020 – by keeping Route 20 operating as it does today, and implementing the Garner route option 2, current transit users in Garner could keep their one-seat ride, while new areas/destinations like the WakeMed Garner Healthplex located on US 70, and the new rec center on Main St, would benefit from the new transit service connections.

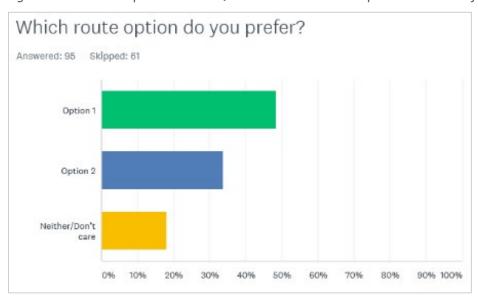


Figure 7: Charted Responses to the Question "Which Route Option Do Your Prefer?"

Phase III – Finalize Service Recommendation and Financial Plan

f. Town Council Approval —presented final route alignment, service plan, and financial plan for Council review and approval

Route Information Online – present final route alignment, service plan, and financial plan online for public and stakeholder information

Engagement Summary and Key Findings

Table 1 summarizes the Garner Transit study public engagement activities and timeline.

Table 1: Garner Transit Plan Public Engagement Activities by Phase

	Event	Date
Phase I	Stakeholder kickoff meeting	September 25, 2019
	Online survey #1	November 26, 2019 – Jan 3, 2020
	Route 20 ride-along survey	December 17, 2019
	Pop-up – Garner Senior Center Blood Drive	December 13, 2019
	Pop-up – Outside of Town Council Meeting	December 17, 2019
	Stakeholder Meeting #2	January 15, 2020
	Town Council Update	January 28, 2020
Phase II	Online Survey #2	March 6 th — April 3 rd
	Stakeholder Meeting #3	April 20, 2020
	Town Council Update	May 26, 2020
Phase III	Town Council Approval	June 16, 2020
	Route information posted online	TBD

Key Garner Transit Study Engagement Findings

Input received during phases I, II, and III of engagement helped establish service level and coverage/location priorities for Garner residents and stakeholders—which laid the groundwork for transit service model development. Below are the major findings from engagement:

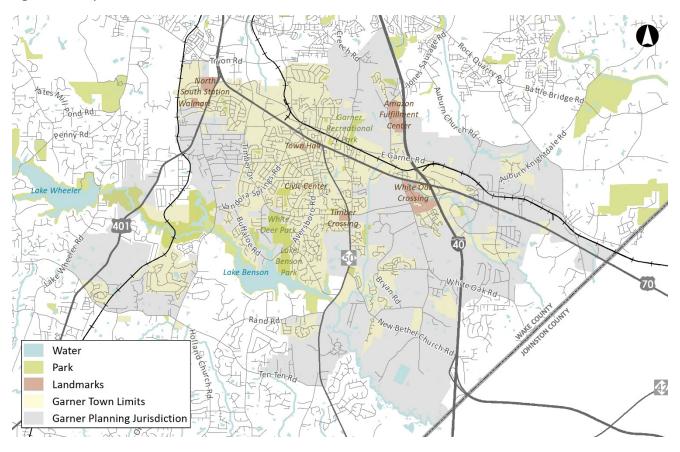
- 1. Major activity centers in Garner with high transit propensity:
 - a. White Oak Shopping Center
 - b. Timber Landing
 - c. Target/Home Depot
 - d. Timber Crossings/Post Office
 - e. Town Hall
- 2. Routing Option #2 was the preferred local service alternative, with connections to North South Station and GoRaleigh Route 7, US 70, Main Street, and preservation of GoRaleigh's current Route 20 along Aversboro Rd and Timber Dr, resulting in overall increased service to White Oak Shopping Center (the highest ridership stop in Garner), and overall an increase in transit service coverage for Garner.
- 3. Residents are more likely to use a local transit service during the week, during traditional peak hours and midday.

Chapter 2 – Transit Needs and Demands

Introduction

The Town of Garner (the Town) is located in Wake County, North Carolina (Figure 1). The Town is just south of the City of Raleigh and maintains a residential identity within the Raleigh metropolitan area. Garner is connected to the greater Raleigh metropolitan area by Interstate 40 (I-40), US Highway 70 (US 70), NC State Highway 50 (NC 50), and US 401. US 70 is one of the Town's major east-west corridors connecting two major destinations within the Town, the North South Station and White Oak Crossing.

Figure 4: Study Area



The Town of Garner has experienced tremendous population growth since 2010, growing 18 percent to approximately 30,000 according to the latest Census estimates. In contrast, employment in Garner has stayed constant in the past few years at about 14,000 jobs. This balance of jobs and population in Garner is highlighted even further when analyzing commute flows. Based on the Census, approximately 95 percent of people employed in Garner live outside of the Town; approximately 93 percent of Garner residents leave the Town for employment. This type of commuter-based movement can create significant pressures for all travelers along major highway corridors in and around the Town.

Chapter 2 – Transit Needs and Demands identifies and explores attributes that demonstrate need and demand for transit services. This section summarizes these attributes to establish a baseline understanding of regular route bus service potential within Garner. This chapter presents these attributes in three ways:

- Transit Propensity analysis of geographic characteristics that indicate suitability for regular route bus service
- Transit Potential analysis of population and employment density in terms of suitability for regular route bus service
- Travel Demand Patterns and Flows analysis of common origins and destinations for existing or potential regular route bus trips

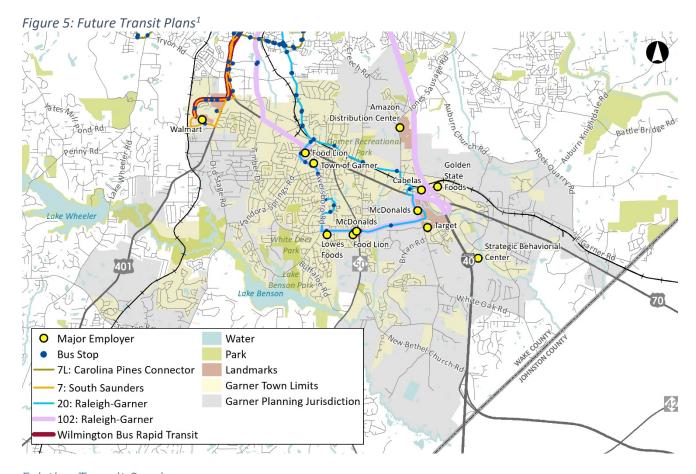
Based on the analysis results, the chapter concludes with two options for local bus routes within the Town; these options are evaluated in Chapter 3.

Previous Planning Efforts

Several planning efforts were reviewed as part of this study to not only understand the Town, County, and Capital Area Metropolitan Planning Organization's (CAMPO) priorities, but to understand the larger multijurisdictional picture established in the regional transit vision.

- Wake Transit Plan establishes local, regional, and high-capacity transit improvements across Wake County by focusing on four "Big Moves" 1. Connect the Region, 2. Connect all Wake County Communities, 3. Create Frequent, Reliable Urban Mobility, and 4. Enhance Access to Transit. In an effort to achieve these "Big Moves," the Wake Transit Plan includes elements that have direct, significant benefits for Garner:
 - o 50% matching funds for Wake County Towns (like Garner) to study, plan, and/or operate local transit service through the Community Funding Area Program (CFAP).
 - o A bus rapid transit corridor that connects Garner to downtown Raleigh
 - All-day local service to downtown Raleigh
 - Commuter rail connections to and from Durham and Raleigh
- Wake 10-year Bus Plan—recommends operating and capital improvements in the Wake County bus network between 2019 and 2027. One of the recommendations includes GoRaleigh's hourly, all-day Route 20 with service to downtown Raleigh from White Oak Shopping Center. Route 20 replaces GoTriangle's express, hourly, peak-only Route 102 service to downtown Raleigh. The plan designates funding to increase the frequency and add weekend service in future years.
- Community Funding Area Market Analysis—as part of the CFAP, a market analysis of Wake County communities was completed to identify the most effective areas to implement different types of transit solutions. The study examined population and employment, socioeconomic characteristics, as well as planned transit capital and service investments. The analysis identified several potential market-supportive solutions for Garner including a local transit route, improving bicycle and pedestrian infrastructure, and extending existing GoRaleigh routes into Garner.
- <u>Garner Forward Comprehensive Plan</u> identifies and addresses a range of issues affecting Garner. Transportation issues raised included the lack of road connectivity for major destinations within Garner and the recommendation of a "trunk" bus route along US 70 through Garner.
- <u>Garner Transportation Plan</u> multimodal solutions included pedestrian, bicycle, complete streets improvements, and transit. Transit solutions include a circulator/local Garner service that provides connections to the area surrounding Walmart and North South Station.
- Southeast Area Study—due to high growth rates and the goal of maintaining the character of the southeast area, a comprehensive transportation strategy was developed in an effort to accommodate existing and future transportation needs. The study included portions of Wake and Johnston counties and 11 municipalities, Garner being one. Recommendations include road and intersection improvements, rail service in Garner and beyond into Johnston County, hourly bus service between Garner and Clayton, and a bus rapid transit route between Garner and downtown Raleigh.

Future transit plans for Garner include the Wake Bus Rapid Transit (BRT): Southern Corridor line as shown in Figure 2 below (the exact alignment of the route might vary from what is shown on the map).



Existing Transit Services

Garner is served by GoRaleigh by three specific routes:

- 7L: Carolina Pines Connector (Trailwood Hills Drive/Tryon Road to Southgate Plaza)
- 7: South Sanders (GoRaleigh Station to Wal-Mart/Purser Drive)
- 20: Garner (GoRaleigh Station to White Oak Shopping Center Park & Ride)

¹ Route 102: Raleigh-Garner is shown on the map but no longer in service after Winter 2019; it was replaced by all-day Route 20 service. For context on the Town's recent transit service, all recent, existing, or planned transit routes are shown in Figure 2 and Figure 3.

16

Toke Wheeler

Bus Stop

Tic Transing Pines Connector

Ti: South Saunders

20: Raleigh-Garner

Garner Town Limits

Garner Town Limits

Garner Planning Jurisdiction

Figure 6: Existing Transit Services¹

Ridership

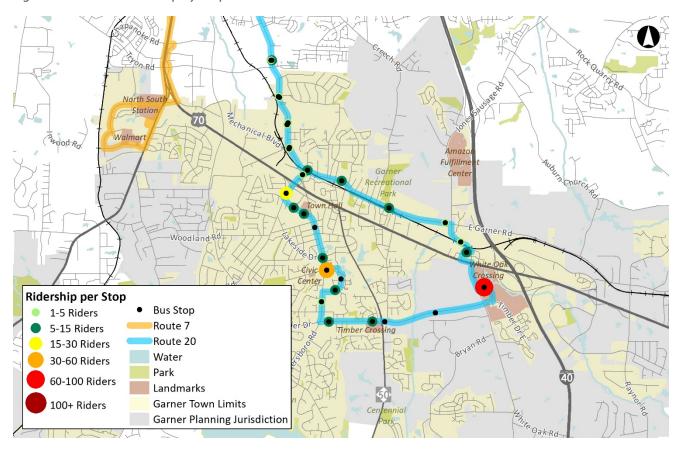
Route 20 – Garner

According to GoRaleigh ridership statistics from October and November 2019, the majority of stops along Route 20 within the Garner planning jurisdiction have 5 to 15 riders daily. Three stops had more than 15 riders per day in 2019:

- Forest Hills Shopping Center along Vandora Springs Road
- Aversboro Square along Aversboro Road
- White Oak Shopping Center along Timber Drive

Ridership by transit stop is shown in Figure 4.

Figure 7: Route 20 Ridership by Stop



Route 7

The ridership by transit stop is shown in Figure 5.

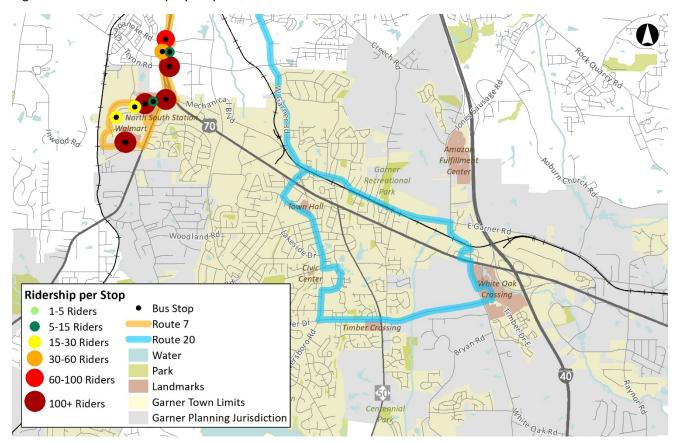


Figure 8: Route 7 Ridership by Stop

Existing and Planned Future Transit Market Analysis

Garner's transit market analysis evaluated three attributes: transit propensity, transit potential, and travel demand patterns and flows. The three attributes, when looked at together, can indicate not only where transit service would be appropriate, but the type of transit mode as well as the preferred route.

Transit Propensity

Transit propensity is a measure of the demographic and employment characteristics of an area. Transit planners evaluate transit propensity to identify existing population and employment densities best suited for transit services. Places with people who rely on transit or other forms of ride-sharing, high population density, large activity centers, or high job density typically produce greater demand for transit. Transit propensity considers a variety of datasets together to identify where transit needs and demands are greatest. The study used two indices to identify where transit propensity exists for Garner: 1) all-day transit service index; and 2) peak period transit service index.

All-Day Transit Service Propensity

The all-day transit service propensity index (Figure 6) looks at transit-oriented populations as well as activity centers within the study area. Transit- oriented populations are likely to use transit to access everyday destinations. The all-day transit service index identifies areas that can serve as origins or destinations throughout all times of the day. The greatest all-day transit service propensity in Garner is along the south side of US 70 between Coldwater Drive and Aversboro Road, and to the west of Benson Road near the town's municipal campus, as shown in Figure 6. Other areas of higher all-day transit service propensity include dense residential communities on the north side of US 70 and commercial corridors along Timber Drive and Fayetteville Road.

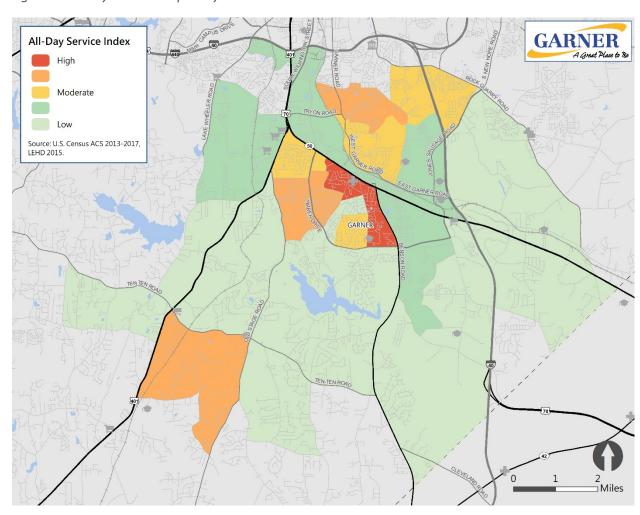


Figure 9: All-Day Service Propensity

Peak Period Transit Service Propensity

The peak period transit service propensity identifies where transit commute trips originate as well as where employment is located. By combining the two together, this index identifies areas that serve as the origin or destination for home-to-work trips, which are concentrated during the peak morning (6 to 9 am) and evening (3 to 6 pm) commute hours.

Figure 7 shows the distribution of peak period transit service propensity in Garner. The highest peak period propensity is found in the more densely populated areas in the center of town and to the north, as well as along major roads such as US 70 and Timber Drive. The peak period service index is low to moderate-low throughout most of the town, including residential communities in the southern and eastern parts of Garner.

Peak Period Service Index

High

Moderate

Low

Source U.S. Cersus ACS 2013-2017, Littly 2015.

This Tay may

0 1 2 Miles

Figure 10: Peak Period Service Propensity

Transit Potential

In addition to transit propensity, a key measure of the potential demand for transit is population and employment density. Transit potential measures the combined population and employment density. This attribute helps to inform where transit service should be and the right mode to serve the need. Regular route bus service (a specific form of fixed-route transit) is typically best supported by areas with five jobs and residents per acre or more. Areas with lower density are often better served by demand-response transit services.

² Based on Transit Cooperative Research Program (TCRP) Report 100: "Transit Capacity and Quality of Service Manual, 2nd Edition", 2003. The report finds that the minimum density to support hourly fixed-route transit service is approximately 3 households per acre or 4 jobs per acre.

As shown in Figure 8, existing regular route bus service potential in Garner is concentrated in the Town's center between Timber Drive, US 70, and Benson Road. Overall, the density in Garner does not surpass 15 jobs and residents per acre, while only a small section of the town has a combined density greater than five jobs and residents per acre.

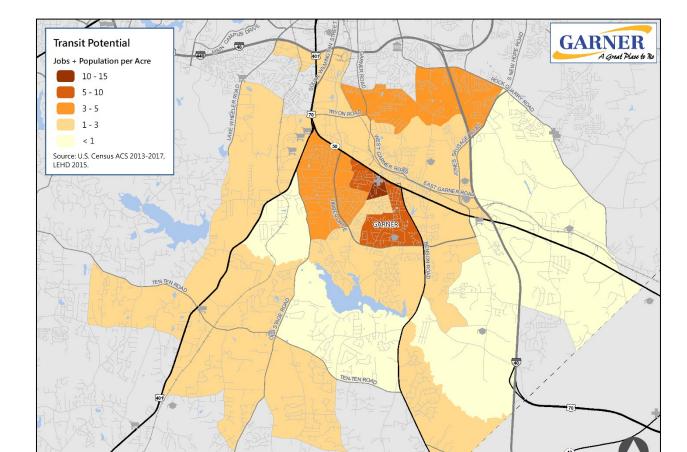


Figure 11: Existing Transit Potential (Jobs + Population)

Planned future (year 2045) regular route bus service potential in Garner is shown in Figure 9. Dot patterns show planned density increases of 25 percent or more relative to today, and diagonal hatches show planned decreased density (e.g., when children leave home and parents remain in the home). By 2045, population and employment in Garner are forecast to increase significantly. Most of northern Garner will surpass five jobs and residents per acre, which means that these areas of Town will likely be able to support regular route bus service in the future.

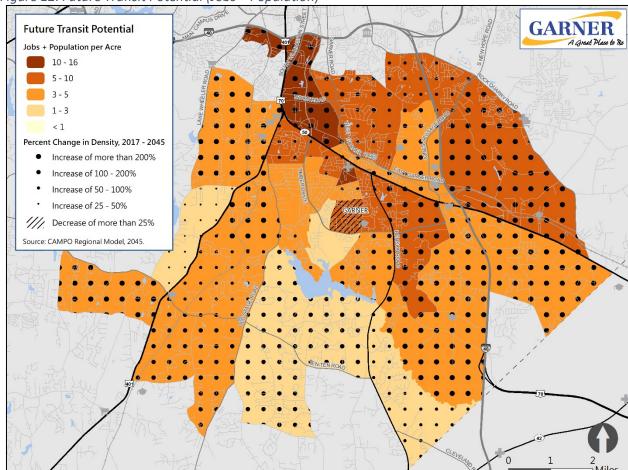


Figure 12: Future Transit Potential (Jobs + Population)

Transit Travel Demand Patterns and Flows

Transit travel demand exists where many residents or workers in the study area make trips between the same origins and destinations. The most significant connections form patterns of movement throughout the study area that can be grouped by the time of day, purpose, and mode of each trip. For transit services, common origins and destinations form the basis of a route or network that meets the needs of existing and potential transit riders. To maximize the benefit of transit services, planning must therefore be informed by existing and forecast travel demand patterns.

Overall, travel in Garner is dominated by connections to the White Oaks shopping area, which has significant travel between many areas during all times of the day. The US 70 corridor in general exhibits high travel demand, producing and attracting trips from all parts of Garner. In the future, however, new developments on Timber Drive west of White Oak Road will eclipse the existing White Oak shopping area as the major travel node. Neither current conditions nor future forecasts reflect potential trips created by the opening of the Amazon Fulfillment Center in 2020, which may create significant demand in and around Garner in the near-term.

Existing Travel Demand

Existing daily travel flows are shown in Figure 10. The White Oak shopping area at the junction of US 70 and I-40 is a major node for all-day demand in Garner, with thousands of trips beginning and ending there every day. Major daily connections in Garner reach from the White Oak shopping area along US 70 to the commercial area at Fayetteville Road and along Timber Drive to areas north and south of Timber Drive near Benson Road. Outside of the US 70 corridor, smaller connections reach to residential neighborhoods in northern and southern Garner.

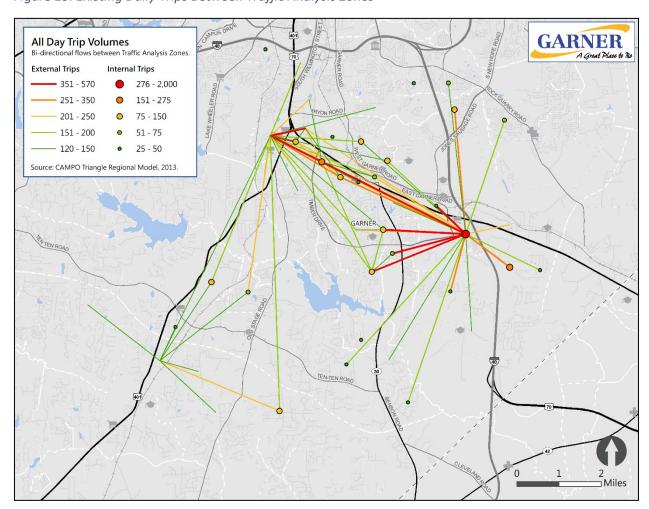


Figure 13: Existing Daily Trips Between Traffic Analysis Zones

Future Travel Demand

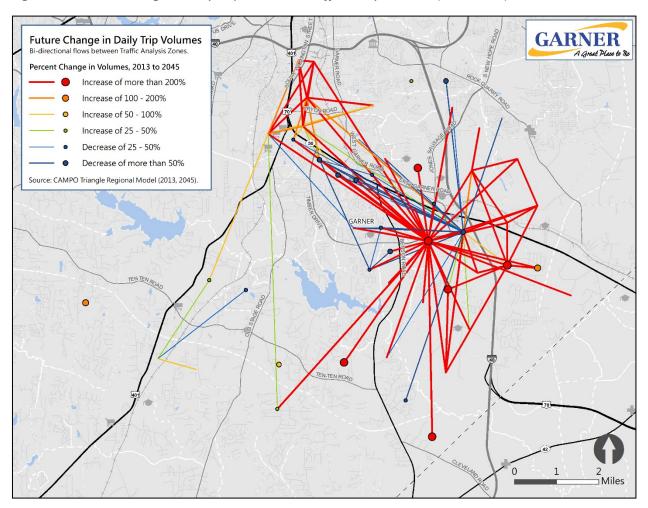
As Garner and the Triangle region continue to grow in the future, new developments and shifting travel behavior will change the demand patterns in the study area. Planned transit services must account for future demand by providing opportunities for adjustment to meet shifting rider needs.

The percent change in 2045 daily trip volumes relative to today are shown Figure 11. Red, orange, yellow, and green symbols represent increases in demand, while blue symbols indicate decreased demand. Most notably, planned developments on Timber Drive to the west of White Oak Road are anticipated to dominate future travel demand in Garner, as volumes to the existing White Oak shopping area are forecast to decline. Other

connections with increased demand are around US 70 and Tryon Road in northwestern Garner, as well as in eastern Garner. Overall, many flows are forecast to increase by more than 200 percent, with total demand in Garner more than doubling by 2045.

The 2045 travel flows do not include the Amazon Fulfillment Center set to open on Jones Sausage Road west of I-40 in 2020. This employment destination will generate approximately 5,000 jobs in Garner in 2020 and will likely serve as a significant travel node in the future.

Figure 14: Percent Change in Daily Trips Between Traffic Analysis Zones (2013-2045)



Existing Transit Needs and Future Route Options

Areas of High Transit Demand

Overall, existing transit demand in Garner is concentrated around the center of the town, between US 70, Timber Drive, and Benson Road, and around the town's municipal campus. When combining travel flow information with propensity measures, the highest combination of trip volumes and transit propensity occur along the length of the US 70 corridor, as well as between the White Oak shopping area and the neighborhood northwest of Timber Drive and Benson Road. Residents and workers in this area are more likely to use transit services throughout the day, and many daily trips occur between the key origins and destinations along these corridors. This level of transit demand indicates that central Garner and the US 70 corridor has the greatest potential for transit ridership within the study area.

In addition to this technical analysis, Chapter 1 describes the stakeholder and public engagement completed for this study. Figure X summarizes the technical and engagement results and illustrates the areas of high transit demand.

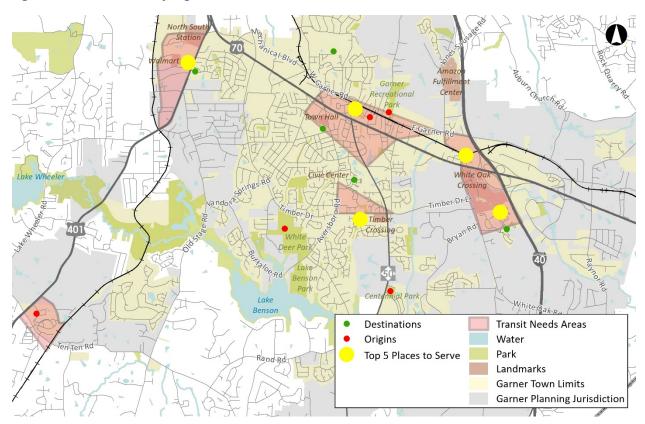


Figure 15: Garner Areas of High Transit Demand

Transit Options Based on High Transit Demand Findings

Based on the results of stakeholder and public engagement, combined with demographic and employment data analyses, and travel demand findings, two route alignment alternatives were identified to better serve existing transit needs and demands. Both options provide connections to areas within Garner identified as key origins and destinations but vary in service north of US 70 and south of US 70.

Option 1

Figure 13 shows alignment Option 1 connects the North South Station shopping center with White Oak Crossing along US 70, Vandora Springs Road, 7th Avenue, Aversboro Road, and Timber Drive. In this route scenario, the local Garner route would replace GoRaleigh Route 20 service along Aversboro Road and Timber Drive. Route 20 would no longer serve the area but would continue to operate service from White Oak to GoRaleigh Station at a higher frequency. Six trips per day would also include a shuttle north on Jones Sausage Road to the new Amazon facility. This alignment follows the same alignment as Route 20 for thirteen of the existing stops, excluding the Amazon shuttle.

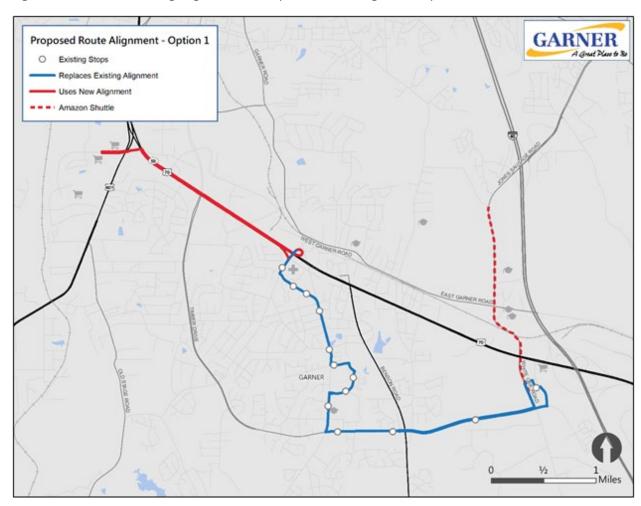


Figure 16: New and Existing Segments on Proposed Route Alignment Option 1

Option 2

Figure 14 shows alignment Option 2 connecting the North South Station shopping center with White Oak Crossing along US 70, Vandora Springs Road, 7th Avenue, Forest Drive, Benson Road, Main Street, and White Oak Road. GoRaleigh Route 20 would maintain the current route alignment and

frequency that is operated today. Like Option 1, six trips per day would also serve the new Amazon facility. Option 2 follows the same alignment as Route 20 for five of the existing stops.

Proposed Route Alignment - Option 2

Overlaps Current Alignment

Uses New Alignment

Amazon Shuttle

Existing Stops

GARNER

GARNER

GARNER

A Great Date 6 To

Figure 17: New and Existing Segments on Proposed Route Alignment Option 2

Chapter 3 – Transit Fare Evaluation

Introduction

Transit fares, on the surface, are simply the price travelers pay to ride transit. Beneath the surface, fares have broad implications on things that affect travelers' everyday lives—access to resources such as housing, employment, food, and opportunities as well as larger societal issues, like socio-economic equity and discrimination. These broad implications result because the price travelers pay for transit fares, like all types of goods and services, affect the consumers' purchasing decisions. An incremental price increase in fares can motivate travelers to make different decisions – for example, using transit less, shifting to a different mode, or not taking a trip.

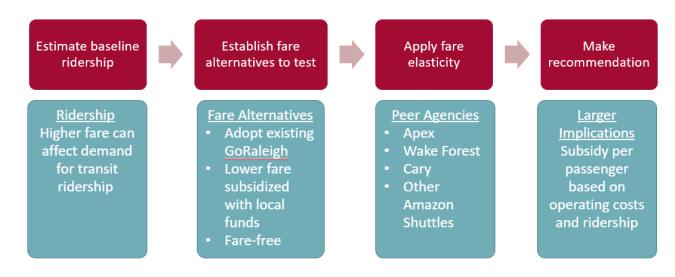
As Garner explores its transit options, a key question is asked – what fare (if any) should be charged for the new local, fixed-route bus? This chapter presents four key considerations in Garner's fare decision: ridership, communication, administration, and financial feasibility. Chapter 3 – Transit Fare Evaluation outlines three fare scenarios and identifies the key differentiators for each scenario. The three fare scenarios are:

- Adopt GoRaleigh existing fare structure
- Subsidize fares to lower than GoRaleigh levels
- Eliminate fares

Methodology

The methodology for transit fare evaluation is summarized in Figure 1.

Figure 18: Transit Fare Evaluation Methodology



Estimate Baseline Ridership

To evaluate the impact of each fare scenario on ridership, the planning team estimated baseline ridership using existing, local conditions for transit demand. Based on the current ridership of GoRaleigh

Route 20 in Garner, the estimated ridership for both proposed route options will be used as a baseline along with the existing GoRaleigh fare.

Baseline Ridership for Route Option 1

Route Option 1 (Figure 2) has three distinct parts—a portion that replaces the existing Route 20 alignment; a portion that uses a new alignment along US 70; and a separate shuttle service serving the Amazon Distribution facility six times a day. Option 1 was assumed to run at 30-minute headways weekdays from 6AM to 11PM. As of Spring 2020, Route 20 runs at hourly headways (i.e., one trip every 60 minutes). Based on the routing and ridership elasticities, Table 1 illustrates the weekday boardings estimated for Option 1.

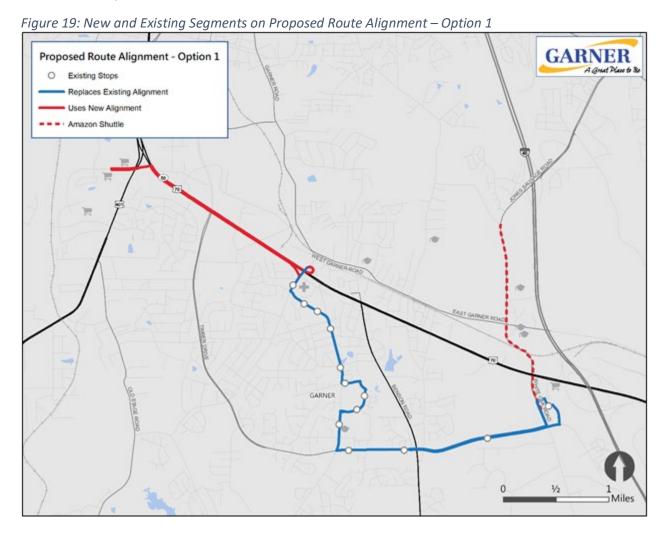


Table 1: Estimated Weekday Boardings – Option 1

Proposed Route Segment	Round-Trip Length (mi)	Daily Revenue Trips	Daily Revenue Miles	Average Daily Boardings
Existing Segments	9.5	34	323.2	125.4
New Alignment	4.5	34	152.6	117.7
Amazon Shuttle	4.0	6	23.7	21.0
Total	18.0	34	499.5	264.1

Baseline Ridership for Route Option 2

The proposed alignment for route Option 2 connects the North South Station shopping center with White Oak Crossing along US 70, Vandora Springs Road, 7th Avenue, Forest Drive, Benson Road, Main Street, and White Oak Road (Figure 3). The same proposed shuttle would serve the new Amazon facility six times daily. This alignment follows the Route 20 alignment for five of Route 20's existing stops. Based on the routing and ridership elasticities, Table 2 summarizes the weekday boardings estimate.

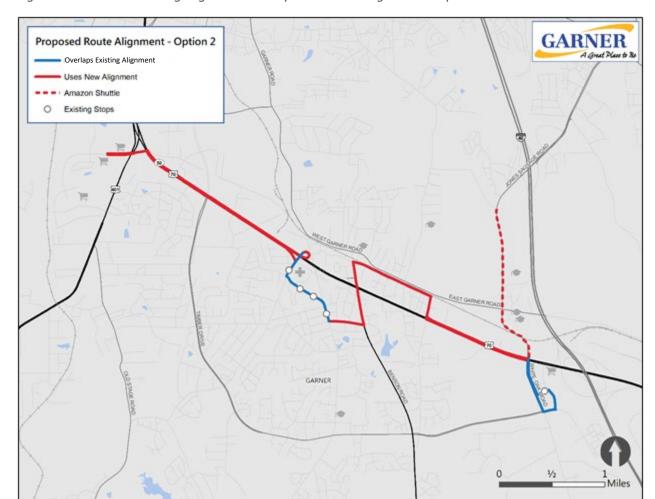


Figure 20: New and Existing Segments on Proposed Route Alignment – Option 2

Table 2: Estimated Weekday Boardings – Option 2

Proposed Route Segment	Round- Trip Length (mi)	Daily Revenue Trips	Daily Revenue Miles	Average Daily Boardings
Existing Segments	3.0	34	101.3	78.2
New Alignment	10.5	34	356.9	275.3
Amazon Shuttle	4.0	6	23.8	21.0
Total	17.5	34	481.9	374.5

Establish Fare Alternatives to Test

Peer Jurisdictions

The planning team identified Garner transit fare alternatives by exploring fares implemented by peer jurisdictions within the Research Triangle region. In early 2020 throughout the region, one-way fares for fixed-route bus transit services ranged from fare-free in Chapel Hill and Wake Forest to \$1.00 on GoDurham, the lowest priced base fare in the region, and \$2.25 on GoTriangle regional routes. The peers selected have populations, regional roles, and transit needs similar to Garner. The fare policies for three jurisdictions were studied: the Town of Apex, the Town of Wake Forest, and the Town of Cary.

Town of Apex

The Town of Apex is located in Wake County southwest of Raleigh, with a population of nearly 54,000. Apex has grown rapidly over the past few decades, resulting in an increasing need for transit infrastructure. In early 2020, GoTriangle serves Apex through two regional bus routes with peak period service to the Regional Transit Center in southwest Durham and to Downtown Raleigh, where riders may make connections to bus routes serving all parts of the region.

In 2019, the Town of Apex, in partnership with the Town of Cary, conducted a transit study for a circulator route that would serve major destinations in Apex and connect to regional transit services. In early 2020, Apex undertook an implementation study to finalize plans for the schedule, stops, fare, and operator of the service. The new service will likely be operated by GoCary. In its circulator transit study, Apex considered two fare alternatives: adopt the regionwide local bus base fare of \$1.25 or offer the service fare-free. The town estimated that while revenues would decrease without a fare, ridership would increase by more than 30 percent. Ultimately, the Town of Apex decided to offer the service as fare-free.

Town of Wake Forest

The Town of Wake Forest is located in northern Wake County, with a population of approximately 44,000. Although Wake Forest borders Raleigh, the town lies near the edge of the Triangle region, about 15 miles northeast of downtown Raleigh. Similar to Apex and Garner, Wake Forest has grown significantly over the past few decades.

Since 2008, GoRaleigh has operated a fare-free bus route in an hourly clockwise loop, serving the main points of interest in Wake Forest. In January 2020, the service was expanded to include a second bus operating in the reverse direction as well as Saturday service. In early 2020, the Wake Forest Loop operates hourly in each direction from 6:00 a.m. to 8:25 p.m. on weekdays and from 8:00 a.m. to 8:25 p.m. on Saturdays. GoTriangle also offers an express commuter bus route from Wake Forest to Downtown Raleigh during weekday peak periods. While the Wake Forest Loop is free, the base fare for the Wake Forest-Raleigh Express is \$3.00, with discount fares and multi-day passes available.

Town of Cary

The Town of Cary is larger than Garner, with 168,000 residents. Cary lies primarily within Wake County, bordering Raleigh to the west, and like the rest of the region, has seen sustained growth over many decades, emerging into a prominent regional activity center.

In 2001, Cary began providing door-to-door on-demand transit service, and in 2005, the town established a network of five fixed, local bus routes. Today, GoCary offers six local bus routes and one peak-period express route. Cary is also served by four GoTriangle regional routes and one GoRaleigh route. The base fare for GoCary routes is \$1.25, and GoTriangle fares start at \$2.25 for a regular one-way trip. Both services also offer discounted fares for youth, people who are disabled, and senior riders, as well as multi-day passes. In 2016, GoCary's subsidy per passenger was \$6.57.

Fare Scenarios for Testing

The planning team identified three fare scenarios to test for use on the potential Garner route options: adopt the existing GoRaleigh fare structure, offer a fare that is lower than GoRaleigh by subsidizing GoRaleigh fares with local funds, or offer the service fare-free. Each scenario is described below.

Scenario A – Existing GoRaleigh Fare

The current fare policy for GoRaleigh is shown in Table 3. The base fare is \$1.25, with a discount fare of \$0.60 for riders with disabilities. Free rides are offered to seniors 65 or older and youth ages 18 or younger who present the appropriate ID card. Day passes, week passes, and month passes are available at the rates of \$2.50, \$12.00, and \$40.00, respectively, with half price discounts offered to riders with disabilities. Transfers within the GoRaleigh system are free with a transfer receipt. With this policy, the average fare per trip collected by GoRaleigh was \$0.60 in 2016.

Table 3: GoRaleigh Fare Policy

Fare Type	Fare
Single Ride	\$1.25
Single Ride – Discount	\$0.60
Single Ride – Seniors, Age 65 or Older	Free
Single Ride – Youth, Age 13-18	Free
Single Ride – Youth, Age 12 or Younger	Free
Day Pass	\$2.50
Day Pass – Discount	\$1.25
7-Day Pass	\$12.00

7-Day Pass – Discount	\$6.00
31-Day Pass	\$40.00
31-Day Pass – Discount	\$20.00

Scenario B –Subsidized GoRaleigh Fare

The Town of Garner may choose to further subsidize passenger fares below existing GoRaleigh fares. By applying fare elasticities to the baseline fare and estimated ridership, the impact of lower fares on ridership, revenue, and the resulting subsidy per passenger were evaluated for base fares of \$0.50, \$0.75, and \$1.00. Fare levels at multiples of \$0.25 were selected for the ease of paying and giving change with cash and quarters.

Scenario C – Fare-Free

The Town of Garner may choose to fully subsidize passenger fares, eliminating a direct cost to the passenger. The benefits of eliminating fares include increased ridership and added convenience and may result in improved financial and operational productivity.

Apply Fare Elasticity

Route Option 1

Table 4 shows the estimated changes resulting from each fare level on annual ridership and annual revenue for route Option 1. The lowest subsidized fare of \$0.50 (Fare B3) has the highest ridership of 87,523 annual boardings and the lowest annual revenue of \$22,756. The average subsidy per passenger is also estimated to decrease for Fare B3 due to ridership growth, with Fare B3 resulting in a subsidy of \$13.11 per passenger.

Table 4: Ridership and Revenue - Route Option 1

Fare Type	Α	B1	B2	В3
Base Fare	\$1.25	\$1.00	\$0.75	\$0.50
Actual Revenue per Passenger	\$0.60	\$0.52	\$0.39	\$0.26
Annual Paying Passengers	61,276	65,940	72,295	81,463
Annual Non-Paying Passengers	6,060	6,060	6,060	6,060
Annual Ridership	67,336	72,001	78,356	87,523
Annual Revenue	\$40,402	\$37,440	\$30,559	\$22,756
Subsidy per Passenger	\$16.78	\$15.74	\$14.55	\$13.11

Option 2

Table 5 shows the estimated changes resulting from each fare level for route Option 2. The lowest subsidized fare has the highest estimated ridership of 124,116 annual boardings and the lowest annual revenue of \$32,270. Similar to Option 1, the subsidy per passenger is estimated to decrease with lower fares, falling to \$9.17 for a base fare of \$0.50 (Fare B3).

Table 5: Ridership and Revenue – Route Option 2

	Opti	on 1	0/ Change	Option 2		% Change
	\$1.25 Fare	Fare-Free	% Change	\$1.25 Fare	Fare-Free	% Change
Annual Operating Cost	\$1,170,450	\$1,170,450	0%	\$1,170,450	\$1,170,450	0%
Annual Revenue	\$40,402			\$57,293		
Annual Ridership	67,336	91,846	+36%	95,488	127,712	+34%
Subsidy per Passenger	\$16.78	\$12.74	-31%	\$11.66	\$9.16	-27%

Table 6: Fare Type and Subsidy Per Passenger – Route Option 2

Fare Type	Α	B1	B2	В3
Base Fare	\$1.25	\$1.00	\$0.75	\$0.50
Actual Fare per Passenger	\$0.60	\$0.52	\$0.39	\$0.26
Annual Paying Passengers	86,894	93,509	102,521	115,522
Annual Non-Paying Passengers	8,594	8,594	8,594	8,594
Annual Ridership	95,488	102,103	111,115	124,116
Annual Revenue	\$57,293	\$53,094	\$43,335	\$32,270
Subsidy per Passenger	\$11.66	\$10.94	\$10.14	\$9.17

Estimated Fare-Free Ridership

As shown in Table 6, the average subsidy per passenger is estimated to decrease due to ridership growth if fare-free service would be implemented. The annual operating cost for both route options 1 and 2 was estimated at \$1,170,450 (2020 dollars). Ridership is estimated to be the highest of any fare alternative and subsidy per passenger would be the lowest, falling to \$12.74 for Option 1 and \$9.16 for Option 2.

Findings and Considerations

Based on the two route options presented to serve the US 70 corridor, three fare scenarios were presented: existing GoRaleigh fare; subsidized fare; and fare-free. Each of the fare scenarios have implications on operating costs, revenues, and ridership based on fare elasticity research and best practices. In comparing the three scenarios and the fare impacts to service, a subsidy per passenger was calculated for each route option. Based on the fare evaluation, it was found that Route Option 2 has the lower subsidy per passenger, at \$11.66 if charging a \$1.25 fare and \$9.16 if the system were fare-free. Option 1 has a higher subsidy per passenger in comparison, at \$16.78 if charging a \$1.25 fare and \$12.74 if the system were fare-free.

It is possible for the Town to test fares before making a final commitment. Garner may consider implementing an initial fare-free introductory period to encourage existing and new riders to try the service. This period could also serve as a pilot in which the Town and the transit operator could evaluate the feasibility of a permanently free-free service.

Chapter 4 – Transit Service Model and Implementation Plan

Introduction

The Garner Transit Study team considered several factors and answered several questions when defining the transit service alternatives. The previous chapter discusses the Transit Needs Analysis identifying *where* transit should operate in Garner and explored the geographic coverage versus ridership choices. The study team paired the needs analysis results with public and stakeholder input, to answer service questions like: which riders should the transit route serve?, and between which locations should riders be able to travel without a transfer to another route?

The study team also defined *how* for the service, answering questions like: what time should the service run?, how frequently should the service be running?, and who should be paying for the service?. Answers to these questions define the service model and implementation plan. This chapter discusses the criteria and methodology used to develop operating details for the Town of Garner local transit service options.

Route and Service Evaluation Criteria and Application Methodology

Route Design Criteria

The study team leveraged best practices in transit route design to increase the likelihood of the Town of Garner local transit service being useful and efficient, and an overall positive passenger experience. The route design criteria that follow provide a foundation for designing a potential route alignment and service model in Garner.

The service should be easy to understand: A consistent schedule (frequency, operating hours, days of the week the service is offered, etc.) and route alignment help passengers understand the service and encourage use, especially for people who do not use transit every week.

The route should be direct: Transit routes should not deviate from the most direct alignment unless there is a compelling reason—such as providing service to a major ridership generator or maintaining service in a corridor where other transit service exists and transfers need to be coordinated, and ridership numbers justify continuing to provide the existing transit service. In these instances, the benefits of serving the locations off the direct alignment have to be weighed against the time added to the trip by making the deviation.

When deviations are introduced to a route, they should be par of the route all-day with one exception: when the activity generator has no activity – for example, a major employment generator may have specific shift times when workers will need to travel to the site, meaning transit service would only be needed immediately before and after shift changes.

Bi-directional service is preferable: When routes operate along the same alignment in both directions, passenger trips are more simple and efficient when a rider travels the same route to and from their origin and destination. There are situations when mirrored, bi-directional routing this is not possible – such as presence of one-way streets or turns at intersections not conducive to transit—but in general, it is more convenient for passengers if both directions of a route mirror each other.

Service design should maximize in-service time for route: A route's travel time determines how efficiently it operates. The length of the route and the time it takes to make each round trip determines how many buses are needed to provide the service at the desired level of frequency.

For example, if a route takes 60 minutes to complete a round trip, then at a frequency of every 30 minutes, two buses would be required to operate the service and there would be very little layover (i.e., leftover time in a trip when the bus is not providing service to riders). However, if a route takes 70 minutes to complete a round trip, then at a frequency of every-30 minutes, three buses would be required to operate the service and there would be a long duration of layover at the end of each trip. In this instance it would be more efficient to adjust the route design so the trip time would fit within 60 minutes or serve more places during the extra time.

Route Design Methodology

The study team leveraged data analysis results, public/stakeholder input, and a review of previous studies to identify areas in Garner with a need for transit and/or a high likelihood of transit usage based on potential for trip generation. Chapter 1—Stakeholder and Community Engagement—details the methods of outreach used during the study and the results, and Chapter 2 – Transit Needs and Demands – discusses the data analysis and travel demand modeling, as well as provides a high-level summary of transit/transportation-related studies recently conducted in the Town of Garner. Transit service currently operating within the Town of Garner was also documented.

Establishing Service Priorities

At the beginning of the planning effort, stakeholders were asked to identify areas within Garner they felt were major destinations and points of origin.

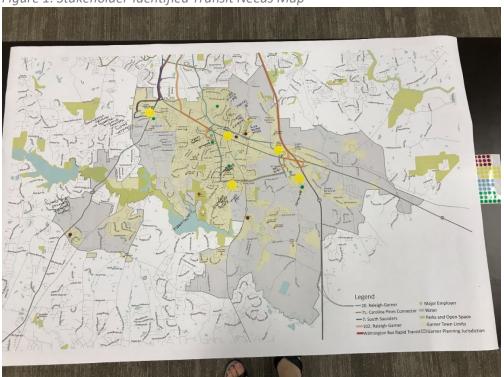


Figure 1: Stakeholder-Identified Transit Needs Map

Locations identified by stakeholders were combined with locations identified during Phase I engagement results and overlaid with areas of high transit propensity identified during the transit needs analysis. Figure 2 illustrates high-priority areas for a local transit service in Garner based on agreement between stakeholder and public engagement and the transit needs analysis results.

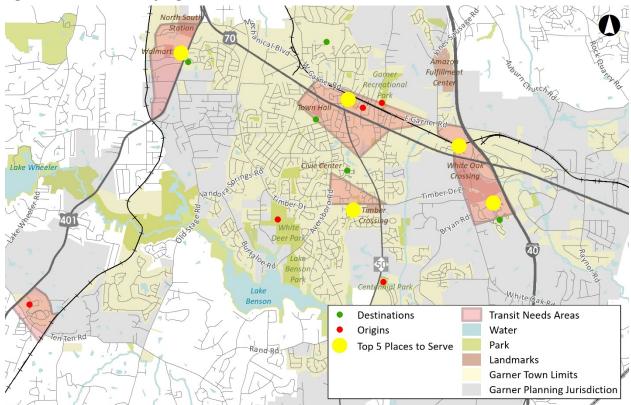
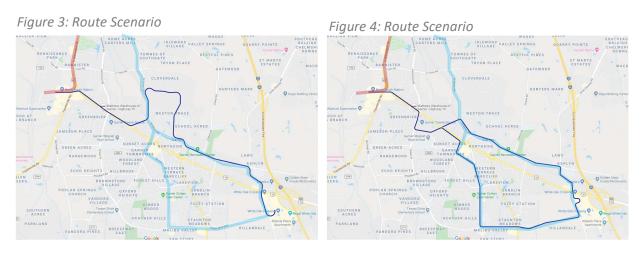
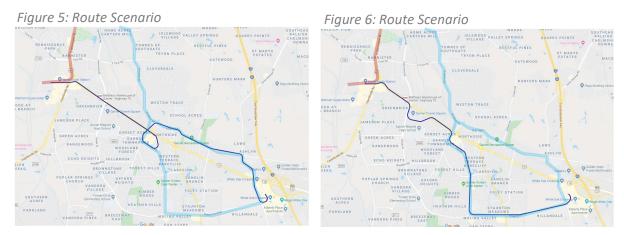


Figure 2 – Garner Areas of High Transit Demand

Route Option Development

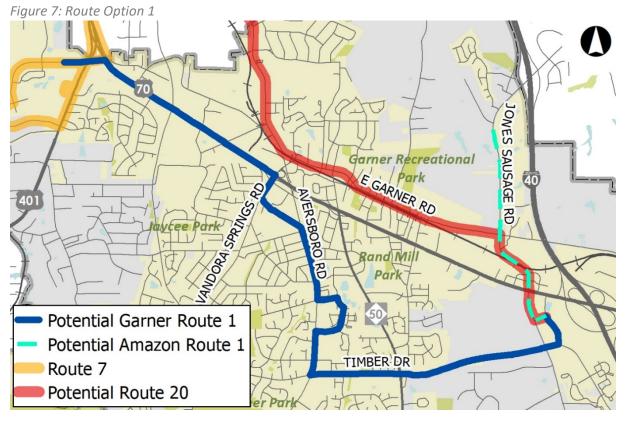
The study team developed and shared several routing options with the stakeholder group, illustrating service tradeoffs between focusing service along high ridership corridors and providing maximum geographic coverage.





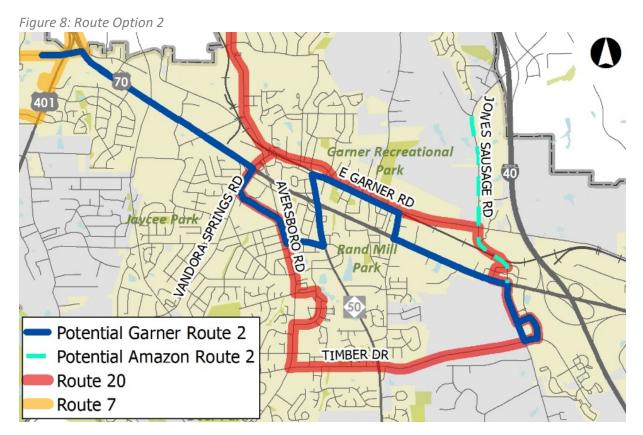
The study team narrowed and refined two route options based on input from Town of Garner staff and the stakeholder group and presented the two refined route options to the public for review and comment.

Route Options 1 and 2 provide a connection from North South Station and White Oak Shopping Center in Garner, serve areas identified as "low-income" or "transit-dependent," as well as some of the locations in Garner characterized as "major destinations" by stakeholders, the surveyed public, and through the transit needs analysis.



Route Option 1 would operate from North South Station to White Oak Shopping Center via Aversboro Rd and Timber Dr. In this scenario, GoRaleigh's Route 20 is proposed to no longer operate along this

portion of road, but would continue to operate from White Oak Shopping Center to GoRaleigh station via Garner Rd.



Route Option 2 would operate from North South Station to White Oak Shopping Center via Main St and US 70, providing new connections to the Garner Rec Center and the Wake Med Medical Center. In this service scenario, GoRaleigh Route 20 would continue to operate along it's current alignment.

Preferred Route Alternative

The study team presented Route Options 1 and 2 and a summary of Phase II engagement results to the stakeholder group. Stakeholders reviewed and discussed the materials and details of each route option with staff. Based on public and stakeholder input during the final round of outreach, Route Option 2 is the formally-endorsed preferred service alternative for the Town of Garner.

Draft Operating Cost Estimates

Transit operating costs are based on the amount of time a bus and driver require to complete a round trip of the route (i.e., cycle time), the calculated cost-per-hour to operate a bus, the number of buses required to operate the service, and the number of days and hours a service will operate within a given year. The study team understands that the City of Raleigh's transit agency, GoRaleigh, will be operating Garner's local transit service and all operating costs were calculated using GoRaleigh's 2019 cost per hour of \$85 provided by GoRaleigh staff.

Route Option 2's cycle time is estimated to be just under one hour. Once the route's frequency, operating hours per day (span), and days of the week are finalized, the equation shown below in Figure 9 will be used to calculate the annual operating cost (the calculation is based on weekday-only service).

of Buses needed x (operating hours x \$85 x 255) = Annual Operating Cost

GoRaleigh and Town staff will use the operating cost equation to calculate service costs once a final service plan is adopted by Town Council. Below are examples of how adjusting frequency, span, and operating days affect service cost.

Figure 10: Service Plan Cost Scenarios – Represents Weekdays Only

Level of Service	Cycle Time	Frequency	Span of Service	Cost per hour	Total Cost (weekdays only)	Total Coast (7 days)
Tier 1	60	30 minutes all day	5:30am-11:30pm	\$85	\$780,300	\$1.1 million
Tier 2	60	30 minutes during peak and 60	5:30am-11:30pm OR	\$85	\$542,000	\$775,625
Her Z	00	minutes during the midday	6am-8:00pm	COÇ	\$433,500	\$651,525
		60 minutes	5:30am-11:30pm OR	405	\$390,150	\$558,450
Tier 3	60	All day	6am-8:00pm	\$85	\$303,450	\$434,350

Capital Investments

Capital costs are any costs associated with infrastructure and/or equipment required to operate and administer a service. Amenity type, number of amenities, vehicle purchases/leases, and infrastructure improvements are examples of factors that affect the total capital cost for a planned transit service.

Figure 11: Potential Capital Cost Contributors – Route Option #2



Bus Stops

Route Option 2 would utilize existing GoRaleigh Route 20 bus stops and require construction and installation of new stops.

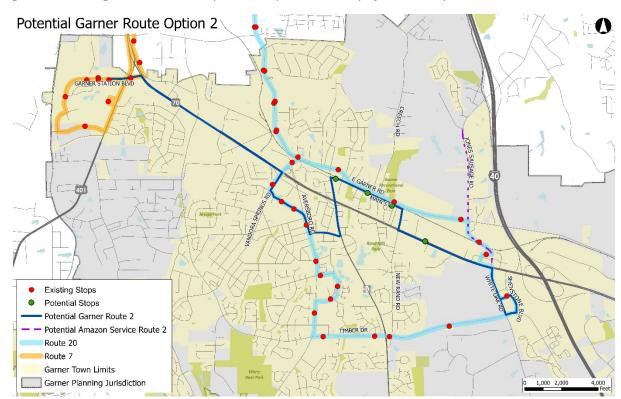


Figure 12: Existing Route 20 Bus Stops and Proposed Bus Stops for Route Option 2

Capital costs associated with transit stops vary based on the level of amenities provided at each bus stop. During Phase II Engagement, online survey respondents were asked to rank the importance of different types of amenities at bus stops in Garner. Survey results indicate a preference for benches and shelters with 58 percent of respondents saying that shelters were the most important amenity to be provided and 44 percent saying benches are the second most important. Trash receptables were also high on the priority list, with 66 percent of respondents indicating they were the third most important amenity.

Vehicle assumptions

The Garner Transit Study understands that if GoRaleigh operates the Garner transit service, it will also provide the buses with the cost of the buses built into the \$85 per hour operating cost.

Chapter 5 – Funding

Introduction

This chapter introduces two funding opportunities available to support a portion of the operating and capital expenditures associated with a local Garner fixed route service. The Wake County Transit Community Funding Area Program (CFAP) and the Locally Administered Projects Program are both administered by the Capital Area Metropolitan Planning Organization (CAMPO) and provide municipalities the opportunity to apply for operating and capital funds to match local dollars.

CFAP

The CFAP is a relatively new funding opportunity available to communities in the County, providing resources for communities interested in developing local public transportation programs. The program leverages Wake County tax revenue and local funding to develop community-based public transportation solutions and make transit supportive investments in the County municipalities in order to facilitate the development of local transit options³. Eligible municipalities act as the project sponsor for their projects under this program.

CFAP dictates that there is a minimum local funding match of 50% of the total project costs to encourage joint projects between neighboring communities where possible and maximize the available funding. There are no restrictions on the funding source used to match CFAP resources; the requirement is the same for operating, capital, and planning projects. As a part of the grant application, project sponsors must identify their source of matching funds and demonstrate sufficient funding to execute the proposed project.

There is an annual grant maximum for both operating and capital awards set by CAMPO, and reviewed by TPAC, that each municipality can receive. In addition, no single CFAP applicant can be awarded more than 30% of the total dollars available in a single funding period. A financial spreadsheet estimating operating and capital costs and potential revenues through 2027 is located in Appendix B.

LAPP

The LAPP program is used by CAMPO to prioritize and program local transportation projects in the region that utilize federal funding and are the responsibility of the MPO. The funding available through LAPP varies, but the recommended FY2022 modal investment mix identifies \$2,000,000 available for transit-related projects. LAPP will fund up to 80% of locally-administered projects, with a preference for projects that have larger local matches.

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³

Costs

Transit operating and capital cost estimates were based on the assumption that a Garner local transit service would be operated by GoRaleigh, and calculated using GoRaleigh's cost per hour and typical capital costs (including engineering/design services and installation).

Operating Costs

Operating costs were calculated based on the following operating model:

- Span of 6am-11pm (matching GoRaleigh's current operating hours in Garner)
- Peak frequency span (operating every 30 minutes) from 6am-9am and 3pm-7pm
- Off-peak frequency span (operating hourly) from 9am-3pm and 7pm-11pm
- Weekday-only service

These service-level projections would equate to roughly 6,120 annual operating hours, and at \$85/hr, a local Garner fixed route service would cost a total of \$520,000.

A final route operating cost will be calculated using the final, approved service model at the time of service implementation.

Capital Costs

Capital cost estimates were calculated using the following assumptions related to the implementation of Route Option 2:

- A total of four new bus stops would be installed with the implementation of Route Option 2
 - Two with a bench
 - Two with a bench and shelter
 - All four would have a trash can
- No buses would be purchased
- No roadway improvements would be required

Based on the listed capital improvements it is estimated that the total cost would total \$44,800.

A final capital cost will be calculated using the final, approved capital investment plan at the time of service implementation.

Guidance from Connect 2045 through the Capital Area Metropolitan Planning Organization (CAMPO) was used to calculate year of expenditure for both operating and capital costs⁴. The costs included in the financial calculations include a 3.5% year-over-year inflation number.

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⁴

Summary of Findings

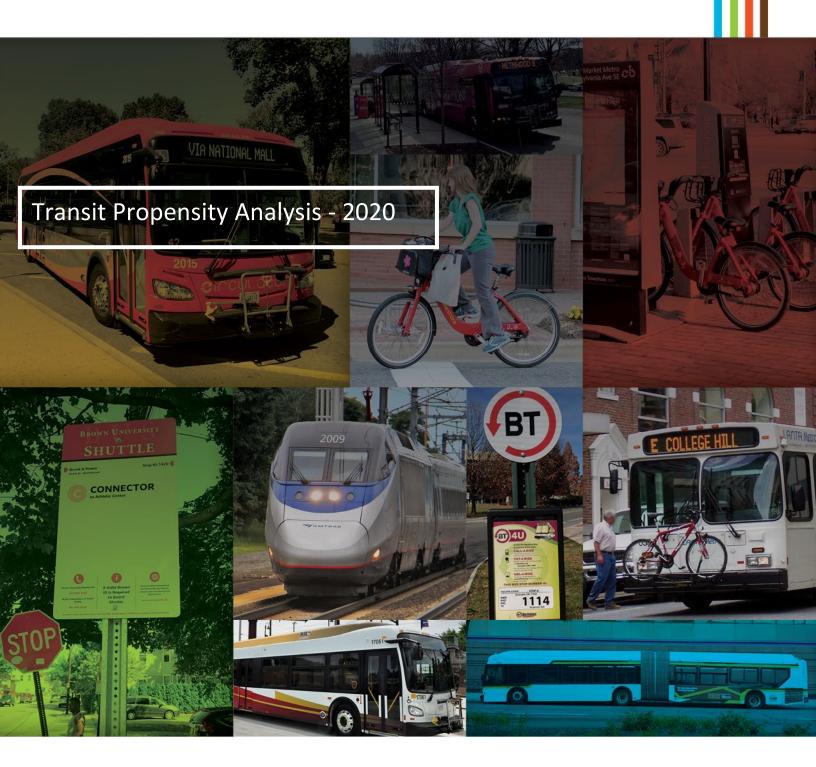
As a result of stakeholder feedback, resident input, and a transit propensity analysis, two options for a local Garner transit service model were developed. Both connected Garner residents with Garner North South Station and White Oak shopping center, but Route Option 2 was formally endorsed by the Garner Transit Study Stakeholder Group due to its new connections to the Garner Wake Med Medical Center located on US 70 and the new Garner Rec Center located on Main St, as well as the additional service to White Oak Shopping Center when operated in conjunction with the current GoRaleigh Route 20.

Operating cost estimates were developed based on GoRaleigh's current cost per hour—calculated at roughly \$85 per hour. Depending on the chosen service model for the local Garner Route—operating span, frequency, and weekday-only vs. 7-day service—operating cost estimates vary between roughly \$434k and \$1.1 million.

Capital cost estimates were also developed based on GoRaleigh's current capital costs, and depending on the number and level of passenger amenities provided – shelter, bench, trash can, and/or ADA accessible pad—capital cost estimates range from \$10k--\$15k (estimate includes current standard assumed engineering/design cost for GoRaleigh bus stops).

Appendix 1 - Transit Propensity Analysis-2020





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Transit Propensity

Transit propensity is a measure of the demographic and employment characteristics of an area to determine where the existing population and employment densities are best suited for transit services. Places with transit-dependent residents, high population density, large activity centers, or high job density often produce greater demand for transit.

The Propensity Model combines data from the U.S. Census American Community Survey (ACS) and Longitudinal Employer-Household Dynamics (LEHD) data to measure relative transit propensity within a specified study area. Various demographic, socioeconomic and employment factors were weighted within each index. Local zoning data was used to confine each part of the analysis to areas with corresponding land use (e.g., population density was calculated using only residential land areas). The study area for Garner, North Carolina included all block groups containing the town limits. The model measures propensity across four primary indices, which are then combined into two analyses of where all-day and peak hour transit services are best suited. The primary indices are:

- Transit-Oriented Population Origin Index
- Activity Destination Index
- Commuter Origin Index
- Employment Destination Index.

Three of the primary indices use weighting to determine how each demographic and employment factor contributes to transit propensity. These weights were set according to existing transit user characteristics on GoTriangle routes in order to represent the types of residents and activity centers that are most likely to produce transit demand in Garner. ⁵ **Table 1** through **Table 3** show the weights used for each variable contributing to the Transit-Oriented Population Origin, Commuter Origin, and Activity Destination indices, respectively. The Employment Destination Index evaluates all jobs equally and does not depend on weighting.

Table 6: Transit-Oriented Population Origin Index Weights

Variable	Weight (adds to 100)
Population	30
Youth	5
Seniors	5
Income	15
Zero-Vehicle Households	15
One-Vehicle Households	20
Persons with Disabilities	10

Table 7: Commuter Origin Index Weights

-

⁵ Source: GoTriangle On Board Customer Survey, 2018.

Variable	Weight (adds to 100)
Non-SOV Commuters	30
Labor Force	70

Table 8: Activity Destination Index Weights

Variable	Weight (adds to 100)
Retail/Restaurants	25
Education	35
Health	15
Entertainment/Recreation	10
Government Services	15

Subsequently, the two propensity analyses are a combination of the primary indices. These analyses are defined as follows:

- All-Day Service Index combines the Transit-Oriented Population Origin and Activity Destination indices.
- Peak Period Service Index combines the Commuter Origin and Employment Destination indices.

For the six indices, each block group was given a score and rated from low to high relative to the propensity score of other block groups in the study area.

Overall, transit propensity in Garner is most concentrated within the center of the town, along US 70, Garner Road, and Timber Drive around the town civic campus. The commercial development and multi-family housing located in this area would likely produce demand for transit services. Some areas of higher residential and employment density also fall just outside these areas, indicating that they may also be sources of transit demand.

All-Day Propensity

Transit-Oriented Population Origin Index

The transit-oriented population (TOP) origin index represents where transit-dependent and likely choice transit riders live. This measure includes areas with many young and elderly residents, persons with disabilities, low incomes, and low car ownership.

Figure 1 shows TOP propensity for each block group in the Garner study area, with darker shades of colors highlighting the residential areas within the index. In Garner, transit-oriented populations are most concentrated on either side of US 70 in areas with dense housing. The greatest TOP propensity is found near the town civic campus. On the southern side of Garner, the residential neighborhoods exhibit relatively low TOP propensity. However, new multi-family construction near White Oak Crossing may produce relatively high transit demand in the near future.

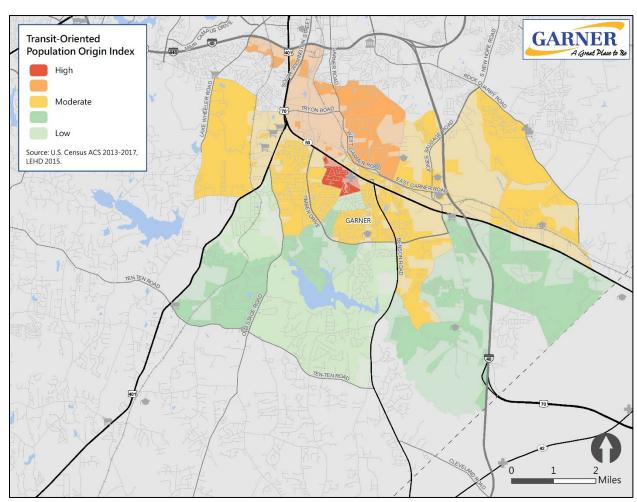


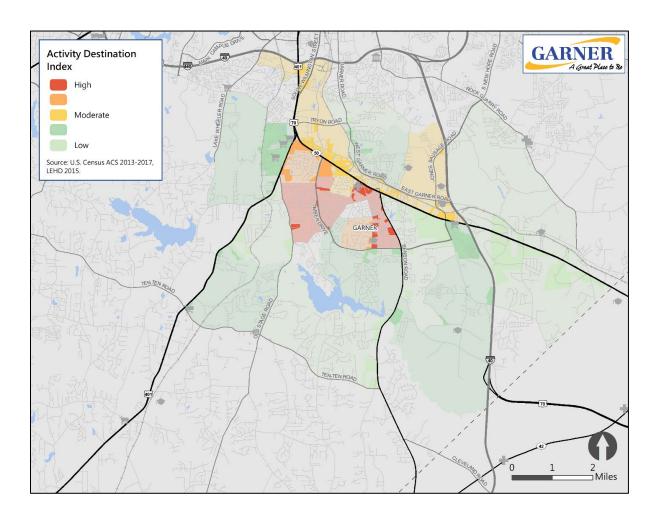
Figure 21: Transit-Oriented Population Origin Propensity

Activity Destination Index

The activity destination index represents areas that could be popular destinations for transit users throughout the day. These attractions in Garner include restaurants, grocery stores, schools and universities, civic buildings, healthcare facilities, retail locations, and shopping centers.

As shown in **Figure 2**, most activity destinations in Garner are concentrated along major roads, including US 70, Garner Road, Fayetteville Road, with the areas analyzed for this index shown in darker colors. The highest activity destination propensity occurs at the town civic campus, with a high density of public buildings and commercial businesses. Additional key activity areas that are not captured by the index include the shopping centers at White Oak Crossing and the intersection of Fayetteville Road and US 70.⁶

Figure 22: Activity Destination Propensity



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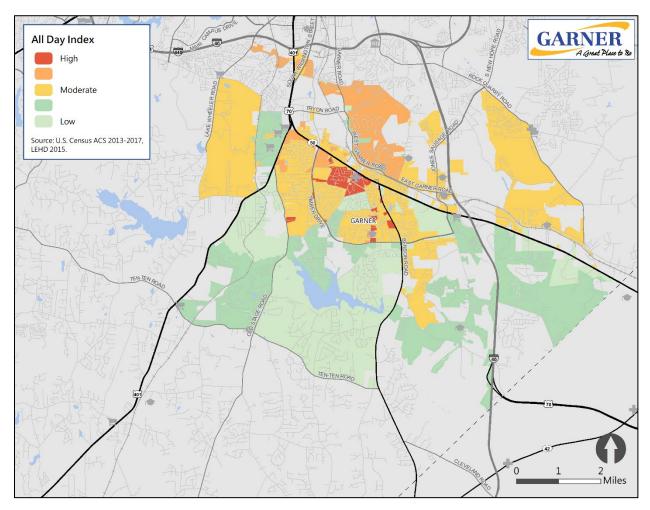
⁶ These areas are not captured likely because the large developments have lower job density than other employment areas.

All-Day Service Index

The all-day service index is a combination of the TOP origin and activity destination indices. Transitoriented populations are likely to use transit to get to the everyday destinations represented in the activity destination index. By combining these measures, the all-day service index represents areas that can serve as origins or destinations throughout all times of day.

The greatest all-day service propensity in Garner is found in the block groups along the south side of US 70 and north of Timber Drive near the town civic campus, as shown in **Figure 3**. Other areas of significant all-day service propensity include dense residential communities on the north side of US 70 and commercial corridors along US 70 and Fayetteville Road.

Figure 23: All-Day Service Propensity



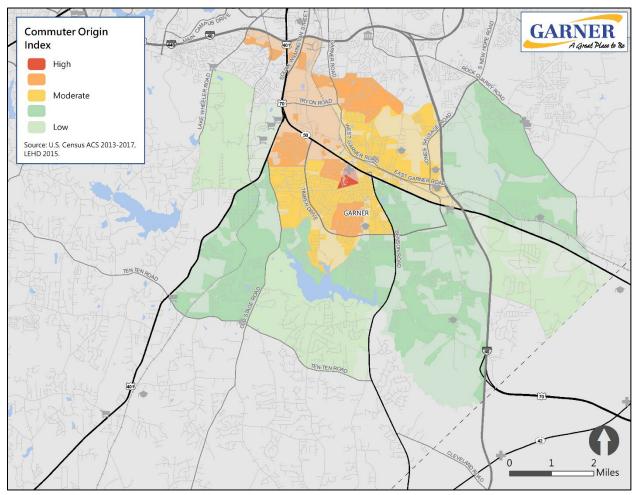
Peak Period Propensity

Commuter Origin Index

The commuter origin index represents areas that are likely to serve as the origin for transit commuters. This measure includes residents who are employed or in the labor force, with an additional focus on transit and carpool commuters.

Figure 4 shows the commuter origin propensity for each block group in Garner, with the residential areas used to calculate this index shown in darker shades of color. Commuter propensity is the greatest near the town civic campus, as well as in the denser residential communities northeast of Garner Road. The commuter origins in the rest of residential Garner have low or moderate-low propensity, although new multifamily development near White Oak Crossing may produce relatively high transit demand in the near future.

Figure 24: Commuter Origin Propensity

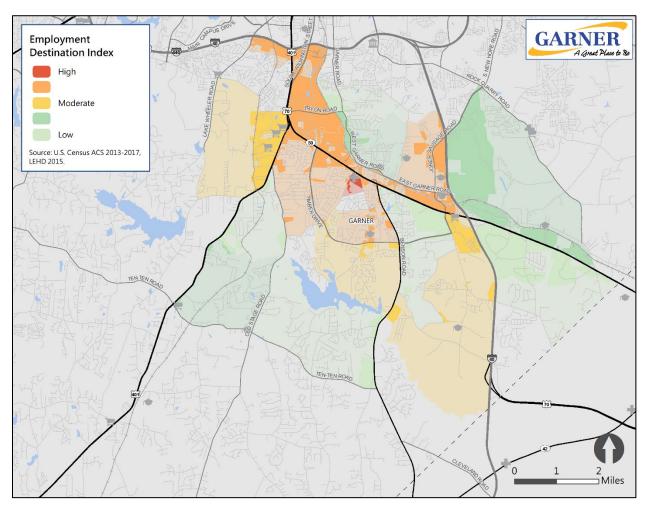


Employment Destination Index

The employment destination propensity index represents areas that serve as the destination for work trips. This measure includes the total number of jobs and job density in each area.

As shown in **Figure 5**, common employment destinations in Garner are concentrated at the town civic campus and along commercial corridors, including US 70, Fayetteville Road, and Garner Road, with the areas analyzed for this index shown in darker colors. The light industrial areas north and south of Tryon road exhibit the largest area of significant employment destination propensity. In addition, the Amazon Fulfillment Center on Jones Sausage Road will open as a major employer in 2020 with an anticipated 1,500 jobs.

Figure 25: Employment Destination Propensity

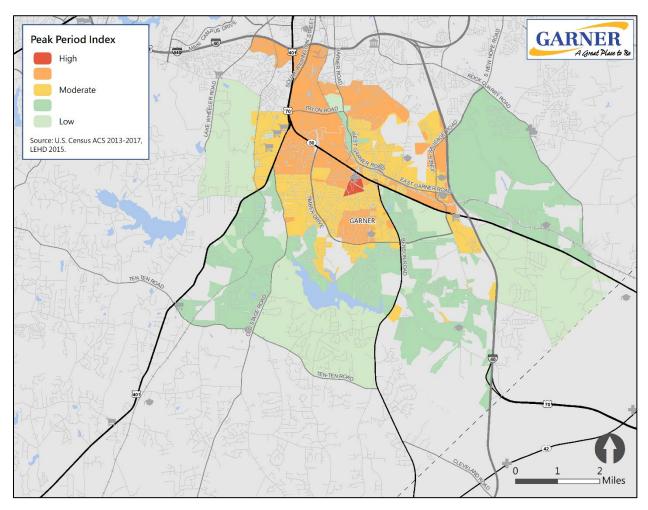


Peak Period Service Index

The peak period service index represents a combination of the commuter origin and employment destination indices. This index identifies areas that serve as the origin or destination for home-to-work trips, which are concentrated during the peak morning and evening commute hours.

Figure 6 shows the distribution of peak period service propensity in Garner. The highest peak period propensity is found in the more population- and job-dense areas in the center of town and heading north toward Raleigh, as well as along major roads such as US 70 and Timber Drive. The peak period service index is low to moderate-low throughout the rest of the town, including residential communities in the southern and eastern parts of Garner.

Figure 26: Peak Period Service Propensity



Transit Potential

In addition to transit propensity, a key measure of the potential demand for transit is density. Transit potential measures the combined population and employment density. Fixed-route transit is typically best supported in areas of five jobs plus residents per acre or more. Below this density, various types of demand-response services are often better suited to the lower level of demand.

As shown in **Figure 7**, existing transit potential in Garner is concentrated in the town's center between Timber Drive and US 70. Other denser areas include the residential neighborhoods between Timber Drive and Old Stage Road and on the northern edge of the study area. Overall, the density in Garner does not surpass 15 jobs plus residents per acre, while only a small section of the town has a combined density greater than five jobs plus residents per acre. This means that fixed-route transit may be best supported in central Garner.

The future transit potential in Garner is shown in **Figure 8**. Dotted hatch patterns indicate density increases of 25 percent or more relative to today, and diagonal hatches indicate decreased density. In 2045, population and employment in Garner are forecast to increase significantly, with a large portion of the town more than doubling. Most of northern Garner will surpass five jobs plus residents per acre, which means that more of the town will be able to support fixed-route transit service in the future.

Figure 27: Existing Transit Potential

-

⁷ Based on Transit Cooperative Research Program (TCRP) Report 100: "Transit Capacity and Quality of Service Manual, 2nd Edition", 2003. The report finds that the minimum density to support hourly fixed-route transit service is approximately 3 households per acre or 4 jobs per acre.

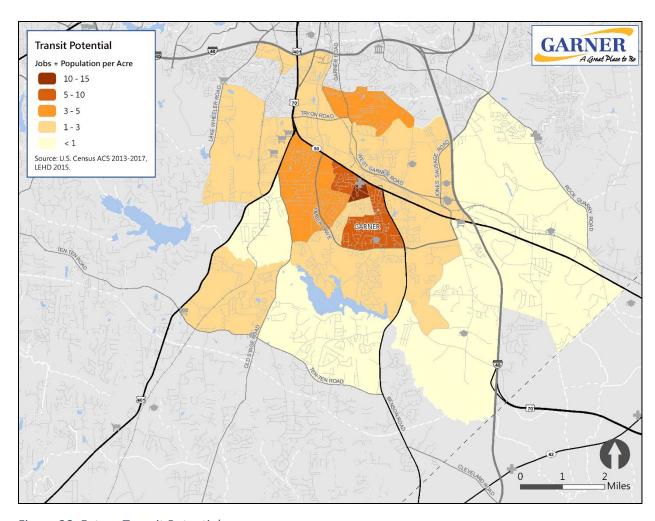
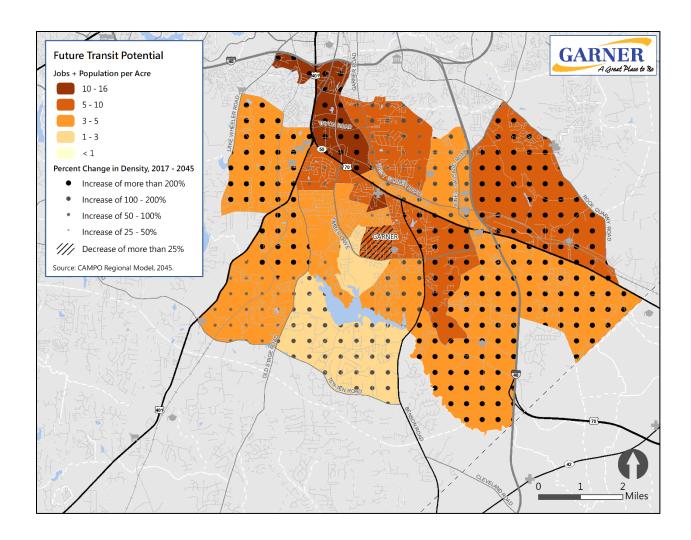


Figure 28: Future Transit Potential



Travel Demand Patterns

Travel demand exists where many residents or workers in the study area make trips between the same origins and destinations. The most significant connections form patterns of movement throughout the study area and these connections can be grouped by the time of day, purpose, and mode of each trip. For transit services, common origins and destinations form the basis of a route or network that meets the needs of existing and potential transit riders. In order to maximize the benefit of transit services, planning must therefore be informed by existing and forecasted travel demand patterns.

Travel demand patterns for the Raleigh-Durham-Cary region are modeled by the Capital Area Metropolitan Planning Organization (CAMPO) using a four-step multimodal travel model. The model forecasts trip volumes between Traffic Analysis Zones (TAZs), which define similarly-sized areas that are useful for transportation planning. TAZs are divided by major features, including arterial roads, highways, railroads, and natural barriers such as streams, rivers, or lakes. Travel demand is estimated using the existing transit network, forecasted demographic information, land use data, and data on planned developments to predict travel behavior throughout the region, including transportation mode and trip purpose.

In Garner, there is only one existing transit route, which provides a bus connection to the greater Triangle Transit bus network at the GoRaleigh Station in Downtown Raleigh. Therefore, most trips within the study area are not currently served by transit. In order to evaluate all possible flows that could be served by a transit route, all personal car trips for all purposes were analyzed as a basis for transit recommendations in Garner.

Overall, travel in Garner is dominated by connections to the White Oaks shopping area, which has significant travel between many areas during all times of the day. The US 70 corridor in general exhibits high travel demand, producing and attracting trips from all parts of Garner. In the future, however, new developments on Timber Drive west of White Oak Road will replace the existing White Oak shopping area as the major travel node. Neither current conditions or future forecasts reflect potential trips created by the opening of the Amazon Fulfillment Center in 2020, which may create significant demand in and around Garner in the near-term.

Existing Travel Demand

The existing travel demand in Garner represents where the most car trips occur within the study area today. Along with daily volumes, which include trips made at all times of day for a single typical day, travel flows were analyzed for the peak and off-peak periods, allowing for a separate evaluation of travel patterns during commute and non-commute times of day.

All-Day Trips

All-day travel patterns show where the residents and workers in Garner travel most throughout a typical day. The most significant flows reveal important origins, destinations, and connections within the study area. All-day demand can be served by transit services that follow the same route every day.

Existing daily travel flows are shown in **Figure 9**. The White Oak shopping area at the junction of US 70 and I-40 is a major node for all-day demand in Garner, with thousands of trips beginning and ending there every day. Major daily connections in Garner reach from the White Oak shopping area along US 70 to the commercial area at Fayetteville Road and along Timber Drive to areas north and south of Timber Drive near Benson Road. Outside of the US 70 corridor, smaller connections reach to residential neighborhoods in northern and southern Garner.

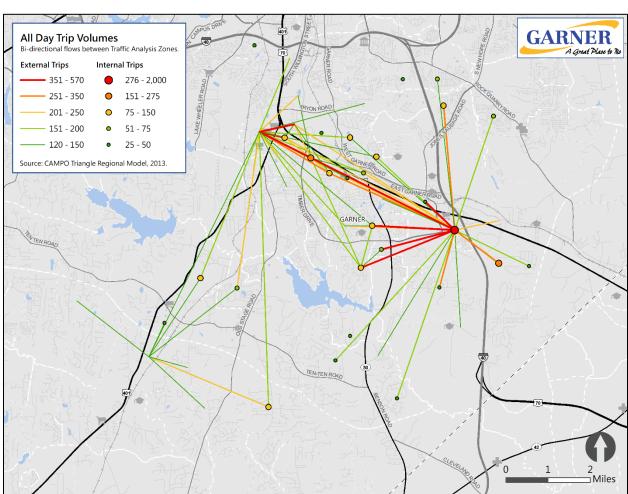


Figure 29: Existing Daily Trip Volumes between TAZs

Peak Period Trips

Peak period trips represent a subset of daily travel patterns characterized by regular trips made during the busiest times of day. In the CAMPO travel demand model, the combined peak period is defined between 6:00 a.m. – 10:00 a.m. and 3:30 p.m. – 7:30 p.m. Peak period travel patterns are often dominated by commute and school trips, since most workers and students arrive or leave work or school during those hours.

Figure 10 shows the existing travel flows during the combined peak period. Similar to all-day flows, major nodes and connections during the peak period occur at the White Oak shopping area and along the US 70 corridor. Other flows reach to the residential neighborhoods in northern and southern Garner.

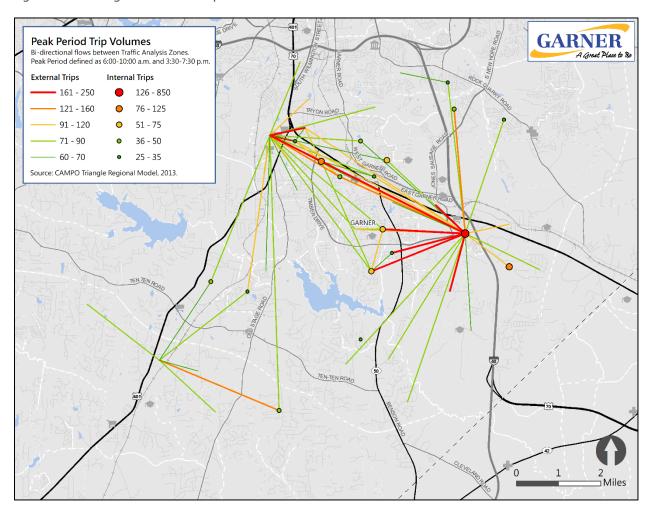


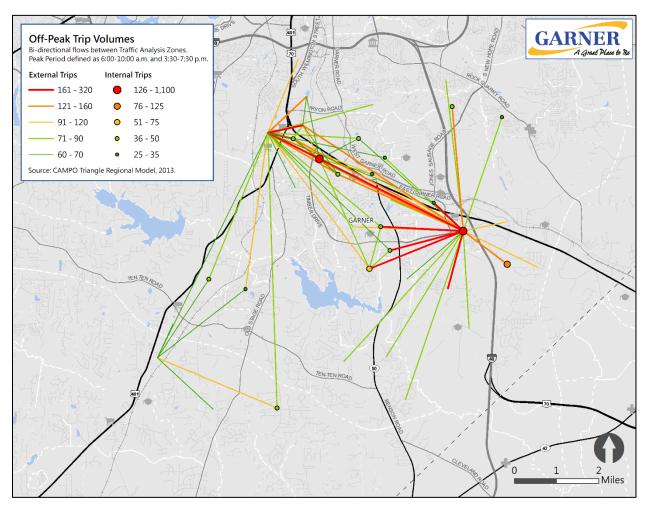
Figure 30: Existing Peak Period Trip Volumes between TAZs

Off-Peak Trips

In contrast to the peak period, off-peak flows often reveal travel patterns that are not work or school related. Off-peak volumes include all trips during the early morning, midday, and night that occur outside the peak period.

The off-peak travel flows in Garner are shown in **Figure 11**. The patterns are similar to all-day and peak period demand, with the most significant trips occurring at the White Oak shopping area and throughout the US 70 corridor. Off-peak volumes are slightly higher than peak period volumes.

Figure 31: Existing Off-Peak Trip Volumes between TAZs



Future Travel Demand

As Garner and the Triangle region continue to grow into the future, new developments and shifting travel behavior will change the demand patterns in the study area. Planned transit services must account for future demand by providing opportunities for adjustment to shifting rider needs.

Future All-Day Trips

The percent change in 2045 daily trip volumes relative to today are shown in **Figure 12**. Red, orange, yellow, and green symbols represent increases in demand, while blue symbols indicate decreased demand. Most notably, planned developments on Timber Drive to the west of White Oak Road will dominate future travel demand in Garner, as volumes to the existing White Oak shopping area are forecast to decline. Other connections with increased demand are around US 70 and Tryon Road in northwestern Garner, as well as in eastern Garner. Overall, many flows are forecast to increase by more than 200 percent, with total demand in Garner more than doubling by 2045.

Despite these trends, the travel flows in 2045 do not indicate demand to or from the Amazon Fulfillment Center set to open on Jones Sausage Road west of I-40 in 2020. This employment destination will create approximately 5,000 jobs in Garner and will likely serve as a significant travel node in the near future.

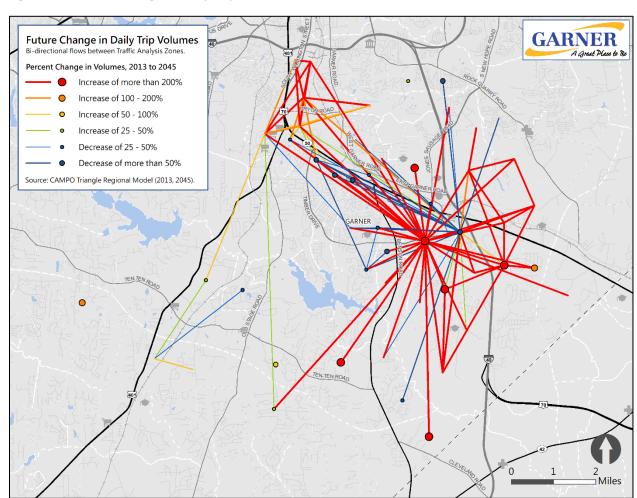


Figure 32: Percent Change in Daily Trip Volumes between TAZs, 2013-2045

Future Peak Period Trips

Future changes in travel demand during the peak period are shown in **Figure 13**. Similar to the all-day flows, significant growth is forecast in trip volumes in 2045. The greatest increases will occur at new developments on Timber Drive west of White Oak Road, around Tryon Road, and in eastern Garner, while demand at the existing White Oak shopping area will decline. As with the all-day demand patterns, the opening of the Amazon Fulfillment Center in 2020 is not reflected.

Future Change in Peak Trip Volumes
Bi-directional flows between Traffic Analysis Zones.
Peak Period defined as 60.10.00 am and 33.07-30 pm.
Percent Change in Volumes, 2013 to 2045

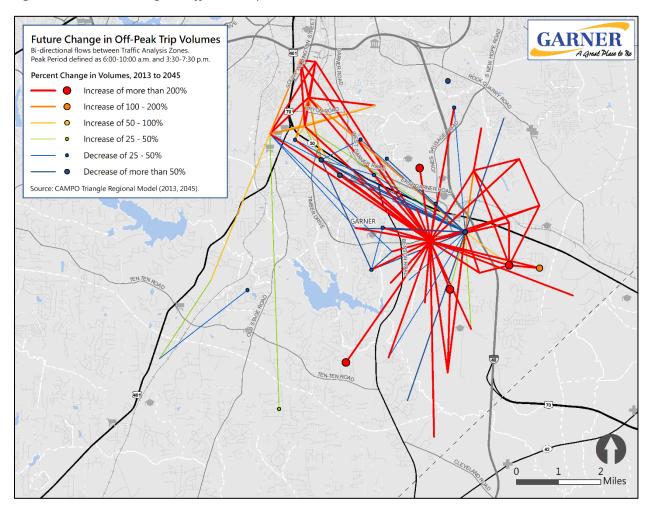
Increase of more than 200%
Increase of 50 - 100%
Increase of 50 - 100%
Increase of 50 - 50%
Decrease of 25 - 50%
Decrease of More than 50%
Source: CAMPO Triangle Regional Model (2013, 2045).

Figure 33: Percent Change in Peak Period Trip Volumes between TAZs, 2013-2045

Future Off-Peak Trips

Figure 14 shows future changes in travel demand during the off-peak period in Garner. Overall, future off-peak trip patterns will reflect changes in the peak and all-day flows, with large increases in volumes throughout the US 70 corridor and eastern Garner. The Amazon Fulfillment Center, which will likely produce off-peak demand due to early and late shift start and end times, is not represented in the off-peak demand patterns shown for 2045.

Figure 34: Percent Change in Off-Peak Trip Volumes between TAZs, 2013-2045



Transit Demand and Ridership Potential

Transit services aim to meet the demand of potential riders by serving those who will use it the most and connecting them to the origins and destinations they need. Therefore, the ridership potential for a transit route is the greatest where transit propensity and travel demand coincide. In order to synthesize these two factors, an analysis was conducted to evaluate transit propensity in tandem with existing travel demand patterns.

The analysis summarizes the transit propensity at the ends of each travel flow line, resulting in a combined representation of transit and travel demand between those locations for a given propensity measure. In order to evaluate all-day and peak-period demand, all-day travel flows were synthesized with the all-day service index and peak period travel flows were synthesized with the peak period service index. Each TAZ was scored between one (low) and five (high), based on the level of the propensity index in the block groups within that area. Then, the propensity scores at each end of a flow line were averaged in order to assign a single propensity score to every travel demand connection.

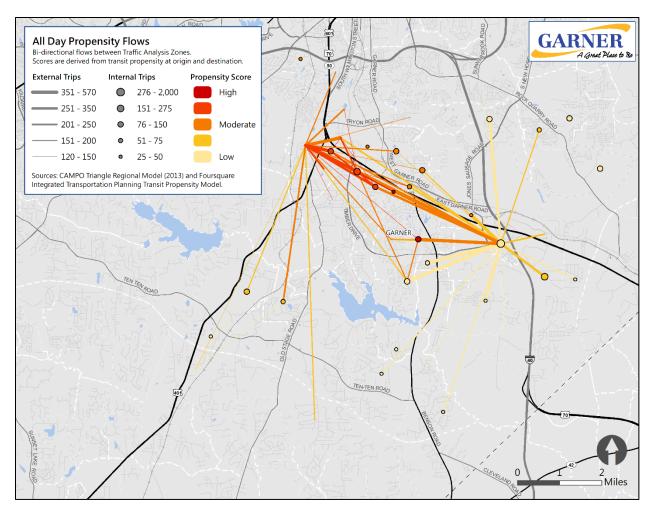
Together, the transit propensity and travel demand in Garner reveal that central Garner and the US 70 corridor have the greatest transit demand and ridership potential in the study area. This area has the greatest concentration of transit-oriented residents and jobs as the origin and destination of high trip volumes during the peak period and throughout the day.

All-Day Transit Demand

A visual representation of the all-day transit demand in Garner is shown in **Figure 15**. External trips occur between two different TAZs, while internal trips occur within a TAZ. The propensity score for each flow is visualized by color, and all-day trip volumes are visualized by line (external trip) or circle (internal trip) width. While the greatest trip volumes occur at the White Oak shopping area, some of the connections to that area exhibit low all-day service propensity. The highest propensity is found at the western end of the US 70 corridor, with flows connecting the Fayetteville Road commercial corridor and the Garner civic campus at the center of the town. In addition, a set of lower-volume connections in northwestern Garner exhibit moderately high all-day service propensity.

The flows with the highest combination of volumes and propensity occur along the length of the US 70 corridor. Residents and workers in this area are more likely to use transit services throughout the day, and many daily trips occur between the key origins and destinations along these corridors. This level of transit demand indicates that central Garner and the US 70 corridor has the greatest potential for transit ridership within the study area.

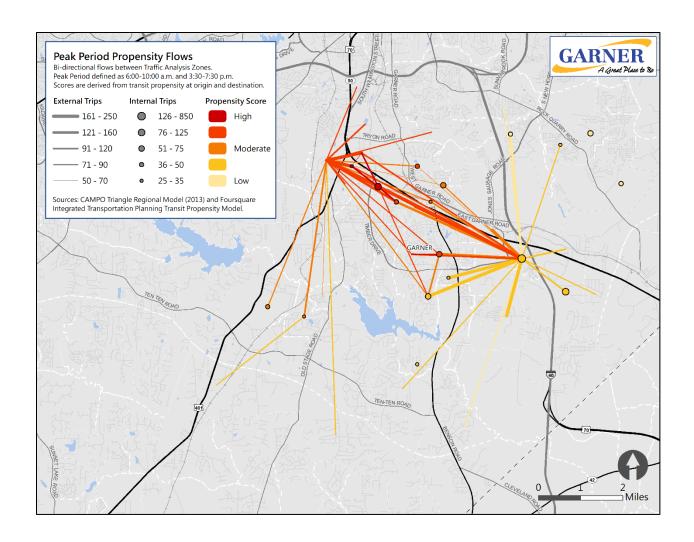
Figure 35: All-Day Transit Propensity and Travel Demand



Peak Period Transit Demand

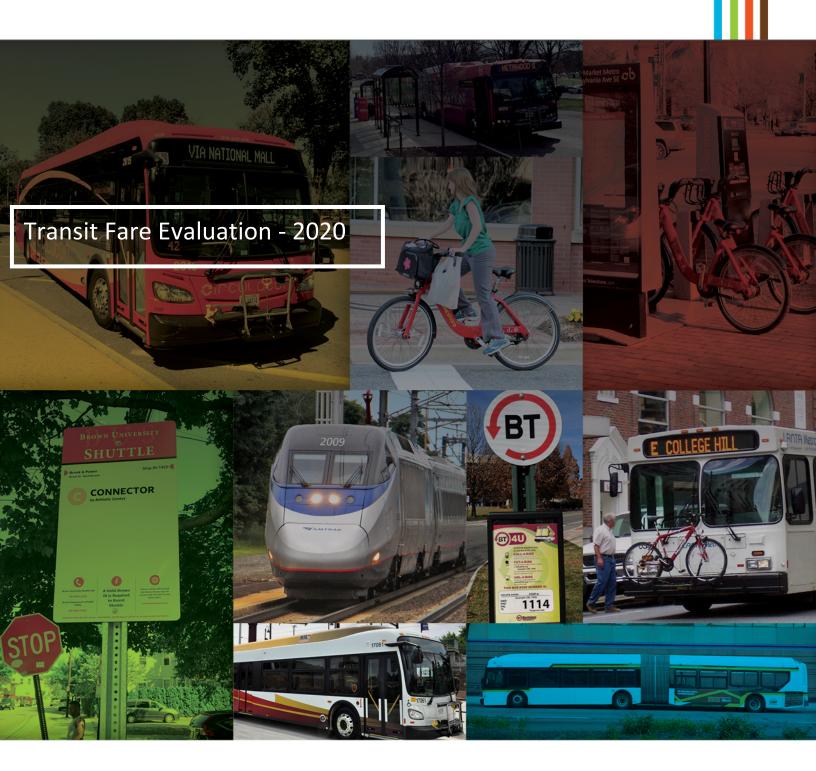
The peak-period transit demand in Garner is shown in **Figure 16**. While the travel volumes during the peak period reveal similar travel patterns to all-day demand, peak period service propensity scores are higher than all-day service propensity for nearly all connections. The greatest combination of volumes and propensity still occurs in central Garner and along the US 70 corridor during the peak period. Compared to all-day demand, the peak period transit demand is more evenly distributed between the eastern and western ends of the US 70 corridor, and the relative transit demand to locations off the US 70 corridor is slightly greater. This level of transit demand provides further evidence that this area has the greatest potential for transit ridership in Garner.

Figure 36: Peak Period Transit Propensity and Travel Demand



Appendix 2 - Transit Fare Evaluation - 2020





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Fare Evaluation

The Town of Garner is working to establish the transit fare, if any, for its new, local fixed-route bus service. Two route options have been proposed that would connect to existing GoRaleigh Route 20, which provides hourly service between central Garner and Downtown Raleigh, and GoRaleigh Route7, which provides 15-minute to hourly service between west Garner and Downtown Raleigh. Garner Local Route Option 1 proposes to replace part of the existing GoRaleigh Route20, allowing for increased Route 20 frequency in Garner. Garner Local Route Option 2 would use a new alignment, providing additional coverage.

For each route option, various fare levels have differing effects on ridership, marketing, administrative effort, and financial feasibility. This document outlines the approach used to identify fare policy alternatives relative to other transit fares in the region, including adopting GoRaleigh's existing fare structure, subsidizing fares to lower them below Go Raleigh levels, or eliminating fares entirely. Analysis of the impacts of implementing the three alternatives reveals the potential advantages and challenges of each proposed fare policy.

Methodology

In order to identify and evaluate each fare alternative, the baseline ridership was estimated and an initial fare for the service was defined. The baseline ridership for each proposed route option was calculated based on the existing demand for fixed-route bus transit in Garner on GoRaleigh Route 20. This demand was estimated relative to the existing GoRaleigh fare structure, which subsequently served as the initial fare for analysis.

After establishing the baseline ridership and fare, alternative fare policies were chosen following research of the existing fare levels in the region. Peer jurisdictions within the Raleigh-Durham region were identified and analyzed, resulting in three fare alternatives: implement the baseline fare to match the existing GoRaleigh fare policy, subsidize the service using local funds to lower the fare below the existing GoRaleigh level, or fully subsidize the route (charge no fare). Based on existing plans and established literature, the fare elasticity for transit demand in Garner was applied to the baseline ridership and fare, resulting in the ridership and revenue impacts of implementing the subsidized fare alternative. For the fare-free alternative, the experiences of other fare-free systems nationwide were studied to understand the financial and ridership impacts of eliminating the fare, as well as any other benefits and drawbacks to a fare-free service.

This fare evaluation is a forecast for bus service that does not yet exist, and there is no current transit service that shares the characteristics of the proposed route. Therefore, demand for the new service may not reflect the same patterns observed on Route 20. In addition, the experience of other transit agencies in the region or nationwide will likely differ than the results observed in Garner from reducing or eliminating the fare.

Ridership Estimation

As with any economic good, the fare (customer cost) for a transit service affects demand. In order to evaluate the impact of each fare scenario on ridership, a baseline ridership estimate must be calculated using existing conditions for transit demand. Based on the current ridership of GoRaleigh Route 20 in Garner, the estimated ridership for both proposed route options will be used as a baseline along with the existing GoRaleigh fare.

Ridership Estimation Results

Ridership estimation for the proposed route was based on the performance of the existing GoRaleigh Route 20, which provides hourly service between Garner and Downtown Raleigh. **Figure 1** shows the alignment and stops for Route 20 in Garner. The darker blue part of the alignment represents the segment that was used to evaluate transit demand in Garner, which forms a loop along Vandora Springs Drive, 7th Avenue, Aversboro Road, Timber Drive, White Oak Road, Jones Sausage Road, and Garner Road. A deviation off Aversboro Road also serves three stops on Poole Drive, Lawndale Street, and Heather Park Drive. Using average daily stop-level ridership data at the stops on this loop for the onemonth period between October 14 and November 19, 2019, the average transit demand in this area was calculated to be 0.8 boardings per revenue mile.

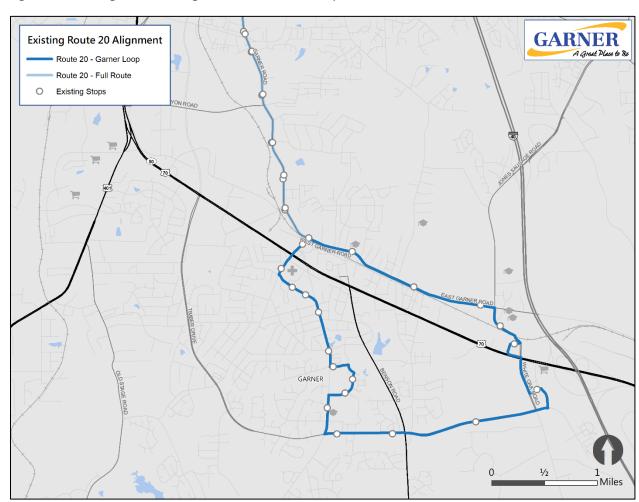


Figure 37: Existing Route 20 Alignment and Garner Loop

Option 1

The proposed alignment for Option 1 connects the North South Station shopping center with White Oak Crossing along US 70, Vandora Springs Road, 7th Avenue, Aversboro Road, and Timber Drive. A shuttle north on Jones Sausage Road serves the new Amazon facility six times daily. As shown in **Figure 2**, this alignment follows the same alignment as Route 20 for thirteen of the existing stops, and Route 20 would no longer operate on this section of the existing route. As shown in **Figure 2**, the proposed alignment

was split into three segments, one segment follows the existing Route 20 alignment, another segment follows the new Option 1 alignment, and the final new Option 1 segment connects to the Amazon facility.

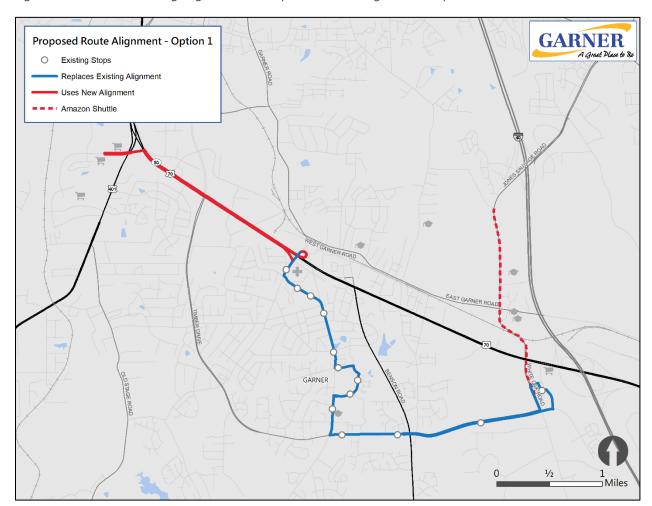


Figure 38: New and Existing Segments on Proposed Route Alignment – Option 1

Ridership for the existing Route 20 segment was estimated using boardings data at the existing stops and assuming these riders would change from Route 20 to Option 1. The new route will operate at these stops twice as frequently as existing Route 20, with arrivals every 30 minutes instead of hourly. In general, transit ridership responds positively to decreased headways, due to improved reliability, shorter wait times, and greater flexibility. Therefore, a "headway elasticity" was applied to the existing boardings at these stops. The relationship between headways and ridership has been found to have an elasticity of 0.50.8

Table 1 shows the average daily boardings at each stop served by the new alignment and the adjusted ridership using this headway elasticity. Ridership at the stops served by Option 1 increase by 40 percent

⁸ Transit Price Elasticities and Cross-Elasticities, Victoria Transport Policy Institute, March 2019.

due to increased frequency. The total estimated ridership on the existing segment of the proposed alignment is therefore 125.5 average daily boardings.

Table 9: Existing Route 20 Daily Average Boardings by Stop – Option 19

Existing Stop	Existing Average Daily Boardings	Adjusted Average Daily Boardings
Vandora Springs Rd. at Beichler Rd.	8.1	11.4
7 th Ave at Forest Hills Dr. SB	3.6	5.1
7 th Ave. at Garner Town Hall SB	4.9	6.0
Aversboro Rd. at Brooks Ave.	0.0	0.0
Aversboro Rd. at Lakeside Dr.	4.1	5.7
Poole Dr. at Aversboro Rd.	22.2	31.1
Heather Park Dr. at Gulley Glen Dr.	0.0	0.0
Heather Park Dr. at Southerby Bluffs Ct.	2.5	3.4
Aversboro Rd. at Claymore Dr.	1.6	2.2
Timber Dr. at Aversboro Rd.	5.3	7.4
Timber Dr. at Benson Rd.	4.6	6.5
Timber Dr. at White Oak Rd.	0.0	0.0
White Oak Shopping Center Park & Ride	33.3	46.7
Total	90.2	125.5

Ridership on the Amazon shuttle was estimated using the average ridership per trip for an Amazon shuttle route operated by the Jacksonville Transportation Authority (JTA) in Jacksonville, Florida. The shuttle provides peak-hour service every 10 minutes on a 6.8-mile loop between the terminus of a nearby bus route at a park-and-ride facility and an Amazon Fulfillment warehouse, which opened in 2017 and employs more than 2,000 workers. ¹⁰ The average productivity provided by JTA for this service, which only stops at each end of the route, was 0.5 boardings per revenue mile and 1.8 boardings per trip. With six daily trips, the Amazon shuttle in Garner will operate 23.8 daily revenue miles and is forecast to serve 21 passengers each day.

For the parts of the alignment that provide service on new road segments, ridership was estimated using the observed demand of 0.8 average boardings per revenue mile on Route 20. **Table 2** shows the final estimated ridership for the proposed route. Estimates for the new alignment are calculated using the rate of boardings per revenue mile, while estimates for the existing alignment represent adjusted observed ridership data as outlined above. The expected ridership for the new route is 264.1 average daily boardings or 67,336 annual boardings.¹¹

Table 10: Estimated Average Daily Boardings - Option 1

⁹ Ridership for the existing Route 20 segment was estimated using boardings data at the existing stops and assuming these riders would change from Route 20 to Option 1.

¹⁰ Jacksonville Transportation Authority (https://www.jtafla.com/media/2149/route82.pdf)

¹¹ The calculation for annual boardings assumes 255 days of operation, the number of annual weekdays minus holidays.

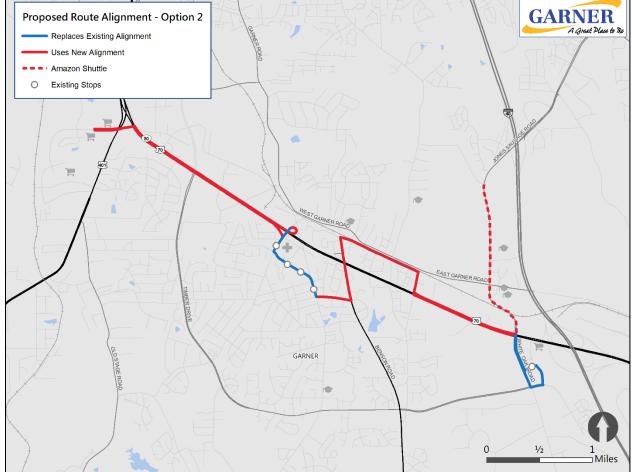
Proposed Route Segment	Round-Trip Length (mi)	Daily Revenue Trips	Daily Revenue Miles	Average Daily Boardings
New Alignment	4.5	34	152.6	117.7
Existing Stops	9.5	34	323.2	125.4
Amazon Shuttle	4.0	6	23.7	21.0
Total	18.0	34	499.5	264.1

Option 2

The proposed alignment for Option 2 connects the North South Station shopping center with White Oak Crossing along US 70, Vandora Springs Road, 7th Avenue, Forest Drive, Benson Road, Main Street, and White Oak Road. The same proposed shuttle will serve the new Amazon facility six times daily. This alignment follows the same alignment as Route 20 for five of the existing stops. As shown in Figure 3, the proposed alignment was split into the segments which follow the existing Route 20 alignment, the segments which use new alignments, and the Amazon facility extension.

Proposed Route Alignment - Option 2 Replaces Existing Alignment

Figure 39: New and Existing Segments on Proposed Route Alignment – Option 2



For Option 2, there would be no changes to the alignment of Route 20. Therefore, the assumption may not be made that boardings at the existing stops along the proposed route would be fully captured by

the new route. However, the observed demand on the existing segment for the new route can be assumed to match the existing demand. As a result, the average of 0.8 boardings per revenue mile will be used for the entire length of the proposed Option 2 alignment.

Table 3 shows the final estimated ridership for the proposed route. Estimates for the new alignment are calculated using the rate of boardings per revenue mile. The expected ridership for the new route is 374.5 average daily boardings or 95,488 annual boardings.¹²

Table 11: Estimated Average Daily Boardings – Option 2

Proposed Route Segment	Round-Trip Length (mi)	Daily Revenue Trips	Daily Revenue Miles	Average Daily Boardings
New Alignment	10.5	34	356.9	275.3
Existing Segments	3.0	34	101.3	78.2
Amazon Shuttle	4.0	6	23.8	21.0
Total	17.5	34	481.9	374.5

Regional Peers

Peer jurisdictions within the Raleigh-Durham region were identified to inform the alternative fare scenarios for the proposed bus route. Throughout the region, one-way fares for fixed-route bus transit services range from fare-free in Chapel Hill and Wake Forest to \$1.00 on GoDurham, the lowest paid base fair in the region, and \$2.25 on GoTriangle regional routes. The selected peers each have similar populations, regional roles, and transit needs as Garner (**Table 4**). The fare policies for three peers were studied: the Town of Apex, the Town of Wake Forest, and the Town of Cary.

Table 12: Regional Peer Comparisons

Regional Peers	Population ¹³	Transit Services	Base Fare
Garner, NC	30,502	GoRaleigh Route 20	\$1.25
Anov NC	E2 0E2	Apex Circulator (planned)	TBD
Apex, NC	53,852	GoTriangle Routes 305, 311	\$2.25
Make Ferest NC	44.046	Wake Forest Loop	Free
Wake Forest, NC	44,046	GoTriangle Wake Forest-Raleigh Express (WRX)	\$3.00
		GoCary Routes 1, 2, 3, 4, 5, 6, KFX	\$1.25
Cary, NC 168,160	GoTriangle Routes 300, 301, 305, 311	\$2.25	
		Go Raleigh Route 11L	\$1.25

Town of Apex

The Town of Apex is located in Wake County southwest of Raleigh, with a population of nearly 54,000. Apex has grown rapidly over the past few decades, resulting in an increasing need for transit infrastructure. GoTriangle currently provides two regional bus routes in Apex with peak period service to the Regional Transit Center in southwest Durham and to Downtown Raleigh, where riders may make connections to all parts of the region.

¹² The calculation for annual boardings assumes 255 days of operation, the number of annual weekdays minus holidays.

¹³ U.S. Census (census.gov/quickfacts/)

In 2019, the Town of Apex, in partnership with the Town of Cary, conducted a transit study for a circulator route that would serve major destinations within Apex and connect to regional transit services. The town is currently undertaking an implementation study to finalize plans for the schedule, stops, fare, and operator of the service. The new service will likely be operated by GoCary. In its circulator transit study, Apex considered two fare alternatives: adopt the regionwide local bus base fare of \$1.25 or offer the service fare-free. The town estimated that while revenues would decrease without a fare, ridership would increase by more than 30 percent.¹⁴

Town of Wake Forest

The Town of Wake Forest is located in northern Wake County, with a population of approximately 44,000. Although Wake Forest borders Raleigh, the town lies near the edge of the Triangle region, about 15 miles northeast of downtown Raleigh. Similar to Apex and Garner, Wake Forest has grown significantly over the past few decades.

Since 2008, GoRaleigh has operated a fare-free bus route in an hourly clockwise loop, serving the main points of interest in Wake Forest. In January 2020, the service was expanded to include a second bus operating in the reverse direction as well as Saturday service. The Wake Forest Loop now operates hourly in each direction from 6:00 a.m. to 8:25 p.m. on weekdays and from 8:00 a.m. to 8:25 p.m. on Saturdays. GoTriangle also offers an express commuter bus route from Wake Forest to Downtown Raleigh during weekday peak periods. While the Wake Forest Loop is free, the base fare for the Wake Forest-Raleigh Express is \$3.00, with discount fares and multi-day passes available.

Town of Cary

The Town of Cary is larger than Garner, with 168,000 residents and a prominent regional role. Cary lies primarily within Wake County, bordering Raleigh to the west, and like the rest of the region, has seen sustained growth over many decades.

In 2001, Cary began providing door-to-door on-demand transit services, and in 2005, the town established a network of five fixed bus routes. Today, GoCary offers six local bus routes and one peak-period express route. Cary is also served by four GoTriangle regional routes and one GoRaleigh route. The base fare for GoCary routes is \$1.25, and GoTriangle fares start at \$2.25 for a regular one-way trip. Both services also offer discounted fares for youth, disabled, and senior riders, as well as multi-day passes. In 2016, GoCary's subsidy per passenger was \$6.57.15

Fare Scenarios

Three fare scenarios were selected for consideration for the proposed Garner route: adopt the existing GoRaleigh fare structure, further subsidize GoRaleigh fares with local funds, or offer the service farefree. Each scenario is described below.

Existing GoRaleigh Fare

The current fare policy for GoRaleigh is shown in **Table 5**. The base fare is \$1.25, with a discount fare of \$0.60 for riders with disabilities. Free rides are offered to seniors 65 or older and youth ages 18 or younger who present the appropriate ID card. Day passes, week passes, and month passes are available at the rates of \$2.50, \$12.00, and \$40.00, respectively, with discounts offered at half the price to riders

¹⁴ Town of Apex Transit Circulator Study Draft Recommendations, October 2019.

¹⁵ Wake-Durham Fare Integration Study: GoCary, GoDurham, GoRaleigh, and GoTriangle, November 2018.

with disabilities. Transfers within the GoRaleigh system are free with a transfer receipt. With this policy, the average fare per trip collected by GoRaleigh was \$0.60 in 2016.

Table 13: GoRaleigh Fare Policy

Fare Type	Fare
Single Ride	\$1.25
Single Ride – Discount	\$0.60
Single Ride – Seniors, Age 65 or Older	Free
Single Ride – Youth, Age 13-18	Free
Single Ride – Youth, Age 12 or Younger	Free
Day Pass	\$2.50
Day Pass – Discount	\$1.25
7-Day Pass	\$12.00
7-Day Pass – Discount	\$6.00
31-Day Pass	\$40.00
31-Day Pass – Discount	\$20.00

Currently, a special regional fare structure is in place for trips that utilize more than one of the transit services in the Triangle region. In 2018, the four regional transit partners – GoTriangle, GoRaleigh, GoDurham, and GoCary – conducted a fare integration study in an effort to adopt a unified fare policy. The proposed regionwide fares are consistent with existing GoRaleigh fares. While the fare recommendations have not yet been adopted, GoRaleigh will likely not require many changes to its fare policies, which are consistent with the recommendations. ¹⁶

The existing GoRaleigh fare structure was used as the baseline fare for evaluating the other fare scenarios, since baseline ridership was estimated using demand for GoRaleigh Route 20, which operates using GoRaleigh fares. The remaining scenarios were selected with lower fares than the GoRaleigh fares, since a higher fare would pose marketing challenges and conflict with the proposed regionwide fare policy.

Locally Subsidized Fare

The Town of Garner has the opportunity to further subsidize passenger fares below existing GoRaleigh fares. By applying fare elasticities to the baseline fare and estimated ridership, the impact of lower fares on ridership, revenue, and the resulting subsidy per passenger were evaluated for base fares of \$0.50, \$0.75, and \$1.00. Fare levels at multiples of \$0.25 were selected for the ease of paying and giving change with cash and quarters.

Fare-Free

The Town of Garner may choose to fully subsidize passenger fares, eliminating any cost to the passenger. The impacts of eliminating fares include increased ridership and added convenience, and may result in improved financial and operational productivity.

Existing GoRaleigh Fare Scenario

A fare policy that aligns with existing GoRaleigh fares mirrors the first fare alternative for the Apex circulator by adopting the recommended regionwide \$1.25 base fare. With the implementation of either

¹⁶ Wake-Durham Fare Integration Study: GoCary, GoDurham, GoRaleigh, and GoTriangle, November 2018.

proposed Garner route option, GoRaleigh will continue to operate Route 20. GoRaleigh may also operate the new route, easing administrative costs, facilitating customer convenience, and creating consistent branding on the new route in a similar arrangement to the Wake Forest Loop. In either case, a consistent fare policy across all GoRaleigh services in Garner would allow riders to maintain familiarity with a fare structure they already know, and fare passes would be valid on all routes in Garner. Any upcoming changes to the regionwide fare policy, which closely matches the existing GoRaleigh fares, would require little to no change for the new route.

At the existing GoRaleigh fare levels, estimating demand for the proposed route options requires no adjustment from the ridership estimates based on observed demand on Route 20. Therefore, the estimated ridership at a base fare of \$1.25 would be 67,336 annual boardings for Option 1 and 95,488 for Option 2. Ridership forecasts are the most reliable at this fare level, since any uncertainties introduced by applying a fare elasticity are avoided.

In 2016, GoRaleigh's average collected revenue was \$0.60 per trip due to discount fares and fare evasion. ¹⁷ By adopting the GoRaleigh fare policy, riders ages 18 and younger or 65 and older would have free access to the new route. On-board passenger surveys conducted on GoRaleigh buses in 2018 indicated that by these definitions, youth and seniors made up three and six percent of all GoRaleigh ridership, respectively. Using the average revenue of \$0.60 per passenger, which includes free riders, the annual revenue would be \$40,402 for Option 1 and \$57,293 for Option 2. As outlined in the financial plan, the estimated annual cost for both options is \$1,170,450. By subtracting the revenue from the cost, the average subsidy per passenger trip is estimated to be \$16.78 for Option 1 and \$11.66 for Option 2.

Locally Subsidized Fare Scenario

The Town of Garner has the opportunity to contribute funds to subsidize the GoRaleigh fares and reduce the cost to the passenger. Three fare levels below the GoRaleigh base fare were analyzed to evaluate various options for a locally subsidized fare.

For the existing GoRaleigh fare, the average actual fare per passenger of \$0.60 is 52 percent lower than the base fare. In the locally subsidized fare scenario, it is recommended that Garner adopt the same discount-eligible classes as GoRaleigh for consistency with the existing bus route in Garner. Since Garner is currently within the GoRaleigh service area, it can be assumed that the actual fare per passenger will be a similar fraction of the base fare. **Table 6** outlines the estimated revenue per passenger that would be collected at each of the three fare levels: \$1.00 (Fare A), \$0.75 (Fare B), and \$0.50 (Fare C).

Table 14: Actual Revenue Per Passenger

Fare Type	GoRaleigh	Fare A	Fare B	Fare C
Base Fare	\$1.25	\$1.00	\$0.75	\$0.50
Discount Fare	\$0.60	\$0.50	\$0.30	\$0.25
Actual Fare Revenue per Passenger	\$0.60	\$0.52	\$0.39	\$0.26

¹⁷ Wake-Durham Fare Integration Study: GoCary, GoDurham, GoRaleigh, and GoTriangle, November 2018.

Option 1

Table 7 shows the impact of reducing the fare to each fare level on annual ridership and annual revenue for Option 1. Since fare-free riders would not experience a change in fare, the estimated ridership only increases due to the effect of fare elasticity on paying passengers. The lowest subsidized fare of \$0.50 (Fare C) has the highest ridership of 87,523 annual boardings but the lowest annual revenue of \$22,756. However, the average subsidy per passenger also decreases due to ridership growth, with Fare C resulting in a subsidy of \$13.11 per passenger.

Table 15: Ridership and Revenue - Option 1

Fare Type	GoRaleigh	Fare A	Fare B	Fare C
Base Fare	\$1.25	\$1.00	\$0.75	\$0.50
Actual Revenue per Passenger	\$0.60	\$0.52	\$0.39	\$0.26
Annual Paying Passengers	61,276	65,940	72,295	81,463
Annual Non-Paying Passengers	6,060	6,060	6,060	6,060
Annual Ridership	67,336	72,001	78,356	87,523
Annual Revenue	\$40,402	\$37,440	\$30,559	\$22,756
Subsidy per Passenger	\$16.78	\$15.74	\$14.55	\$13.11

Option 2

Table 8 shows the impact of reducing the fare to each fare level for Option 2. The lowest subsidized fare has the highest estimated ridership of 124,116 annual boardings but the lowest annual revenue of \$32,270. As with Option 1, the subsidy per passenger decreases with lower fares, falling to \$9.17 for a base fare of \$0.50 (Fare C).

Table 16: Ridership and Revenue – Option 2

Fare Type	GoRaleigh	Fare A	Fare B	Fare C
Base Fare	\$1.25	\$1.00	\$0.75	\$0.50
Actual Fare per Passenger	\$0.60	\$0.52	\$0.39	\$0.26
Annual Paying Passengers	86,894	93,509	102,521	115,522
Annual Non-Paying Passengers	8,594	8,594	8,594	8,594
Annual Ridership	95,488	102,103	111,115	124,116
Annual Revenue	\$57,293	\$53,094	\$43,335	\$32,270
Subsidy per Passenger	\$11.66	\$10.94	\$10.14	\$9.17

Fare-Free Scenario

The Town of Garner may choose to fully subsidize the new route and eliminate fares. This section discusses the advantages and challenges of providing a fare-free service, as well as potential financial impacts.

According to research on fare-free transit systems, most small urban and rural agencies that choose to eliminate fares do so for economic reasons. ¹⁸ Collecting cash fares present additional administrative

¹⁸ TCRP Synthesis 101: Implementation and Outcomes of Fare-Free Transit Systems, 2012.

costs for managing secure fareboxes and counting fares that may be greater than the revenue received from passenger fares. Fare-free service is also easier to market, more convenient for riders and bus operators, and equitable. For most agencies, increased ridership is an added benefit but does not justify eliminating fares on its own.

Even if an agency or jurisdiction can fund fare-free service, some challenges may arise due to ridership growth. Overcrowded buses create safety risks and may require increases in levels of service, additional vehicle maintenance, or fleet expansion. In addition, extra dwell time would be needed to account for the bus stopping more often to load and unload more passengers; this could also counteract any time savings estimated from eliminating fare payment upon boarding.

In nearly every case, eliminating fares induces greater transit demand. For agencies that eliminated fares, ridership typically increased between 20 to 60 percent within a few months, with some systems surpassing 80 percent. However, observations indicate that these new trips are often made by the same passengers traveling more frequently, rather than attracting riders who previously did not use transit. ¹⁹ For the proposed route in Garner, ridership increases on a fare-free service were assumed to reach a mid-range increase of 40 percent. Ridership of already non-paying passengers was assumed to remain the same, since their demand does not depend on the cost of the service. As shown in **Table 9**, the average subsidy per passenger would decrease due to ridership growth, despite the loss of revenue. The annual operating cost for both proposed route options was estimated at \$1,170,450. Ridership would be the highest of any fare alternative and subsidy per passenger would be the lowest, falling to \$12.74 for Option 1 and \$9.16 for Option 2.

Table 17: Ridership Impacts and Subsidy per Passenger for Fare-Free Service

	Opti	ion 1	Option 2	
	\$1.25 Fare	Fare-Free	\$1.25 Fare	Fare-Free
Annual Operating Cost	\$1,170,450	\$1,170,450	\$1,170,450	\$1,170,450
Annual Revenue	\$40,402		\$57,293	
Annual Ridership	67,336	91,846	95,488	127,712
Subsidy per Passenger	\$16.78	\$12.74	\$11.66	\$9.16

Instead of immediately committing to fare-free service, the Town of Garner may also consider an initial fare-free introductory period to benefit marketing efforts and encourage riders to familiarize themselves with the service. This period could also serve as a pilot in which the Town and the operator could evaluate the feasibility of a permanently free-free service.

¹⁹ TCRP Synthesis 101: Implementation and Outcomes of Fare-Free Transit Systems, 2012.

Town of Garner Town Council Meeting Agenda Form

Meeting Date: October 20, 2020				
Subject: DFI Presentatio	n of Draft RFP for Developi	ment Site		
Location on Agenda: Old/New Business				
Department: Economic	Development			
Contact: Mari Howe				
Presenter: Mari Howe, N	Matt Crook, & Rory Dowlin	ng		
Brief Summary:				
Request for Proposals fo	r the downtown developm	ent's Development Finance Initiative will present the draft nent site. They will be available to discuss any edits proposed by a process and timeline going forward.		
Recommended Motion	n and/or Requested Action	ion:		
	·	authorize DFI to proceed with the solicitation.		
Detailed Notes:				
Funding Source:				
Cost:	One Time:	Annual: No Cost:		
Manager's Comments and Recommendations:				
Attachments Yes: No: No:				
Agenda Form Reviewed by:	Initials:	Comments:		
Department Head:	МН			
Finance Director:				
Town Attorney:				
Town Manager:	RD			
Town Clerk:				



Town of Garner Downtown Opportunity Site

Solicitation for Development Partner Proposals



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About this Solicitation

The Town of Garner, North Carolina ("Town") is pleased to release this Solicitation for Development Partner Proposals ("SDP") for the development of property on W Main Street that has come to be known as the "Downtown Opportunity Site" (hereinafter "Site"). The Town seeks a qualified development partner or partners to develop the Town-owned site into a mixed-use building ("Project") adjacent to a newly constructed recreation center. Responses to the solicitation are due no later than January 15, 2021.

This document is an invitation for interested development teams to present development concepts for review and consideration by the Town. The Development Finance Initiative ("DFI"), a program of the UNC School of Government ("SOG"), will help development teams understand and respond to the Town's requirements for the development of the Site. This process will culminate in the selection of a development partner or partners and the negotiation of one or more development service agreements for public-private partnerships pursuant to North Carolina General Statutes 158-7.1, 153A-378, and other relevant authority.

Prior to releasing this SDP, DFI and the Town spent over 12 months completing significant pre-development on the Site to ensure the Project is supported by the community, endorsed by the Town Council, and is financially feasible for development partners.



Downtown Garner — Opportunity Site location and nearby amenities



Garner Recreation Center

The Opportunity

The Site is located downtown on historic Main Street in Garner, an award-winning NC Main Street community and the center of significant investment in recent years. The Site represents a roughly 0.3-acre development pad next to the newly constructed Garner Recreation Center – a public investment of approximately \$8.8M. The Town is seeking proposals for a mixed-use development of up to four stories that can include a mix of retail, residential, and/or office uses.

The Site is also located within a qualified federal Opportunity Zone. The Opportunity Zone (OZ) program, created as a part of the federal Tax Cuts and Jobs Act of 2017, aims to encourage private investment in low-income communities. Investors may receive tax benefits for reinvesting capital gains into designated OZs in properly structured transactions. More information and resources regarding the tax benefits of OZ investments can be found in the following resource:

NC Department of Commerce – North Carolina Opportunity Zones Program https://public.nccommerce.com/oz/#section-overview

The Site is located in the heart of downtown commercial activity and within walking distance of multiple parks and recreational areas. Low vacancy and limited supply of retail and Class A office space, coupled with steady growth in population and income, suggests an opportunity for a profitable mixed-use development.



Downtown Garner — Main Street



Downtown Garner long term development plan

DFI's Role

DFI provides specialized finance and development expertise to local governments to assist them in attracting private investment for transformative projects. DFI has been engaged in more than 150 projects in communities across North Carolina, South Carolina, and Virginia, and it has attracted several hundred million dollars of investment to the communities served.

For the Project, DFI performed detailed pre-development analysis to arrive at a recommended development plan. The analysis included:

- Market Analysis: assessing the supply and demand for a diversity of potential private uses, including retail, office, multifamily, and residential condominium.
- Site Assessment: studying the physical constraints of the site and working with design professionals to program the space while acknowledging key considerations and development challenges.
- Public Engagement: engaging with the various stakeholders interested in the development of downtown, including the Downtown Garner Association board, Town staff, and elected officials to incorporate certain public interests into the final development plan.
- **Financial Feasibility**: projecting the development costs and cash flows to ensure viability of the project for private investors and options for public participation.

DFI's predevelopment work thus far will benefit the private developer selected by the Town Council by significantly reducing the time, effort, expense and overall risk required to move the project through the Town's public planning process. The Town has therefore agreed in a contract fully executed on August 1, 2019 that the developer selected following this Solicitation for Development Partners pays a fee equal to 1.0% of the total development cost to SOG as part of any development services agreement related to the development of the Project. The terms of the fee are further described in Appendix A of this document.

Public Interests

The Town of Garner Council, staff and other downtown stakeholders worked with DFI to identify project-specific public interests to guide programming of Site's development. These interests should be noted and incorporated within any submitted proposal. The Town and DFI identified the following guiding public interests:

New development at this site should:

- conserve and leverage the existing urban fabric of Garner to create a unique sense of place;
- provide downtown "5:00PM 9:00PM" amenities and services that attract all ages who are current residents as well as folks moving to Garner;
- explore development of unique and relevant mix of retail, office, and residential spaces that expands the downtown market; and
- optimize public investment dollars in order to maximize private investment that improves the quality of life for all Garner residents and visitors.

In addition to these approved public interests, the Town is interested in working with the developer to incorporate charging stations for electric vehicles within the project area, as well as public art elements or installations that contributes aesthetically to downtown Garner.



Mural at Full Bloom Coffee



Electric vehicle charging stations

Market Overview

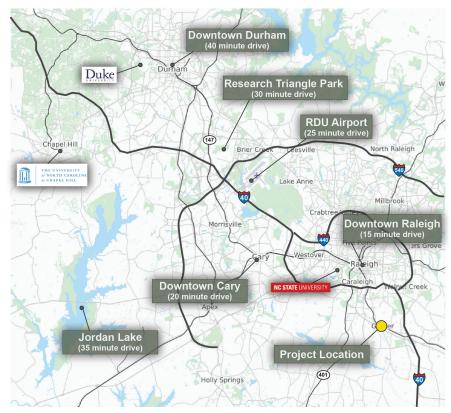
Garner, North Carolina is a short ten-minute drive from downtown Raleigh but boasts an active downtown in its own right. Part of the booming Research Triangle, Garner has experienced steady growth in population, household income, and employment over the last decade. The town and its surrounding area boast a highly educated and diverse workforce that drive a high standard of living and rapid growth. Garner's population, over 30,502 as of 2018, is expected to grow by more than 4.9% to over 32,000 by 2024.

The town has dedicated itself to substantial public investment in recent years, from downtown façade improvements to new parks to the new state-of-the-art recreation facility developed immediately adjacent to the proposed site.

Owing to the relatively high standard of living and continuous population growth, retail demand is strong, with zero vacancies in downtown Garner and a remarkably low vacancy rate in the town's retail trade area. Rents for office, retail, and residential properties have grown steadily over the past years, even before accounting for the effects of recent public investments.

RESIDENTIAL

The Triangle's demand for apartments continues to grow as the region strains to accommodate the growing number of young professionals and students attracted to the region. Between 2019 and 2024, the Garner residential market area is expected to add 4,000 households, the majority earning well above the current median income of \$60,000. Garner in particular is expected to attract high-income young professionals and retirees. As a result, the Town has experienced



Research Triangle market area

significant growth in multifamily development in recent years. Since 2015, developers have added 1,888 rental units, 1,743 townhomes, and 4,494 single-family homes to the town. These are in various stages of completion, with most development occurring on the outskirts of town. Meanwhile, downtown residential options remain scarce with no current vacancies, indicating an opportunity for a mixed-use rental or condominium development in the downtown core.

Pre-COVID Class A rents in Garner averaged around \$1.20 per square foot (a more than 41% increase over 2010 rates) with an average unit size of 1,012 square feet. Because of the site's walkability to downtown amenities, it is anticipated that new downtown mixed-use rentals would command a 20-30% premium over the existing stock.

DFI estimates that based on current growth projections and increased housing demand surrounding the Triangle area, the Project could support and absorb an additional 37 residential rental units at an average rent of \$1.55 per SF, or 25 condominium units at an average sale price of \$235 per SF.

OFFICE

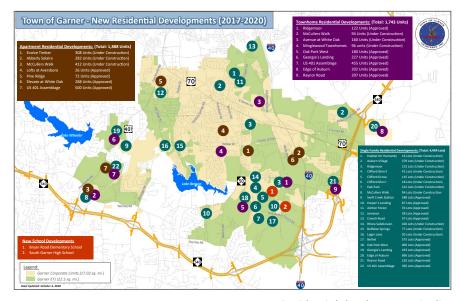
Office-based employment in Garner is expected to grow between 0.6% and 1.9% annually from 2019 to 2024. The Garner office market is almost exclusively composed of Class B stock; only one Class A office exists and is occupied exclusively by an existing corporate office. Despite relatively high rates of vacancy for the Class B stock, base rents increased by about \$2.00 PSF (14%) from 2017 to 2019. Existing vacancies are likely to absorb demand for Class B space, but the Class A market is constrained and could support development on the proposed site.

Gross rents average approximately \$15.85 per SF of Class A and Class B space (combined).

Age range

		<25	25-34	35-44	45-54	55-64	65+
	Less than \$25,000	-56	-122	-161	-192	-201	-8
	\$25,000-\$49,999	47	-107	-186	-256	-173	248
	\$50,000-\$74,999	105	179	-53	-163	-31	474
Ф	\$75,000-\$99,999	65	194	82	26	108	293
ne range	\$100,000- \$149,999	83	431	441	222	279	481
Income	Over \$150,000	34	252	384	425	374	471

Projected population growth by age and income



Residential development pipeline

RETAIL

Despite proximity to Raleigh, the downtown Garner retail market has significant unmet demand according to DFI's analysis. In contrast to office and residential space, little retail construction has occurred over the last four years. The existing retail stock, a little under 4.5 million square feet total, is in high demand; vacancy has fallen from a high of 10% following major construction in 2014 to a current low of less than 2%. At the time of writing, downtown Garner reports no vacant retail offerings.

With expected population growth over the next five years, demand for retail in downtown Garner will continue to grow. DFI estimates that the proposed site will support retail rents of \$18 per SF and that downtown can support as much as an additional 37,000 SF by 2024.

Full details of DFI's market analysis can be made available upon request.



Retail development within market area (modified 5-mile radius)

Proposed Development Program & Feasibility

As part of the predevelopment process, DFI developed multiple conceptual plans in addition to testing for financial feasibility. Given market demand, DFI evaluated options for mixed-use site plans which combine residential or office development and street-level commercial space in addition to structured parking to meet programming needs. During the design process, DFI and the Downtown Garner Association engaged Kimley-Horn Associates to study the potential for subterranean and table-top parking options.

The development program and conceptual site plans provided in this solicitation are not final designs or massings. Developers are encouraged to develop their own approach, but should use the program and plan approved by the Council as a frame of reference for the type and scale of development that the Town desires.

At the August 18, 2020 regular session meeting, the Council charged DFI to develop a solicitation that provides several program options.

PROGRAM OPTIONS

DFI considered three potential program scenarios for this development site: office, multifamily residential, and for-sale condominium. All site options include roughly 12,000 SF of ground-floor retail. DFI has modeled each of the following scenarios using development assumptions from the market analysis and has found that each scenario achieves market rate returns. Please contact DFI for detailed financial information. Additional development assumptions that can be applied to each program scenario include:

 Construction costs include basement parking under a portion of the building totaling 24 spaces



View from Main Street



Tabletop Parking Mockup

10 Town of Garner

- The building can be constructed up to four stories (with an assumed 15-foot setback on the top floor)
- All parking onsite (see Parking Considerations section for additional information)

SCENARIO 1: OFFICE OVER RETAIL

EXAMPLE PROGRAM: OFFICE OVER RETAIL		
	Leasable SF	
Floor 1 (Retail)	12,000	
Floor 2 (Office)	12,000	
Floor 3 (Office)	12,000	
Floor 4 (Office)	6,400	

DFI projected development costs for this scenario to be approximately \$10.5M.

SCENARIO 2: CONDOMINIUMS OVER RETAIL

EXAMPLE CONDOMINIUM UNIT MIX			
	% of Total	Units	Ave SF
1-Bedroom	44%	11	890
2-Bedroom	16%	4	1,050
3-Bedroom	40%	10	1,680

DFI projected development cost for this scenario to be approximately \$8.7M.

SCENARIO 3: MULTIFAMILY APARTMENTS OVER RETAIL

EXAMPLE MULTIFAMILY APARTMENT UNIT MIX			
	% of Total	Units	Ave SF
Studio	22%	8	555
1-Bedroom	62%	23	810
2-Bedroom	11%	4	1,050
3-Bedroom	5%	2	2,000

DFI projected development cost for this scenario to be approximately \$8.7M.

Parking Considerations

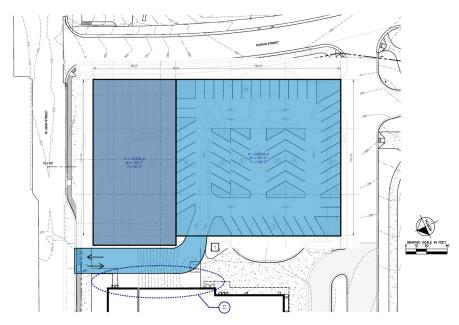
To accommodate for parking requirements, DFI and Kimley-Horn evaluated a tabletop parking structure which would provide adequate parking for each of the development scenarios. Although Council is receptive to the idea of structured parking on this site, there are several factors that need to be further explored. These include existing access to the rec center, moving of the existing transformer and dumpster, and general site ingress/egress. Full details of Kimley-Horn's analysis (including cost estimates) can be made available upon request.

PUBLIC PARTICIPATION

At this time, the Town of Garner Council has not formally considered any public participation options associated with this development. Any developer requesting public participation should include details within their proposal and explain how the arrangement addresses project feasibility and benefits the Town.

ESTIMATED DEVELOPMENT TIMELINE

Jan 15, 2021	Development partner proposals due
Q1 2021	Council selects development partner(s)
Q2 2021	Town and development partner(s) execute a Memorandum of Understanding (MOU)
Q3 2021	Town and development partner(s) execute a development agreement
Q1 2022	Projected Ground breaking



Proposed Development Parking (Upper floor of parking)

Submission Process

Development Partner proposals are due at 5 PM EDT on January 15, 2021. Proposals must be submitted electronically in PDF format to Matt Crook at crook@sog.unc.edu and Rory Dowling at dowling@dconc.gov.

Proposals must be prepared in conformance with the guidelines described under "Submission Requirements." The e-mail subject must be "Development Partner Proposal: Town of Garner." Proposals received after the deadline will not be considered.

All responses are subject to public disclosure under the North Carolina Public Records Law. DFI recognizes that respondents must submit financial information that they may deem confidential and proprietary to comply with the requirements of this solicitation.

To the extent permissible by law, DFI agrees to keep confidential any proprietary information included in a response, provided that (1) the respondent identifies the confidential proprietary portions of the response, (2) the respondent identifies as confidential and proprietary only those portions of the submittal that are confidential and proprietary, and (3) the respondent states why protection is necessary. Respondents shall not designate their entire response as confidential and proprietary, nor shall they so designate information that is already public.

Any information that the respondent would like to remain confidential should be e-mailed under separate cover to crook@sog.unc.edu. The e-mail subject must be "PROTECTED: Development Partner Proposal: Town of Garner."

SUBMISSION DEADLINE

January 15, 2021 5PM EDT

CONTACT

Matt Crook
crook@sog.unc.edu

Submission Requirements

PROPOSAL

- Identify if submitting for development of office, residential rentals, or residential condominiums (above ground-floor retail for all options).
- Development Plan Propose:
 - Number of residential units; average size of units; mix of units by bedroom type; expected rents (for rentals) or list price (for condominiums)
 - Commercial SF; expected rents
 - Estimate of parking spaces needed (separate commercial and residential estimates)
- Preliminary Site Plan Include:
 - Building massing
 - Proposed access for multiple modes of transportation, including bikes, bus transit, ride-sharing services, etc.
 - Proposed plans for incorporating charging stations for electric cars as well as art installation(s) within the project area
- Development and Financing Assumptions Provide:
 - Sources and uses
 - If public participation is anticipated, propose the public investment structure and amount and provide financial analysis to demonstrate why such participation is necessary.
 - Required investor return hurdle rate (submit as confidential)
- Earnest Money Deposit Propose amount and terms

 Indicate whether proposed timeline under "Development Timeline" is feasible. If other, include proposed timing here. Indicate development team's availability to undertake the project and adhere to the timeline.

QUALIFICATIONS

- Letter of Introduction
 - Include a summary of the respondent's qualifications, experience, and reasons for interest in this opportunity. Special attention should be given to a clear statement outlining how this proposal aligns with the guiding public interests. The letter must be signed by a principal or authorized officer of the entity.
- · Development Team
 - Identification of partner firms and roles, including co-developers, architects/designers, and potential general contractor or subcontractors.
 - Overview of each firm on the team, including brief history of firm, licensure, past experience working with the developer, and relationship of the firm's parent company with the office responsible for this project, if applicable.
 - Identification and resumes of lead staff (principals and project managers) who will be responsible for negotiating a development agreement with the Town and completing the remainder of the preconstruction approval process.

- Minority and Women Business Enterprise (MWBE) goals
 - If available, lead developer's MWBE policy.
 - If available, historical MWBE performance.
 - Proposed MWBE goals and strategy to achieve goals.
- Experiences and References
 - List of five current and completed projects (preferably in the last five years) relevant to proposed plans. Include the following information:
 - Name, location, and completion date of project
 - Development team members, including architects/designers and general contractors
 - Scope and scale of development program
 - Photos/illustrations of completed project
 - Total development budget by use
 - Capital stack, including governmental sources
 - Financing partners
 - List of current commercial tenants (indicating whether local and/or small business), if available
- Most recent example, if any, of the development team's experience executing public-private partnerships
 - Include all information requested above in section 10.
 - Contact information for a representative of the primary public agency partner in the project.
- Disclosures and evidence of financial stability
 - Disclosure of any potential conflicts of interest that could be relevant to this project in any manner.
 - Disclosure of any projects/financing on which the team or any of its members has defaulted.

- Disclosure of whether the developer or any officer, director, or owner thereof has had judgments entered against it, him or her within the past 10 years for breach of contracts for governmental or nongovernmental construction or development.
- Disclosure of whether the developer has been in substantial noncompliance with the terms and conditions of prior construction contracts with a public body.
- Disclosure of whether any officer, director, owner, project manager, procurement manager, or chief financial official thereof
 has been convicted within the past 10 years of a crime related to
 financial fraud or to governmental or nongovernmental construction or contracting.
- Disclosure of whether any officer, director, or owner is currently debarred from bidding or contracting, pursuant to an established debarment procedure, by any public body, agency of any state, or agency of the federal government.
- Other evidence of financial stability of developer (can be submitted under confidential cover as detailed in "Submission Process")

Evaluation Criteria

The Garner Town Council (Council) will endorse the selection of a developer partner or partners based on the proposals, DFI and Staff's analyses, and any additional information collected. An endorsement by the Council is not a final approval but will trigger a period of negotiation between the Town and developer(s) for an initial Memorandum of Understanding (MOU) and then development agreement.

DFI and the Town will consider each response as a whole in the decision-making process. The following evaluation criteria will be prioritized:

- Alignment with the guiding public interests listed under the section titled "Public Interests."
- Qualifications and experience of the development team, with preference given to experience with the type of development proposed by the team. In addition, experience executing projects that fulfill public interests similar to those endorsed by the Town of Garner.
- References from previous local government partners, if any.
- Ability to execute the project(s) within the Town's proposed timeline.
- Inclusion of financial and development assumptions that reflect market conditions.

DFI and the Town reserve the right to request additional information and arrange interviews after the solicitation period has ended. Unless requested, no additional information may be submitted by developers after the January 15, 2021 deadline.

Additional Information

All facts and opinions stated in this solicitation are based on available information and are believed to be accurate. Nevertheless, neither Garner nor the UNC School of Government, nor any of their officers, agents, or employees, shall be responsible for the accuracy of any information provided to any respondent as part of this solicitation or vetting process. All respondents are encouraged to independently verify the accuracy of any information provided. The use of any of this information in the preparation of a response to this request is at the sole risk of the respondent.

Those submitting responses to the Solicitation for Development Partners assume all financial costs and risks associated with the submission. No reimbursement or remuneration will be made by the Town or UNC to cover the costs of any submittal, whether or not such submittal is selected or utilized.

The Town reserves the right to reject any or all submittals, or to waive irregularities or informalities in any submittal, in its sole and absolute discretion and accepts no responsibility for any financial loss by such action.

Any agreements that may be entered into between the developer(s) and the Town, including but not limited to a Development Services Agreement, are subject to all statutory and legal requirements and ultimate approval by the Garner Town Council in its sole and absolute discretion and nothing herein is to be construed as binding on the Town. In modeling this project, it was assumed that the Town will convey the property to a private developer pursuant to its authority

to "convey property for economic development under North Carolina General Statute 158-7.1", among other statutory authority.

The Town makes no express or implied warranty as to matters of title, zoning, tax consequences, physical or environmental conditions, valuation, financial conditions or economic matters, accuracy of the any materials or reports provided, governmental approvals, governmental regulations, or any other matter or thing relating to or affecting the properties described herein or any proposed transaction or agreement contemplated herein.

DFI does not act as a broker or agent of the Town, and no representation made by DFI during the solicitation and vetting process shall be binding on the Town. Notwithstanding any provision herein, this solicitation shall not constitute an offer to contract on the part of the Town and shall not be construed to impose any legal obligations on the Town.

This solicitation does not create any obligation or relationship such as a partnership, joint venture or other similar legal relationship between the Town and any potential party. Any references to "partner," "partners" or other similar terms will not be deemed to create a legal relationship or otherwise alter, amend or change the relationship between any parties in the absence of a formal written agreement specifically detailing the rights, liabilities and obligations of the parties as to a new, specifically defined legal relationship.

Appendix A:

Development Services Fee Payment

The performance by the Town or the conveyance or lease of any portion of the property described herein (the "Property") to the selected development entity and its successors and assigns (the "Developer") shall be conditioned upon the execution of an agreement (the "Development Services Agreement") between the Town and the Developer pertaining to the responsibilities of either the Town or the Developer, or both, regarding any aspect of the development of the Property or any portion thereof (the "Project"). As part of the Development Services Agreement, the Developer shall agree to pay a fee to the Town's consultant ("DFI") and its successors and assigns for pre-development services provided to the Town, and the Development Services Agreement shall provide that SOG is an intended third party beneficiary of the Development Services Agreement.

The fee shall be an amount equal to 1.0% (one percent) of the total projected costs of development of the Project as calculated by the Developer in the most recent versions(s) of pro forma and other financial projections (the "Developer Financials") prepared by the Developer and delivered to Town or other parties prior to or contemporaneously with the execution of the Development Services Agreement, and in the event of any inconsistencies in the projected total costs among different versions of the Developer Financials, the version of the Developer Financials showing the greatest total costs of development of the Project shall be used to calculate the Development Services Fee.

The Development Services Fee shall be due and payable in full to DFI no later than 30 days following execution of the Development Services Agreement. An alternative payment schedule for payment of the Development Services Fee to DFI may be developed as mutually agreed in writing by Developer and DFI; by way of illustration only, such schedule of payments could be tied to the receipt of any developer fees by Developer. Developer's obligation to pay Development Services Fee shall not be assignable by Developer to any other entity, nor shall any assignment relieve Developer of its obligation to pay Development Services Fee, except upon written consent of DFI.

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REPORTS

Garner Info

				Current		Date	
	Id	Title	Description	Status	Address	Created	Comments
Ī	8623179	Construction	It appears a parking lot was installed	In Progress	514 E Main	8/25/2020	Notice of violation has been sent to the property
		Without Permit	without proper storm water retention		St		owner. Property owner met with Planning staff to
			system. Also the one entrance to parking				discuss remedy. Property owner opted to remove
			lot seems small as it only allows for one car				pavement as a remedy to zoning violation. Once
			at a time to enter. This may explain why				pavement is removed, affected area will be seeded
			they built up asphalt against curb on E.				with straw application. I will contact owner to
			Main Street to allow cars to roll over curb				establish timeline for completion.
			into noulting lat				

Memorandum

To: Rodney Dickerson, Town Manager

From: David C. Beck, Finance Director

Date: October 20, 2020

Subject: Financial Reports for 1st Quarter FY 2020-21

CC: Town Council

Attached is a statement of revenues and expenditures for FY 2021 through September 30,2020. We are three months, or approximately 25% into the budget year.

The report shows that year-to-date, the Town has collected approximately 9.7% of estimated revenues. A few revenue highlights include:

- The bulk of property tax revenues (with the exclusion of vehicle taxes) are received during November, December, and January of the fiscal year.
- Sales tax and other intergovernmental revenues for the current fiscal year do not start coming in until October.
- Fees for recreation programs and facility rentals continue to be significantly impaired by the ongoing pandemic
- Interest and investment earnings year to date are only 25% of the prior year total

Please review the attached Analysis of Revenues for additional information. I have also included a new Sales Tax Tracker so you can see our monthly progress for that revenue stream. After year over year declines in March, April, and May related to the pandemic, we saw a surprising turn in June. June 2020 was up by 7.34% over the prior year and the trend continued with July collections which we just received on October 12th. July posted a 13.15% increase over 2019 numbers.

Overall, the report shows that the Town has expended approximately 21.6% of its budget. At the same point in the previous fiscal year, the Town had spent 23.5% of its budget. Some of the major expenditures so far include:

- Annual dues and subscriptions as well as several annually contracted services are paid at the beginning of the year.
- The Town has made the annual premium payment for workers compensation insurance.
- The Town has paid principal and interest debt service payments, accounting for 25% of all expenditures to date and 56% of the total budgeted amount for debt service.
- The Town has experienced six pay periods year to date.

It is still difficult to predict how much impact the COVID-19 pandemic will have on our revenues this fiscal year. There has been a positive trend in sales tax while investment earnings and recreational revenues continue to lag well behind the prior year. It is too early to tell how property and motor vehicle tax collections will fare. With much uncertainty remaining in the economy, the conservative approach taken in the FY 20-21 budget I believe was a wise decision. Please let me know if you have any questions.

Town of Garner Statement of Revenues and Expenditures For the Period July 1, 2020 - September 30, 2020

FOR INTERNAL USE ONLY

			Over		
			(Under)	Percentage	Actual
	 Budget	Actual	Budget	of Budget	Prior Year
REVENUES					
Ad valorem taxes	\$ 23,075,723	\$ 2,944,909	\$ (20,130,814)	12.8%	\$ 2,448,395
Other taxes and licenses	5,834,338	42,425	(5,791,913)	0.7%	106,076
Intergovernmental revenues	3,272,333	373,431	(2,898,902)	11.4%	883,371
Permits and fees	2,587,080	587,999	(1,999,081)	22.7%	910,627
Sales and services	589,710	54,675	(535,035)	9.3%	155,944
Investment earnings	450,000	23,509	(426,491)	5.2%	55,422
Other revenues	229,000	22,168	(206,832)	9.7%	60,405
Other Financing Sources	5,836,767	30,431	(5,806,336)	0.5%	1,918
Total Revenues	\$ 41,874,951	\$ 4,079,546	\$ (37,795,405)	9.7%	\$ 4,622,159
EXPENDITURES					
Governing body	\$ 448,455	\$ 62,634	(385,821)	14.0%	\$ 107,219
Administration	1,592,322	304,583	(1,287,739)	19.1%	368,332
Finance	993,857	195,374	(798,483)	19.7%	185,962
Economic development	382,378	44,333	(338,045)	11.6%	74,368
Economic incentives	-	-	-	0.0%	-
Planning	1,130,540	171,853	(958,687)	15.2%	173,052
Inspections	1,377,200	243,058	(1,134,142)	17.6%	206,089
Engineering	898,963	139,622	(759,341)	15.5%	133,701
Information technology	809,774	150,883	(658,891)	18.6%	103,800
Police	8,349,160	1,744,075	(6,605,085)	20.9%	1,646,441
Fire services	4,265,938	1,036,463	(3,229,475)	24.3%	993,859
Public works	10,122,058	1,816,296	(8,305,761)	17.9%	1,923,194
Parks and recreation	2,456,380	351,032	(2,105,348)	14.3%	460,261
Debt service	4,095,858	2,285,050	(1,810,808)	55.8%	2,058,946
Special appropriations	1,304,986	491,812	(813,174)	37.7%	476,469
Capital Outlay - VERT & PFRM	1,124,123	11,629	(1,112,494)	1.0%	-
Transfers out	2,502,959	-	(2,502,959)	0.0%	-
Contingency	20,000	-	(20,000)	0.0%	-
Total expenditures	\$ 41,874,951	\$ 9,048,698	\$ (32,826,253)	21.6%	\$ 8,911,692
Revenues over Expenditures	\$ -	\$ (4,969,152)	\$ (4,969,152)	_	\$ (4,289,533)

Town of Garner

Analysis of Major Revenues

For the Period July 1, 2020 Through September 30, 2020

Property Tax Collections		Through Mo						
(collections compared to budget)	9	/30/2020		9/30/2019				
CollectionsCurrent Year	\$	2,911,284	\$	2,741,099				
Note: Does not include DMV taxes collected in Sept will not be received until mid-to-late Oct.								
Collection % Budget		12.69%		13.40%				
Collection % Value/Levy (both DMV & Wake Co)		13.65%		14.75%				
Property Tax Billings (from Wake County & DMV)		Through Mo	onth	Ending				
	9/30/2020			9/30/2019				
Real Property	\$	3,953,028,103		\$3,040,342,219				
Personal Property		266,315,149	222,764,815					
Public Service Property		148,748,820		148,748,820				
Vehicles		57,433,076		74,021,122				
					Percent Change			
Total	\$	4,425,525,148		\$3,485,876,976	26.96%			
Sales Tax Distributions								
	9	/30/2020		9/30/2019	% Change			
Sales Taxes		\$0		\$0	0.00%			
Sales tax revenues for July 2020 will not be received until	mid-Oc	tober.						
Building Permit Fees		Through Mo	Ending					
	9	/30/2020		9/30/2019	% Change			
Fees Collected		\$230,800		\$298,201	-22.60%			
PRCR Fees		Through Mo	onth	Ending				
		9/30/2020		9/30/2019	% Change			
Recreation Fees		\$12,108		\$81,749	-85.19%			
Facility Rentals		\$18,125		\$62,528	-71.01%			

Town of Garner Sales Tax Analysis Actual to Actual and Budget to Actual

Note: Sales tax revenues received from the state run three months behind, for example sales taxes received in October 2020 are for July 2020 taxable sales.

Total Sales Tax

				TOTAL SAIGS TAX					
<u>Month</u>	<u>2017-18</u> <u>Actual</u>	<u>2018-2019</u> <u>Actual</u>	<u>2019-2020</u> <u>Actual</u>	2020-2021 Budget	2020-2021 <u>Actual</u>	<u>2019-20</u> <u>Actual</u> <u>Variance</u>	<u>2019-20</u> <u>Actual</u> <u>Variance %</u>	<u>2020-21</u> <u>Budget</u> <u>Variance</u>	<u>2020-21</u> <u>Budget</u> <u>Variance %</u>
July	520,229.46	498,774.44	580,047.78	472,028.17	656,314.09	76,266.31	13.15%	184,285.92	39.04%
August	509,450.67	553,606.86	597,824.52	472,028.17	-	=			
September	528,999.51	545,449.03	608,082.56	472,028.17	=	=			
October	469,265.88	549,184.89	624,898.63	472,028.17	-	-			
November	548,549.88	599,609.66	620,533.56	472,028.17	-	-			
December	624,951.54	642,966.52	669,802.42	472,028.17	-	-			
January	435,833.14	470,795.04	519,383.60	472,028.17	=	=			
February	419,544.70	464,443.92	525,003.03	472,028.17	=	=			
March	552,768.53	641,439.91	596,756.44	472,028.17	=	=			
April	531,452.26	598,934.03	500,833.93	472,028.17	=	=			
May	562,702.59	623,281.64	580,040.12	472,028.17	=	-			
June	589,321.27	648,523.88	696,135.41	472,028.17	=	=			
Totals	6.293.069.43	6.837.009.82	7.119.342.00	5.664.338.00	656.314.09	76.266.31		184.285.92	

Town of Garner Selected Balance Sheet accounts As of September 30, 2020

FOR INTERNAL USE ONLY

	General		
ASSETS			
Cash in Bank	\$	772,526	
Petty cash and change funds	·	1,496	
NC Cash Management Trust investments		13,591,454	
PFM Investments		10,121,148	
Police Asset Forfeiture account		16,156	
Receivables & Inventory (excluding Taxes & Assessments)		210,961	
	\$	24,713,741	
I LADII ITHEC			
LIABILITIES Accounts Parishle	\$	525 160	
Accounts Payable Bonds on deposit for Planning/Engineering	Ф	535,468 120,112	
Rental Deposits		9,042	
Deferred Revenue		14,092	
	\$	678,714	
Current Year Revenues to date		4,079,546	
Current Year Expenditures to date		(9,048,698)	
Restricted Fund Balance July 1		41,688	
Committed Fund Balance July 1		11,677,076	
Unrestricted Fund Balance		17,285,416	
Chromited Land Bulance	\$	24,035,028	
	\$	24,713,741	

Commercial Total Permits 37 Total Cost \$3,644,270.00

Permit #: 2200771 Inside Town Linits Yes

Issue date: 9/9/2020 Census tract: PIN#:

Lot#: Subdivision: N/A Total cost: \$119,000.00

PropAddress: 105 RAND MILL ROAD

Owner'sP. JACOB HOWLANDOwner's Phone:919-619-3080ContractorCAROLINA DESIGN & CONSTRUCTION IContractor's Phone:919-832-6273

Type of Improvement: Alteration Proposed Use ASSEMBLY/AMUSEMENT

Permit #: 2200960 Inside Town Linits Yes

Issue date: 9/29/2020 Census tract: PIN#: 1730-21-8459

Lot#: Subdivision: N/A Total cost: \$2,000,000.00

PropAddress: 105 SIGMA DRIVE

Owner's105 SIGMA LLCOwner's Phone:919-828-6609ContractorA.B GOODRICH CONTRACTING LLCContractor's Phone:919-868-6609Type of Improvement:New BuildingProposed UseBUSINESS/OFFICE

Permit #: 2201047 Inside Town Linits Yes

Issue date: 9/18/2020 **Census tract: PIN#:** 1629-48-7400

Lot#: Subdivision: RIDGEMOOR Total cost: \$178,080.00

PropAddress: 2080 ACKERMAN ROAD SECTION 4

 Owner's
 LENNAR CAROLINAS, LLC
 Owner's Phone:
 919-465-5929

 Contractor
 RIFENBURG CONSTRUCTION INC
 Contractor's Phone:
 518-279-3265

 Type of Improvement:
 New Structure
 Proposed Use
 RETAINING WALL

Permit #: 2201047 Inside Town Linits Yes

Issue date: 9/18/2020 **Census tract: PIN#:** 1629-48-7400

Lot#: Subdivision: RIDGEMOOR Total cost: \$178,080.00

PropAddress: 2080 ACKERMAN ROAD SECTION 4

Owner'sLENNAR CAROLINAS, LLCOwner's Phone:919-465-5929ContractorRIFENBURG CONSTRUCTION INCContractor's Phone:919-795-8367Type of Improvement:New StructureProposed UseRETAINING WALL

Permit #: 2201084 Inside Town Linits Yes

Issue date: 9/1/2020 **Census tract: PIN#:** 1730-93-9155

Lot#: Subdivision: N/A Total cost: \$26,700.00

PropAddress: 2337 SUITE 200 US HIGHWAY 70 EAST

Owner'sBRYAN GIBSONOwner's Phone:919-821-5547ContractorAL NEYER, LLCContractor's Phone:513-271-6400Type of Improvement:AlterationProposed UseSTORAGE/WAREHOUSE

Permit #: 2201136 Inside Town Linits Yes

Issue date: 9/4/2020 **Census tract: PIN#:** 1731-30-8448

Lot#: Subdivision: AUBURN VILLAGE Total cost: \$32,000.00

PropAddress: 253 IVORY LANE

 Owner's
 LENNAR CAROLINAS
 Owner's Phone:
 919-465-5929

 Contractor
 SPAN BUILDERS LLC
 Contractor's Phone:
 919-451-3088

 Type of Improvement:
 New Structure
 Proposed Use
 RETAINING WALL

Permit #: 2201142 Inside Town Linits Yes

Issue date: 9/9/2020 **Census tract: PIN#:** 1629-48-7400

Lot#: Subdivision: RIDGEMOOR Total cost: \$117,600.00

PropAddress: 2080 ACKERMAN ROAD - SECTION 1

Owner'sLENNAR CAROLINASOwner's Phone:919-465-5929ContractorRIFENBURG CONSTRUCTION INCContractor's Phone:518-279-3265Type of Improvement:New StructureProposed UseRETAINING WALL

Permit #: 2201142 **Inside Town Linits** Yes

Issue date: 9/9/2020 **Census tract: PIN#:** 1629-48-7400

Lot#: Subdivision: RIDGEMOOR Total cost: \$117,600.00

PropAddress: 2080 ACKERMAN ROAD - SECTION 1

Owner'sLENNAR CAROLINASOwner's Phone:919-465-5929ContractorRIFENBURG CONSTRUCTION INCContractor's Phone:919-795-8367Type of Improvement:New StructureProposed UseRETAINING WALL

Permit #: 2201143 Inside Town Linits Yes

Issue date: 9/9/2020 Census tract: PIN#: 1629-48-7400

Lot#: Subdivision: RIDGEMOOR Total cost: \$76,500.00

PropAddress: 2080 ACKERMAN ROAD - SECTION 2

Owner'sLENNAR CAROLINASOwner's Phone:919-465-5929ContractorRIFENBURG CONSTRUCTION INCContractor's Phone:919-795-8367Type of Improvement:New StructureProposed UseRETAINING WALL

Permit #: 2201143 **Inside Town Linits** Yes

Issue date: 9/9/2020 Census tract: PIN#: 1629-48-7400

Lot#: Subdivision: RIDGEMOOR Total cost: \$76,500.00

PropAddress: 2080 ACKERMAN ROAD - SECTION 2

Owner'sLENNAR CAROLINASOwner's Phone:919-465-5929ContractorRIFENBURG CONSTRUCTION INCContractor's Phone:518-279-3265Type of Improvement:New StructureProposed UseRETAINING WALL

Permit #: 2201145 Inside Town Linits Yes

Issue date: 9/9/2020 **Census tract:** PIN#: 1629-48-7400

Lot#: Subdivision: RIDGEMOOR Total cost: \$71,380.00

PropAddress: 2080 ACKERMAN ROAD SECTION 3

 Owner's
 LENNAR CAROLINAS
 Owner's Phone:
 919-465-5929

 Contractor
 RIFENBURG CONSTRUCTION INC
 Contractor's Phone:
 518-279-3265

 Type of Improvement:
 New Structure
 Proposed Use
 RETAINING WALL

Permit #: 2201145 **Inside Town Linits** Yes

Issue date: 9/9/2020 **Census tract: PIN#:** 1629-48-7400

Lot#: Subdivision: RIDGEMOOR Total cost: \$71,380.00

PropAddress: 2080 ACKERMAN ROAD SECTION 3

 Owner's
 LENNAR CAROLINAS
 Owner's Phone:
 919-465-5929

 Contractor
 RIFENBURG CONSTRUCTION INC
 Contractor's Phone:
 919-795-8367

 Type of Improvement:
 New Structure
 Proposed Use
 RETAINING WALL

Permit #: 2201188 **Inside Town Linits** Yes

Issue date: 9/3/2020 Census tract: PIN#:

Lot#: Subdivision: N/A Total cost: \$500.00

PropAddress: 105 WESTON ROAD

Owner's SIMON GARCIA Owner's Phone: 919-601-8310

Contractor's Phone:

Type of Improvement: Electrical Proposed Use BUSINESS/OFFICE

Permit #: 2201201 **Inside Town Linits** Yes

Issue date: 9/15/2020 **Census tract: PIN#:** 1720-19-5616

Lot#: Subdivision: N/A Total cost: \$10,500.00

PropAddress: 545 US 70 HWY EAST

Owner'sGARNER VENTURES LLCOwner's Phone:910-256-4841ContractorELITE CONSTRUCTION AND GRADINGContractor's Phone:910-675-8001

Type of Improvement: Plumbing Proposed Use WATER & SEWER SERVICE

Permit #: 2201202 Inside Town Linits Yes

Issue date: 9/15/2020 Census tract: PIN#: 1720-19-6958

Lot#: Subdivision: N/A Total cost: \$143,500.00

PropAddress: 565 US 70 HWY EAST

Owner'sGARNER VENTURES LLCOwner's Phone:910-256-4841ContractorELITE CONSTRUCTION AND GRADINGContractor's Phone:910-675-8001

Type of Improvement: Plumbing Proposed Use WATER & SEWER SERVICE

Permit #: 2201224 Inside Town Linits Yes

Issue date: 9/11/2020 **Census tract: PIN#:** 1701-95-3390

Lot#: Subdivision: N/A Total cost: \$500.00

PropAddress: 921 US 70 HWY WEST

Owner's GENARO HERNANDEZ Owner's Phone: 919-808-8936

Contractor OWNER **Contractor's Phone:**

Type of Improvement: Alteration Proposed Use MERCANTILE/RETAIL

Permit #: 2201227 **Inside Town Linits** Yes

Issue date: 9/16/2020 Census tract: PIN#:

Lot#: Subdivision: N/A Total cost: \$500.00

PropAddress: 531 PLAZA CIRCLE

Owner's PRUDENT GROWTH PARTNERS LLC Owner's Phone: 919-590-4119

Contractor's Phone:

Type of Improvement: Electrical Proposed Use BUSINESS/OFFICE

Permit #: 2201235 **Inside Town Linits** Yes

Issue date: 9/15/2020 **Census tract: PIN#:** 1712-00-8321

Lot#: Subdivision: N/A Total cost: \$10,000.00

PropAddress: 2033 W GARNER ROAD

Owner's US AUTOMOTIVE REPAIR Owner's Phone: 919-434-2882

Contractor OWNER Contractor's Phone:

Type of Improvement: Alteration Proposed Use BUSINESS/OFFICE

Permit #: 2201238 Inside Town Linits Yes

Issue date: 9/15/2020 Census tract: PIN#:

Lot#: Subdivision: N/A Total cost: \$100.00

PropAddress: 103 RUPERT ROAD

Owner's MERIDIAN WASTE NC LLC Owner's Phone: 919-876-8485

Contractor OWNER Contractor's Phone:

Type of Improvement: Alteration Proposed Use BUSINESS/OFFICE

Permit #: 2201239 Inside Town Linits Yes

Issue date: 9/25/2020 **Census tract: PIN#:** 1720-38-1944

Lot#: Subdivision: N/A Total cost: \$375.00

PropAddress: 52 EAGLE WING WAY

Owner'sCHASE BANKOwner's Phone:856-780-7373ContractorMcCORKLE SIGN COContractor's Phone:919-687-7080Type of Improvement:ElectricalProposed UseCOMMERCIAL SIGN

Permit #: 2201241 Inside Town Linits Yes

Issue date: 9/21/2020 **Census tract: PIN#:** 1629-48-7400

Lot#: Subdivision: RIDGEMOOR Total cost: \$103,254.00

PropAddress: 2082 ACKERMAN ROAD - WALL 20

 Owner's
 GARNER ACKERMAN LLC
 Owner's Phone:
 919-465-5940

 Contractor
 BLACKLEAF INC
 Contractor's Phone:
 919-625-7293

 Type of Improvement:
 New Structure
 Proposed Use
 RETAINING WALL

Permit #: 2201242 Inside Town Linits Yes

Issue date: 9/21/2020 Census tract: PIN#: 1629-48-7400

Lot#: Subdivision: RIDGEMOOR Total cost: \$24,217.00

PropAddress: 2082 ACKERMAN ROAD - WALL 29

 Owner's
 GARNER ACKERMAN LLC
 Owner's Phone:
 919-465-5940

 Contractor
 BLACKLEAF INC
 Contractor's Phone:
 919-625-7293

 Type of Improvement:
 New Structure
 Proposed Use
 RETAINING WALL

Permit #: 2201243 **Inside Town Linits** Yes

Issue date: 9/21/2020 **Census tract: PIN#:** 1629-48-7400

Lot#: Subdivision: RIDGEMOOR Total cost: \$6,931.00

PropAddress: 2082 ACKERMAN ROAD - WALL 31

Owner'sGARNER ACKERMAN LLCOwner's Phone:919-465-5940ContractorBLACKLEAF INCContractor's Phone:919-625-7293Type of Improvement:New StructureProposed UseRETAINING WALL

Permit #: 2201244 Inside Town Linits Yes

Issue date: 9/21/2020 Census tract: PIN#: 1629-48-7400

Lot#: Subdivision: RIDGEMOOR Total cost: \$7,626.00

PropAddress: 2082 ACKERMAN ROAD - WALL 33

 Owner's
 GARNER ACKERMAN LLC
 Owner's Phone:
 919-465-5940

 Contractor
 BLACKLEAF INC
 Contractor's Phone:
 919-625-7293

 Type of Improvement:
 New Structure
 Proposed Use
 RETAINING WALL

Permit #: 2201245 Inside Town Linits Yes

Issue date: 9/21/2020 Census tract: PIN#: 1629-48-7400

Lot#: Subdivision: RIDGEMOOR Total cost: \$7,849.00

PropAddress: 2082 ACKERMAN ROAD -WALL 34

 Owner's
 GARNER ACKERMAN LLC
 Owner's Phone:
 919-465-5940

 Contractor
 BLACKLEAF INC
 Contractor's Phone:
 919-625-7293

 Type of Improvement:
 New Structure
 Proposed Use
 RETAINING WALL

Permit #: 2201246 Inside Town Linits Yes

Issue date: 9/21/2020 **Census tract: PIN#:** 1629-48-7400

Lot#: Subdivision: RIDGEMOOR Total cost: \$2,777.00

PropAddress: 2082 ACKERMAN ROAD - WALL 36

 Owner's
 GARNER ACKERMAN LLC
 Owner's Phone:
 919-465-5940

 Contractor
 BLACKLEAF INC
 Contractor's Phone:
 919-625-7293

 Type of Improvement:
 New Structure
 Proposed Use
 RETAINING WALL

Permit #: 2201247 **Inside Town Linits** Yes

Issue date: 9/21/2020 Census tract: PIN#: 1629-48-7400

Lot#: Subdivision: RIDGEMOOR Total cost: \$90,916.00

PropAddress: 2082 ACKERMAN ROAD - WALL 37

 Owner's
 GARNER ACKERMAN LLC
 Owner's Phone:
 919-465-5940

 Contractor
 BLACKLEAF INC
 Contractor's Phone:
 919-625-7293

 Type of Improvement:
 New Structure
 Proposed Use
 RETAINING WALL

Permit #: 2201248 **Inside Town Linits** Yes

Issue date: 9/21/2020 **Census tract: PIN#:** 1629-48-7400

Lot#: Subdivision: RIDGEMOOR Total cost: \$3,372.00

PropAddress: 2082 ACKERMAN ROAD - WALL 38

Owner'sGARNER ACKERMAN LLCOwner's Phone:919-465-5940ContractorBLACKLEAF INCContractor's Phone:919-625-7293Type of Improvement:New StructureProposed UseRETAINING WALL

Permit #: 2201256 Inside Town Linits Yes

Issue date: 9/23/2020 **Census tract: PIN#:** 1700-64-4928

Lot#: Subdivision: BUFFALOE GROVE Total cost: \$24,600.00

PropAddress: 1612 BUFFALOE ROAD

Owner'sPULTE HOME COMPANY LLCOwner's Phone:919-291-8025ContractorPIPELINE IRRIGATION LLCContractor's Phone:803-327-3335

Type of Improvement: New Structure Proposed Use SIGN

Permit #: 2201260 Inside Town Linits Yes

Issue date: 9/23/2020 Census tract: PIN#:

Lot#: Subdivision: N/A Total cost: \$2,275.00

PropAddress: 2000 PENNINGTON GROVE WAY

Owner'sDHIC INCOwner's Phone:919-600-5369ContractorWEAVER COOKE CONSTRCUTION LLCContractor's Phone:336-378-7900

Type of Improvement: New Building Proposed Use CONSTRUCTION TRAILER

Permit #: 2201266 Inside Town Linits Yes

Issue date: 9/22/2020 Census tract: PIN#:

Lot#: Subdivision: N/A Total cost: \$12,396.00

PropAddress: 1500 US HIGHWAY 70 WEST

Owner's ADVANCE AUTO PARTS Owner's Phone: 919-772-2788

Contractor's Phone:

Type of Improvement: Mechanical Proposed Use MECHANICAL REPLACEME

Permit #: 2201267 **Inside Town Linits** Yes

Issue date: 9/18/2020 **Census tract: PIN#:** 1711-12-9982

Lot#: Subdivision: N/A Total cost: \$1,500.00

PropAddress: 240 FOREST HILLS DRIVE

Owner's THE WASH HOUSE Owner's Phone: 252-333-0030

Contractor's Phone:

Type of Improvement: Alteration Proposed Use BUSINESS/OFFICE

Permit #: 2201269 **Inside Town Linits** Yes

Issue date: 9/21/2020 Census tract: PIN#:

Lot#: Subdivision: N/A Total cost: \$10,530.00

PropAddress: 409 US HIGHWAY 70 WEST

Owner's AGRI SUPPLY Owner's Phone: 919-772-0865

Contractor's Phone:

Type of Improvement: Mechanical Proposed Use MECHANICAL REPLACEME

Permit #: 2201274 **Inside Town Linits** Yes

Issue date: 9/23/2020 Census tract: PIN#: 1720-79-9414

Lot#: Subdivision: N/A Total cost: \$104,877.00

PropAddress: 950 NORTH GREENFIELD PKWY

Owner'sDUKE REALTY LPOwner's Phone:703-867-2562ContractorCLINE CONTRACTINGContractor's Phone:910-616-0414Type of Improvement:AlterationProposed UseBUSINESS/OFFICE

Permit #: 2201275 Inside Town Linits Yes

Issue date: 9/21/2020 Census tract: PIN#:

Lot#: Subdivision: N/A Total cost: \$1,500.00

PropAddress: 900 7th AVE

Owner's TOWN OF GARNER Owner's Phone: 919-772-4688

Contractor Contractor's Phone:

Type of Improvement: Electrical Proposed Use BUSINESS/OFFICE

Permit #: 2201288 Inside Town Linits Yes

Issue date: 9/22/2020 Census tract: PIN#:

Lot#: Subdivision: N/A Total cost: \$5,755.00

PropAddress: 122 AVERY STREET

Owner's CASA RESIDENTIAL Owner's Phone:

Contractor Contractor's Phone:

Type of Improvement: Plumbing Proposed Use PLUMBING

Permit #: 2201311 **Inside Town Linits** Yes

Issue date: 9/29/2020 **Census tract: PIN#:** 1701-88-2321

Lot#: Subdivision: N/A Total cost: \$3,100.00

PropAddress: 529 DYNAMIC DRIVE

Owner's DYNAMIC DRIVE LLC Owner's Phone: 919-215-7896

Contractor's Phone:

Type of Improvement: Electrical Proposed Use GENERATOR

Residential Total Permits 107 Total Cost \$4,886,992.00

Permit #: 2201100 Inside Town Linits Yes

Issue date: 9/10/2020 Census tract: PIN#:

Lot#: Subdivision: N/A Total cost: \$38,500.00

PropAddress: 612 BUFFALOE ROAD

Owner'sCHRISTIAN OLMSTEADOwner's Phone:919-669-8542ContractorOLMSTEAD HOMESTEADSContractor's Phone:919-669-8542

Type of Improvement: Alteration Proposed Use SINGLE FAMILY DWELLIN

Permit #: 2201156 **Inside Town Linits** Yes

Issue date: 9/1/2020 Census tract: PIN#:

Lot#: Subdivision: N/A Total cost: \$5,500.00

PropAddress: 609 SPRINGVIEW TRAIL

Owner's J4 PROPERTIES NC LLC Owner's Phone: 248-756-6863

Contractor Contractor's Phone:

Type of Improvement: Mechanical Proposed Use MECHANICAL REPLACEME

Permit #: 2201164 Inside Town Linits Yes

Issue date: 9/3/2020 **Census tract: PIN#:** 1710-33-0791

Lot#: 1 Subdivision: MINGLEWOOD Total cost: \$116,341.00

PropAddress: 105 KINETON WOODS WAY

Owner'sMATTAMY HOMESOwner's Phone:919-233-3886ContractorMATTAMY HOMES LLCContractor's Phone:919-233-3888Type of Improvement:New BuildingProposed UseTOWNHOME

Permit #: 2201166 Inside Town Linits Yes

Issue date: 9/2/2020 **Census tract: PIN#:** 1731-40-3877

Lot#: 125 Subdivision: AUBURN VILLAGE Total cost: \$85,000.00

PropAddress: 226 CANARY COURT

 Owner's
 CALATLANTIC GROUP
 Owner's Phone:
 919-465-5900

 Contractor
 LENNAR CAROLINAS, LLC
 Contractor's Phone:
 919-466-3314

 Type of Improvement:
 New Building
 Proposed Use
 SINGLE FAMILY DWELLIN

Permit #: 2201167 Inside Town Linits Yes

Issue date: 9/2/2020 **Census tract: PIN#:** 1731-40-4834

Lot#: 126 Subdivision: AUBURN VILLAGE Total cost: \$85,000.00

PropAddress: 220 CANARY COURT

Owner's CALATLANTIC GROUP INC Owner's Phone: 919-465-5900

Contractor LENNAR CAROLINAS, LLC Contractor's Phone: 919-466-3314

Type of Improvement: New Building Proposed Use SINGLE FAMILY DWELLIN

Permit #: 2201170 Inside Town Linits Yes

Issue date: 9/3/2020 Census tract: PIN#: 1710-33-1703

Lot#: 2 Subdivision: MINGLEWOOD Total cost: \$97,873.00

PropAddress: 111 KINETON WOODS WAY

Owner'sMATTAMY HOMES LLCOwner's Phone:919-233-3886ContractorMATTAMY HOMES LLCContractor's Phone:919-233-3888

Type of Improvement: New Building Proposed Use TOWNHOME

Permit #: 2201171 **Inside Town Linits** Yes

Issue date: 9/3/2020 **Census tract: PIN#:** 1710-33-1714

Lot#: 3 Subdivision: MINGLEWOOD Total cost: \$105,663.00

PropAddress: 117 KINETON WOODS WAY

Owner'sMATTAMY HOMES LLCOwner's Phone:919-233-2886ContractorMATTAMY HOMES LLCContractor's Phone:919-233-3888

Type of Improvement: New Building Proposed Use TOWNHOME

Permit #: 2201172 **Inside Town Linits** Yes

Issue date: 9/3/2020 **Census tract: PIN#:** 1710-33-1737

Lot#: 4 Subdivision: MINGLEWOOD Total cost: \$112,036.00

PropAddress: 123 KINETON WOODS WAY

Owner'sMATTAMY HOMES LLCOwner's Phone:919-233-3886ContractorMATTAMY HOMES LLCContractor's Phone:919-233-3888

Type of Improvement: New Building Proposed Use TOWNHOME

Permit #: 2201173 **Inside Town Linits** No

Issue date: 9/8/2020 Census tract: PIN#:

Lot#: Subdivision: N/A Total cost: \$6,115.00

PropAddress: 7912 COUNTRY CLUB DRIVE

Owner'sGREGORY & MARY EDMONDOwner's Phone:919-961-8167ContractorRAM JACK, LLCContractor's Phone:919-309-9727

Type of Improvement: Repair Proposed Use SINGLE FAMILY DWELLIN

Permit #: 2201178 Inside Town Linits Yes

Issue date: 9/21/2020 **Census tract: PIN#:** 0699-98-9184

Lot#: Subdivision: EAGLE RIDGE Total cost: \$5,099.00

PropAddress: 112 RYDER CUP CIRCLE

Owner's BRITTNEY JAMIESON Owner's Phone:
Contractor Contractor's Phone:

Permit #: 2201179 Inside Town Linits No

Issue date: 9/1/2020 **Census tract: PIN#:** 1712-81-9616

Lot#: Subdivision: GATEWOOD Total cost: \$13,927.00

PropAddress: 207 GATEWOOD DRIVE

Owner's EFFIE WOODARD Owner's Phone: 919-839-1381

Contractor Contractor's Phone:

Type of Improvement: Mechanical Proposed Use MECHANICAL REPLACEME

Permit #: 2201180 Inside Town Linits Yes

Issue date: 9/3/2020 **Census tract: PIN#:** 1721-11-0996

Lot#: 62 Subdivision: AVENUE AT WHITE OAK Total cost: \$113,490.00

PropAddress: 270 WHITE OAK RIDGE DRIVE

Owner'sPULTE HOME COMPANY LLCOwner's Phone:919-816-1100ContractorPULTE HOME COMPANY LLCContractor's Phone:704-543-4922

Type of Improvement: New Building Proposed Use TOWNHOME

Permit #: 2201181 **Inside Town Linits** Yes

Issue date: 9/3/2020 **Census tract: PIN#:** 1721-11-0998

Lot#: 63 Subdivision: AVENUE AT WHITE OAK Total cost: \$125,190.00

PropAddress: 274 WHITE OAK RIDGE DRIVE

Owner'sPULTE HOME COMPANY LLCOwner's Phone:919-816-1100ContractorPULTE HOME COMPANY LLCContractor's Phone:704-543-4922

Type of Improvement: New Building Proposed Use TOWNHOME

Permit #: 2201182 **Inside Town Linits** Yes

Issue date: 9/3/2020 Census tract: PIN#: 1721-12-0090

Lot#: 64 Subdivision: AVENUE AT WHITE OAK Total cost: \$113,490.00

PropAddress: 278 WHITE OAK RIDGE DRIVE

Owner's PULTE HOME COMPANY LLC Owner's Phone: 919-816-1100
Contractor PULTE HOME COMPANY LLC Contractor's Phone: 704-543-4922

Type of Improvement: New Building Proposed Use TOWNHOME

Permit #: 2201183 Inside Town Linits Yes

Issue date: 9/3/2020 Census tract: PIN#: 1721-12-0093

Lot#: 65 Subdivision: AVENUE AT WHITE OAK Total cost: \$125,190.00

PropAddress: 282 WHITE OAK RIDGE DRIVE

Owner'sPULTE HOME COMPANY LLCOwner's Phone:919-816-1100ContractorPULTE HOME COMPANY LLCContractor's Phone:704-543-4922

Type of Improvement: New Building Proposed Use TOWNHOME

Permit #: 2201184 Inside Town Linits Yes

Issue date: 9/3/2020 Census tract: PIN#: 1721-12-1005

Lot#: 66 Subdivision: AVENUE AT WHITE OAK Total cost: \$113,490.00

PropAddress: 286 WHITE OAK RIDGE DRIVE

Owner'sPULTE HOME COMPANY LLCOwner's Phone:919-816-1100ContractorPULTE HOME COMPANY LLCContractor's Phone:704-543-4922

Type of Improvement: New Building Proposed Use TOWNHOME

Permit #: 2201185 **Inside Town Linits** Yes

Issue date: 9/3/2020 Census tract: PIN#: 1721-12-1007

Lot#: 67 Subdivision: AVENUE AT WHITE OAK Total cost: \$125,190.00

PropAddress: 290 WHITE OAK RIDGE DRIVE

Owner'sPULTE HOME COMPANY LLCOwner's Phone:919-816-1100ContractorPULTE HOME COMPANY LLCContractor's Phone:704-543-4922

Type of Improvement: New Building Proposed Use TOWNHOME

Permit #: 2201187 **Inside Town Linits** Yes

Issue date: 9/3/2020 Census tract: PIN#:

Lot#: Subdivision: FOREST HILLS Total cost: \$8,500.00

PropAddress: 1315 VANDORA AVE

Owner's ANNETTE PATE Owner's Phone:

Contractor CURTIS STEVENS **Contractor's Phone:** 919-524-1096

Type of Improvement: Addition Proposed Use PORCH

Permit #: 2201189 **Inside Town Linits** Yes

Issue date: 9/9/2020 **Census tract: PIN#:** 0699-06-1078

Lot#: 2 Subdivision: MCCULLERS WALK Total cost: \$140,157.00

PropAddress: 106 AMBER ACORN AVE

Owner'sHALLEOwner's Phone:919-387-1885ContractorRYAN HOMESContractor's Phone:703-956-4000

Type of Improvement: New Building Proposed Use SINGLE FAMILY DWELLIN

Permit #: 2201190 Inside Town Linits Yes

Issue date: 9/9/2020 **Census tract: PIN#:** 0699-15-2377

Lot#: 28 Subdivision: MCCULLERS WALK Total cost: \$141,599.00

PropAddress: 166 TAWNY SLOPE COURT

Owner'sHALLEOwner's Phone:919-387-1885ContractorRYAN HOMESContractor's Phone:703-956-4000

Type of Improvement: New Building Proposed Use SINGLE FAMILY DWELLIN

Permit #: 2201191 Inside Town Linits Yes

Issue date: 9/9/2020 Census tract: PIN#:

Lot#: 40 Subdivision: MCCULLERS WALK Total cost: \$142,049.00

PropAddress: 169 TAWNY SLOPE COURT

 Owner's
 HALLE
 Owner's Phone:
 919-387-1885

 Contractor
 RYAN HOMES
 Contractor's Phone:
 703-956-4000

 Type of Improvement:
 New Building
 Proposed Use
 SINGLE FAMILY DWELLIN

Permit #: 2201192 **Inside Town Linits** Yes

Issue date: 9/9/2020 **Census tract: PIN#:** 0699-15-2515

Lot#: 42 Subdivision: MCCULLERS WALK Total cost: \$164,134.00

PropAddress: 161 TAWNY SLOPE COURT

Owner'sHALLEOwner's Phone:919-387-1885ContractorRYAN HOMESContractor's Phone:703-956-4000

Type of Improvement: New Building Proposed Use SINGLE FAMILY DWELLIN

Permit #: 2201195 **Inside Town Linits** No

Issue date: 9/4/2020 **Census tract: PIN#:** 1700-64-2226

Lot#: Subdivision: N/A Total cost: \$9,000.00

PropAddress: 1606 BUFFALOE ROAD

Owner's JACK BRITT Owner's Phone: 919-810-6870

Contractor's Phone:

Type of Improvement: Electrical Proposed Use GENERATOR

Permit #: 2201196 **Inside Town Linits** Yes

Issue date: 9/8/2020 Census tract: PIN#: 1711-49-5657

Lot#: Subdivision: CLOVERDALE Total cost: \$20,114.00

PropAddress: 3824 CORWIN ROAD

Owner's LEO PRYOR Owner's Phone: 919-532-6827

Contractor Contractor's Phone:

Type of Improvement: Mechanical Proposed Use MECHANICAL REPLACEME

Permit #: 2201197 Inside Town Linits Yes

Issue date: 9/8/2020 **Census tract: PIN#:** 1710-31-3347

Lot#: Subdivision: HEATHER WOODS Total cost: \$2,710.00

PropAddress: 204 MCNAUGHTON COURT

Owner'sNADIA ZAKARIAOwner's Phone:919-749-5822ContractorCRAWLSPACE MEDICContractor's Phone:919-999-7097

Type of Improvement: Mechanical Proposed Use OTHER

Permit #: 2201198 Inside Town Linits Yes

Issue date: 9/8/2020 Census tract: PIN#:

Lot#: Subdivision: HEATHER HILLS Total cost: \$2,150.00

PropAddress: 1113 BUCKINGHAM ROAD

Owner's KELLWOOD FARMS LLC Owner's Phone: 336-906-9821

Contractor Contractor's Phone:

Type of Improvement: Plumbing Proposed Use PLUMBING

Permit #: 2201199 Inside Town Linits Yes

Issue date: 9/4/2020 Census tract: PIN#:

Lot#: Subdivision: HEATHER WOODS Total cost: \$5,000.00

PropAddress: 128 MARYKIRK PLACE

Owner's JONATHAN HAM Owner's Phone: 910-352-3639

Contractor's Phone:

Type of Improvement: Mechanical Proposed Use MECHANICAL REPLACEME

Permit #: 2201200 **Inside Town Linits** No

Issue date: 9/4/2020 **Census tract: PIN#:** 1701-40-4152

Lot#: Subdivision: WOODLANDS Total cost: \$29,100.00

PropAddress: 703 WOODLAND ROAD

Owner's THUNH TRAN Owner's Phone: 919-520-6343

Contractor OWNER Contractor's Phone:

Type of Improvement: Alteration Proposed Use SINGLE FAMILY DWELLIN

Permit #: 2201203 **Inside Town Linits** No

Issue date: 9/8/2020 Census tract: PIN#: 1619-70-0172

Lot#: 92 Subdivision: INDIAN CREEK Total cost: \$103,118.00

PropAddress: 1133 ONANDAGA DRIVE

Owner'sINDIAN CREEK MHPOwner's Phone:919-299-9933ContractorCOOPERS MOBILE HOME MOVERSContractor's Phone:919-553-6602

Type of Improvement: New Building Proposed Use MANUFACTURED HOME

Permit #: 2201204 Inside Town Linits Yes

Issue date: 9/8/2020 Census tract: PIN#: 1720-01-8397

Lot#: Subdivision: EVERWOOD Total cost: \$5,200.00

PropAddress: 127 TWINBERRY LANE

Owner's SHERRY HARGROVE Owner's Phone: 919-671-8160

Contractor Contractor's Phone:

Permit #: 2201205 Inside Town Linits Yes

Issue date: 9/9/2020 **Census tract: PIN#:** 1629-39-0809

Lot#: 198 Subdivision: BINGHAM STATION Total cost: \$2,000.00

PropAddress: 476 STEEL HOPPER WAY

Owner's LISSA COULTER Owner's Phone: 919-352-2673

Contractor Contractor's Phone:

Type of Improvement: Mechanical Proposed Use MECHANICAL REPLACEME

Permit #: 2201206 Inside Town Linits Yes

Issue date: 9/8/2020 **Census tract: PIN#:** 1619-87-9144

Lot#: 30 Subdivision: GLENS AT BETHEL Total cost: \$800.00

PropAddress: 257 VALLEYCRUISE CIRCLE

Owner's KIM RANDOLPH Owner's Phone:

Contractor's Phone:

Type of Improvement: Mechanical Proposed Use GAS FUEL LINE

Permit #: 2201207 **Inside Town Linits** Yes

Issue date: 9/14/2020 **Census tract: PIN#:** 1700-46-9168

Lot#: Subdivision: N/A Total cost: \$241,200.00

PropAddress: 125 CEDARCROFT DRIVE

Owner's JEFF HAYES Owner's Phone:

Contractor RAYNOR BUILDERS, INC. **Contractor's Phone:** 919-639-2011

Type of Improvement: New Building Proposed Use SINGLE FAMILY DWELLIN

Permit #: 2201208 Inside Town Linits Yes

Issue date: 9/9/2020 Census tract: PIN#: 0699-97-7733

Lot#: Subdivision: N/A Total cost: \$8,950.00

PropAddress: 216 MEDIATE DRIVE

Owner's MELISSA PARKER Owner's Phone: 718-755-5099

Contractor Contractor's Phone:

Type of Improvement: Mechanical Proposed Use MECHANICAL REPLACEME

Permit #: 2201209 Inside Town Linits Yes

Issue date: 9/9/2020 **Census tract: PIN#:** 1710-06-1882

Lot#: Subdivision: HEATHER HILLS Total cost: \$9,400.00

PropAddress: 1015 FLANDERS STREET

Owner's CAROL MELLON Owner's Phone: 919-602-4391

Contractor Contractor's Phone:

Permit #: 2201210 Inside Town Linits Yes

Issue date: 9/9/2020 Census tract: PIN#: 1710-40-4205

Lot#: Subdivision: CLOVERDALE Total cost: \$7,000.00

PropAddress: 3700 WOODSIDE ROAD

Owner's ANDREW ROBINSON Owner's Phone: 919-796-9557

Contractor Contractor's Phone:

Type of Improvement: Mechanical Proposed Use MECHANICAL REPLACEME

Permit #: 2201211 **Inside Town Linits** Yes

Issue date: 9/9/2020 Census tract: PIN#:

Lot#: Subdivision: SUNSET ACRES Total cost: \$1,800.00

PropAddress: 1400 BEICHLER ROAD

Owner's MARTHA ZARATE Owner's Phone: 919-279-7726

Contractor OWNER Contractor's Phone:

Type of Improvement: Alteration Proposed Use SINGLE FAMILY DWELLIN

Permit #: 2201212 **Inside Town Linits** Yes

Issue date: 9/9/2020 Census tract: PIN#:

Lot#: Subdivision: HILLANDALE Total cost: \$21,104.00

PropAddress: 513 STRONWOOD DRIVE

Owner's MIKE PAPASIDERO Owner's Phone: 862-215-7888

Contractor's Phone:

Type of Improvement: Mechanical Proposed Use MECHANICAL REPLACEME

Permit #: 2201213 **Inside Town Linits** Yes

Issue date: 9/10/2020 Census tract: PIN#: 1609-07-1513

Lot#: Subdivision: EAGLE RIDGE Total cost: \$3,647.00

PropAddress: 252 MEDIATE DRIVE

 Owner's
 ZACHARY BOLITHO
 Owner's Phone:
 330-260-0783

 Contractor
 VALLEY SHEDS PLUS
 Contractor's Phone:
 919-623-9696

 Type of Improvement:
 New Building
 Proposed Use
 RESIDENTIAL STORAGE

Permit #: 2201214 Inside Town Linits Yes

Issue date: 9/10/2020 Census tract: PIN#:

Lot#: Subdivision: N/A Total cost: \$6,700.00

PropAddress: 1513 VANDORA SPRINGS ROAD

Owner's DONALD BARBOUR Owner's Phone: 919-455-3480

Contractor Contractor's Phone:

Permit #: 2201215 Inside Town Linits Yes

Issue date: 9/10/2020 Census tract: PIN#:

Lot#: Subdivision: WOODLANDS Total cost: \$3,100.00

PropAddress: 905 BUCKHORN ROAD

Owner's MARIE THOMPSON Owner's Phone: 919-662-9342

Contractor Contractor's Phone:

Type of Improvement: Plumbing Proposed Use TANKLESS HOT WATER HE

Permit #: 2201216 **Inside Town Linits** Yes

Issue date: 9/14/2020 Census tract: PIN#: 1710-87-0971

Lot#: Subdivision: N/A Total cost: \$198,000.00

PropAddress: 607 NEW RAND ROAD

Owner'sCAPITAL PARTNERS OF NCOwner's Phone:919-779-9664ContractorSTEVEN WADE BRASWELLContractor's Phone:919-669-3839

Type of Improvement: New Building Proposed Use SINGLE FAMILY DWELLIN

Permit #: 2201217 **Inside Town Linits** Yes

Issue date: 9/14/2020 **Census tract: PIN#:** 1710-87-0971

Lot#: Subdivision: N/A Total cost: \$206,000.00

PropAddress: 611 NEW RAND ROAD

Owner'sCAPITOL PARTNERS OF NCOwner's Phone:919-779-9664ContractorSTEVEN WADE BRASWELLContractor's Phone:919-669-3839

Type of Improvement: New Building Proposed Use SINGLE FAMILY DWELLIN

Permit #: 2201218 **Inside Town Linits** Yes

Issue date: 9/14/2020 Census tract: PIN#: 1710-87-0971

Lot#: Subdivision: N/A Total cost: \$198,000.00

PropAddress: 615 NEW RAND ROAD

Owner'sCAPITAL PARTNERS OF NCOwner's Phone:919-779-9664ContractorSTEVEN WADE BRASWELLContractor's Phone:919-669-3839

Type of Improvement: New Building Proposed Use SINGLE FAMILY DWELLIN

Permit #: 2201219 Inside Town Linits Yes

Issue date: 9/11/2020 **Census tract: PIN#:** 0699-06-8196

Lot#: Subdivision: MCCULLERS WALK Total cost: \$5,700.00

PropAddress: 108 INDIGO DUSK WAY

Owner'sCARY WHEELOUSOwner's Phone:919-659-8866ContractorJOSE GUZMANContractor's Phone:919-819-7383

Type of Improvement: Alteration Proposed Use OTHER

Permit #: 2201220 Inside Town Linits Yes

Issue date: 9/28/2020 **Census tract: PIN#:** 1710-29-2956

Lot#: Subdivision: FOREST HILLS Total cost: \$2,000.00

PropAddress: 709 NELLANE DRIVE

Owner's COLIN NICKELS Owner's Phone: 919-434-6405

Contractor OWNER **Contractor's Phone:**

Type of Improvement: Alteration Proposed Use SINGLE FAMILY DWELLIN

Permit #: 2201223 **Inside Town Linits** Yes

Issue date: 9/11/2020 **Census tract: PIN#:** 1700-71-1324

Lot#: Subdivision: LAKEMOOR Total cost: \$3,326.00

PropAddress: 1813 LISBURN COURT

Owner's JAMES WILLIAMS Owner's Phone: 919-916-8346

Contractor's Phone:

Type of Improvement: Plumbing Proposed Use TANKLESS HOT WATER HE

Permit #: 2201225 **Inside Town Linits** Yes

Issue date: 9/11/2020 **Census tract: PIN#:** 1710-27-7779

Lot#: Subdivision: N/A Total cost: \$7,737.00

PropAddress: 1007 POOLE DRIVE

Owner's KELLY PETERSON Owner's Phone: 919-360-1854

Contractor's Phone:

Type of Improvement: Mechanical Proposed Use MECHANICAL REPLACEME

Permit #: 2201226 **Inside Town Linits** Yes

Issue date: 9/11/2020 **Census tract: PIN#:** 1629-39-9249

Lot#: Subdivision: LYNNWOOD ESTATES Total cost: \$8,550.00

PropAddress: 100 TWIN COURT

Owner's JOE ROGERS Owner's Phone: 518-698-0942

Contractor Contractor's Phone:

Type of Improvement: Mechanical Proposed Use MECHANICAL REPLACEME

Permit #: 2201228 Inside Town Linits Yes

Issue date: 9/16/2020 **Census tract: PIN#:**

Lot#: Subdivision: BINGHAM STATION Total cost: \$6,565.00

PropAddress: 375 STEEL HOPPER WAY

Owner's STEVE LEEDS Owner's Phone: 919-673-0848

Contractor Contractor's Phone:

Permit #: 2201229 Inside Town Linits Yes

Issue date: 9/17/2020 Census tract: PIN#: 1700-97-0009

Lot#: Subdivision: HEATHER SPRINGS Total cost: \$3,650.00

PropAddress: 421 MACHOST DRIVE

Owner's JOSEPH NAASZ & CRYSTAL FORD Owner's Phone: 919-741-3052

Contractor Contractor's Phone:

Type of Improvement: Mechanical Proposed Use MECHANICAL REPLACEME

Permit #: 2201230 **Inside Town Linits** Yes

Issue date: 9/16/2020 Census tract: PIN#:

Lot#: Subdivision: ARBOR GREENE Total cost: \$8,284.00

PropAddress: 112 GARDEN RETREAT DRIVE

Owner's MIKE FITCH Owner's Phone: 919-264-5557

Contractor's Phone:

Type of Improvement: Mechanical Proposed Use MECHANICAL REPLACEME

Permit #: 2201231 **Inside Town Linits** Yes

Issue date: 9/15/2020 **Census tract: PIN#:** 0699-06-8293

Lot#: 84 Subdivision: MCCULLERS WALK Total cost: \$1,700.00

PropAddress: 112 INDIGO DUSK WAY

Owner'sOYEBIMPE OLAYINKA-AMAOOwner's Phone:517-410-7223ContractorJOSE GUZMANContractor's Phone:919-819-7383

Type of Improvement: Alteration Proposed Use OTHER

Permit #: 2201232 **Inside Town Linits** Yes

Issue date: 9/15/2020 Census tract: PIN#: 1700-97-1466

Lot#: Subdivision: EDGEBROOK Total cost: \$20,000.00

PropAddress: 1614 KENBROOK DRIVE

Owner'sTOM LASSOwner's Phone:919-601-4517ContractorACORN CONTRACTING SERVICESContractor's Phone:919-413-0246

Type of Improvement: Alteration Proposed Use SINGLE FAMILY DWELLIN

Permit #: 2201233 Inside Town Linits Yes

Issue date: 9/16/2020 **Census tract: PIN#:** 1619-97-8388

Lot#: 71 Subdivision: SUTTON SPRINGS Total cost: \$16,500.00

PropAddress: 123 PECAN HARVEST DRIVE

Owner'sZACKERY DAVISOwner's Phone:919-274-5777ContractorCAROLINA REMODELING & CONSTRUCTContractor's Phone:919-602-4890Type of Improvement:AdditionProposed UseSCREENED PORCH

Permit #: 2201234 Inside Town Linits Yes

Issue date: 9/16/2020 Census tract: PIN#:

Lot#: Subdivision: EAGLE RIDGE Total cost: \$4,824.00

PropAddress: 166 LOCKE WOODS DRIVE

Owner's ADRIANNE CALABRIA Owner's Phone: 919-302-8572

Contractor Contractor's Phone:

Type of Improvement: Mechanical Proposed Use MECHANICAL REPLACEME

Permit #: 2201249 **Inside Town Linits** Yes

Issue date: 9/16/2020 Census tract: PIN#:

Lot#: Subdivision: HEATHER WOODS Total cost: \$8,142.00

PropAddress: 231 HEATHER BLUFFS DR

Owner's WENDI LECONEY Owner's Phone: 919-604-2042

Contractor's Phone:

Type of Improvement: Mechanical Proposed Use MECHANICAL REPLACEME

Permit #: 2201250 **Inside Town Linits** Yes

Issue date: 9/29/2020 Census tract: PIN#:

Lot#: Subdivision: N/A Total cost: \$2,000.00

PropAddress: 505 WESTWOOD DRIVE

Owner's KAREN JACOBS Owner's Phone: 919-713-1542

Contractor's Phone:

Type of Improvement: Mechanical Proposed Use MECHANICAL REPLACEME

Permit #: 2201251 Inside Town Linits Yes

Issue date: 9/16/2020 **Census tract: PIN#:** 1701-60-6150

Lot#: Subdivision: WATER OAKS Total cost: \$2,759.00

PropAddress: 702 TOPLEAF COURT

Owner's KIM MURPHY Owner's Phone:
Contractor Contractor's Phone:

Type of Improvement: Electrical Proposed Use SINGLE FAMILY DWELLIN

Permit #: 2201252 **Inside Town Linits** No

Issue date: 9/16/2020 Census tract: PIN#: 0699-55-2965

Lot#: Subdivision: SOUTH MOUNTAIN Total cost: \$20,000.00

PropAddress: 1020 SOUTH KNOLL COURT

Owner'sVINCENT BURGANOwner's Phone:919-779-4282ContractorSITAN CONCRETEContractor's Phone:919-827-8368

Type of Improvement: Addition Proposed Use DECK

Permit #: 2201253 Inside Town Linits Yes

Issue date: 9/16/2020 **Census tract: PIN#:** 1711-01-0583

Lot#: Subdivision: N/A Total cost: \$3,600.00

PropAddress: 103 FOREST MANOR DRIVE

Owner's BRENDA HUTTON Owner's Phone: 919-779-1184

Contractor Contractor's Phone:

Type of Improvement: Mechanical Proposed Use MECHANICAL REPLACEME

Permit #: 2201254 **Inside Town Linits** Yes

Issue date: 9/16/2020 **Census tract: PIN#:** 0699-79-7649

Lot#: Subdivision: EAGLE RIDGE Total cost: \$6,914.00

PropAddress: 189 LOCKE WOODS ROAD

Owner's KENNY HUNTER Owner's Phone: 919-604-2692

Contractor's Phone:

Type of Improvement: Mechanical Proposed Use MECHANICAL REPLACEME

Permit #: 2201255 **Inside Town Linits** Yes

Issue date: 9/23/2020 **Census tract: PIN#:** 1619-38-5090

Lot#: Subdivision: DUNHAVEN Total cost: \$4,500.00

PropAddress: 2800 CAMFIELD PLACE

Owner's RICHARD GOODWIN Owner's Phone: 919-608-0546

Contractor's Phone:

Type of Improvement: Electrical Proposed Use GENERATOR

Permit #: 2201257 Inside Town Linits Yes

Issue date: 9/17/2020 Census tract: PIN#:

Lot#: 2 Subdivision: OAK PARK Total cost: \$2,700.00

PropAddress: 108 GUNDERSON IANE

Owner's MATTAMY HOMES LLC Owner's Phone:
Contractor Contractor's Phone:

Type of Improvement: Plumbing Proposed Use IRRIGATION

Permit #: 2201258 Inside Town Linits Yes

Issue date: 9/18/2020 **Census tract: PIN#:** 1731-40-4059

Lot#: 58 Subdivision: AUBURN VILLAGE Total cost: \$128,650.00

PropAddress: 155 IVORY LANE

Owner'sCALATLANTIC GROUP INCOwner's Phone:919-465-5900ContractorLENNAR CAROLINAS, LLCContractor's Phone:919-466-3314

Type of Improvement: New Building Proposed Use SINGLE FAMILY DWELLIN

Permit #: 2201259 Inside Town Linits Yes

Issue date: 9/18/2020 **Census tract: PIN#:** 1731-40-7464

Lot#: 138 Subdivision: AUBURN VILLAGE Total cost: \$85,000.00

PropAddress: 148 CANARY COURT

Owner'sCALATLANTIC GROUP INCOwner's Phone:919-465-5900ContractorLENNAR CAROLINAS, LLCContractor's Phone:919-466-3314

Type of Improvement: New Building Proposed Use SINGLE FAMILY DWELLIN

Permit #: 2201264 **Inside Town Linits** No

Issue date: 9/18/2020 **Census tract: PIN#:** 1639-37-9938

Lot#: Subdivision: N/A Total cost: \$200.00

PropAddress: 102 OLD MEADOWBROOK DRIVE

Owner's WILLIAM R JACKSON Owner's Phone: 919-427-8604

Contractor's Phone:

Type of Improvement: Electrical Proposed Use RESIDENTIAL STORAGE

Permit #: 2201265 **Inside Town Linits** Yes

Issue date: 9/18/2020 **Census tract: PIN#:** 1710-77-0282

Lot#: Subdivision: FOLEY STATION Total cost: \$3,290.00

PropAddress: 1207 PERDIDO COURT

Owner's RAEGINA TYLER Owner's Phone: 336-340-6706

Contractor's Phone:

Type of Improvement: Plumbing Proposed Use SINGLE FAMILY DWELLIN

Permit #: 2201268 Inside Town Linits Yes

Issue date: 9/18/2020 Census tract: PIN#:

Lot#: Subdivision: EDGEBROOK Total cost: \$200.00

PropAddress: 107 TIARRA COURT

Owner's STEPHEN KOMNATH Owner's Phone: 814-282-8738

Contractor Contractor's Phone:

Type of Improvement: Electrical Proposed Use RESIDENTIAL STORAGE

Permit #: 2201270 Inside Town Linits Yes

Issue date: 9/18/2020 Census tract: PIN#: 1629-02-0538

Lot#: Subdivision: OAK PARK Total cost: \$10,000.00

PropAddress: 112 LEMOYNE COURT

Owner'sAYEN KSOROwner's Phone:919-270-9734ContractorPALMETTO SOLAR LLCContractor's Phone:843-720-1844Type of Improvement:AlterationProposed UseSOLAR SYSTEM (RES)

Permit #: 2201271 Inside Town Linits Yes

Issue date: 9/18/2020 **Census tract: PIN#:** 1629-14-8954

Lot#: Subdivision: CLIFFORD GROVE Total cost: \$10,000.00

PropAddress: 118 SAMBAR DEER LANE

Owner'sASHWITA VASHISTHOwner's Phone:919-901-9529ContractorPALMETTO SOLAR LLCContractor's Phone:843-720-1844Type of Improvement:AlterationProposed UseSOLAR SYSTEM (RES)

Permit #: 2201272 Inside Town Linits Yes

Issue date: 9/18/2020 **Census tract: PIN#:** 1629-14-9914

Lot#: Subdivision: CLIFFORD GROVE Total cost: \$12,000.00

PropAddress: 122 SAMBAR DEER LANE

Owner'sJENNIFER BAKEROwner's Phone:310-707-7363ContractorPALMETTO SOLAR LLCContractor's Phone:843-720-1844Type of Improvement:AlterationProposed UseSOLAR SYSTEM (RES)

Permit #: 2201273 **Inside Town Linits** Yes

Issue date: 9/21/2020 Census tract: PIN#:

Lot#: Subdivision: HEATHER HILLS Total cost: \$600.00

PropAddress: 1307 CLAYMORE DRIVE

Owner's STEVEN & STACY CASH Owner's Phone: 919-621-0667

Contractor's Phone:

Type of Improvement: Electrical Proposed Use SINGLE FAMILY DWELLIN

Permit #: 2201276 Inside Town Linits Yes

Issue date: 9/22/2020 Census tract: PIN#:

Lot#: Subdivision: SOUTH CREEK Total cost: \$11,459.00

PropAddress: 313 FOXBURY DRIVE

Owner's BILL & THERESA BAGLEY Owner's Phone: 919-608-0629

Contractor Contractor's Phone:

Type of Improvement: Plumbing Proposed Use PLUMBING

Permit #: 2201277 **Inside Town Linits** Yes

Issue date: 9/28/2020 Census tract: PIN#:

Lot#: Subdivision: N/A Total cost: \$3,000.00

PropAddress: 2017 FORD GATES DRIVE

Owner's SHEILA HOHNSBEHNS Owner's Phone: 919-662-1803

Contractor Contractor's Phone:

Type of Improvement: Plumbing Proposed Use SINGLE FAMILY DWELLIN

Permit #: 2201279 Inside Town Linits Yes

Issue date: 9/21/2020 Census tract: PIN#:

Lot#: Subdivision: MCCULLERS WALK Total cost: \$2,300.00

PropAddress: 117 INDIGO DUSK WAY

Owner'sJOY BIBBSOwner's Phone:919-407-1328ContractorJOSE GUZMANContractor's Phone:919-819-7383

Type of Improvement: Alteration Proposed Use OTHER

Permit #: 2201280 **Inside Town Linits** Yes

Issue date: 9/21/2020 **Census tract: PIN#:** 0699-06-4032

Lot#: Subdivision: MCCULLERS WALK Total cost: \$8,000.00

PropAddress: 132 MISTY PIKE DRIVE

Owner'sEDDIE LEEOwner's Phone:312-371-5321ContractorYONG LEEContractor's Phone:919-306-4465

Type of Improvement: Addition Proposed Use DECK

Permit #: 2201281 **Inside Town Linits** Yes

Issue date: 9/23/2020 **Census tract: PIN#:** 1710-90-1730

Lot#: Subdivision: SOUTH CREEK Total cost: \$2,585.00

PropAddress: 109 CREEKBANK COURT

Owner'sLISA STATON SMITHOwner's Phone:919-949-0555ContractorDISTINGUISHED REPAIRSContractor's Phone:919-333-6560

Type of Improvement: Addition Proposed Use DECK

Permit #: 2201282 **Inside Town Linits** Yes

Issue date: 9/24/2020 Census tract: PIN#: 1701-85-6122

Lot#: Subdivision: N/A Total cost: \$5,335.00

PropAddress: 304 LOOP ROAD

Owner's SHERWOOD WILLIAMS Owner's Phone: 919-255-0892

Contractor Contractor's Phone:

Type of Improvement: Mechanical Proposed Use MECHANICAL REPLACEME

Permit #: 2201283 Inside Town Linits Yes

Issue date: 9/28/2020 **Census tract: PIN#:** 0699-15-0584

Lot#: 44 Subdivision: MCCULLERS WALK Total cost: \$168,329.00

PropAddress: 147 TAWNY SLOPE COURT

Owner'sHALLEOwner's Phone:919-387-1885ContractorRYAN HOMESContractor's Phone:703-956-4000

Type of Improvement: New Building Proposed Use SINGLE FAMILY DWELLIN

Permit #: 2201284 Inside Town Linits Yes

Issue date: 9/28/2020 **Census tract:** PIN#: 0699-15-0508

Lot#: 45 Subdivision: MCCULLERS WALK Total cost: \$161,651.00

PropAddress: 137 TAWNY SLOPE COURT

 Owner's
 HALLE
 Owner's Phone:
 919-387-1885

 Contractor
 RYAN HOMES
 Contractor's Phone:
 703-956-4000

 Type of Improvement:
 New Building
 Proposed Use
 SINGLE FAMILY DWELLIN

Permit #: 2201285 Inside Town Linits Yes

Issue date: 9/23/2020 Census tract: PIN#:

Lot#: Subdivision: VAN STORY HILLS Total cost: \$4,000.00

PropAddress: 124 BAYBERRY WOODS DR

Owner's JILLIAN DOAN Owner's Phone: 919-208-7818

Contractor's Phone:

Type of Improvement: Mechanical Proposed Use GAS FUEL LINE

Permit #: 2201286 **Inside Town Linits** No

Issue date: 9/24/2020 Census tract: PIN#:

Lot#: Subdivision: CAMELOT Total cost: \$5,000.00

PropAddress: 204 LANE OF SIR KAY

Owner's SCOTT GREENWOOD Owner's Phone: 919-803-5672

Contractor's Phone:

Type of Improvement: Mechanical Proposed Use MECHANICAL REPLACEME

Permit #: 2201289 Inside Town Linits Yes

Issue date: 9/23/2020 Census tract: PIN#:

Lot#: Subdivision: N/A Total cost: \$1,000.00

PropAddress: 403 RAND MILL ROAD

Owner's KARLA PRICE Owner's Phone: 919-755-1957

Contractor Contractor's Phone:

Type of Improvement: Mechanical Proposed Use GAS FUEL LINE

Permit #: 2201290 **Inside Town Linits** Yes

Issue date: 9/29/2020 Census tract: PIN#: 1700-87-8142

Lot#: Subdivision: HEATHER SPRINGS Total cost: \$19,600.00

PropAddress: 413 MACHOST DRIVE

 Owner's
 ROY WOODLIEF
 Owner's Phone:
 919-906-2005

 Contractor
 ELEVATE ROOFING LLC
 Contractor's Phone:
 704-793-3310

 Type of Improvement:
 Addition
 Proposed Use
 SCREENED PORCH

Permit #: 2201291 Inside Town Linits Yes

Issue date: 9/25/2020 **Census tract: PIN#:** 1619-96-7405

Lot#: Subdivision: SUTTON SPRINGS Total cost: \$98,000.00

PropAddress: 180 PECAN HARVEST DRIVE

 Owner's
 DAVID & MICHELLE CORRELL
 Owner's Phone:
 919-621-7500

 Contractor
 RISING SUN POOLS INC
 Contractor's Phone:
 851-9700

 Type of Improvement:
 New Building
 Proposed Use
 SWIMMING POOL

Permit #: 2201292 Inside Town Linits Yes

Issue date: 9/24/2020 Census tract: PIN#:

Lot#: Subdivision: N/A Total cost: \$8,000.00

PropAddress: 107 S SHETLAND COURT

Owner's JACKIE BRUNLE Owner's Phone: 919-662-5778

Contractor's Phone:

Type of Improvement: Mechanical Proposed Use MECHANICAL REPLACEME

Permit #: 2201293 **Inside Town Linits** No

Issue date: 9/24/2020 Census tract: PIN#:

Lot#: Subdivision: Total cost: \$83,550.00

PropAddress: 616 POPLAR SPRINGS CHURCH ROAD

Owner's JAMES WATKINS Owner's Phone: 919-772-6120

Contractor's Phone:

Type of Improvement: Mechanical Proposed Use MECHANICAL REPLACEME

Permit #: 2201294 **Inside Town Linits** Yes

Issue date: 9/29/2020 **Census tract: PIN#:** 1711-27-8280

Lot#: Subdivision: WESTON RIDGE Total cost: \$2,000.00

PropAddress: 124 QUIET REFUGE LANE

Owner's BERTIA COKLEY Owner's Phone:
Contractor Contractor's Phone:

Type of Improvement: Mechanical Proposed Use MECHANICAL REPLACEME

Permit #: 2201295 Inside Town Linits Yes

Issue date: 9/24/2020 **Census tract: PIN#:**

Lot#: Subdivision: EVERWOOD Total cost: \$5,200.00

PropAddress: 336 TALLOWWOOD DRIVE

Owner's FRANCES HUNTER Owner's Phone: 919-695-6615

Contractor Contractor's Phone:

Permit #: 2201297 Inside Town Linits Yes

Issue date: 9/25/2020 **Census tract:** PIN#: 1710-06-9658

Lot#: Subdivision: HEATHER HILLS Total cost: \$6,000.00

PropAddress: 1403 CLAYMORE DRIVE

Owner's DALE HINES Owner's Phone: 919-772-9314

Contractor's Phone:

Type of Improvement: Mechanical Proposed Use MECHANICAL REPLACEME

Permit #: 2201298 Inside Town Linits Yes

Issue date: 9/24/2020 Census tract: PIN#:

Lot#: Subdivision: N/A Total cost: \$2,000.00

PropAddress: 902 AVERSBORO ROAD

Owner's ANNE ARNDT Owner's Phone: 919-948-8979

Contractor's Phone:

Type of Improvement: Electrical Proposed Use CHANGE OF SERVICE

Permit #: 2201299 Inside Town Linits Yes

Issue date: 9/28/2020 **Census tract: PIN#:** 1730-49-1865

Lot#: 43 Subdivision: AUBURN VILLAGE Total cost: \$166,935.00

PropAddress: 184 SEA FOAM DRIVE

Owner'sCALATLANTIC GROUP INCOwner's Phone:919-465-5900ContractorLENNAR CAROLINAS, LLCContractor's Phone:919-466-3314

Type of Improvement: New Building Proposed Use SINGLE FAMILY DWELLIN

Permit #: 2201300 **Inside Town Linits** Yes

Issue date: 9/28/2020 Census tract: PIN#: 1731-40-6155

Lot#: 86 Subdivision: AUBURN VILLAGE Total cost: \$147,000.00

PropAddress: 144 IVORY LANE

Owner'sCALATLANTIC GROUP INCOwner's Phone:919-465-5900ContractorLENNAR CAROLINAS, LLCContractor's Phone:919-466-3314

Type of Improvement: New Building Proposed Use SINGLE FAMILY DWELLIN

Permit #: 2201301 Inside Town Linits Yes

Issue date: 9/28/2020 Census tract: PIN#: 1731-40-6192

Lot#: 87 Subdivision: AUBURN VILLAGE Total cost: \$147,000.00

PropAddress: 138 IVORY LANE

Owner'sCALATLANTIC GROUP INCOwner's Phone:919-465-5900ContractorLENNAR CAROLINAS, LLCContractor's Phone:919-466-3314

Type of Improvement: New Building Proposed Use SINGLE FAMILY DWELLIN

Permit #: 2201302 Inside Town Linits Yes

Issue date: 9/28/2020 **Census tract: PIN#:** 1731-40-7437

Lot#: 137 Subdivision: AUBURN VILLAGE Total cost: \$85,000.00

PropAddress: 154 CANARY COURT

Owner'sCALATLANTIC GROUP INCOwner's Phone:919-465-5900ContractorLENNAR CAROLINAS, LLCContractor's Phone:919-466-3314

Type of Improvement: New Building Proposed Use SINGLE FAMILY DWELLIN

Permit #: 2201303 **Inside Town Linits** Yes

Issue date: 9/28/2020 **Census tract: PIN#:** 1731-40-7491

Lot#: 139 Subdivision: AUBURN VILLAGE Total cost: \$92,760.00

PropAddress: 142 CANARY COURT

Owner'sCALATLANTIC GROUP INCOwner's Phone:919-465-5900ContractorLENNAR CAROLINAS, LLCContractor's Phone:919-466-3314

Type of Improvement: New Building Proposed Use SINGLE FAMILY DWELLIN

Permit #: 2201304 **Inside Town Linits** Yes

Issue date: 9/29/2020 **Census tract: PIN#:** 1710-97-2667

Lot#: Subdivision: N/A Total cost: \$150,500.00

PropAddress: 713 WAKELAND DRIVE

Owner'sRALEIGH HOME GROUP LLCOwner's Phone:919-913-5515ContractorRALEIGH HOME GROUP LLCContractor's Phone:919-614-5937

Type of Improvement: New Building Proposed Use SINGLE FAMILY DWELLIN

Permit #: 2201305 Inside Town Linits Yes

Issue date: 9/25/2020 **Census tract: PIN#:** 1700-44-4354

Lot#: Subdivision: VANDORA PINES Total cost: \$3,000.00

PropAddress: 205 GAFFER STREET

Owner's CHRISTINE ZENOZ Owner's Phone: 919-500-8377

Contractor Contractor's Phone:

Type of Improvement: Plumbing Proposed Use TANKLESS HOT WATER HE

Permit #: 2201306 **Inside Town Linits** Yes

Issue date: 9/25/2020 **Census tract: PIN#:** 1710-30-6477

Lot#: Subdivision: SCARBOROUGH RIDGE Total cost: \$8,360.00

PropAddress: 104 CHILLINGHAM ROAD

Owner's JAMES HALES Owner's Phone: 919-633-4913

Contractor Contractor's Phone:

Permit #: 2201307 Inside Town Linits Yes

Issue date: 9/28/2020 **Census tract: PIN#:** 1711-30-1705

Lot#: Subdivision: FOREST HILLS Total cost: \$6,300.00

PropAddress: 901 BROOKS AVENUE

Owner's MARIANNE EDELMAN Owner's Phone: 919-873-0166

Contractor Contractor's Phone:

Type of Improvement: Mechanical Proposed Use MECHANICAL REPLACEME

Permit #: 2201308 **Inside Town Linits** Yes

Issue date: 9/29/2020 Census tract: PIN#:

Lot#: Subdivision: N/A Total cost: \$9,100.00

PropAddress: 708 UMSTEAD LANE

Owner's BOBBY BLINSON Owner's Phone: 919-772-2332

Contractor's Phone:

Type of Improvement: Mechanical Proposed Use MECHANICAL REPLACEME

Permit #: 2201309 **Inside Town Linits** Yes

Issue date: 9/29/2020 **Census tract: PIN#:** 1711-39-0385

Lot#: Subdivision: CLOVERDALE Total cost: \$1,200.00

PropAddress: 3913 COBB STREET

Owner's HAMILTON SANCHEZ Owner's Phone: 919-760-7832

Contractor's Phone:

Type of Improvement: Electrical Proposed Use CHANGE OF SERVICE

Permit #: 2201310 Inside Town Linits Yes

Issue date: 9/29/2020 Census tract: PIN#:

Lot#: Subdivision: MCCULLERS WALK Total cost: \$350.00

PropAddress: 107 INDIGO DUSK WAY

Owner's MICHAEL JOHNSON Owner's Phone: 953-931-6175

Contractor Contractor's Phone:

Type of Improvement: Electrical Proposed Use SINGLE FAMILY DWELLIN

Permit #: 2201312 Inside Town Linits Yes

Issue date: 9/29/2020 **Census tract: PIN#:** 0699-06-8365

Lot#: Subdivision: MCCULLERS WALK Total cost: \$1,700.00

PropAddress: 120 INDIGO DUSK WAY

Owner'sPARIKSHIT THITEOwner's Phone:408-655-0644ContractorJOSE GUZMANContractor's Phone:919-819-7383

Type of Improvement: Alteration Proposed Use OTHER

Permit #: 2201315 Inside Town Linits Yes

Issue date: 9/29/2020 Census tract: PIN#:

Lot#: Subdivision: EAGLE RIDGE Total cost: \$5,900.00

PropAddress: 419 SEASTONE STREET

Owner's JOHN HOCHMUTH Owner's Phone: 919-394-5100

Contractor's Phone:

Type of Improvement: Mechanical Proposed Use MECHANICAL REPLACEME

Permit #: 2201316 **Inside Town Linits** Yes

Issue date: 9/29/2020 **Census tract: PIN#:** 1721-09-8066

Lot#: Subdivision: HUNTERS MARK Total cost: \$7,861.00

PropAddress: 104 ALAVERDE WAY

Owner'sJANET BULLOCKOwner's Phone:919-606-5568ContractorABSOLUTE & TOTAL CONSTRUCTION IN
Contractor's Phone:Contractor's Phone:919-771-8082

Type of Improvement: Addition Proposed Use SINGLE FAMILY DWELLIN

Total Number of Permits on Repor 144 **Total Construction Value** \$8,531,262.00